



COUNCIL MEETING AGENDA 2023/CM14 Monday 2 October 2023



THE COUNCIL MEETING

Welcome to this Meeting of the Frankston City Council

The Council appreciates residents, ratepayers and other visitors taking their places in the Public Gallery, as attendance demonstrates an interest in your Council and community affairs. Community spirit is encouraged.

This information sheet is designed to help you to understand the procedures of Council and help you to gain maximum value from your attendance.

The law regarding the conduct of Council meetings enables the public to observe the session. However, to ensure the manageability of Council meetings, opportunities for public participation are limited to Question Time and registered submissions in accordance with Council's guidelines, which are available from Council's Councillors Office (call 9768 1632) and on our website, www.frankston.vic.gov.au. It is not possible for any visitor to participate in any Council debate unless specifically requested by the Chairperson to do so.

If you would like to have contact with Councillors or Officers, arrangements can be made for you to do so separately to the meeting. Call the Councillors Office on 9768 1632 and ask for the person you would like to meet with, to arrange a time of mutual convenience.

When are they held?

Generally speaking, the Council meets formally every three (3) weeks on a Monday and meetings start at 7.00 pm, unless advertised otherwise. **This Council Meeting will be held in the Council Chambers, Frankston Civic Centre, 30 Davey Street (entry via Young Street).** Livestream footage can be viewed via our website, www.frankston.vic.gov.au.

Council meeting dates are posted at Young Street entrance to the Civic Centre (upper level) and also on our website, www.frankston.vic.gov.au.

Frankston City Council Governance Rules (adopted 31 August 2020 and amended 5 September 2022)

25. Chair's Duty

Any motion which is determined by the *Chair* to be:

- 25.1 *defamatory of or embarrassing to any Councillor, member of Council staff or other person;*
- 25.2 *abusive or objectionable in language or nature;*
- 25.3 *a direct negative of the question before the Chair;*
- 25.4 *vague or unclear in intention;*
- 25.5 *outside the powers of Council; or*
- 25.6 *irrelevant to the item of business on the agenda and has not been admitted as*

79. Chair May Remove

79.1 *The Chair may order and cause the removal of any person, including a Councillor, who disrupts any meeting or fails to comply with a direction given under sub-Rule 78.2, or cause the removal of any object or material that is deemed by the Chair as being objectionable or disrespectful.*

79.2 *Any person removed from the meeting under sub-Rule 79.1 must not return to the meeting without the approval of the Chair or Council.*

It is intended that this power be exercisable by the Chair, without the need for any Council resolution. The Chair may choose to order the removal of a person whose actions immediately threaten the stability of the meeting or wrongly threatens his or her authority in chairing the meeting.

The Governance Local Law 2020 creates the following offences in relation to behaviour at Council meetings:

- Refusing to leave a meeting when requested to do so by the Chair (following improper or disorderly conduct)
- Failing to comply with a direction of the Chair

Each of these offences carries a penalty of 2 penalty units.

Live Streaming of Council Meetings

Frankston City Council is now Live Streaming its Council Meetings.

Council is encouraging residents to view the meetings via the live streaming.

Live Streaming allows you to watch and listen to the meeting in real time, giving you greater access to Council decision making and debate and improving openness and transparency.

Every care will be taken to maintain privacy and, as far as practically possible, it is not intended that there be either live or recorded footage of the public or Media personnel, however, there might be incidental capture; for example footage of a person exiting the building depending on which camera is being used at the time, or audio recording of a person who interjects the meeting. Council officers who address Council will be heard on the live audio stream, and audio of them speaking will be recorded.

As per Council's Governance Rules 77.2 – the proceedings will be live streamed and recordings of the proceedings will be retained and will be published on Council's website within 24 hours from the end of the meeting.

Council will make every reasonable effort to ensure that a live stream and recording is available. However technical difficulties may arise in relation to live streaming or access to Council's website.

Appropriate signage will be placed at the entrance to the meeting location notifying all attendees that the meeting will be streamed live and recorded. Please note that it is not intended that public speakers will be visible in a live stream of a meeting and care is taken to maintain a person's privacy as an attendee in the gallery, however they may be unintentionally captured in the recording. If public speakers do not wish to be audio recorded they will need to contact the Councillors Office on telephone (03) 9768 1632 or via email councillors.office@frankston.vic.gov.au to discuss alternative options prior to the meeting.

The Council Meeting cont.....

In the event Council encounters technical issues with the livestreaming, the meeting will be adjourned for up to 30 minutes until the matter is resolved. If the matter cannot be resolved, the meeting will be postponed to another evening.

The Formal Council Meeting Agenda

The Council meeting agenda is available for public inspection immediately after it is prepared, which is normally on the Thursday afternoon two (2) business days before the meeting. It is available from the Reception desk at the Civic Centre (upper level), on our website www.frankston.vic.gov.au or a copy is also available for you in the chamber before the meeting.

The following information is a summary of the agenda and what each section means:-

- **Items Brought Forward**

These are items for discussion that have been requested to be brought forward by a person, or a group of people, who have a particular item on the Agenda and who are present in the Public Gallery.

- **Presentation of Written Questions from the Gallery**

Question Time forms are available from the Civic Centre and our website, www.frankston.vic.gov.au.

“Questions with Notice” are to be submitted before 12 noon on the Friday before the relevant Ordinary Meeting either in person at the Frankston Civic Centre, online using the Question Time web form or via email to questions@frankston.vic.gov.au.

“Questions without Notice” are to be submitted between 12 noon on the Friday before the relevant Ordinary Meeting up until 4pm on the day of the relevant Council Meeting either in person via the designated Question Time box located at the Frankston Civic Centre front reception or the after-hours mail box or via email to questions@frankston.vic.gov.au.

A maximum of 3 questions may be submitted by any one person at one meeting. There is no opportunity to enter into debate from the Gallery.

More detailed information about the procedures for Question Time is available from Council’s Councillors Office (call 9768 1632) and on our website, www.frankston.vic.gov.au.

- **Presentation of Petitions and Joint Letters**

These are formal requests to the Council, signed by a number of people and drawing attention to matters of concern to the petitioners and seeking remedial action from the Council. Petitions received by Councillors and presented to a Council meeting are usually noted at the meeting, then a report is prepared for consideration at the next available meeting.

- **Presentation of Reports**

Matters requiring a Council decision are dealt with through officer reports brought before the Council for consideration. When dealing with each item, as with all formal meeting procedures, one Councillor will propose a motion and another Councillor will second the motion before a vote is taken. If the members of the public wish to clarify any of the items on the Agenda, please contact the relevant manager by phoning 1300 322 322.

- **Presentation of Delegate Reports**

A Councillor or member of Council staff who is a delegate may present to Council on the deliberations of the external body, association, group or working party in respect of which he or she is a delegate or an attendee at a Council approved conference / seminar.

- **Urgent Business**

The Council Meeting cont.....

These are matters that Councillors believe require attention and action by Council. Before an item can be discussed, there must be a decision, supported by the majority of Councillors present, for the matter to be admitted as "Urgent Business".

- **Closed Meetings**

Because of the sensitive nature of some matters, such as personnel issues, contractual matters or possible legal action, these matters are dealt with confidentially at the end of the meeting.

Opportunity to address Council

Any person who wishes to address Council must pre-register their intention to speak before 4.00pm on the day of the meeting, by telephoning Council's Councillors Office (call 9768 1632) or by submitting the online web form or by using the application form both available on the website, www.frankston.vic.gov.au.

The submissions process is conducted in accordance with guidelines which are available from Council's Councillors Office and on our website. All submissions will be limited to 3 minutes in duration, except for Section 223 submitters, who have a maximum of 5 minutes. No more than ten (10) members of the public are to be permitted to address the Council. Further speakers will be permitted to address the meeting at the discretion of the Chair. All speakers need to advise if they are speaking on behalf of an organisation and it is deemed that they have been appropriately authorised by that said organisation.

Public submissions and any subsequent discussion will be recorded as part of the meeting. The proceedings will be live streamed and recordings of Council meetings will be made available to members of the public within 24 hours of the meeting.

Members of the public who address the Council will be heard on the live stream and audio of them speaking will be recorded. It is not intended that submitters or members of the public in the gallery will be visible in the live streaming or recording of the meeting. If a submitter does not wish to be recorded they must advise the Chair at the commencement of their public submission or prior to the Council Meeting.

Disclosure of Conflict of Interest

If a Councillor considers that they have, or might reasonably be perceived to have, a direct or indirect interest in a matter before the Council or a special committee of Council, they will declare their interest and clearly state its nature before the matter is considered. This will be done on every occasion that the matter is considered by the Council or special committee.

If a Councillor has an interest in a matter they will comply with the requirements of the Local Government Act, which may require that they do not move or second the motion and that they leave the room in which the meeting is being held during any vote on the matter and not vote on the matter.

If a Councillor does not intend to be at the meeting, he or she will disclose the nature of the interest to the Chief Executive Officer, Mayor or Chairperson prior to the meeting commencing.

MAYOR



NOTICE PAPER

ALL COUNCILLORS

NOTICE is hereby given that a Council Meeting of the Council will be held at the Civic Centre, Davey Street, Frankston, on 2 October 2023 at 7.00pm.

COUNCILLOR STATEMENT

All members of this Council pledge to the City of Frankston community to consider every item listed on this evening's agenda:

- *Based on the individual merits of each item;*
- *Without bias or prejudice by maintaining an open mind; and*
- *Disregarding Councillors' personal interests so as to avoid any conflict with our public duty.*

Any Councillor having a conflict of interest in an item will make proper, prior disclosure to the meeting and will not participate in the debate or vote on the issue.

OPENING WITH PRAYER

Almighty God, we ask for your blessing upon this Council. Direct and prosper its deliberations to the advancement of your glory and the true welfare of the people of Frankston City. Amen.

ACKNOWLEDGEMENT OF TRADITIONAL OWNERS

I acknowledge the Traditional Custodians of the land on which we meet today, the Bunurong People of the Kulin Nation, and pay my respect to Elders past, present and future. I would like to extend that respect to Elders of other communities who may be here today.

BUSINESS

- 1. APOLOGIES**
- 2. COUNCILLOR APPRECIATION AWARDS**
2.1 BAM Arts INC. presented by Cr Sue Baker
- 3. CONFIRMATION OF MINUTES OF PREVIOUS MEETING**
Council Meeting No. CM13 held on 11 September 2023.
- 4. DISCLOSURES OF INTEREST AND DECLARATIONS OF CONFLICT OF INTEREST**
- 5. PUBLIC QUESTIONS**
- 6. HEARING OF SUBMISSIONS**
- 7. ITEMS BROUGHT FORWARD**
- 8. PRESENTATIONS / AWARDS**
- 9. PRESENTATION OF PETITIONS AND JOINT LETTERS**
- 10. DELEGATES' REPORTS**
- 11. CONSIDERATION OF CITY PLANNING REPORTS**
Nil
- 12. CONSIDERATION OF REPORTS OF OFFICERS**

12.1	Governance Matters Report for 2 October 2023	3
12.2	Consolidated Financial Report and Performance Statement ended 30 June 2023	23
12.3	Draft Safer Communities Policy and Strategy 2023-33	106
12.4	Re-appointment of Chair and Non-Executive Directors to the Board of Peninsula Leisure Pty Ltd	251
12.5	Formally renaming the section of RF Miles Reserve between Station Street and Seaford Rd	255
12.6	First two hours free parking at Council city centre car parks	277
- 13. RESPONSE TO NOTICES OF MOTION**
Nil
- 14. NOTICES OF MOTION**

14.1	2023/NOM6 - Accountability Transparency Reform (ATR) III	280
14.2	2023/NOM7 - Prayer at Council Meetings	284
- 15. REPORTS NOT YET SUBMITTED**
Nil
- 16. URGENT BUSINESS**

17. **CONFIDENTIAL ITEMS**

Nil

Phil Cantillon

CHIEF EXECUTIVE OFFICER

26/09/2023



Executive Summary

12.1 Governance Matters Report for 2 October 2023

Enquiries: (Brianna Alcock: Corporate and Commercial Services)

Council Plan

Level 1:	6. Progressive and Engaged City
Level 2:	6.5 Support transparent and evidenced based decision making through sharing council data and clear reporting on our measures of success to the community

Purpose

To seek endorsement from Council on the recent Governance matters including current status of resolutions.

Recommendation (Director Corporate and Commercial Services)

That Council:

Council Resolution Status

1. Receives the Council Resolution Status update, including:
 - a. Notice of Motion Cost Summary and Notice of Motion Report for 2 October 2023;
 - b. Notes there are no open Urgent Business actions;
 - c. Notes there is one Notice of Motion actions reported as complete:
 - 2023/NOM3 – Hall of Fame Revival;
 - d. Notes since the Council Meeting, held on 11 September 2023, 28 resolution actions have been completed, as listed in the body of the report;
 - e. Notes there is one report delayed in its presentation to Council:
 - Response to 2022/NOM11 - Exploration of the establishment of a South Eastern Councils Biodiversity Network, delayed from 2 October 2023 to April 2024 Council Meeting;

Councillor Briefings

2. Receives the Councillor Briefings record since the Council Meeting held on 11 September 2023. The record includes:
 - Topics discussed;
 - Councillors in attendance;
 - Conflict of interest disclosures;

Audit and Risk Committee

3. Reappoints Mr Michael Ulbrick as an Independent Member of the Frankston City Council Audit and Risk Committee (ARC) for a further three (3) year term, expiring on 31 December 2026; and
4. Resolves that the CEO writes to Mr Michael Ulbrick advising of Council's decision and offer congratulation on reappointment to the ARC.

12.1 Governance Matters Report for 2 October 2023**Executive Summary****Key Points / Issues****Background**

- In accordance with the Local Government Act 2020, Council's Governance Rules, Policies and Council resolutions, the agenda for each Council Meeting is required to list certain governance and/or administrative matters in addition to other specified items.
- Keeping in mind best practice, good governance principles and transparent reporting it was deemed appropriate to consolidate governance and/or administrative type reports into one standing report to provide a single reporting mechanism for a range of statutory compliance and/or governance matters. This will ensure sharing council data and clear reporting for the community.
- The Governance matters report may include, but is not limited to, the Council resolution Status, Instruments of Appointment & Authorisation, Instruments of Delegations, Audit and Risk Committee matters, Advisory committee matters, and other governance related matters.

Governance Matters reported for this meeting

The matters covered under the Governance Report for this meeting are:

- Council Resolution Status Update;
- Council Briefings Record; and
- Audit and Risk Committee.

Council Resolution Status Update

- At its meeting on 19 December 2016, Council resolved that:
"That the Chief Executive Officer is directed to provide regular updates to Council on the progress or status of Council's resolutions resulting from Notices of Motion raised by Councillors. In order to facilitate this, a brief progress report (detailing the status of each outstanding resolution) is required to be presented to Council at each of its Ordinary Meetings in future commencing with Ordinary Meeting 296 (scheduled for the 30 January 2017)."
- Additionally, at its meeting on 22 July 2019, Council resolved that:
*"4. a) Includes in the attached monthly report (Notice of Motion Cost Summary), the number of Urgent business items per councillor
b) Includes the updates of the status of Urgent Business items in the attached monthly report (Notice of Motion Report)"*
- In line with the above resolutions, the following reports are attached for 2 October 2023:
 - Notice of Motion Cost Summary (**Attachment A**)
 - Notice of Motion Report (**Attachment B**)
- There is one Notice of Motion action that is reported as complete:
 - 2023/NOM3 – Hall of Fame Revival
- There are currently no Urgent Business actions open, as such, this report has not been included.

12.1 Governance Matters Report for 2 October 2023**Executive Summary**

- Since the last Council Meeting 2023/CM013 on 11 September 2023, the following 28 resolution actions have been reported as 'complete'. A detailed report has been provided at **Attachment C**.
 - 2022/NOM11 - Exploration of the establishment of a South Eastern Councils Biodiversity Network
 - Proposed Lease of Council Land - Part of 83R-85R Hillcrest Road Frankston (Jubilee Park Reserve) - Frankston and District Netball Association (FDNA)
 - Petition - Demolition of Long Street Reserve to construct a new Child and Family Centre
 - Adoption of the Monterey Reserve Landscape Master Plan
 - Adoption of Climate Change Strategy 2023-2030
 - Draft Mobile Food Van Procurement Guidelines
 - Award of Contract CN11021 - Irrigation Maintenance and Minor Works Panel
 - Award of Contract CN11023 - Storm Water Access Covers, Surrounds and Grates
 - Frankston Arts Advisory Committee - Minutes
 - Award of Contract CN11011 - Traffic Management Services
 - Capital Works Quarterly Report - Q3 - January to March 2023
 - Community Grants Allocations
 - Award of Contract CN10971 - Kevin Collopy Pavilion Redevelopment
 - Petition - Proposed child care centre at 14 John Street, Langwarrin
 - Governance Matters Report for 14 June 2023
 - Draft Asset Management Policy
 - Downs Estate Community Project proposed building development
 - Statutory Planning Progress Report - April 2023
 - Adoption of Footpath Trading and Parklet Guidelines
 - 2022-23 Invest Frankston Facade Improvement Grants
 - Destination Event Attraction Program - Round 2 Recommendations
 - Electoral Structure Review
 - Chief Executive Officer's Quarterly report - April - June 2023 period
 - Governance Matters Report for 31 July 2023
 - Adoption of Road Discontinuance Policy
 - Adoption of Waste Circularity Plan 2023-2030
 - Governance Matters Report for 21 August 2023
 - Award of Contract CN11141 - Native Vegetation Maintenance Panel
- Due to various factors, it is sometimes not possible for reports to be brought back before Council in accordance with the time frames resolved. The following report has been delayed from presentation to this Council Meeting:
 - Response to 2022/NOM11 - Exploration of the establishment of a South Eastern Councils Biodiversity Network

Due to ongoing discussions with the various external organisations and resolution of the SEBN working group to engage a consultant to evaluate existing network opportunities and any limitations, review alignment of potential member Council's urban forest and biodiversity strategies, this report will be delayed in its presentation back to Council from 2 October 2023 to April 2024.

12.1 Governance Matters Report for 2 October 2023**Executive Summary****Councillor Briefings Record**

- At its meeting on 11 September 2023, Council resolved that:
 - “4. Resolves to provide with effect from the October Council Meeting, the record of Councillor briefings containing the following details through the Governance Matters Report:*
 - List of the topics discussed at councillors briefings held since the date of last council meeting;*
 - Records of the Councillors attendance at that briefing; and*
 - Conflict of Interest disclosures, if any.”*
- The briefings listed below have occurred since the 11 September 2023 Council Meeting:

Date	Items Discussed	Councillors in Attendance
25 September	<ul style="list-style-type: none"> Agenda Review Updates to Governance Rules 	Mayor, Cr Nathan Conroy Deputy Mayor, Cr Liam Hughes Cr David Asker Cr Sue Baker Cr Kris Bolam Cr Claire Harvey Cr Brad Hill Cr Suzette Tayler

- There were no conflicts of interests disclosed by Councillors for this briefing.

Audit and Risk Committee

- Council’s Audit and Risk Committee (ARC) is made up of three (3) independent members and two (2) Councillors and its role is to monitor Council’s approach to internal control, risk management, compliance, financial reporting and ethical matters.
- The ARC Charter highlights in Section 3 the terms of appointment for independent members as follows:
 - ‘3.1 Independent members will be appointed for three year terms;*
 - 3.2 Independent members may be reappointed for two additional three-year terms subject to satisfactory performance, that is, a maximum of nine years;’*
- Mr Michael Ulbrick’s first term appointment will reach expiration on 30 December 2023 and during his term he has demonstrated a high level of performance and contribution to the ARC.
- Mr Michael Ulbrick has more than 40 years’ experience in government and local government and has held a range of senior executive positions to the level of Chief Executive. He has qualifications in Economics, Statistics, Education and Information Systems and is a graduate of the AICD. In addition, Mr Ulbrick has completed the AICD’s Mastering the Boardroom course.
- Mr Ulbrick is a Commissioner with the Victorian Local Government Grants Commission and sits on a number of Audit and Risk Committees within the local government and TAFE sectors.
- This report is recommending the extension of Mr Michael Ulbrick’s term for an additional three (3) years to 31 December 2026.

12.1 Governance Matters Report for 2 October 2023**Executive Summary****Financial Impact**

There are no financial implications with this report.

Consultation**1. External Stakeholders**

Nil.

2. Other Stakeholders

Nil.

Analysis (Environmental / Economic / Social Implications)

There are no environmental or social implications associated with this report.

Legal / Policy / Council Plan ImpactCharter of Human Rights and Responsibilities

The Charter of Human Rights and Responsibilities has been considered in the preparation of this report but is not relevant to the content of the report.

Legal

Nil

Policy Impacts

Nil.

Officer's Declaration of Interests

Council officers involved in the preparation of this report have no Conflict of Interest in this matter.

Risk Mitigation

There are no risks identified with this report.

Conclusion

The purpose of this report is to brief, update and seek Council's endorsement on various governance matters listed above.

It is recommended that Council endorses the governance matters raised in this report.

ATTACHMENTS

Attachment A: [↓](#) Notice of Motion Report Cost Summary update

Attachment B: [↓](#) Notice of Motion Report Status Report

Attachment C: [↓](#) Closed Actions Report since 11 September 2023 Council Meeting

Notice of Motion Report - 2023 - CM14 - for the 2 October Council Meeting (A4986085).XLSX

Notice of Motions Estimated Costs By Councillor 2020 - 2024 Term

Councillor	Number	Primary Cost	Ongoing Cost	Outcome Cost	Urgent Business
Cr David Asker	0	\$0	\$0	\$0	1
Cr Sue Baker	2	\$500	\$0	\$0	3
Cr Kris Bolam	9	\$10,000	\$0	\$0	1
Cr Nathan Conroy	0	\$0	\$0	\$0	0
Cr Claire Harvey	6	\$7,155	\$0	\$0	2
Cr Brad Hill	4	\$0	\$0	\$0	2
Cr Liam Hughes	2	\$800	\$0	\$0	1
Cr Steven Hughes	3	\$0	\$0	\$0	0
Cr Suzetter Tayler	1	\$0	\$0	\$0	1
TOTAL	27	\$ 18,455	\$ -	\$ -	11

NOTE: There may be occasions when the Ongoing Cost is ALSO reported under Outcome costs: this is on the occasions when the ongoing cost has a KNOWN FINITE total. This is to note for budgeting purposes (for eg: \$121,000 total over 11 years = \$11,000 budgeted per year). Notes/comments are provided in the report when this occurs

Notice of Motion Report - 2023 - CM14 - for the 2 October Council Meeting (A4986085).XLSX

Meeting Date	Item No	NOM Title and Councillor	Council Resolution	Responsibility	Comments	Cost Summary
11-Jul-22	14.1	2022/NOM8 - Outreach Support Service Cr Bolam	<p>Council Decision Moved: Councillor Bolam Seconded: Councillor Hill That Council:</p> <ol style="list-style-type: none"> Acknowledges the work currently being undertaken by organisation/s to provide an outreach service to rough sleepers, whereby contact with the rough sleeper is made within 24 hours of a referral where possible and, Requires a report to be provided at the September 2022 Council Meeting exploring a formalised service agreement with a suitably qualified localised outreach provider to undertake referral advocacy, throughout the municipality, to assist those without a permanent place of abode. <p>The service guarantee is to focus on a prescribed minimum response time (i.e. twenty-four hours) upon the outreach provider being notified of new clients/rough sleepers by the Frankston City Council.</p> <p>Following the initial interaction with new clients/rough sleepers, the service provider is to:</p> <ol style="list-style-type: none"> Make clients aware of local and regional support agencies insofar uplift and direct support; Collaborate with local and regional support services on behalf of clients and their needs; and Conduct ongoing wellbeing audits of clients/rough sleepers, as commissioned by the Frankston City Council. <p>Carried Unanimously</p>	Tammy Beauchamp	18 Aug 2023 1. Work of outreach services currently engaged acknowledged – complete. 2. Officers completed a report responding to NOM for September 2022 Council Meeting, but this report required amendments and was postponed to the October Council Meeting with advice that officers explore further social research. This report has been further postponed to September 2023 to enable officers to engage and work with a consultant to assist with the social research	
22-May-23	14.1	2023/NOM3 - Hall of Fame Revival Cr Bolam	<p>Council Decision Moved: Councillor Bolam Seconded: Councillor Hill That a report be provided to Council to determine if the 'Frankston Hall of Fame' (HoF) be reinstated to recognise individuals and organisations that have significantly impacted and contributed to the Frankston municipality. The report will be presented for consideration to the August 2023 Council Meeting.</p> <p>The report to include focus on:</p> <ul style="list-style-type: none"> The viability of reinstating the HoF program; The nomination and assessment process including regularity of awards; Identify capacity of the new HoF location for additional plaques or determine possible location options to display new inductee plaques; Costings and staff resourcing associated with the new iteration of HoF including associated costs in regards to plaques, ceremony, and administration of the program. <p>Carried</p>	Fiona McQueen	12 Sept 2023 Complete. A report was presented at the 11 September Council Meeting. Requesting closure	
10-Jul-23	14.1	2023/NOM4 - Nat's Track Cr Bolam	<p>Council Decision Moved: Councillor Bolam Seconded: Councillor Tayler That Council:</p> <ol style="list-style-type: none"> Commemorates the 30th Anniversary of when the late Frankston residents, Natalie Russell, Elizabeth Stevens and Deborah Fream were tragically taken from their families, friends and schoolmates in June and July 1993; Sends letters of appreciation under the Mayor's signature to the external members of the Nat's Track Working Party who coordinated the 2022 beautification works at this important local track that was dedicated to Natalie's memory: <ul style="list-style-type: none"> Thomas Cain (Assistant Principal - Monterey Secondary College) Susan Bollard (VCAL Teacher - Monterey Secondary College) Amir Gabriel (Maintenance - Monterey Secondary College) Brendan Day (Course Superintendent - Peninsula Kingswood Country Golf Club) Craig Judkins (Deputy Principal Wellbeing - John Paul College) Simon Page (Superintendent – Long Island, The National Golf Club) Notes the \$300,000 contributed by Council and the \$65,000 contributed by State Government through the support of MP Paul Edbrooke towards the Nat's Track beautification; and Notes Council's standing commitment to continue the maintenance and upkeep of Nat's Track in memory of Natalie Russell. <p>Carried Unanimously</p>	Angela Hughes	21 Aug 2023 1. Noted 2. Letters are being prepared 3. Noted 4. Noted	
11-Sep-23	14.1	2023/NOM5 - Commitment to consultation on level-crossing removal works Cr Bolam	<p>Council Decision Moved: Councillor Bolam Seconded: Councillor Hill That Council formally writes to both the Victorian Government and Level Crossing Removal Project (LXRP), seeking a commitment to consult with both Frankston City Council and the local Seaford community regarding proposed level-crossing removal works due to occur at both Armstrongs Road and Station Street, Seaford.</p> <p>Council is to note the following in its correspondence given the current project scope uncertainty:</p> <ul style="list-style-type: none"> The sensitivities of any built-form development at both sites, noting past concerns relating to the Kananook Stabling Yard; The timetable for construction / delivery, and what replacement services (if any) will be required; The sensitivities of any vegetation removal at both sites, noting the loss of vegetation and tree canopy which occurred with the Seaford Road level-crossing removal project; The inclusion of high-quality public art at the Station Street site as has occurred at other prominent railway station / level-crossing removal projects along the Frankston line. The letter is to note the success of the Frankston City Council Arts Advisory Committee in the selection and placement of high-quality art throughout the municipality - such as the 'Beacon' on Nepean Highway / Eel Race Road - and request that this Committee be consulted on any potential public art options; The realignment of the existing shared user path to alleviate current concerns with its operation as it passes the Seaford RSL and Seaford War Memorial, address safety concerns as it crosses Station Street; The future of the Seaford RSL facility adjacent to the Seaford Railway Station and the Seaford Scouts facility located in the Seaford Railway Station car park (refurbishment, re-location etc.); The future of the Seaford Substation facility adjacent to the Seaford Railway Station (repurpose, beautify and refurbish or removal); and Aligned with improvements to amenities nearby other level-crossing removal sites throughout Victoria, whether there is scope for much-needed improvements to the Seaford War Memorial site that borders the proposed level-crossing removal site at Station Street and the Nepean Highway / Armstrongs Road public toilet which is within proximity to the level-crossing removal works at Armstrongs Road. <p>Council is to conclude this correspondence by acknowledging the need for level-crossing solutions at both sites and affirms its preparedness to working with the State Government and LXRA on positive outcomes for the Seaford community that encapsulate the aforementioned observations.</p> <p>Carried Unanimously</p>	Fiona McQueen		

Closed Actions Report since 11 September 2023 Council Meeting

Action Sheets Report		CLOSED / COMPLETED		Date From:	5/10/2020	Date To:	20/09/2023
				Printed: Wednesday, 20 September 2023 12:56:57 PM			
MEETING DATE ITEM NUMBER	Title	MOTION	RESPONSIBLE DIVISION & OFFICER	COMMENTS	DATE COMPLETED		
24/10/2022	14.1	2022/NOM11 - Exploration of the establishment of a South Eastern Councils Biodiversity Network	Communities Hughes, Angela	<p>09 Nov 2022 2:42pm Lehmann, Liv The report is being drafted for 12 December Council meeting.</p> <p>24 Nov 2022 1:05pm Lehmann, Liv Report cannot come to 12/12/22 council meeting due to delays with other councils, an update will be provided in the City Futures Quarter One report and NOM response expected early 2023.</p> <p>10 May 2023 3:34pm Lehmann, Liv Report did not come to 12/12/22 council meeting due to delays with other councils, an update was provided in the City Futures Quarter One 22/23 report and NOM response booked in for July 2023. Cr Harvey is aware of delays and has agreed this new date.</p> <p>11 Jul 2023 2:33pm Lehmann, Liv Report was endorsed at 10 July 2023 council meeting.</p> <p>30 Aug 2023 3:43pm Craig, Tenille - Completion Completed by Craig, Tenille on behalf of Hughes, Angela (action officer) on 30 August 2023 at 3:43:35 PM - As per resolution at the 31 July 2023 Council Meeting, this action will now be archived.</p>	30/08/2023		
21/11/2022	12.14	Proposed Lease of Council Land - Part of 83R-85R Hillcrest Road Frankston (Jubilee Park Reserve) - Frankston and District Netball Association (FDNA)	Corporate and Commercial Services Watts, Danielle	<p>25 Nov 2022 11:34am Watts, Danielle 1. For noting only., 2. Public Notice advertised on 24 November 2022. , 3. For noting only., 4. No action at this time., 5. No action at this time.</p> <p>16 Jan 2023 10:15am Watts, Danielle 1. For noting only., 2. Community Consultation period has now closed, and feedback being reviewed., 3. For noting only., 4. No action at this time., 5. No action at this time.</p> <p>06 Feb 2023 2:32pm Wood, Glenys 1. Completed - For noting only., 2. Completed - community engagement undertaken., 3. Completed - For noting only., 4. Completed - no submissions received. , 5. Ongoing - final amendments to occupancy documentation being drafted.</p> <p>17 Apr 2023 7:25pm Wood, Glenys 1. Completed - For noting only., 2. Completed - community engagement undertaken., 3. Completed - For noting only., 4. Completed - no submissions received. , 5. Ongoing - final amendments to occupancy documentation have been drafted, and a walk-through of the site with the tenant has been completed. Awaiting confirmation that last amendments are acceptable to the FDNA. Associated Administration of the Lloyd Group has delayed the early access to the building as previously planned. Officers continue to work towards completion as soon as possible.</p> <p>24 Aug 2023 3:17pm Wood, Glenys 1. Completed - For noting only., 2. Completed - community engagement undertaken., 3. Completed - For noting only., 4. Completed - no submissions received. , 5. Completed - the final lease and service level agreement was executed by the all parties on 18th August 2023. The FDNA will shortly occupy the premises under the Early Access provisions of the lease, anticipated to be 29th August 2023. , All items completed - REQUEST TO CLOSE</p> <p>30 Aug 2023 5:01pm Roberts, Vera - Completion Completed by Roberts, Vera on behalf of Watts, Danielle (action officer) on 30 August 2023 at 5:01:52 PM - Director CCS agreed to close this action.</p>	30/08/2023		

Closed Actions Report since 11 September 2023 Council Meeting

Action Sheets Report		CLOSED / COMPLETED			Date From:	Date To:		
MEETING DATE ITEM NUMBER	Title	MOTION	RESPONSIBLE DIVISION & OFFICER		COMMENTS	DATE COMPLETED		
		3. Adopts the Climate Change Strategy 2023-2030; and 4. Notes Officers will notify the submitters of its decision accordingly.			Completed by Lehmann, Liv on behalf of Beauchamp, Tammy (action officer) on 07 September 2023 at 8:43:32 AM - Director Communities approved closure			
					Carried			
1/05/2023	12.4	Draft Mobile Food Van Procurement Guidelines	Council Decision Moved: Councillor Harvey Bolam That Council: 1. Notes the work completed to date to review the current Frankston City Council 'Do It Outdoors' guidelines, including extensive consultation with numerous food van operators; 2. Endorses targeted engagement with mobile commercial food van operators and the community consultation on the new draft Mobile Food Van Procurement guidelines for a period of 4 weeks; 3. Considers the site of the Ballam Park Lake, once constructed, as an additional mobile food van location as part of these Guidelines; and 4. Seeks to report back at the 21 August 2023 Council Meeting to consider the adoption of the new Mobile Food Van Procurement Guidelines. Carried Unanimously	Communities	Beauchamp, Tammy	08 May 2023 10:09am 1. Action complete. 2. Noted. 3. Noted. 4. This will occur when the consultation is completed. 18 Aug 2023 9:46am Milton, Katie 1. Officers have presented the draft Mobile Food Van Procurement Guidelines to Council asking for endorsement to consult the community and mobile food van operators. 2. Endorses targeted engagement with mobile commercial food van operators and the community consultation on the new draft Mobile Food Van Procurement guidelines for a period of 4 weeks; Engagement occurred from 2 – 30 May with consultation open to all. 45 Mobile Food Van Operators were contacted directly to encourage them to participate in the consultation process. Officers also reached out to 12 Sporting Groups who currently use the proposed reserve location to obtain more detailed feedback about their canteen usage. 3. Once constructed, the Ballam Park Lake site will undergo a feasibility study before being able to be considered a viable site. Locations are able to be added into the guidelines as Council is made aware and the proper due diligence is carried out researching the site. 4. Officers are scheduled to present the final Mobile Food Van Procurement Guidelines to Council at the 21st August 2023 Council Meeting seeking adoption 07 Sep 2023 8:45am Lehmann, Liv - Completion Completed by Lehmann, Liv on behalf of Beauchamp, Tammy (action officer) on 07 September 2023 at 8:45:21 AM - Director Communities approved closure 11 Sep 2023 4:42pm Hughes, Angela - Authorisation Authorised by Hughes, Angela (second authoriser) on 11 September 2023 at 4:42:39 PM, Authorised by Angela Hughes, Notification sent to Tammy Beauchamp and Liv Lehmann	11/09/2023	
22/05/2023	12.10	Award of Contract CN11021 - Irrigation Maintenance and Minor Works Panel	Council Decision Moved: Councillor Harvey That Council: 1. Awards contract CN11021 Irrigation Maintenance and Minor Works Panel to the following tenderers for an initial two (2) year term with the provision for two (2) further two (2) year extension options at council's sole discretion, with a total potential contract value of up to an estimated \$3,741,052.00 GST exclusive: A. <u>Category 1 - Irrigation Maintenance</u> to Marsh Developments Pty Ltd trading as Superior Green; ACN 095 305 918; and B. <u>Category 2 - Irrigation Minor Works</u> to Aqualines Irrigation Pty Ltd; ACN 005 985 508; and Marsh Developments Pty Ltd trading as Superior Green; ACN 095 305 918; 2. Authorises the Chief Executive Officer to execute and sign the contract; 3. Authorises the Chief Executive Officer to approve contract variations; 4. Authorises the Director Infrastructure and Operations to approve the extensions of the contract subject to the satisfactory performance of the contractor(s); and 5. Resolves Attachments A and B to this report be retained confidential on the grounds that it contains private commercial information, being information provided by a business, commercial or financial undertaking that if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage, pursuant to the <i>Local Government Act 2020</i> s3(1)(g). Carried	Infrastructure and Operations	Hurren, Brad	18 Jul 2023 2:17pm Gaynor, Andrea 1. Contract has been awarded., 2. Noted, 3. Noted, 4. Noted, 5. Noted, All items have been actioned. Closure requested. 04 Sep 2023 3:19pm Walker, Allison - Completion Completed by Walker, Allison on behalf of Hurren, Brad (action officer) on 04 September 2023 at 3:19:19 PM - Contract Awarded	4/09/2023	
22/05/2023	12.11	Award of Contract CN11023 - Storm Water Access Covers, Surrounds and Grates	Council Decision Moved: Councillor Harvey That Council:	Infrastructure and Operations	Hurren, Brad	18 Jul 2023 2:16pm Gaynor, Andrea 1. Contract has been awarded, 2. Noted, 3. Noted, 4. Noted, All items have been actioned. Closure requested. 04 Sep 2023 3:19pm Walker, Allison - Completion	4/09/2023	

Action Sheets Report		CLOSED / COMPLETED			Date From:	5/10/2020	Date To:	20/09/2023
					Printed: Wednesday, 20 September 2023 12:56:57 PM			
MEETING DATE ITEM NUMBER	Title	MOTION	RESPONSIBLE DIVISION & OFFICER	COMMENTS	DATE COMPLETED			
		<p>Moved: Councillor Harvey Tayler</p> <p>That Council:</p> <ol style="list-style-type: none"> Notes the updated Draft Asset Management Policy 2023 (Policy); Endorses the Policy to be publicly exhibited for a period of four weeks; and Seeks a report back to Council no later than the August 2023 Council Meeting to adopt the Policy, taking into consideration any submissions received. <p style="text-align: right;">Carried</p>	<p>Seconded: Councillor</p>	<p>1. The updated Draft Asset Management Policy 2023 was presented to Council and endorsed for public exhibition at its Council Meeting on 14 June 2023. 2. The Policy is being publicly exhibited for a period of four weeks on Council's Engage Frankston platform. 3. Following delays with the community consultation, a resolution was endorsed under the Governance report presented to Council on 31 July, noting that the outcomes of the community engagement will not be available for the 21 August Council Meeting. A report will now be presented back to Council on 11 September to adopt the Policy. No further action required; request that this item is closed.</p> <p>14 Sep 2023 8:49am Gaynor, Andrea - Completion</p> <p>Completed by Gaynor, Andrea on behalf of Ure, Luke (action officer) on 14 September 2023 at 8:49:16 AM - Approved for closure by A/Director I&O</p>				
14/06/2023	12.8	Downs Estate Community Project proposed building development	<p>Council Decision</p> <p>Moved: Councillor Bolam Harvey</p> <p>That Council:</p> <ol style="list-style-type: none"> Notes that without intervention, the existing resolution of Council from the 15th August 2022 that prohibits any further non-renewal capital contributions to Downs Estate Community Project (DECP) presently prevents Council from supporting the request received from the DECP to enter into a Funding Agreement with the Victorian Government to deliver a proposed modular-build. Notes that the DECP will forfeit the \$200,000 allocated to them by the Victorian Government if Council does not sign the Funding Agreement by 16 June 2023 to deliver the modular-build project; Approves the request from the DECP for Council to support the repurposing of their \$200,000 external grant from the Victorian Government and the existing Council contribution of \$22,500, to install a modular room for use by volunteers at the Seaford site instead of restoring the existing farm house (as was originally intended) on the basis that: <ol style="list-style-type: none"> DECP accepts there is no future intention to connect the site to mains power/water (a very costly exercise); Ownership of the modular asset resides with Council Utilisation of the modular asset by DECP will be subject to a lease or license arrangement as determined by Property Services. Approves the inclusion of landscaping and plantings in the project scope to complement the new modular facility and beautify the previous footprint of the farm house if achievable within the available budget. The CEO is requested to work with the relevant project managers to endeavour to achieve the above value-added additions Authorises the CEO to commit the following funds in the 23/24 mid-year budget review: <ol style="list-style-type: none"> \$35,000 for the demolition of the farm house in response to the request from DECP to instead install a modular-build, advising that they no longer object to the farm house removal; and that this demolition is to occur as soon as practicable (given issues of safety, aesthetics, security and temporary fencing costs). \$17,500 to provide the additional funds needed for an elevated construction and an access ramp if: <ul style="list-style-type: none"> The pending flooding advice from Melbourne Water indicates that this is required for the location, and It is not achievable within the existing budget allocation. Commits to providing in-kind project management services and to enter into a Funding Agreement with the Victorian Government to deliver the scope of works for the modular-build as outlined (which includes taking responsibility for any cost over-runs for the delivery of the project within the approved scope). Allocates necessary costs for ongoing maintenance in Council's annual budgets as per the usual budget development and approval process (estimated at \$12,000 per annum). 	<p>Seconded: Councillor</p>	<p>Communities</p> <p>Bearup, Tim</p> <p>18 Aug 2023 4:27pm Bearup, Tim</p> <p>1. Noted, 2. Noted, 3. Actioned, 4. Noted, 5. Noted for inclusion., 6. Actioned, 7. Noted for inclusion., This item is recommended for closure</p> <p>07 Sep 2023 8:47am Lehmann, Liv - Completion</p> <p>Completed by Lehmann, Liv on behalf of Bearup, Tim (action officer) on 07 September 2023 at 8:47:18 AM - Director Communities approved closure</p>	7/09/2023		

Item 12.1 Attachment C: Closed Actions Report since 11 September 2023 Council Meeting

Action Sheets Report		CLOSED / COMPLETED		Date From:	5/10/2020	Date To:	20/09/2023	
				Printed: Wednesday, 20 September 2023 12:56:57 PM				
MEETING DATE ITEM NUMBER	Title	MOTION	RESPONSIBLE DIVISION & OFFICER	COMMENTS	DATE COMPLETED			
		<ul style="list-style-type: none"> five (5) of the six (6) respondents supported Council's preferred proposed Model 3; all respondents supported Council's proposed alternate ward names Langwarrin Ward, Elisabeth Murdoch Ward, Kananook Ward, Ballam Ward, Sweetwater Ward, Derinya Ward; four (4) of the six (6) respondents supported Council's proposed alternate ward names Pines Ward and Wilton Ward; five (5) of the six (6) respondents supported Council's proposed alternate ward name Lyrebird Ward; <p>6. Endorses its response submission on the proposed new electoral structure, noting the feedback from the community consultation may result in updating the below in its submission, which includes:</p> <ol style="list-style-type: none"> Preferred new electoral structure Model 3; Supportive of ward boundaries in Model 3; Request to change the proposed ward names in Model 3 to alternate new ward names: Lyrebird Ward, Langwarrin Ward, Elisabeth Murdoch Ward, Derinya Ward, Kananook Ward, Pines Ward, Wilton Ward, Ballam Ward and Sweetwater Ward; and <p>7. Authorises the Chief Executive Officer to submit Council's submission to the Electoral Representation Advisory Panel (ERAP) via the Victorian Electoral Commission (VEC) and nominates the Chief Executive Officer and/or a representative to speak in support of the submission at the public hearing on 9 August 2023.</p>						
<u>Carried</u>								
31/07/2023	12.2	Chief Executive Officer's Quarterly report - April - June 2023 period	3.	Notes the completion of the Accountability and Transparency Reform (ATR) item 39 and resolves for this to be closed from monitoring and reporting in future CEO quarterly reports;	Corporate and Commercial Services	Alcock, Brianna	<p>15 Sep 2023 5:17pm Alcock, Brianna</p> <p>3. Complete. ATR item 39 was closed from monitoring and reporting in future CEO quarterly reports., This action is requested for closure by Director CCS.</p> <p>18 Sep 2023 3:40pm Roberts, Vera - Completion</p> <p>Completed by Roberts, Vera on behalf of Alcock, Brianna (action officer) on 18 September 2023 at 3:40:02 PM - Director CCS agreed to close this action.</p>	18/09/2023
31/07/2023	12.1	Governance Matters Report for 31 July 2023	<p><u>Council Decision</u></p> <p>Moved: Councillor Tayler Harvey</p> <p>That Council:</p> <p><u>Council Resolution Status</u></p> <p>1. Receives the Council Resolution Status update, including:</p> <ol style="list-style-type: none"> Notice of Motion Cost Summary and Notice of Motion Report for 31 July 2023; Notes there are no open Urgent Business actions; Notes there are two Notice of Motion actions reported as complete: <ul style="list-style-type: none"> 2021/NOM8 - Humanitarian Support for Fiji 2022/NOM11 - Exploration of the establishment of a South Eastern Councils Biodiversity Network Notes since the Council Meeting, held on 10 July 2023, 2 resolution actions have been completed, as listed in the body of the report; Notes there is one report delayed in its presentation Council: <ul style="list-style-type: none"> Asset Management Policy, delayed to 10 September 2023 Council Meeting Approves a minor correction in the minutes of the Council Meeting held on 15 August 2022, Item 16 - Urgent Business, to remove the name of Councillor Bolam from the voting division as he declared a 	Corporate and Commercial Services	Alcock, Brianna	<p>18 Sep 2023 11:47am Alcock, Brianna</p> <p>1. Complete. Council resolved the Council Resolution Status update., 2. Complete. Council received the minutes of the Audit and Risk Committee meeting., 3. Complete. Council noted there were no motions for the MAV State Council Meeting 13 October 2023., This action is requested for closure by the Director CCS.</p> <p>18 Sep 2023 3:39pm Roberts, Vera - Completion</p> <p>Completed by Roberts, Vera on behalf of Alcock, Brianna (action officer) on 18 September 2023 at 3:39:09 PM - Director CCS agreed to close this action.</p>	18/09/2023	

Closed Actions Report since 11 September 2023 Council Meeting

Action Sheets Report		CLOSED / COMPLETED		Date From:	Date To:
				5/10/2020	20/09/2023
				Printed: Wednesday, 20 September 2023 12:56:57 PM	
MEETING DATE ITEM NUMBER	Title	MOTION	RESPONSIBLE DIVISION & OFFICER	COMMENTS	DATE COMPLETED
		A. Wetland and Wildlife Creations Group Pty Ltd; ACN 619 650 350; B. Practical Ecology Pty Ltd, ACN 082 911 377; C. Environmental restorations Pty Ltd; ABN 55 863 702 716; D. Felix Botanica Pty Ltd; ACN 105 022 651; <u>Category 4 – Native Vegetation Planting</u> A. Practical Ecology Pty Ltd, ACN 082 911 377; B. Felix Botanica Pty Ltd; ACN 105 022 651; C. Seeds Bushland Restoration Pty Ltd; ACN 126 186 883; 2. Authorises the Chief Executive Officer to execute and sign the contracts; 3. Authorises the Chief Executive Officer to approve contract variations; 4. Authorises the Director Infrastructure and Operations to approve the extensions of the contract subject to the satisfactory performance of the contractor(s); and 5. Resolves Attachments A and B to this report be retained confidential on the grounds that it contains private commercial information, being information provided by a business, commercial or financial undertaking that if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage, pursuant to the <i>Local Government Act 2020</i> s3(1)(g). <u>Carried Unanimously</u>			

Executive Summary**12.2 Consolidated Financial Report and Performance Statement ended 30 June 2023**

Enquiries: (Caroline Reidy: Corporate and Commercial Services)

Council Plan

Level 1:	6. Progressive and Engaged City
Level 2:	6.1 Ensure sustainable financial management and the strategic allocation of resources to deliver planned infrastructure and services

Purpose

To approve, in principle, the Consolidated Financial Report and the Performance Statement for the financial year ended 30 June 2023, following which they will then be submitted to Council's external auditor, the Victorian Auditor-General.

Recommendation (Director Corporate and Commercial Services)

That Council:

1. Approves in principle, the draft Consolidated Financial Report and draft Performance Statement for the year ended 30 June 2023;
2. Authorises the Mayor, Cr Nathan Conroy and Councillor Sue Baker (as Council nominated Audit and Risk Committee members) to certify the Consolidated Financial Report after agreement with Council's external auditors as to any changes that may need to be made and as considered appropriate; and
3. Authorises the Mayor, Cr Nathan Conroy and Councillor Sue Baker (as Council nominated Audit and Risk Committee members) to certify the Performance Statement after agreement with Council's external auditors as to any changes that may need to be made and as considered appropriate.

Key Points / Issues

- The Auditor-General's Office is finalising its review of the Consolidated Financial Report and Performance Statement and all supporting information.
- The Audit and Risk Committee (ARC) met on Friday, 15 September 2023 to consider and review the 2022-2023 Annual Consolidated Financial Report and Performance Statement. Agents of the Auditor-General were also in attendance at the meeting.
- The ARC has recommended that the draft Consolidated Financial Report and draft Performance Statement for the year 1 July 2022 to 30 June 2023 be adopted in principle, subject to the minor amendments discussed at the meeting.
- The ARC also recommends to Council that the Principal Accounting Officer be authorised to make non-material changes and material amendments as determined by the Auditor-General. The ARC must be consulted prior to any material amendments and such amendments are to be communicated to Council as soon as practical.
- The Consolidated Financial Report and Performance Statement, once agreed to by Council and the Auditor-General, form part of the annual report to be presented to the Minister. The annual report, once finalised, will be advertised and will be brought back to Council for noting.

12.2 Consolidated Financial Report and Performance Statement ended 30 June 2023**Executive Summary**

- Copies of the draft Consolidated Financial Report (**Attachment A**) and draft Performance Statement are attached (**Attachment B**). The Auditor-General has indicated that the consolidated financial report and performance statement will be signed unconditionally and without qualification.

Draft unaudited 2022-2023 Financial Report highlights:

- The net operational surplus as presented in the Comprehensive Income Statement is \$15.002m (\$13.568m in 2021-2022).
- The “underlying” deficit – which is the operating result adjusted for transactions which are either ‘non-recurring’ or not operational in nature is \$8.219m (Budget was \$3.083m deficit).
- Some of the key variations between the 2022-2023 financial year and the prior year are:
 - User fees and charges increased by \$8.816m due mainly to increased utilisation at the Frankston Arts Centre and recreation and leisure facilities such as Peninsula Leisure and Centenary Park Golf course.
 - Non-monetary contributions have increased by \$6.852m due to an increase in gifted land, roads, footpaths and drainage received relating to subdivisions within the municipality and Major Roads Projects Victoria upgrade to Golf Links Road, Langwarrin South.
 - Materials and services have continued to increase due mainly to continued cost pressures and most areas of the organisation returning to pre Covid levels.
 - Depreciation expenses have increased due to the delivery of a large capital works projects and an increase to the asset base through asset revaluations.
 - \$74.823m capital works program delivered against a budgeted \$91.606m and up from \$65.197m in 2021-2022.
- Council working capital ratio is 1.84: to 1 depicts a satisfactory financial position.
- The balance of rates receivable has increased by \$1.570m to \$19.580m in 2022-2023 up from \$18.010m in 2021-2022. This reflects the continued impact of cost pressures on the community.
- Council’s debt ratios remain below prudential guidelines and repayment costs have been factored into Council’s Annual Budget and Financial Plan.

Changes in Accounting Policies

Council’s 2022-2023 financial statements have been prepared in accordance with the Local Government Model Financial Report including a statement of capital works and the 2022-2023 performance statement was prepared in accordance with the Local Government Better Practice Guide 2022-2023, along with other information required by the *Local Government (Planning and Reporting) Regulations 2020*.

Draft unaudited 2022-2023 Performance Statement highlights:

- Workforce turnover has fallen almost 4% to 14.29% reflecting stabilisation of the organisation’s workforce.
- Waste diversion from landfill at 52% has remained at prior year levels.

12.2 Consolidated Financial Report and Performance Statement ended 30 June 2023**Executive Summary**

- The number of Council decisions upheld by the VCAT has increased from 75% to 76.92% compared to 2021-2022 reflecting effective decision making and engagement with relevant parties.
- Satisfaction with Council decisions rose again from 71% in 2021-2022 to 72%. Council's decision making has delivered priorities to the community through advocacy, partnerships, funding commitments and community engagement.

Council oversight of subsidiary:

During the 2022-2023 financial year Council has continued to oversee the governance of its subsidiary Peninsula Leisure Pty Ltd (PL). There has been facilitated discussions through the following forums:

- Briefings with the Mayor, Chief Executive Officer, Director Corporate and Commercial Services of Frankston City Council and Chair of the Board and Chief Executive Officer of PL.
- Councillor Briefings discussing the financial support requested by PL.
- Quarterly financial and activity reports have been provided to Councillors.
- Council's Director Corporate and Commercial Services is a Non-executive Director of the Peninsula Leisure Board.

Financial Impact

The Financial Report of Council is a general purpose financial report that consists of a Comprehensive Income Statement, Balance Sheet, and Statement of Changes in Equity, Cash Flow Statement, Statement of Capital Works and notes accompanying these financial statements. This general purpose financial report complies with Australian Accounting Standards, other authoritative pronouncements of the Australian Accounting Standards Board (AASB), the Local Government Act 2020 and the Local Government (Planning and Reporting) Regulations 2020.

The Consolidated Financial Statements indicate the financial performance for the year and the financial position of Council as at 30 June 2023. The Income Statement shows a \$15.002m surplus for the 2022-2023 financial year. This is a \$1.434m increase from the previous year.

The underlying operating deficit is \$8.219m compared to a budget deficit of \$3.083m.

The Balance Sheet reflects a stable position.

Consultation**1. External Stakeholders**

This report does not require community consultation. The audited Consolidated Financial Report and Performance Statement will be made available as a public document via the Annual Report for 2022-2023 following the Auditor-General's approval.

These Statements are a report back to the community on Council's performance against Council's 2022-2023 Annual Budget and Council's performance against measures and targets for Key Strategic Objectives specified in the 2022-2023 Annual Budget, both of which were adopted after a statutory community consultation period of 28 days.

2. Other Stakeholders

Not applicable.

12.2 Consolidated Financial Report and Performance Statement ended 30 June 2023**Executive Summary****Analysis (Environmental / Economic / Social Implications)**

There are no direct environmental, economic or social implications arising from this report.

Legal / Policy / Council Plan ImpactCharter of Human Rights and Responsibilities

The Charter of Human Rights and Responsibilities has been considered in the preparation of this report but is not relevant to the content of the report.

Legal

The Local Government Act 2020 (the Act) requires that Council give approval in principle to the submission of the Financial Report and the Performance Statement to the external auditor.

Policy Impacts

Not applicable

Officer's Declaration of Interests

Council officers involved in the preparation of this report have no Conflict of Interest in this matter.

Risk Mitigation

The Consolidated Financial Report and Performance Statement have been audited by Council's external auditors (Victorian Auditor-General's Office).

The Audit and Risk Committee met on 15 September with the VAGO agents Crowe to also review these statements. The Audit and Risk Committee reviewed the draft unaudited Consolidated Financial Report and Performance Statement for the year 1 July 2022 to 30 June 2023 and recommend to Council that they be adopted in principle, subject to any minor amendments discussed at the meeting.

Conclusion

The draft unaudited 2022-2023 Consolidated Financial Report and Performance Statement reflect a stabilising financial position and a return to pre-covid levels in most areas of the organisation. Council will continue to closely monitor its position to ensure long-term sustainability.

ATTACHMENTS

Attachment A: [↓](#) Draft unaudited Consolidated Financial Report for the year ended 30 June 2023

Attachment B: [↓](#) Draft unaudited Consolidated Performance Statement for the year ended 30 June 2023

Frankston City Council
Consolidated Financial Report
For the year ended 30 June 2023

Frankston City Council

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Frankston City Council Certification of Financial Statements

In my opinion the accompanying Financial Statements have been prepared in accordance with the *Local Government Act 2020*, the *Local Government (Planning and Reporting) Regulations 2020*, Australian Accounting Standards and other mandatory professional reporting requirements.

Caroline Reidy CPA
Principal Accounting Officer
Dated: xx October 2023
30 Davey Street, Frankston Victoria, Australia

In our opinion the accompanying Financial Statements present fairly the consolidated financial transactions of Frankston City Council for the year ended 30 June 2023 and the consolidated financial position of Council as of that date.
As at the date of signing, we are not aware of any circumstances which would render any particulars in the Financial Statements to be misleading or inaccurate.
We have been authorised by Council on xx October 2023 and by the *Local Government (Planning and Reporting) Regulations 2020* to certify the Financial Statements in their final form.

Cr Nathan Conroy
MAYOR
Dated: xx October 2023
30 Davey Street, Frankston Victoria, Australia

Cr Sue Baker
COUNCILLOR
Dated: xx October 2023
30 Davey Street, Frankston Victoria, Australia

Phil Cantillon
CHIEF EXECUTIVE OFFICER
Dated: xx October 2023
30 Davey Street, Frankston Victoria, Australia

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Frankston City Council
Consolidated Comprehensive Income Statement
For the year ended 30 June 2023

	Note	2023 \$'000	2022 \$'000
Income / Revenue			
Rates and charges	3.1	142,227	135,581
Statutory fees and fines	3.2	6,051	5,234
User fees	3.3	28,396	19,580
Grants - operating	3.4	24,867	23,264
Grants - capital	3.4	14,294	17,261
Contributions - monetary	3.5	1,824	2,103
Contributions - non monetary	3.5	7,103	251
Net gain on disposal of property, plant and equipment	3.6	377	566
Other income	3.7	6,163	3,958
Total income / revenue		231,302	207,798
Expenses			
Employee costs	4.1	90,825	82,900
Materials and services	4.2	76,900	68,728
Depreciation	4.3	36,838	34,735
Amortisation - intangible assets	4.4	1,075	707
Amortisation - right of use assets	4.5	372	558
Bad and doubtful debts - allowance for impairment losses	4.6	209	141
Borrowings costs	4.7	1,415	1,427
Finance costs - leases	4.8	20	36
Other expenses	4.9	8,646	4,998
Total expenses		216,300	194,230
Surplus for the year		15,002	13,568
Other comprehensive income			
Net asset revaluation increment	6.1	24,769	311,609
Total other comprehensive income		24,769	311,609
Total comprehensive result		39,771	325,177

The above Consolidated Comprehensive Income Statement should be read in conjunction with the accompanying notes.

Frankston City Council
Consolidated Balance Sheet
As at 30 June 2023

	Note	2023 \$'000	2022 \$'000
Assets			
Current assets			
Cash and cash equivalents	5.1	38,293	56,200
Other financial assets	5.1	32,049	45,507
Trade and other receivables	5.1	27,148	29,428
Inventories	5.2	191	169
Other assets	5.2	2,393	1,009
Prepayments	5.2	2,389	1,882
Total current assets		102,463	134,195
Non-current assets			
Trade and other receivables	5.1	471	560
Other financial assets	5.1	3,507	3,507
Property, infrastructure, plant and equipment	6.1	2,154,516	2,093,600
Right-of-use assets	5.8	212	443
Intangible assets	5.2	3,121	1,849
Total non-current assets		2,161,827	2,099,959
Total assets		2,264,290	2,234,154
Liabilities			
Current liabilities			
Trade and other payables	5.3	19,095	33,227
Trust funds and deposits	5.3	6,637	5,896
Unearned income/revenue	5.3	13,206	13,472
Provisions	5.5	16,201	15,689
Interest-bearing liabilities	5.4	427	392
Lease liabilities	5.8	103	398
Total current liabilities		55,669	69,074
Non-current liabilities			
Provisions	5.5	1,463	1,318
Interest-bearing liabilities	5.4	28,415	26,692
Lease liabilities	5.8	136	112
Total non-current liabilities		30,014	28,122
Total liabilities		85,683	97,196
Net assets		2,178,607	2,136,958
Equity			
Accumulated surplus		800,831	765,364
Reserves	9.1	1,377,776	1,371,594
Total equity		2,178,607	2,136,958

The above Consolidated Balance Sheet should be read in conjunction with the accompanying notes.

Frankston City Council

Consolidated Statement of Changes in Equity

For the year ended 30 June 2023

2023		Total	Accumulated	Revaluation	Other
	Note	\$'000	Surplus \$'000	Reserve \$'000	Reserves \$'000
Balance at beginning of financial year		2,136,958	765,364	1,304,198	67,396
Surplus for the year		15,002	15,002	-	-
Prior year adjustment - found assets		1,878	1,878	-	-
Net asset revaluation increment	9.1(a)	24,769	-	24,769	-
Transfers to other reserves	9.1(b)	-	(15,820)	-	15,820
Transfers from other reserves	9.1(b)	-	34,407	-	(34,407)
Balance at end of the financial year		2,178,607	800,831	1,328,967	48,809

2022		Total	Accumulated	Asset	Other
	Note	\$'000	Surplus \$'000	Revaluation \$'000	Reserves \$'000
Balance at beginning of financial year		1,809,789	744,754	992,589	72,446
Surplus for the year		13,568	13,568	-	-
Prior year adjustment - found asset		1,992	1,992	-	-
Net asset revaluation increment	9.1(a)	311,609	-	311,609	-
Transfers to other reserves	9.1(b)	-	(14,048)	-	14,048
Transfers from other reserves	9.1(b)	-	19,098	-	(19,098)
Balance at end of the financial year		2,136,958	765,364	1,304,198	67,396

The above Consolidated Statement of Changes in Equity should be read in conjunction with the accompanying notes

Frankston City Council
Consolidated Statement of Cash Flows
For the year ended 30 June 2023

	Note	2023 Inflows/ (Outflows) \$'000	2022 Inflows/ (Outflows) \$'000
Cash flows from operating activities			
Rates and charges		140,748	133,565
Statutory fees and fines		5,404	4,881
User fees		28,953	18,878
Grants - operating		26,061	23,100
Grants - capital		12,132	11,508
Contributions - monetary		1,825	2,103
Interest received		1,510	416
Trust funds and deposits taken		16,836	13,760
Other receipts		4,051	3,458
Net GST receipt/(payment)		3,648	(2,666)
Employee costs		(90,164)	(81,966)
Materials and services		(88,113)	(53,035)
Short-term, low value and variable lease payments		(482)	(360)
Trust funds and deposits repaid		(16,095)	(14,565)
Other payments		(3,205)	(2,513)
Net cash provided by operating activities	9.2	43,109	56,564
Cash flows from investing activities			
Payments for property, infrastructure, intangibles, plant and equipment		(75,015)	(65,346)
Proceeds from sale of property, infrastructure, plant and equipment	3.6	623	754
Net proceeds/(payments) for investments		13,458	(12,497)
Net cash used in investing activities		(60,934)	(77,089)
Cash flows from financing activities			
Finance costs		(1,409)	(1,430)
Proceeds of borrowings		2,150	-
Repayment of borrowings		(392)	(370)
Interest paid - lease liabilities		(19)	(36)
Repayment of lease liabilities		(412)	(588)
Net cash used in financing activities		(82)	(2,424)
Net (decrease)/increase in cash and cash equivalents		(17,907)	(22,949)
Cash and cash equivalents at the beginning of the financial year		56,200	79,149
Cash and cash equivalents at the end of the financial year	9.3	38,293	56,200
Financing arrangements	5.6		

The above Consolidated Statement of Cash Flows should be read in conjunction with the accompanying notes.

Frankston City Council
Consolidated Statement of Capital Works
For the year ended 30 June 2023

	Note	2023 \$'000	2022 \$'000
Property			
Land		387	3,348
Total land		387	3,348
Buildings		35,940	25,192
Total buildings		35,940	25,192
Total property		36,327	28,540
Plant and equipment			
Plant, machinery and equipment		3,856	2,504
Fixtures, fittings and furniture		575	566
Computers and telecommunications		3,105	3,373
Library books		789	699
Total plant and equipment		8,325	7,142
Infrastructure			
Roads		6,400	8,797
Bridges		198	196
Footpaths and cycleways		2,790	3,018
Drainage		1,206	1,204
Recreational, leisure and community facilities		10,077	6,536
Waste management		260	431
Parks, open space and streetscapes		8,191	7,243
Off street car parks		1,049	343
Other infrastructure		-	1,747
Total infrastructure		30,171	29,515
Total capital works expenditure		74,823	65,197
Represented by:			
New asset expenditure		12,978	15,496
Asset renewal expenditure		23,761	23,107
Asset expansion expenditure		695	4,566
Asset upgrade expenditure		37,389	22,028
Total capital works expenditure		74,823	65,197

The above Consolidated Statement of Capital Works should be read in conjunction with the accompanying notes.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 1 OVERVIEW

Introduction

Frankston City Council was established by an Order of the Governor in Council on 15 December 1994 and is a body corporate. The Council's main office is located at 30 Davey Street, Frankston, Victoria.

Statement of compliance

These financial statements are a general purpose financial report that consists of a Consolidated Comprehensive Income Statement, Consolidated Balance Sheet, Consolidated Statement of Changes in Equity, Consolidated Statement of Cash Flows, Consolidated Statement of Capital Works and Notes accompanying these financial statements. The general purpose financial report complies with Australian Accounting Standards (AAS), other authoritative pronouncements of the Australian Accounting Standards Board (AASB), the *Local Government Act 2020*, and the *Local Government (Planning and Reporting) Regulations 2020*. The Council is a not-for-profit entity and therefore applies the additional AUS paragraphs applicable to a not-for-profit entity under the Australian Accounting Standards.

Significant accounting policies

(a) Basis of accounting

Accounting policies are selected and applied in a manner which ensures that the resulting financial information satisfies the concepts of relevance and reliability, thereby ensuring that the substance of the underlying transactions or other events is reported. Accounting policies applied are disclosed in sections where the related balance or financial statement matter is disclosed.

The accrual basis of accounting has been used in the preparation of these financial statements, except for the cash flow information, whereby assets, liabilities, equity, income and expenses are recognised in the reporting period to which they relate, regardless of when cash is received or paid.

The financial statements are based on the historical cost convention unless a different measurement basis is specifically disclosed in the notes to the financial statements.

The financial statements have been prepared on a going concern basis. The financial statements are in Australian dollars. The amounts presented in the financial statements have been rounded to the nearest thousand dollars unless otherwise specified.

Minor discrepancies in tables between totals and the sum of components are due to rounding.

Judgements, estimates and assumptions are required to be made about the carrying values of assets and liabilities that are not readily apparent from other sources. The estimates and associated judgements are based on professional judgement derived from historical experience and various other factors that are believed to be reasonable under the circumstances. Actual results may differ from these estimates.

Revisions to accounting estimates are recognised in the period in which the estimate is revised and also in future periods that are affected by the revision. Judgements and assumptions made by management in the application of AAS's that have significant effects on the financial statements and estimates relate to:

- the fair value of land, buildings, infrastructure, plant and equipment (refer to note 6.1)
- the determination of depreciation for buildings, infrastructure, plant and equipment (refer to note 6.1)
- the determination of employee provisions (refer to note 5.5)
- the determination of whether performance obligations are sufficiently specific so as to determine whether an arrangement is within the scope of *AASB 15 Revenue from Contracts with Customers* or *AASB 1058 Income of Not-for-Profit Entities* (refer to Note 3)
- the determination, in accordance with *AASB 16 Leases*, of the lease term, the estimation of the discount rate when not implicit in the lease and whether an arrangement is in substance short-term or low value (refer to Note 5.8)
- other areas requiring judgments

Unless otherwise stated, all accounting policies are consistent with those applied in the prior year. Where appropriate, comparative figures have been amended to accord with current presentation, and disclosure has been made of any material changes to comparatives.

The Frankston Cemetery Trust has been specifically excluded from this report by virtue of the *Cemeteries Trust Act (1958)*.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 1 OVERVIEW (continued)

Goods and Services Tax (GST)

Income and expenses are recognised net of the amount of associated GST. Receivables and payables are stated inclusive of the amount of GST receivable or payable. The net amount of GST recoverable from, or payable to, the taxation authority is included with other receivables or payables in the balance sheet.

1.2 Impact of Covid-19

Council continued to provide support as part of its relief and recovery package with \$1.067 million spent in 2022-23 across a number of areas including the Frankston Business Collective \$0.234 million, expansion of the Invest Frankston business grant funding pool \$0.176 million, Community Support Frankston \$0.174 million, free carparking at selected car parks \$0.142 million, mental health support programs to community groups \$0.090 million and a positioning Frankston program \$0.100 million.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 2 Analysis of our results

Note 2.1 Performance against budget

The performance against budget notes compare Council's financial plan, expressed through its Annual Budget, with actual performance. The *Local Government (Planning and Reporting) Regulations 2020* requires explanation of any material variances. Council has adopted a materiality threshold of the lower of 10 percent or \$1 million where further explanation is warranted. Explanations have not been provided for variations below the materiality threshold unless the variance is considered to be material because of its nature.

The budget figures detailed below are those adopted by Council on 6 June 2022. The Budget was based on assumptions that were relevant at the time of adoption of the Budget. Council sets guidelines and parameters for income and expense targets in this budget in order to meet Council's planning and financial performance targets for both the short and long-term. The Budget did not reflect any changes to equity resulting from asset revaluations, as their impacts were not considered predictable.

These notes are prepared to meet the requirements of the *Local Government Act 2020* and the *Local Government (Planning and Reporting) Regulations 2020*.

Note 2.1.1 Income / Revenue and Expenditure

	Budget 2023 \$'000	Actual 2023 \$'000	Variance \$'000	Variance %	Ref.
Income / Revenue					
Rates and charges	142,135	142,227	92	0.06%	
Statutory fees and fines	6,287	6,051	(236)	(3.75%)	
User fees	28,028	28,396	368	1.31%	
Grants - operating	19,530	24,867	5,337	27.33%	1.
Grants - capital	21,444	14,294	(7,150)	(33.34%)	2.
Contributions - monetary	2,994	1,824	(1,170)	(39.08%)	3.
Contributions - non-monetary	800	7,103	6,303	787.88%	4.
Net gain on disposal of property, infrastructure, plant and equipment	605	377	(228)	(37.69%)	5.
Other income	4,093	6,163	2,070	50.57%	6.
Total income / revenue	225,916	231,302	5,386	2.38%	
Expenses					
Employee costs	90,855	90,825	30	0.03%	
Materials and services	73,802	76,900	(3,098)	(4.20%)	
Depreciation	33,154	36,838	(3,684)	(11.11%)	7.
Amortisation - Intangible assets	1,013	1,075	(62)	(6.12%)	
Amortisation - Right of use assets	365	372	(7)	(1.92%)	
Bad and doubtful debts - allowance for impairment losses	225	209	16	7.11%	
Borrowing costs	1,431	1,415	16	1.12%	
Finance costs - leases	14	20	(6)	(42.86%)	8.
Other expenses	3,402	8,646	(5,244)	(154.14%)	9.
Efficiency factor	(500)	-	(500)	100.00%	10.
Total expenses	203,761	216,300	(12,539)	(6.15%)	
Surplus for the year	22,155	15,002	(7,153)	(32.29%)	

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 2.1 Performance against budget (continued)

(i) Explanation of material variations

Ref	Explanation
1.	Grants - operating
	Grants- operating had a favourable actual to budget variance of \$5.337 million primarily due to receipt of additional non-recurrent grants relating to waste diversion projects \$1.658 million and environment \$0.105 million. These grants did have associated expenditure to enable delivery of programs and outcomes. Also received was \$3.610 million income above budget due to a payment brought forward in relation to the Financial Assistance Grants for 2023-2024.
2.	Grants - capital
	Grants- capital had an unfavourable actual to budget variance of \$7.150 million primarily due to the deferral of project expenditure to 2023/24 for projects including Kananook Commuter Car Park \$2.862m, Seaford Wetlands Improvements \$1.155m, Sandfield Reserve Improvements \$1.100m, Seaford Wetlands – Signage \$0.796m, Seaford Wetlands – Facilities \$0.618m and LXRP Community Assets Improvements \$0.617m. Grant application was unsuccessful for Seaford Local Area Traffic Management \$0.950m offset by an unbudgeted grant received for Barrett's Road construction \$0.871m due to a change in funding sources.
3.	Contributions - monetary
	Contributions – monetary had an unfavourable actual to budget variance of \$1.170 million due to a decrease in capital contributions of \$1.242 million as a result of realignment to project funding sources. There were also additional cash contributions received of \$0.072 million in excess of budget relating to subdivisions within the municipality.
4.	Contributions - non-monetary
	Contributions – non monetary assets had a favourable actual to budget variance of \$6.303 million due to an increase in gifted land, roads, footpaths and drainage received relating to subdivisions within the municipality and Major Roads Projects Victoria upgrade to Golf Links Road, Langwarrin South.
5.	Net gain on disposal of property, infrastructure, plant and equipment
	Net gain on disposal of assets had an unfavourable actual to budget variance of \$0.228 million due to fewer sales of assets and plant than expected for the 2022-2023 year.
6.	Other income
	Other income had a favourable actual to budget variance of \$2.070 million due to higher interest received from investments \$1.111m, Victorian energy efficiency certificate rebates \$0.245m, higher plant sales at the Indigenous Nursery \$0.102m, insurance settlements \$0.105m and various reimbursements \$0.183m.
7.	Depreciation
	Depreciation had an unfavourable actual to budget variance of \$3.684 million due to increased revaluation of drainage assets and indexation of other asset classes in 2021-22 after the budget was set for 2022-23. In addition, unbudgeted depreciation on gifted and found assets totalled \$0.303 million.
8.	Finance costs - leases
	Finance costs - leases had an unfavourable actual to budget variance due to an increase in leases across the organisation.
9.	Other expenses
	Other expenditure had an unfavourable actual to budget variance of \$5.244 million due to write off of the carrying amount of assets mainly in Infrastructure \$3.808m and Buildings \$0.757m . A review revealed \$0.603m of operating expenditure in capital project handovers that could not be capitalised, while learning & development costs were over by \$0.274 million due to additional in person training post COVID-19.
10.	Efficiency factor
	Efficiencies achieved have been reflected in other categories, but not material enough to have an impact on the budget bottom line.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 2.1 Performance against budget (continued)

2.1.2 Capital Works

	Budget 2023 \$'000	Actual 2023 \$'000	Variance \$'000	Variance %	Ref.
Property					
Land	-	387	387	100.00%	1.
Total Land	-	387	387	100.00%	
Buildings	40,384	35,940	(4,444)	-11.00%	2.
Total Buildings	40,384	35,940	(4,444)	-11.00%	
Total Property	40,384	36,327	(4,057)	-10.05%	
Plant and equipment					
Plant, machinery and equipment	2,872	3,856	984	34.26%	3.
Fixtures, fittings and furniture	670	575	(95)	(14.18%)	4.
Computers and telecommunications	3,947	3,105	(842)	(21.33%)	5.
Library books	750	789	39	5.20%	
Total plant and equipment	8,239	8,325	86	1.04%	
Infrastructure					
Roads	8,677	6,400	(2,277)	(26.24%)	6.
Bridges	1,450	198	(1,252)	(86.34%)	7.
Footpaths and cycleways	3,562	2,790	(772)	(21.67%)	8.
Drainage	3,505	1,206	(2,299)	(65.59%)	9.
Recreational, leisure and community facilities	9,237	10,077	840	9.09%	
Waste management	567	260	(307)	(54.14%)	10.
Parks, open space and streetscapes	11,177	8,191	(2,986)	(26.72%)	11.
Off street car parks	4,808	1,049	(3,759)	(78.18%)	12.
Total infrastructure	42,983	30,171	(12,812)	(29.81%)	
Total capital works expenditure	91,606	74,823	(16,783)	(18.32%)	
Represented by:					
New asset expenditure	18,678	12,978	(5,700)	(43.92%)	
Asset renewal expenditure	29,272	23,761	(5,511)	(23.19%)	
Asset expansion expenditure	1,762	695	(1,067)	(153.53%)	
Asset upgrade expenditure	41,894	37,389	(4,505)	(12.05%)	
Total capital works expenditure	91,606	74,823	(16,783)	(18.32%)	

Frankston City Council Notes to the Financial Statements For the year ended 30 June 2023

Note 2.1 Performance against budget (continued)

(i) Explanation of material variations

Ref	Explanation
1. Land	
	Compulsory land acquisition by Council.
2. Buildings	
	A significant portion of the Capital Works Program expenditure was delivered on buildings & facilities (\$35.940 million). A number of budget adjustments and project deferrals were endorsed at the Mid-Year Budget Review as a strategy to manage cost escalation impacts. Reduced expenditure to some major projects was caused by contractor insolvency requiring Council to cease works and award new contracts to complete the works. Projects affected include Lloyd Park Football Pavilion (\$2.463 million), Kevin Collopy Pavilion Upgrade at Jubilee Park (\$1.976 million) and Eric Bell Pavilion Upgrade (\$1.010 million).
3. Plant, machinery and equipment	
	Over expenditure of \$0.984 million in plant, machinery and equipment is primarily due to the delivery of a backlog of heavy plant and light vehicles that were planned for replacement in 2021-2022 and improved delivery times.
4. Fixtures, fittings and furniture	
	Under expenditure of \$95,000 was primarily due to supply delays of CCTV camera units, delaying planned CCTV camera installations.
5. Computers and telecommunications	
	Computers and telecommunications resulted in under expenditure of \$0.842 million due to delays with system implementations including new systems for Finance and Human Resources, and supply delays to hardware acquisitions.
6. Roads	
	Roads were under spent by \$2.277 million, primarily due to contractor availability, utility works, planning approvals with external agencies and project deferrals. Major projects affected were Seaford Local Area Traffic Management (\$0.772 million), Barretts Road Construction (\$0.667 million) and McCormicks Precinct Local Area Traffic Management (0.368 million).
7. Bridges	
	Bridges resulted in under expenditure of \$1.252 million, primarily due to approvals from external agencies. Project affected was Seaford Wetlands Improvements (\$1.155 million).
8. Footpaths and cycleways	
	Footpaths and cycleways were under spent by \$0.772 million due to project deferrals. Projects primarily affected included pathway improvements funded via the Level Crossing Removal Authority (\$0.617 million).
9. Drainage	
	Drainage was under spent by \$2.299 million, primarily due to project planning matters including liaison with external agencies, affecting the timing and delivery of works. Projects affected include Ballam Park Storm Water Treatment & Park Improvements (\$1.095 million) and Frankston South Drainage Strategy - Williams Street Stage 2 Drainage Upgrade (\$0.488 million). The delivery model for the Monterey Recycled Water Scheme was amended to be funded through water usage charges, reducing capital expenditure by \$0.440 million.
10. Waste management	
	Waste management was under spent by \$0.307 million, primarily due to deferral of expenditure and project savings.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 2.2 Analysis of Council results by program

Council delivers its functions and activities through the following programs.

Chief Executive Officer (CEO) and Council

The CEO has responsibility for the day to day management of Council's operations in accordance with the strategic direction of the Council Plan 2021-2025.

Infrastructure and Operations

Provide support to the CEO and Councillors on delivery, maintenance and management of Council's assets. Also focuses on delivering innovative and sustainable outcomes for the community.
The directorate includes Capital Works Delivery, Buildings and Facilities, Operations, Sustainable Assets and Engineering Services.

Communities

Communities provides leadership, direction and general management of all departments within the Communities Directorate as well as community policy and strategy development.
The directorate includes Community Strengthening, Development Services, Safer Communities, Family Health Support Services and City Futures.

Corporate and Commercial Services

Providing advice and support to the CEO and Councillors on governance and financial matters, in conjunction with forming strong partnerships with the community to deliver services to improve the community's lifestyle.
The directorate includes Governance and Information, Procurement, Property and Risk and Waste and Recycling as well as Financial and Integrated Planning.

Customer Innovation and Arts

The Customer Innovation and Arts directorate oversees the organisation's service delivery to its community via traditional means as well as the integration of technology to enhance the user experience.
The directorate includes People and Culture, Business Transformation, Business and Information Technology, Arts and Culture and Community Relations.

Other

The items in Other are not directly attributable to the Directorates and includes overheads and grants.

Peninsula Leisure

Peninsula Leisure Pty Ltd is a wholly-owned subsidiary of Frankston City Council. Peninsula Leisure Pty Ltd operates Peninsula Aquatic Recreation Centre (PARC) and Pines Forest Aquatic Centre.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 2.2 Analysis of Council results by program (continued)

Note 2.2.2 Summary of income / revenue, expenses, assets and capital expenses by program

2023	Income / Revenue	Expenses	Surplus/ (Deficit)	Grants included in income / revenue	Total assets
	\$'000	\$'000	\$'000	\$'000	\$'000
CEO and Council	-	775	(775)	-	-
Infrastructure and Operations	2,917	79,879	(76,962)	424	1,943,634
Communities	19,291	44,168	(24,877)	9,702	32,562
Corporate and commercial services	154,239	38,237	116,002	1,658	37,532
Customer innovation and arts	5,623	34,768	(29,145)	1,018	63,988
Other	35,548	5,144	30,404	25,396	183,394
Peninsula Leisure	13,684	13,329	355	963	3,180
Total	231,302	216,300	15,002	39,161	2,264,290

2022	Income / Revenue	Expenses	Surplus/ (Deficit)	Grants included in income / revenue	Total assets
	\$'000	\$'000	\$'000	\$'000	\$'000
CEO and Council	-	1,021	(1,021)	-	-
Infrastructure and Operations	2,226	74,262	(72,036)	211	1,910,583
Communities	18,427	41,349	(22,922)	10,438	32,145
Corporate and commercial services	144,604	34,868	109,736	286	36,472
Customer innovation and arts	3,213	30,841	(27,628)	1,038	63,658
Other	30,428	2,039	28,389	26,921	188,465
Peninsula Leisure	9,080	9,850	(770)	1,631	2,831
Total	207,978	194,230	13,748	40,525	2,234,154

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 3 Funding for the delivery of our services

	2023	2022
	\$'000	\$'000

Note 3.1 Rates and charges

Council uses Capital Improved Value (CIV) as the basis of valuation of all properties within the municipal district. The Capital Improved Value of a property is its site value inclusive of land, buildings and other improvements.

The valuation base used to calculate general rates for 2022-2023 was \$50,147 million (2021-2022 \$40,044 million). The 2022-2023 general rate in the dollar was 0.00187066 (2021-2022 0.00227971). The municipal charge is levied at the rate of \$171.86 (2020-2021 \$168.90) per rateable property.

General rates	96,082	92,832
COVID-19 Rate waiver*	(1)	(322)
Waste management charge	33,823	29,969
Municipal charge	11,005	10,738
Supplementary rates and rate adjustments	484	1,584
Interest on rates and charges	834	780
Total rates and charges	142,227	135,581

The date of the latest general revaluation of land for rating purposes within the municipality was 1 January 2022 and the valuation was applied to the rating period commencing 1 July 2022.

The annual revaluation is undertaken by Patel Dore Pty Ltd, under contract to the Valuer General Victoria.

Annual rates and charges are recognised as revenues when Council issues annual rates notices. Supplementary rates are recognised when a valuation and reassessment is completed and a supplementary rates notice issued.

* In the 2021-2022 rating period Council provided a one off \$200 waiver to ratepayers experiencing financial hardship under its Relief and Recovery Package. Council received five applications dated 30 June 2022, these were approved and processed retrospectively in the 2022-2023 financial year.

Note 3.2 Statutory fees and fines

Infringements and costs	2,068	1,439
Permits	1,939	2,010
Waiver - permits*	-	(179)
Building and town planning fees	1,827	1,715
Land information certificates	142	177
Court recoveries	75	72
Total statutory fees and fines	6,051	5,234

Statutory fees and fines (including parking fines) are recognised as revenue when the service has been provided, the payment is received, or when the penalty has been applied, whichever first occurs.

* In response to the impacts of the COVID-19 pandemic, Council elected to waive Food Registrations permits under its Relief and Recovery Package.

Frankston City Council Notes to the Financial Statements For the year ended 30 June 2023

	2023 \$'000	2022 \$'000
Note 3.3 User fees		
Recreation and leisure	12,546	7,822
Waste management	6,749	5,944
Arts and culture	3,985	1,791
Parking	1,470	1,084
Waiver - parking fees*	(142)	(102)
Aged and health services	1,159	972
Registrations and other permits	890	822
Waiver - registrations and other permits*	-	(89)
Other fees and charges	814	685
Child care/children's programs	349	265
Building services	286	356
Legal cost recovery - rates	232	-
Library services	58	30
Total user fees	28,396	19,580
User fees by timing of revenue recognition		
User fees recognised over time	9,049	5,064
User fees recognised at a point in time	19,347	14,516
Total user fees	28,396	19,580

User fees are recognised as revenue at a point in time, or over time, when (or as) the performance obligation is satisfied.

Recognition is based on the underlying contractual terms.

* In response to the impacts of the COVID-19 pandemic, Council has elected to waive certain fees and charges under its Relief and Recovery Package. Waivers to certain fees relating to registrations and other permits were only offered in 2021-2022 and not 2022-2023.

Note 3.4 Funding from other levels of government

Grants were received in respect of the following:

Summary of grants

Commonwealth funded grants	24,452	22,800
State funded grants	14,709	17,725
Total grants received	39,161	40,525

(a) Operating grants

Recurrent - Commonwealth Government

Financial Assistance Grants	12,252	11,519
Aged and community care	3,286	4,271
Family, children and youth services	976	946
Maternal and child health	25	11
Recurrent Commonwealth grants	16,539	16,747

Recurrent - State Government

Maternal and child health	2,214	2,225
Libraries	972	958
Aged and community care	823	623
School crossing supervisors	532	429
Family, children and youth services	422	332
Community development	300	224
Recreation	181	168
Community safety	89	40
Recurrent State grants	5,533	4,999
Total recurrent operating grants	22,072	21,746

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023 \$'000	2022 \$'000
Note 3.4 Funding from other levels of government (continued)		
Non-recurrent - State Government		
Environment	1,677	150
Community development	575	668
Aged and community care	173	264
Family, children and youth services	130	121
Recreation	104	45
Maternal and child health	85	90
Libraries	28	31
Community safety	23	21
Working for Victoria	-	128
Non-recurrent State grants	2,795	1,518
Total non-recurrent operating grants	2,795	1,518
Total operating grants	24,867	23,264
(b) Capital grants		
Recurrent - Commonwealth Government		
Roads to recovery	740	769
Recurrent Commonwealth grants	740	769
Non-recurrent - Commonwealth Government		
Buildings	5,073	2,202
Roads	1,162	2,225
Off-street car parks	938	197
Recreational, leisure and community facilities	-	660
Non-recurrent Commonwealth grants	7,173	5,284
Non-recurrent - State Government		
Parks, open space and streetscapes	1,810	2,269
Buildings	1,728	7,960
Recreational, leisure and community facilities	1,871	477
Bridges	195	194
Footpaths and cycleways	656	253
Drainage	121	55
Non-recurrent State grants	6,381	11,208
Total non-recurrent capital grants	13,554	16,492
Total capital grants	14,294	17,261

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023 \$'000	2022 \$'000
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Note 3.4 Funding from other levels of government (continued)

(c) Recognition of grant income / revenue

Before recognising funding from government grants as revenue Council assesses whether there is a contract that is enforceable and has sufficiently specific performance obligations in accordance with *AASB 15 Revenue from Contracts with Customers*.

When both these conditions are satisfied, Council:

- identifies each performance obligation relating to revenue under the contract/agreement
- determines the transaction price
- recognises a contract liability for its obligations under the agreement
- recognises revenue as it satisfies its performance obligations, at the time or over time when services are rendered.

Where the contract is not enforceable and/or does not have sufficiently specific performance obligations, Council applies *AASB 1058 Income for Not-for-Profit Entities*.

Grant revenue with sufficiently specific performance obligations is recognised over time as the performance obligations specified in the underlying agreement are met. Where performance obligations are not sufficiently specific, grants are recognised on the earlier of receipt or when an unconditional right to receipt has been established. Grants relating to capital projects are generally recognised progressively as the capital project is completed. The following table provides a summary of the accounting framework under which grants are recognised.

Income recognised under AASB 1058 Income of Not-for-Profit Entities

General purpose	12,252	11,519
Other specific purpose grants	7,530	5,905

Revenue recognised under AASB 15 Revenue from Contracts with Customers

Specific purpose grants	19,379	23,101
Total Grants	39,161	40,525

(d) Unspent grants received on condition that they be spent in a specific manner

Operating

Balance at start of year	4,409	4,573
Received during the financial year and remained unspent at balance date	3,135	1,667
Received in prior years and spent during the financial year	(1,940)	(1,831)
Balance at year end	5,604	4,409

Capital

Balance at start of year	6,474	12,228
Received during the financial year and remained unspent at balance date	1,649	4,581
Received in prior years and spent during the financial year	(3,811)	(10,335)
Balance at year end	4,312	6,474

Unspent grants are determined and disclosed on a cash basis.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023 \$'000	2022 \$'000
Note 3.5 Contributions		
Monetary	1,824	2,103
Non-monetary	7,103	251
Total contributions	8,927	2,354

Contributions of non-monetary assets were received in relation to the following asset classes

Roads	6,182	251
Drainage	559	-
Recreational, leisure and community	124	-
Land under roads	103	-
Footpath and cycleways	98	-
Other infrastructure	37	-
Total non-monetary contributions	7,103	251

Monetary and non monetary contributions are recognised as revenue at their fair value when Council obtains control over the contributed asset.

Note 3.6 Net gain on disposal of property, plant and equipment

Proceeds from sale	623	754
Written down value of assets disposed	(246)	(188)
Total net gain on disposal of property, plant and equipment	377	566

The profit or loss on sale of an asset is determined when control of the asset has passed to the buyer.

Note 3.7 Other income

Interest	2,112	500
Sales	1,972	1,314
Other rent	1,158	765
Waiver - other rent*	-	(179)
Other	589	222
Reimbursements	208	246
Insurance settlements	124	1,090
Total other income	6,163	3,958

Interest is recognised as it is earned.

Other income is measured at the fair value of the consideration received or receivable and is recognised when Council gains control over the right to receive the income.

* In response to the impacts of the COVID-19 pandemic, Council elected to waive rental charges for commercial and community tenants under its Relief and Recovery Package in 2021-2022.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 4 The cost of delivering services

	2023	2022
	\$'000	\$'000

Note 4.1 Employee costs

(a) Employee costs

Salaries and wages	72,670	67,732
Casual and agency staff	7,218	5,830
Superannuation	8,226	7,239
WorkCover	2,352	1,808
Fringe benefits tax	158	164
Other	201	127
Total employee costs	90,825	82,900

(b) Superannuation

Council made contributions to the following funds:

Defined benefit fund

Employer contributions to Local Authorities Superannuation Fund (Vision Super)	119	192
	119	192

Employer contributions payable at reporting date	-	-
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Accumulation funds

Employer contributions to Local Authorities Superannuation Fund (Vision Super)	7,645	6,585
Employer contributions - other funds	462	462
	8,107	7,047

Employer contributions payable at reporting date	40	588
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Contributions made exclude amounts accrued at balance date. Refer to note 9.4 for further information relating to Council's superannuation obligations.

Note 4.2 Materials and services

Waste collection and disposal services	23,672	22,352
Contract services	19,172	17,453
Materials	7,516	6,372
Plant and equipment	4,131	1,877
Utilities	4,134	4,124
Building maintenance	3,382	3,040
Information technology	3,157	2,564
Works in progress (unable to be capitalised)	3,453	3,103
Consultants	2,251	2,453
Insurance and fire services levy	1,804	1,872
Finance and legal	1,502	1,134
Office administration	1,159	1,227
Marketing and promotion	838	704
Cost of goods sold	729	453
Total materials and services	76,900	68,728

Expenses are recognised as they are incurred and reported in the financial year to which they relate.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

	2023 \$'000	2022 \$'000
Note 4.3 Depreciation		
Infrastructure	24,620	23,249
Property	8,137	7,692
Plant and equipment	4,081	3,794
Total depreciation	36,838	34,735
Please refer to note 6.1 for a more detailed breakdown of depreciation charges and accounting policy.		
Note 4.4 Amortisation - intangible assets		
Software	1,075	707
Total amortisation - intangible assets	1,075	707
Please refer to note 5.2(c) for a more detailed breakdown of amortisation charges and accounting policy.		
Note 4.5 Amortisation - right of use assets		
Plant and equipment	344	533
Motor Vehicles	10	3
Property	18	22
Total amortisation - intangible assets	372	558
Please refer to note 5.8 for a more detailed breakdown of amortisation charges and accounting policy.		
Note 4.6 Bad and doubtful debts - allowance for impairment losses		
Other debtors	35	60
Parking fine debtors	174	81
Total bad and doubtful debts - allowance for impairment losses	209	141
An allowance for impairment losses in respect of debtors is recognised based on an expected credit loss model. This model considers both historic and forward looking information in determining the level of impairment.		
Note 4.7 Borrowing costs		
Interest - borrowings	1,415	1,427
Total borrowing costs	1,415	1,427
Note 4.8 Finance costs - leases		
Interest - lease liability	20	36
Total finance costs - leases	20	36
Note 4.9 Other expenses		
Assets written-off / impaired	4,958	2,124
Grants and contributions	1,069	856
Training and professional development	797	636
Operating lease rentals	482	361
Councillors' allowances and expenses	432	418
Court lodgement fees	386	138
Auditor remuneration - Internal	238	173
Director and committee member fees	121	117
Auditors' remuneration - VAGO - audit of the financial statements, performance statement and grant acquittals	99	111
Board costs	64	64
Total other expenses	8,646	4,998

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 5 Our Financial Position

	2023	2022
	\$'000	\$'000

Note 5.1 Financial assets

(a) Cash and cash equivalents

Cash on hand	20	23
Cash at bank	4,868	2,653
Term deposits	33,405	53,524
Total cash and cash equivalents	38,293	56,200

(b) Other financial assets

Current

Term deposits - current	32,049	45,507
Total Current other financial assets	32,049	45,507

Non-current

Term deposits - non-current	3,507	3,507
Total non-current other financial assets	3,507	3,507

Total other financial assets	35,556	49,014
Total financial assets	73,849	105,214

Cash and cash equivalents include cash on hand, deposits at call, and other highly liquid investments with original maturities of three months or less, net of outstanding bank overdrafts.

Other financial assets are valued at fair value at balance date. Term deposits are measured at original cost. Any unrealised gains and losses on holdings at balance date are recognised as either a revenue or expense.

Other financial assets include term deposits and those with original maturity dates of three to 12 months are classified as current, whilst term deposits with maturity dates greater than 12 months are classified as non-current.

(c) Trade and other receivables

Current

Statutory receivables

Rates debtors	19,580	18,010
Infringement debtors	6,580	5,933
Provision for doubtful debts - infringements	(3,081)	(2,872)
Net GST receivable	1,972	5,618
Special rate scheme	217	225

Non statutory receivables

Other debtors	1,952	2,646
Provision for doubtful debts - other debtors	(72)	(132)
Total current trade and other receivables	27,148	29,428

Non-current

Statutory receivables

Special rate scheme	471	560
Total non-current trade and other receivables	471	560

Short term receivables are carried at invoice amount. A provision for doubtful debts is recognised on an expected credit loss model per *AASB 9 Financial Instruments*. This model considers both historic and forward looking information in determining the level of impairment. Long term receivables are carried at amortised cost using the effective interest rate method.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023	2022
	\$'000	\$'000

Note 5.1 Financial assets (continued)

(d) Ageing of receivables

The ageing of Council's trade and other receivables (excluding statutory receivables) that are not impaired was:

Current (not yet due)	1,521	1,987
Past due between 31 and 180 days	209	52
Past due between 181 and 365 days	222	607
Total trade and other receivables	1,952	2,646

Note 5.2 Non-Financial assets

(a) Inventories

Current

Inventories held for distribution	129	128
Inventories held for sale	62	41
Total inventories	191	169

Inventories held for distribution are measured at cost, adjusted when applicable for any loss of service potential. All other inventories are measured at the lower of cost and net realisable value. Where inventories are acquired for no cost or nominal consideration, they are measured at current replacement cost at the date of acquisition.

(b) Other assets

Current

Prepayments	2,389	1,882
Accrual income	2,063	679
Other	330	330
Total other assets	4,782	2,891

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023	2022
	\$'000	\$'000
Note 5.2 Non-Financial assets (continued)		
(c) Intangible assets		
Software		
At cost	10,334	8,748
Less accumulated amortisation	(7,213)	(6,899)
	<u>3,121</u>	<u>1,849</u>
Gross carrying amount		
Balance at 1 July	8,748	7,346
Acquisitions	-	17
Write-off	(793)	(6)
Transfers from property, infrastructure, plant and equipment	2,379	1,391
Balance at 30 June	<u>10,334</u>	<u>8,748</u>
Accumulated amortisation and impairment		
Balance at 1 July	6,899	6,196
Amortisation expense	1,075	707
Write-off	(761)	(4)
Balance at 30 June	<u>7,213</u>	<u>6,899</u>
Net book value 30 June	<u>3,121</u>	<u>1,849</u>

Intangible assets with finite lives are amortised as an expense on a systematic basis over the asset's useful life. Amortisation is generally calculated on a straight line basis, at a rate that allocates the asset value, less any estimated residual value over its estimated useful life. Estimates of the remaining useful lives and amortisation method are reviewed at least annually, and adjustments made where appropriate.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023	2022
	\$'000	\$'000

Note 5.3 Payables, trust funds and deposits and unearned income/revenue

(a) Trade and other payables

Current

Non-statutory payables

Trade payables	14,445	27,584
Accrued expenses	4,650	5,643
Total current trade and other payables	19,095	33,227

(b) Trust funds and deposits

Current

Refundable deposits and bonds	3,805	3,305
Fire Services Levy	2,643	2,065
Trust deposits	105	391
Unclaimed moneys	84	135
Total current trust funds and deposits	6,637	5,896

Amounts received as deposits and retention amounts controlled by Council are recognised as trust funds until they are returned, transferred in accordance with the purpose of the receipt, or forfeited. Trust funds that are forfeited, resulting in Council gaining control of the funds, are to be recognised as revenue at the time of forfeiture.

Purpose and nature of items

Refundable deposits - Deposits are taken by Council as a form of surety in a number of circumstances, including building works, tender deposits, contract deposits and the use of Council facilities.

Fire Services Levy - Council is the collection agent for the Fire Services Levy on behalf of the State Government. Council remits amounts received on a quarterly basis. Amounts disclosed here will be remitted to the State Government in line with that process.

(c) Unearned income/revenue

Current

Grants received in advance - operating	5,604	4,409
Grants received in advance - capital	4,312	6,474
User fees	3,290	2,589
Total current unearned income/revenue	13,206	13,472

Unearned income/revenue represents contract liabilities and reflect consideration received in advance from customers in respect of grant operating income, user fees and charges and rent income. Unearned income/revenue are derecognised and recorded as revenue when promised goods and services are transferred to the customer. Refer to note 3.

Grants received in advance - operating - Operating grants received by Council where Council has not yet satisfied their performance obligations under the contract.

Grants received in advance - capital - Capital grants received by Council where Council has not yet satisfied their performance obligations under the contract.

User fees - User fees and charges received by Council where Council has not yet satisfied their performance obligations under the contract.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023	2022
	\$'000	\$'000

Note 5.4 Interest-bearing liabilities

Current

Other borrowings - secured	427	392
Total current	427	392

Non-current

Treasury Corporation of Victoria borrowings - secured	2,200	50
Other borrowings - secured	26,215	26,642
Total non-current	28,415	26,692
Total interest-bearing liabilities	28,842	27,084

Borrowings are secured over the general rates of Council.

(a) The maturity profile for Council's borrowings is:

Not later than one year	427	392
Later than one year and not later than five years	17,562	17,434
Later than five years	10,853	9,258
Total interest-bearing liabilities	28,842	27,084

Borrowings are initially measured at fair value, being the cost of the interest bearing liabilities, net of transaction costs. The measurement basis subsequent to initial recognition depends on whether Council has categorised its interest-bearing liabilities as either financial liabilities designated at fair value through the profit and loss, or financial liabilities at amortised cost. Any difference between the initial recognised amount and the redemption value is recognised in net result over the period of the borrowing using the effective interest method.

The classification depends on the nature and purpose of the interest bearing liabilities. Council determines the classification of its interest bearing liabilities at initial recognition.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	Employee \$'000	Total \$'000
Note 5.5 Provisions		
2023		
Balance at beginning of financial year	17,007	17,007
Additional provisions	7,675	7,675
Amounts used	(6,977)	(6,977)
Change in discounted amount arising because of the time and the effect of any change in the discount rate	(41)	(41)
Balance at the end of the financial year	17,664	17,664
Provisions current	16,201	16,201
Provisions non-current	1,463	1,463
2022		
Balance at beginning of financial year	17,060	17,060
Additional provisions	7,540	7,540
Amounts used	(7,186)	(7,186)
Change in discounted amount arising because of the time and the effect of any change in the discount rate	(407)	(407)
	17,007	17,007
Provisions current	15,689	15,689
Provisions non-current	1,318	1,318
	2023	2022
	\$'000	\$'000
(a) Employee provisions		
Current provisions expected to be wholly settled within 12 months		
Annual leave	6,318	6,329
Long service leave	1,429	1,347
Gratuity	2	2
	7,749	7,678
Current provisions expected to be wholly settled after 12 months		
Annual leave	333	333
Long service leave	8,095	7,636
Gratuity	24	42
	8,452	8,011
Total current employee provisions	16,201	15,689
Non-current		
Long service leave	1,463	1,318
Total non-current employee provisions	1,463	1,318
Aggregate carrying amount of employee provisions:		
Current	16,201	15,689
Non-current	1,463	1,318
Total aggregate carrying amount of employee provisions	17,664	17,007

The calculation of employee costs and benefits includes all relevant on-costs and are calculated as follows at reporting date.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

	2023	2022
	\$'000	\$'000

Note 5.5 Provisions (continued)

Annual leave

A liability for annual leave is recognised in the provision for employee benefits as a current liability because the Council does not have an unconditional right to defer settlement of the liability. Liabilities for annual leave are measured at:

- nominal value if the Council expects to wholly settle the liability within 12 months
- present value if the Council does not expect to wholly settle within 12 months.

Liabilities that are not expected to be wholly settled within 12 months of the reporting date are recognised in the provision for employee benefits as current liabilities, measured at the present value of the amounts expected to be paid when the liabilities are settled using the remuneration rate expected to apply at the time of settlement.

Long service leave

Liability for long service leave (LSL) is recognised in the provision for employee benefits. Unconditional LSL is disclosed as a current liability as the Council does not have an unconditional right to defer settlement. Unconditional LSL is measured at nominal value if expected to be settled within 12 months or at present value if not expected to be settled within 12 months. Conditional LSL that has been accrued, where an employee is yet to reach a qualifying term of employment, is disclosed as a non-current liability and measured at present value.

Key assumptions:

- discount rate	4.060%	3.330%
- inflation rate	4.350%	3.850%

Note 5.6 Financing arrangements

The Council has the following funding arrangements in place as at 30 June:

Bank overdraft	2,500	2,500
Credit card facilities	70	45
Treasury Corporation of Victoria facilities	13,550	3,000
Interest-bearing loans and borrowings – secured	26,642	27,134
Total facilities	42,762	32,679
Used facilities	28,842	27,084
Unused facilities	13,920	5,595

Council has a bank overdraft facility secured over rates with the Commonwealth Bank.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 5.7 Commitments

Council has entered into the following commitments. Commitments are not recognised in the Balance Sheet. Commitments are disclosed at their nominal value and presented inclusive of the GST payable.

(a) Commitments for expenditure

2023	Not later than 1 year	Later than 1 year and not later than 2 years	Later than 2 year and not later than 5 years	Later than 5 years	Total
	\$'000	\$'000	\$'000	\$'000	\$'000
Operating					
Recycling and waste collection	14,628	14,613	24,104	35,609	88,954
Council building maintenance	9,159	9,192	10,378	-	28,729
Other	3,606	2,501	1,754	-	7,861
Energy	856	732	376	376	2,340
Information technology	2,591	1,155	516	-	4,262
Total	30,840	28,193	37,128	35,985	132,146
Capital					
Buildings	21,027	4,199	-	-	25,226
Infrastructure	6,189	-	-	-	6,189
Plant and equipment	2,022	59	-	-	2,081
Total	29,238	4,258	-	-	33,496
2022	Not later than 1 year	Later than 1 year and not later than 2 years	Later than 2 year and not later than 5 years	Later than 5 years	Total
	\$'000	\$'000	\$'000	\$'000	\$'000
Operating					
Recycling and waste collection	13,796	11,321	27,732	37,192	90,041
Council building maintenance	461	-	-	-	461
Other	1,987	379	310	-	2,676
Energy	188	188	564	419	1,359
Valuations	236	-	-	-	236
Information technology	1,585	1,062	401	-	3,048
Total	18,253	12,950	29,007	37,611	97,821
Capital					
Buildings	27,832	-	-	-	27,832
Infrastructure	3,119	-	-	-	3,119
Plant and equipment	12,995	-	-	-	12,995
Total	43,946	-	-	-	43,946

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 5.8 Leases

At inception of a contract, Council assesses whether a contract is, or contains, a lease. A contract is, or contains, a lease if the contract conveys the right to control the use of an identified asset for a period of time in exchange for consideration. To identify whether a contract conveys the right to control the use of an identified asset, it is necessary to assess whether:

- the contract involves the use of an identified asset;
- Council has the right to obtain substantially all of the economic benefits from use of the asset throughout the period of use; and
- Council has the right to direct use of the asset.

This policy is applied to contracts entered into, or changed, on or after 1 July 2019.

As a lessee, Council recognises a right-of-use asset and a lease liability at the lease commencement date. The right-of-use asset is initially measured at cost which comprises the initial amount of the lease liability adjusted for:

- any lease payments made at or before the commencement date less any lease incentives received; plus
- any initial direct costs incurred; and
- an estimate of costs to dismantle and remove the underlying asset or to restore the underlying asset or the site on which it is located.

The right-of-use asset is subsequently depreciated using the straight-line method from the commencement date to the earlier of the end of the useful life of the right-of-use asset or the end of the lease term. The estimated useful lives of right-of-use assets are determined on the same basis as those of property, plant and equipment. In addition, the right-of-use asset is periodically reduced by impairment losses, if any, and adjusted for certain measurements of the lease liability.

The lease liability is initially measured at the present value of the lease payments that are not paid at the commencement date, discounted using the interest rate implicit in the lease or, if that rate cannot be readily determined, an appropriate incremental borrowing rate. Generally, Council uses an appropriate incremental borrowing rate as the discount rate.

Lease payments included in the measurement of the lease liability

- Fixed payments;
- Variable lease payments that depend on an index or a rate, initially measured using the index or rate as at the commencement date;
- Amounts expected to be payable under a residual value guarantee; and
- The exercise price under a purchase option that Council is reasonably certain to exercise, lease payments in an optional renewal period if Council is reasonably certain to exercise an extension option, and penalties for early termination of a lease unless Council is reasonably certain not to terminate early.

When the lease liability is remeasured in this way, a corresponding adjustment is made to the carrying amount of the right-of-use asset, or is recorded in profit or loss if the carrying amount of the right-of-use asset has been reduced to zero.

Under *AASB 16 Leases*, Council as a not-for-profit entity has elected not to measure right-of-use assets at initial recognition at fair value in respect of leases that have significantly below-market terms.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 5.8 Leases (continued)

Right-of-Use Assets	Property \$'000	Plant and equipment \$'000	Motor Vehicles \$'000	Total \$'000	
2023					
Balance at beginning of financial year	57	370	16	443	
Additions	-	141	-	141	
Re-measurement arising from lease modifications	-	-	-	-	
Amortisation charge	(18)	(344)	(10)	(372)	
Balance at end of the financial year	39	167	6	212	
2022					
Balance at beginning of financial year	79	903	-	982	
Additions	-	-	19	19	
Re-measurement arising from lease modifications	-	-	-	-	
Amortisation charge	(22)	(533)	(3)	(558)	
Balance at end of the financial year	57	370	16	443	
Lease Liabilities				2023	2022
				\$'000	\$'000
Maturity analysis - contractual undiscounted cash flows					
Less than one year				86	400
One to five years				138	103
Total undiscounted lease liabilities as at 30 June:				224	503
Lease liabilities included in the Balance Sheet at 30 June:					
Current				103	398
Non-current				136	112
Total lease liabilities				239	510
Short-term and low value leases					
Council has elected not to recognise right-of-use assets and lease liabilities for short-term leases of machinery that have a lease term of 12 months or less and leases of low-value assets (individual assets worth less than existing capitalisation thresholds for a like asset up to a maximum of AUD\$10,000), including IT equipment. Council recognises the lease payments associated with these leases as an expense on a straight-line basis over the lease term.					
				2023	2022
				\$'000	\$'000
Expenses relating to:					
Short-term leases				416	330
Leases of low value assets				66	31
Total				482	361
Non-cancellable lease commitments - Short-term and low-value leases					
Commitments for minimum lease payments for short-term and low-value leases are payable as follows:					
Payable:					
Within one year				1	1
Later than one year but not later than five years				1	2
Total lease commitments				2	3

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 6 Assets we manage

Note 6.1 Property, infrastructure, plant and equipment

	Carrying amount 30 June 2022	Additions	Contributions	Revaluation	Depreciation	Disposals	Write-offs	Found	Transfers	Carrying amount 30 June 2023
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
Property	1,328,268	626	103	-	(8,137)	-	(757)	-	7,789	1,327,892
Plant and equipment	11,789	3,194	-	-	(4,081)	(246)	(1)	4	1,555	12,214
Infrastructure	680,754	2,574	7,000	24,769	(24,620)	-	(3,803)	1,874	23,812	712,360
Work in progress	72,789	68,621	-	-	-	-	(3,824)	-	(35,536)	102,050
	2,093,600	75,015	7,103	24,769	(36,838)	(246)	(8,385)	1,878	(2,380)	2,154,516

Summary of Work in Progress (WIP)

	Opening WIP	Additions	Write-offs	Reclassification	Transfers	Closing WIP
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
Property	29,904	35,701	(65)	(1,130)	(7,789)	56,621
Plant and equipment	5,267	5,323	(788)	465	(3,934)	6,333
Infrastructure	37,618	27,597	(2,971)	665	(23,813)	39,096
Total	72,789	68,621	(3,824)	-	(35,536)	102,050

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 6.1 Property, infrastructure, plant and equipment (continued)

(a) Property	Land - specialised	Land - non specialised	Land under roads	Total land	Buildings - specialised	Buildings - non specialised	Total	Work in progress	Total
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
At fair value 1 July 2022	1,060,140	27,236	4,354	1,091,730	46,050	327,228	373,278	29,904	1,494,912
Accumulated depreciation 1 July 2022	-	-	-	-	(20,232)	(116,508)	(136,740)	-	(136,740)
	1,060,140	27,236	4,354	1,091,730	25,818	210,720	236,538	29,904	1,358,172
Movements in fair value									
Additions	387	-	-	387	-	239	239	35,701	36,327
Contributions	-	-	103	103	-	-	-	-	103
Write-offs	-	-	-	-	(101)	(1,106)	(1,207)	(65)	(1,272)
Work in progress reclassification	-	-	-	-	-	-	-	(1,130)	(1,130)
Transfers	-	-	-	-	839	6,950	7,789	(7,789)	-
	387	-	103	490	738	6,083	6,821	26,717	34,028
Movements in accumulated depreciation									
Depreciation	-	-	-	-	(975)	(7,162)	(8,137)	-	(8,137)
Accumulated depreciation of write-offs	-	-	-	-	97	353	450	-	450
	-	-	-	-	(878)	(6,809)	(7,687)	-	(7,687)
At fair value 30 June 2023	1,060,527	27,236	4,457	1,092,220	46,788	333,311	380,099	56,621	1,528,940
Accumulated depreciation 30 June 2023	-	-	-	-	(21,110)	(123,317)	(144,427)	-	(144,427)
Carrying amount	1,060,527	27,236	4,457	1,092,220	25,678	209,994	235,672	56,621	1,384,513

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 6.1 Property, infrastructure, plant and equipment (continued)

(b) Plant and equipment	Plant machinery and equipment	Fixtures, fittings and furniture	Computers and telecomms	Library books	Work in progress	Total plant and equipment
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
At fair value 1 July 2022	21,571	1,999	6,869	6,921	5,267	42,627
Accumulated depreciation 1 July 2022	(13,776)	(1,090)	(4,985)	(5,720)	-	(25,571)
	<u>7,795</u>	<u>909</u>	<u>1,884</u>	<u>1,201</u>	<u>5,267</u>	<u>17,056</u>
Movements in fair value						
Additions	2,241	25	507	421	5,323	8,517
Transfers to intangible assets	-	-	-	-	(2,379)	(2,379)
Write-offs	(3)	-	-	-	(788)	(791)
Disposals	(1,109)	-	-	-	-	(1,109)
Work in progress reclassification	-	-	-	-	465	465
Transfers	590	306	660	-	(1,555)	1
	<u>1,723</u>	<u>331</u>	<u>1,167</u>	<u>421</u>	<u>1,066</u>	<u>4,708</u>
Movements in accumulated depreciation						
Depreciation	(2,450)	(207)	(924)	(500)	-	(4,081)
Disposals	863	-	-	-	-	863
Accumulated depreciation of write-offs	2	-	-	-	-	2
	<u>(1,585)</u>	<u>(207)</u>	<u>(924)</u>	<u>(500)</u>	<u>-</u>	<u>(3,216)</u>
At fair value 30 June 2023	23,294	2,330	8,036	7,342	6,333	47,335
Accumulated depreciation 30 June 2023	(15,361)	(1,297)	(5,909)	(6,220)	-	(28,787)
Carrying amount	<u>7,933</u>	<u>1,033</u>	<u>2,127</u>	<u>1,122</u>	<u>6,333</u>	<u>18,548</u>

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 6.1 Property, infrastructure, plant and equipment (continued)

(c) Infrastructure	Roads	Bridges	Footpaths and cycleways	Drainage	Recreational, leisure and community	Waste management	Off-street car parks	Other infrastructure	Work in progress	Total Infrastructure
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
At fair value 1 July 2022	544,614	27,372	131,526	292,008	146,342	2,950	47,302	19,222	37,618	1,248,954
Accumulated depreciation 1 July 2022	(214,155)	(12,671)	(68,524)	(145,077)	(54,520)	(1,967)	(24,570)	(9,098)	-	(530,582)
	330,459	14,701	63,002	146,931	91,822	983	22,732	10,124	37,618	718,372
Movements in fair value										
Additions	530	-	685	121	1,207	-	-	31	27,597	30,171
Contributions	6,182	-	100	568	138	-	-	38	-	7,026
Found	-	-	-	843	259	-	135	914	-	2,151
Revaluation	39,654	896	2,574	8,995	58	-	7,954	(674)	-	59,457
Write-offs	(4,582)	(230)	(174)	(813)	(1,218)	-	-	(260)	(2,971)	(10,248)
Work in progress reclassification	-	-	-	-	-	-	-	-	665	665
Transfers	9,327	452	2,585	3,139	6,613	-	463	1,233	(23,813)	(1)
	51,111	1,118	5,770	12,853	7,057	-	8,552	1,282	1,478	89,221
Movements in accumulated depreciation										
Depreciation	(8,309)	(622)	(3,120)	(3,815)	(6,664)	(295)	(1,289)	(506)	-	(24,620)
Accumulated depreciation of write-offs	2,052	150	110	449	567	-	-	146	-	3,474
Revaluation	(23,026)	(493)	(2,656)	(5,653)	(1,124)	-	(1,554)	(182)	-	(34,688)
Contributions	-	-	(2)	(9)	(14)	-	-	(1)	-	(26)
Found	-	-	-	(96)	(22)	-	(3)	(156)	-	(277)
	(29,283)	(965)	(5,668)	(9,124)	(7,257)	(295)	(2,846)	(699)	-	(56,137)
At fair value 30 June 2023	595,725	28,490	137,296	304,861	153,399	2,950	55,854	20,504	39,096	1,338,175
Accumulated depreciation 30 June 2023	(243,438)	(13,636)	(74,192)	(154,201)	(61,777)	(2,262)	(27,416)	(9,797)	-	(586,719)
Carrying amount	352,287	14,854	63,104	150,660	91,622	688	28,438	10,707	39,096	751,456

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 6.1 Property, infrastructure, plant and equipment (continued)

Acquisition

The purchase method of accounting is used for all acquisitions of assets, being the fair value of assets provided as consideration at the date of acquisition plus any incidental costs attributable to the acquisition. Fair value is the price that would be received to sell an asset (or paid to transfer a liability) in an orderly transaction between market participants at the measurement date.

Where assets are constructed by Council, cost includes all materials used in construction, direct labour, borrowing costs incurred during construction, and an appropriate share of directly attributable variable and fixed overheads.

In accordance with Council's policy, the threshold limits have applied when recognising assets within an applicable asset class and unless otherwise stated are consistent with the prior year.

Asset recognition thresholds and depreciation periods

Asset category	Depreciation period	Threshold limit \$
Property		
Buildings	40-60 years	15,000
Infrastructure		
Roads		
Sealed road pavement foundation	No depreciation applied	15,000
Sealed road pavement base	100 years	15,000
Unsealed roads	20 years	15,000
Kerb and channel	70 years	15,000
Bridges	70-100 years	15,000
Footpaths and cycleways		
Footpaths	70 years	15,000
Bicycle paths	20 years	15,000
Drainage	80 years	5,000
Recreational, leisure and community	10 -20 years	1,000
Waste management	5-10 years	15,000
Off-street carparks	50 years	15,000
Traffic management devices	50 years	15,000
Plant and equipment		
Plant, machinery and equipment	5-10 years	15,000
Fixtures, fittings and furniture	5-10 years	15,000
Computers and telecoms	5 years	15,000
Library books	5 years	Nil

Land under roads

Land under roads acquired after 30 June 2008 are brought to account using the cost basis. Council does not recognise land under roads that were controlled prior to that period in its financial report.

Roads received from developers are valued based on the base block value for the area in which they are located. The base block value is determined by reference to the biennial valuations performed by Council. The rate determined is applied to the area of the land. The base block value is then discounted by 92.50 per cent to determine fair value.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 6.1 Property, infrastructure, plant and equipment (continued)

Depreciation

Buildings, land improvements, plant and equipment, infrastructure, and other assets having limited useful lives are systematically depreciated over their useful lives to Council in a manner which reflects consumption of the service potential embodied in those assets. Estimates of remaining useful lives and residual values are made on a regular basis with major asset classes reassessed annually. Depreciation rates and methods are reviewed annually.

Where assets have separate identifiable components that are subject to regular replacement, these components are assigned distinct useful lives and residual values and a separate depreciation rate is determined for each component.

Road earthworks are not depreciated on the basis that they are assessed as not having a limited useful life.

Straight line depreciation is charged based on the residual useful life as determined each year.

Depreciation periods used are listed above and are consistent with the prior year unless otherwise stated.

Repairs and maintenance

Where the repair relates to the replacement of a component of an asset and the cost exceeds the capitalisation threshold the cost is capitalised and depreciated. The carrying value of the replaced asset is expensed.

Valuation of land and buildings

Valuation of land and buildings were undertaken in March 2022 by a qualified independent valuer Sarah Singleton (AAPI 108105) of Patel Dore Pty Ltd. The valuation of land and buildings is at fair value, being market value based on highest and best use permitted by relevant land planning provisions. Where land use is restricted through existing planning provisions the valuation is reduced to reflect this limitation. This adjustment is an unobservable input in the valuation. The adjustment has no impact on the Comprehensive Income Statement.

Specialised land is valued at fair value using site values adjusted for englobo (undeveloped and/or unserviced) characteristics, access rights and private interests of other parties and entitlements of infrastructure assets and services. This adjustment is an unobservable input in the valuation. The adjustment has no impact on the surplus/(deficit) in the Comprehensive Income Statement.

Any significant movements in the unobservable inputs for land and land under roads will have a significant impact on the fair value of these assets.

The date and type of the current valuation is detailed in the following table. A full revaluation of these assets will be conducted in 2023-2024.

Details of Council's land and buildings and information about the fair value hierarchy as at 30 June 2023 are as follows:

	Scheduled Full Revaluation	Level 1 \$'000	Level 2 \$'000	Level 3 \$'000	Date of Valuation	Valuation – 30 June 2023
Land – non-specialised	March 2024	-	27,236	-	March 2022	
Land – specialised	March 2024	-	-	1,060,527	March 2022	Full revaluation
Land under roads	March 2024	-	-	4,457	March 2022	Full revaluation
Buildings – non-specialised	March 2024	-	209,994	-	March 2022	Full revaluation
Buildings – specialised	March 2024	-	-	25,678	March 2022	Full revaluation
Total		-	237,230	1,090,662		

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 6.1 Property, infrastructure, plant and equipment (continued)

Valuation of infrastructure

Valuation of infrastructure assets has been undertaken by Council officers (Sarah Mahbub, Markus Vorster and Gayani Jayawardena) in accordance with AASB 116 and AASB 136. The valuation is at fair value based on replacement cost less accumulated depreciation as at the date of valuation.

The date of the current valuation is detailed in the following table. An index based revaluation was conducted in the current year where shown. Indexed based valuation is based on information published by the Australian Bureau of Statistic's Producer Price Index, Australia, March, Class 3101, Table 17 – Victoria. A full re-valuation of these assets will be conducted according to the schedule in the table below. Please refer to note 8.4 for further information on revaluation frequency.

Details of Council's infrastructure and information about the fair value hierarchy as at 30 June 2023 are as follows:

	Scheduled Full Revaluation	Level 3 \$'000	Date of Valuation	Valuation – 30 June 2023
Roads	2023-2024	352,287	June 2023	Indexed valuation
Bridges	2023-2024	14,854	June 2023	Indexed valuation
Footpaths and cycleway	2023-2024	63,104	June 2023	Indexed valuation
Drainage	2025-2026	150,660	June 2023	Indexed valuation
Recreational, leisure and community facilities	2024-2025	91,622	June 2023	Indexed valuation
Waste management*	-	688	-	-
Off-street carparks	2026-2027	28,438	June 2023	Full revaluation
Other infrastructure	2026-2027	10,707	June 2023	Full revaluation
Total		712,360		

* It is Council policy to treat Waste management infrastructure assets at cost. The fair value of these assets is equal to cost.

Description of significant unobservable inputs into level 3 valuations

Specialised land and land under roads is valued using a market based direct comparison technique. Significant unobservable inputs include the extent and impact of restriction of use and the market cost of land per square metre. The extent and impact of restrictions on use varies and results in a reduction to surrounding land values between 5 per cent and 95 per cent. The market value of land varies significantly depending on the location of the land and the current market conditions. Currently land values range between \$10 and \$2,885 per square metre.

Specialised buildings are valued using a depreciated replacement cost technique. Significant unobservable inputs include the current replacement cost and remaining useful lives of buildings. Current replacement costs is calculated on a square metre basis and ranges from \$210 to \$75,600 per square metre. The remaining useful lives of buildings are determined on the basis of the current condition of buildings and vary from 2 years to 88 years. Replacement cost is sensitive to changes in market conditions, with any increase or decrease in cost flowing through to the valuation. Useful lives of buildings are sensitive to changes in expectations or requirements that could either shorten or extend the useful lives of buildings.

Infrastructure assets are valued based on the depreciated replacement cost. Significant unobservable inputs include the current replacement cost and remaining useful lives of infrastructure. The remaining useful lives of infrastructure assets are determined on the basis of the current condition of the asset and vary from 5 years to 100 years. Replacement cost is sensitive to changes in market conditions, with any increase or decrease in cost flowing through to the valuation. Useful lives of infrastructure are sensitive to changes in use, expectations or requirements that could either shorten or extend the useful lives of infrastructure assets.

	2023 \$'000	2022 \$'000
Reconciliation of specialised land		
Land	1,060,527	1,060,140
Land under roads	4,457	4,354
Total specialised land	1,064,984	1,064,494

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 6.2 Investments in subsidiaries

Subsidiary

Peninsula Leisure Pty Ltd (ACN: 160 239 770)

Background

Peninsula Leisure Pty Ltd is a wholly-owned subsidiary of Frankston City Council. Peninsula Leisure Pty Ltd operates Peninsula Aquatic Recreation Centre (PARC), an aquatic and recreation facility servicing the region. The centre was established in 2014 and is located near the heart of the Frankston CBD. Peninsula Leisure Pty Ltd also operates Pines Forest Aquatic Centre, Frankston's largest outdoor swimming pool. The centre is open seasonally and is located in Frankston North.

Summarised financial information

Summarised statement of comprehensive income

	2023	2022
	\$'000	\$'000
Total income	13,674	9,080
Total expenses	13,318	9,850
Loss for the year	356	(770)
Other comprehensive income	-	-
Total comprehensive result	356	(770)
Summarised balance sheet		
Current assets	2,662	2,248
Non-current assets	521	583
Total assets	3,183	2,831
Current liabilities	1,439	1,498
Non-current liabilities	156	100
Total liabilities	1,595	1,598
Net assets	1,588	1,233
Summarised statement of cash flows		
Net cash from operating activities	781	162
Net cash flows used in investing activities	(185)	(158)
Net cash used in financing activities	(184)	(220)
Net increase / (decrease) in cash and cash equivalents	412	(216)

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 6.2 Investments in subsidiaries (continued)

Economic Dependency

Peninsula Leisure Pty Ltd operates both Peninsula Aquatic Recreation Centre and Pines Forest Aquatic Centre under a Management Services Agreement (MSA) with Frankston City Council. Under the MSA the Council provides (if required by the Company) a Management Services Fee in reference to the following points:

- a) Peninsula Leisure Pty Ltd costs to operate and manage PARC
- b) ensuring that the Peninsula Leisure Pty Ltd has the financial capacity to operate PARC in accordance with the annual plan and budget
- c) ensuring that Peninsula Leisure Pty Ltd is able to meet its debts as and when they fall due
- d) providing a sufficient allowance for PARC's working capital requirements.

Council has made a cash contribution of \$500,000 in 2022-2023 (2021-2022: \$1,140,000) in financial support to Peninsula Leisure Pty Ltd as a result of the facility closure related to COVID-19 government restrictions.

Council has committed \$271,000 of funding to Peninsula Leisure Pty Ltd under the MSA for 2023-2024.

The consolidated financial statements of Council incorporate all entities controlled by Council as at 30 June 2023, and their income and expenses for that part of the reporting period in which control existed.

Subsidiaries are all entities over which Council has control. Council controls an entity when it is exposed to, or has rights to, variable returns from its involvement with the entity and has the ability to affect those returns through its power to direct the activities of the entity. Subsidiaries are fully consolidated from the date on which control is transferred to the Council. They are deconsolidated from the date that control ceases.

Where dissimilar accounting policies are adopted by entities and their effect is considered material, adjustments are made to ensure consistent policies are adopted in these financial statements.

Entities consolidated into Council include:

- Peninsula Leisure Pty Ltd (ACN: 160 239 770)

All entities controlled by Council that have material revenues, expenses, assets or liabilities have been included in this financial report. Any transactions between these entities and Council have been eliminated in full.

Frankston City Council Notes to the Financial Statements For the year ended 30 June 2023

Note 7 People and relationships

Note 7.1 Council and Key management remuneration

(a) Related Parties

Parent entity

Frankston City Council is the parent entity.

Subsidiaries and joint arrangements

Interests in subsidiaries are detailed in note 6.2.

(b) Key Management Personnel

Key management personnel (KMP) are those people with the authority and responsibility for planning, directing and controlling the activities of Frankston City Council. The Councillors, Chief Executive Officer and Executive Directors are deemed KMP.

Details of KMP at any time during the year are:

Councillors

Councillor Nathan Conroy	(16 November 2020 to 30 June 2022. Mayor from 18 November 2021 to 30 June 2023)
Councillor Kris Bolam	(22 October 2016 to 30 June 2023)
Councillor David Asker	(16 November 2020 to 30 June 2023)
Councillor Sue Baker	(16 November 2020 to 30 June 2023)
Councillor Claire Harvey	(16 November 2020 to 30 June 2023)
Councillor Brad Hill	(16 November 2020 to 30 June 2023)
Councillor Liam Hughes	(16 November 2020 to 30 June 2023)
Councillor Steven Hughes	(16 November 2020 to 30 June 2023)
Councillor Suzette Tayler	(16 November 2020 to 30 June 2023)

Key Management Personnel

Chief Executive Officer:	Phil Cantillon
Director - Communities	Angela Hughes
Director - Corporate and Commercial Services	Kim Jaensch
Director - Infrastructure and Operations	Cam Arullanantham
Director - Customer Innovation and Arts	Shweta Babbar

	2023	2022
	No.	No.
Total Number of Councillors	9	9
Total of Chief Executive Officer and other Key Management Personnel	5	6
Total Number of Key Management Personnel	14	15

(c) Remuneration of Key Management Personnel

Remuneration comprises employee benefits including all forms of consideration paid, payable or provided by Council, or on behalf of the Council, in exchange for services rendered. Remuneration of Key Management Personnel and Other senior staff is disclosed in the following categories.

Short-term employee benefits include amounts such as wages, salaries, annual leave or sick leave that are usually paid or payable on a regular basis, as well as non-monetary benefits such as allowances and free or subsidised goods or services.

Other long-term employee benefits include long service leave, other long service benefits or deferred compensation.

Post-employment benefits include pensions, and other retirement benefits paid or payable on a discrete basis when employment has ceased.

Termination benefits include termination of employment payments, such as severance packages.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 7.1 Council and Key management remuneration (continued)
(c) Remuneration of Key Management Personnel (continued)

	2023	2022
	\$'000	\$'000
Total remuneration of Key Management Personnel was as follows:		
Short-term employee benefits	1,860	1,921
Other long-term employee benefits	46	27
Post-employment employee benefits	200	183
Total	2,106	2,131

The numbers of Key Management Personnel whose total remuneration from Council and any related entities, fall within the following bands:

	2023	2022
	No.	No.
\$ 30,000 - \$ 39,999	6	6
\$ 40,000 - \$ 49,999	1	1
\$ 50,000 - \$ 59,999	1	-
\$ 60,000 - \$ 69,999	-	1
\$ 80,000 - \$ 89,999	-	1
\$110,000 - \$119,999	-	1
\$120,000 - \$129,999	1	-
\$280,000 - \$289,999	-	1
\$290,000 - \$299,999	1	-
\$300,000 - \$309,999	-	2
\$310,000 - \$319,999	2	1
\$320,000 - \$329,999	1	-
\$380,000 - \$389,999	-	1
\$420,000 - \$429,999	1	-
	14	15

The calculation of KMP remuneration is on an accrual basis. Total remuneration comprises of salaries and wages, paid leave, councillor allowances, superannuation, contribution for the private use of a vehicle (where applicable), higher duties (where applicable), termination payments (where applicable) and net movement in leave provisions (annual leave and long service leave).

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 7.1 Council and Key management remuneration (continued)

(d) Remuneration of other senior staff

Other senior staff are officers of Council, other than Key Management Personnel, whose total remuneration exceeds \$160,000 and who report directly to a member of the KMP. *

	2023 \$'000	2022 \$'000
Total remuneration of Senior Officers was as follows:		
Short-term employee benefits	3,616	3,782
Other long-term employee benefits	114	(111)
Post-employment employee benefits	378	451
Termination benefits	31	41
Total	4,139	4,163

The number of Senior Officers are shown below in their relevant income bands:

Income range	2023	2022
	No.	No.
\$151,000 - \$159,999	-	1
\$190,000 - \$199,999	2	1
\$200,000 - \$209,999	7	6
\$210,000 - \$219,999	4	2
\$220,000 - \$229,999	3	4
\$230,000 - \$239,999	-	2
\$240,000 - \$249,999	1	1
\$260,000 - \$269,999	1	-
\$270,000 - \$279,999	1	1
\$280,000 - \$289,999	-	1
	19	19

* Due to a definitional change the comparative figures in this note may not align with the previous year's annual report, which included disclosure of senior officers as defined in the Local Government Act 1989.

The calculation of Senior Officers remuneration is on an accrual basis. Total remuneration comprises of salaries and wages, paid leave, superannuation, contribution for the private use of a vehicle (where applicable), higher duties (where applicable), termination payments (where applicable) and net movement in leave provisions (annual leave and long service leave).

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 7.2 Related party disclosure

(a) Transactions with related parties

During the period Council entered into the following transactions with its wholly owned subsidiary, Peninsula Leisure Pty Ltd:

	2023	2022
	Excl GST	Excl GST
	\$'000	\$'000
Received from Peninsula Leisure Pty Ltd		
Other reimbursements	105	78
Total received	105	78
Paid to Peninsula Leisure Pty Ltd		
Management Service Fee	500	1,140
Contract payment	510	447
Grant	11	-
Total paid	1,021	1,587

(b) Outstanding balances with related parties

Nil

(c) Loans to/from related parties

Nil

(d) Commitments to/from related parties

Council has made a cash contribution of \$500,000 in 2022-2023 (2020-2021: \$1,140,000) in financial support to Peninsula Leisure Pty Ltd as a result of the facility closure related to COVID-19 government restrictions. Under the Management Service Agreement Council provides (if required by the Company) a management service fee (refer to note 6.2(b)).

Council has committed \$271,000 of funding to Peninsula Leisure Pty Ltd under the MSA for 2023-2024.

No other commitments have been made, guaranteed or secured by Council to Key Management Personnel or related parties during the reporting year (2021-2022, nil).

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 8 Managing uncertainties

Note 8.1 Contingent assets and liabilities

Contingent assets and contingent liabilities are not recognised in the Balance Sheet, but are disclosed and if quantifiable, are measured at nominal value. Contingent assets and liabilities are presented inclusive of GST receivable or payable, respectively.

(a) Contingent assets

Council has entered into leases on its property. These properties held under operating leases have remaining non-cancellable lease terms of between 1 and 38 years. All leases include a CPI based revision of the rental charge annually.

Future minimum rentals receivable under non-cancellable operating leases are as follows:

	2023	2022
	\$'000	\$'000
No later than one year	794	628
Later than one year and not later than five years	1,102	1,247
Later than five years	419	335
Total	2,315	2,210

Gifted assets - Sandhurst

Due to unexpected delays in road surveying and the preparation of Section 35 Plans of Subdivision, a process that is a key requirement of the Asset Transfer Deed; the anticipated 16km of roads to be transferred to Council did not occur in the 2022-2023 financial year. The transfer of assets will now transpire during 2023-2024.

(b) Contingent liabilities

Superannuation

Council has obligations under a defined benefit superannuation scheme that may result in the need to make additional contributions to the scheme, matters relating to this potential obligation are outlined below. As a result of the volatility in financial markets the likelihood of making such contributions in future periods exists. Please refer to note 9.4 for further information.

Future superannuation contributions

In addition to the disclosed contributions, Frankston City Council has paid unfunded liability payments to Vision Super totalling \$0.119 million paid during the 2022-2023 year (2021-2022 \$0.192 million). There were no contributions outstanding and no loans issued from or to the above schemes as at 30 June 2023. The expected contributions to be paid to the Defined Benefit category of Vision Super for the year ending 30 June 2023 are \$0.123 million.

Liability Mutual Insurance

Council was a participant of the MAV Liability Mutual Insurance (LMI) Scheme until 30 June 2014 and then subsequently re-joined the LMI Scheme on 1 July 2019. The LMI Scheme provides public liability and professional indemnity insurance cover. The LMI scheme states that each participant will remain liable to make further contributions to the scheme in respect of any insurance year in which it was a participant to the extent of its participant's share of any shortfall in the provision set aside in respect of that insurance year, and such liability will continue whether or not the participant remains a participant in future insurance years.

Landfill restoration

Council has been directed by the Environmental Protection Authority to undergo work to rehabilitate the closed landfill site at McClelland Road, Frankston North. The work that needs to be done involves extraction, storage and disposal of leachate. Council has recently completed a leachate extraction trial to determine the method and amount of leachate to be disposed from the closed landfill on an annual basis. A final proposal, which will determine the on-going costs, has been delayed and will be forwarded to the EPA in early 2023-2024. Following the acceptance of the proposal, the costs will be determined and a provision for landfill rehabilitation will be recognised in the balance sheet as appropriate.

Note 8.2 Change in accounting standards

Certain new Australian Accounting Standards and interpretations have been published that are not mandatory for the 30 June 2023 reporting period. Council assesses the impact of these new standards. As at 30 June 2023 there were no new accounting standards or interpretations issued by the AASB which are applicable for the year ending 30 June 2024 that are expected to impact Council.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 8.3 Financial instruments

(a) Objectives and policies

Council's principal financial instruments comprise cash assets, term deposits, receivables (excluding statutory receivables), payables (excluding statutory payables) and bank and TCV borrowings. Details of the significant accounting policies and methods adopted, including the criteria for recognition, the basis of measurement and the basis on which income and expenses are recognised, in respect of each class of financial asset, financial liability and equity instrument is disclosed in the notes of the financial statements. Risk management is carried out by senior management under policies approved by Council. These policies include identification and analysis of the risk exposure to Council and appropriate procedures, controls and risk minimisation.

(b) Market risk

Market risk is the risk that the fair value or future cash flows of Council financial instruments will fluctuate because of changes in market prices. Council's exposure to market risk is primarily through interest rate risk with only insignificant exposure to other price risks and no exposure to foreign currency risk.

Interest rate risk

Interest rate risk refers to the risk that the value of a financial instrument or cash flows associated with the instrument will fluctuate due to changes in market interest rates. Council's interest rate liability risk arises primarily from long term loans and borrowings at fixed rates which exposes us to fair value interest rate risk. Cash flow interest rate risk is the risk that the future cash flows of a financial instrument will fluctuate because of changes in market interest rates. Council has minimal exposure to cash flow interest rate risk through its cash and deposits that are at floating rates.

Investment of surplus funds is made with approved financial institutions under the *Local Government Act 2020*. Council manages interest rate risk by adopting an investment policy that ensures:

- diversification of investment product
- monitoring of return on investment
- benchmarking of returns and comparison with budget.

There has been no significant change in Council's exposure, or its objectives, policies and processes for managing interest rate risk or the methods used to measure this risk from the previous reporting period.

Interest rate movements have not been sufficiently significant during the year to have an impact on Council's year end result.

(c) Credit risk

Credit risk is the risk that a contracting entity will not complete its obligations under a financial instrument and cause us to make a financial loss. Council have exposure to credit risk on some financial assets included in the balance sheet. Particularly significant areas of credit risk exist in relation to outstanding fees and fines as well as loans and receivables from sporting clubs and associations. To help manage this risk:

- Council have a policy for establishing credit limits for the entities Council deals with
- Council may require collateral where appropriate
- Council only invest surplus funds with financial institutions which have a recognised credit rating specified in Council's investment policy.

Receivables consist of a large number of customers, spread across the ratepayer, business and government sectors. Credit risk associated with Council's financial assets is minimal because the main debtor is secured by a charge over the rateable property. There are no material financial assets which are individually determined to be impaired.

Council may also be subject to credit risk for transactions which are not included in the balance sheet, such as when Council provide a guarantee for another party. Details of our contingent liabilities are disclosed in note 8.1(b).

The maximum exposure to credit risk at the reporting date to recognised financial assets is the carrying amount, net of any provisions for impairment of those assets, as disclosed in the Balance Sheet and notes to the Financial Statements. Council does not hold any collateral.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 8.3 Financial instruments (continued)

(d) Liquidity risk

Liquidity risk includes the risk that, as a result of Council's operational liquidity requirements it will not have sufficient funds to settle a transaction when required, or will be forced to sell a financial asset at below value or may be unable to settle or recover a financial asset. To help reduce these risks Council:

- have a liquidity policy which targets a minimum and average level of cash and cash equivalents to be maintained;
- have readily accessible standby facilities and other funding arrangements in place;
- have a liquidity portfolio structure that requires surplus funds to be invested within various bands of liquid instruments;
- monitor budget to actual performance on a regular basis; and
- sets limits on borrowings relating to the percentage of loans to rate revenue and percentage of loan principal repayments to rate revenue.

Council's maximum exposure to liquidity risk is the carrying amounts of financial liabilities as disclosed on the face of the Balance Sheet and is deemed insignificant based on prior periods' data and current assessment of risk.

There has been no significant change in Council's exposure, or its objectives, policies and processes for managing liquidity risk or the methods used to measure this risk from the previous reporting period.

With the exception of borrowings, all financial liabilities are expected to be settled within normal terms of trade. Details of the maturity profile for borrowings are disclosed at note 5.4.

Unless otherwise stated, the carrying amounts of financial instruments reflect their fair value.

(e) Sensitivity disclosure analysis

Taking into account past performance, future expectations, economic forecasts and management's knowledge and experience of the financial markets, Council believes the following movements are 'reasonably possible' over the next 12 months:

- A parallel shift of +2.00 per cent and -0.25 per cent in market interest rates (AUD) from year-end rates of 4.35 per cent. These movements will not have a material impact on the valuation of Council's financial assets and liabilities, nor will they have a material impact on the results of Council's operations.

Note 8.4 Fair value measurement

Fair value hierarchy

Council's financial assets and liabilities are not valued in accordance with the fair value hierarchy, Council's financial assets and liabilities are measured at amortised cost.

Council measures certain assets and liabilities at fair value where required or permitted by Australian Accounting Standards. *AASB 13 Fair value measurement*, aims to improve consistency and reduce complexity by providing a definition of fair value and a single source of fair value measurement and disclosure requirements for use across Australian Accounting Standards.

All assets and liabilities for which fair value is measured or disclosed in the financial statements are categorised within a fair value hierarchy, described as follows, based on the lowest level input that is significant to the fair value measurement as a whole:

Level 1 — Quoted (unadjusted) market prices in active markets for identical assets or liabilities.

Level 2 — Valuation techniques for which the lowest level input that is significant to the fair value measurement is directly or indirectly observable.

Level 3 — Valuation techniques for which the lowest level input that is significant to the fair value measurement is unobservable.

For the purpose of fair value disclosures, Council has determined classes of assets and liabilities on the basis of the nature, characteristics and risks of the asset or liability and the level of the fair value hierarchy as explained above.

In addition, Council determines whether transfers have occurred between levels in the hierarchy by re-assessing categorisation (based on the lowest level input that is significant to the fair value measurement as a whole) at the end of each reporting period.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 8.4 Fair value measurement (continued)

Revaluation

Subsequent to the initial recognition of assets, non-current physical assets, other than plant and equipment, are measured at their fair value, being the price that would be received to sell an asset (or paid to transfer a liability) in an orderly transaction between market participants at the measurement date. At balance date, Council reviewed the carrying value of the individual classes of assets measured at fair value to ensure that each asset materially approximated its fair value. Where the carrying value materially differed from the fair value at balance date, the class of asset was revalued.

Fair value valuations are determined in accordance with a valuation hierarchy. Changes to the valuation hierarchy will only occur if an external change in the restrictions or limitations of use of an asset result in changes to the permissible or practical highest and best use of the asset. In addition, Council undertakes a formal revaluation of land, buildings, and infrastructure assets on a regular basis ranging from two to four years. The valuation is performed either by experienced Council officers or independent experts.

Asset class	Revaluation frequency
Land	Two years
Buildings	Two years
Roads	Four years
Bridges	Four years
Footpaths and cycleways	Four years
Drainage	Four years
Recreational, leisure and community facilities	Four years
Parks, open space and streetscapes	Four years
Other infrastructure	Four years

Where the assets are revalued, the revaluation increments are credited directly to the asset revaluation reserve except to the extent that an increment reverses a prior year decrement for that class of asset that had been recognised as an expense in which case the increment is recognised as revenue up to the amount of the expense. Revaluation decrements are recognised as an expense except where prior increments are included in the asset revaluation reserve for that class of asset in which case the decrement is taken to the reserve to the extent of the remaining increments. Within the same class of assets, revaluation increments and decrements within the year are offset.

Please refer to note 6.1 and 9.1(a) for a breakdown of the revaluations by asset class.

Impairment of assets

At each reporting date, Council reviews the carrying value of its assets to determine whether there is any indication that these assets have been impaired. If such an indication exists, the recoverable amount of the asset, being the higher of the asset's fair value less costs of disposal and value in use, is compared to the assets carrying value. Any excess of the assets carrying value over its recoverable amount is expensed to the comprehensive income statement, unless the asset is carried at the revalued amount in which case, the impairment loss is recognised directly against the revaluation surplus in respect of the same class of asset to the extent that the impairment loss does not exceed the amount in the revaluation surplus for that same class of asset.

Note 8.5 Events occurring after balance date

No matters have occurred after balance date that require disclosure in the financial report.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 9 Other matters

Note 9.1 Reserves

(a) Asset revaluation reserves

	Balance at beginning of reporting period \$'000	Increment/ (decrement) \$'000	Balance at end of reporting period \$'000
2023			
Property			
Land revaluation	958,853	-	958,853
Building revaluation	83,959	-	83,959
	1,042,812	-	1,042,812
Infrastructure			
Drainage revaluation	89,508	3,342	92,850
Infrastructure asset revaluation (excluding drainage)	171,264	21,427	192,691
	260,772	24,769	285,541
Plant and equipment			
Plant, machinery and equipment revaluation	614	-	614
	614	-	614
Total asset revaluation reserves	1,304,198	24,769	1,328,967
2022			
Property			
Land revaluation	688,099	270,754	958,853
Building revaluation	68,243	15,716	83,959
	756,342	286,470	1,042,812
Infrastructure			
Drainage revaluation	80,937	8,571	89,508
Infrastructure asset revaluation (excluding drainage)	154,696	16,568	171,264
	235,633	25,139	260,772
Plant and equipment			
Plant, machinery and equipment revaluation	614	-	614
	614	-	614
Total asset revaluation reserves	992,589	311,609	1,304,198

Nature and purpose of reserves

The asset revaluation reserve is used to record the increased (net) value of Council's assets over time.

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 9.1 Reserves (continued)

(b) Other reserves

	Balance at beginning of reporting period \$'000	Transfer from accumulated surplus \$'000	Transfer to accumulated surplus \$'000	Balance at end of reporting period \$'000
2023				
Statutory				
Public resort and recreation	7,230	1,783	(4,896)	4,117
Subdivision roadworks	133	-	-	133
Infrastructure assets	74	-	-	74
Car parking	10	-	-	10
Total statutory reserves	7,447	1,783	(4,896)	4,334
Discretionary				
Strategic asset reserve	23,403	417	(20,335)	3,485
MAV LGFV Fund	12,708	830	-	13,538
PARC asset management sinking fund	11,048	750	(1,216)	10,582
Unexpended grant reserve	8,482	9,966	(7,309)	11,139
Capital projects reserve	3,931	2,070	(651)	5,350
PARC strategic reserve	300	-	-	300
Resource efficiency reserve	77	4	-	81
Total discretionary reserves	59,949	14,037	(29,511)	44,475
Total other reserves	67,396	15,820	(34,407)	48,809
2022				
Statutory				
Public resort and recreation	8,265	1,503	(2,538)	7,230
Subdivision roadworks	133	-	-	133
Infrastructure assets	74	-	-	74
Car parking	10	-	-	10
Total statutory reserves	8,482	1,503	(2,538)	7,447
Discretionary				
Strategic asset reserve	28,952	4,143	(9,692)	23,403
MAV LGFV Fund	12,205	503	-	12,708
PARC asset management sinking fund	11,705	750	(1,407)	11,048
Unexpended grant reserve	5,796	6,976	(4,290)	8,482
Capital projects reserve	4,459	170	(698)	3,931
PARC asset management plan reserve	473	-	(473)	-
PARC strategic reserve	300	-	-	300
Resource efficiency reserve	74	3	-	77
Total discretionary reserves	63,964	12,545	(16,560)	59,949
Total other reserves	72,446	14,048	(19,098)	67,396

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 9.1 Reserves (continued)

Nature and purpose of reserves

Capital projects reserve - has been established to quarantine specific purpose funding for the delivery of capital projects.

MAV LGFV Fund - has been established to provide for the \$15.542 million principal repayment required on the maturity of the interest-only Local Government Funding Vehicle in 2025-2026.

PARC asset management sinking fund - has been established by Council and represents funding allocated to set aside funds to contribute to the replacement of the Aquatic Facility in approximately 35 years – this reserve is not to fund renewal or maintenance expenditure on this facility.

PARC asset management plan reserve - has been established by Peninsula Leisure and is designated to meet the Company's obligations for defined classes of capital as set out in the schedule with the PARC Asset Management Plan (AMP).

PARC strategic reserve - has been established by Peninsula Leisure and is designated for capital investment expended over more than one financial year that falls outside the requirements of the AMP.

Resource efficiency reserves - have been established by Council to reinvest savings from energy costs in further works to minimise energy consumption.

Statutory reserves - have been established to record revenues received from developers that are to be applied specifically to undertaking future capital works for car parking, public open space and recreation, subdivision roadworks and community infrastructure.

Strategic asset reserve - Strategic asset reserve – has been established to assist in the delivery of community infrastructure highlighted in the Council Plan.

Unexpended grant reserve - has been established by Council to quarantine unexpended grant funding.

Note 9.2 Reconciliation of cash flows from operating activities to surplus

	2023 \$'000	2022 \$'000
Surplus for the year	15,002	13,568
Depreciation/amortisation	38,285	36,000
Net gain on disposal of property, plant and equipment	(377)	(566)
Write-off of property, infrastructure, intangibles, plant and equipment	4,958	2,124
Works in progress unable to be capitalised (expensed)	3,453	3,103
Borrowing costs	1,415	1,427
Finance costs	20	36
Contributions - non-monetary assets	(7,103)	(251)
Change in assets and liabilities:		
Decrease/(Increase) in trade and other receivables	2,369	(5,853)
(Increase)/decrease in prepayments	(507)	67
Increase in accrued income	(1,384)	(120)
(Increase)/decrease in inventory	(22)	(15)
(Decrease)/increase in trade and other payables	(14,132)	13,528
Increase/(decrease) in provisions	657	(53)
Increase/(decrease) in unearned income/revenue	(266)	(5,622)
Increase/(decrease) in trust funds and deposits	741	(809)
Net Cash provided by operating activities	43,109	56,564

Note 9.3 Reconciliation of cash and cash equivalents

Cash on hand	20	23
Cash at bank	4,868	2,653
Term deposits	33,405	53,524
Cash and cash equivalents	38,293	56,200

Frankston City Council

Notes to the Financial Statements

For the year ended 30 June 2023

Note 9.4 Superannuation

Council makes the majority of its employer superannuation contributions in respect of its employees to the Local Authorities Superannuation Fund (the Fund). This Fund has two categories of membership, accumulation and defined benefit, each of which is funded differently. Obligations for contributions to the Fund are recognised as an expense in Comprehensive Operating Statement when they are made or due.

Accumulation

The Fund's accumulation category, Vision MySuper/Vision Super Saver, receives both employer and employee contributions on a progressive basis. Employer contributions are normally based on a fixed percentage of employee earnings (for the year ended 30 June 2023, this was 10.5% as required under Superannuation Guarantee (SG) legislation (2022: 10.0%).

Defined benefit

Council does not use defined benefit accounting for its defined benefit obligations under the Fund's Defined Benefit category. This is because the Fund's Defined Benefit category is a pooled multi-employer sponsored plan.

There is no proportional split of the defined benefit liabilities, assets or costs between the participating employers as the defined benefit obligation is a floating obligation between the participating employers and the only time that the aggregate obligation is allocated to specific employers is when a call is made. As a result, the level of participation of Council in the Fund cannot be measured as a percentage compared with other participating employers. Therefore, the Fund Actuary is unable to allocate benefit liabilities, assets and costs between employers for the purposes of AASB 119.

Funding arrangements

Council makes employer contributions to the Defined Benefit category of the Fund at rates determined by the Trustee on the advice of the Fund Actuary. A triennial actuarial investigation is currently underway for the Defined Benefit category which is expected to be completed by 31 December 2023. Council was notified of the 30 June 2023 VBI during August 2023 (2022: August 2022). The financial assumptions used to calculate the 30 June 2023 VBI were:

Net investment returns: 5.70% pa

Salary information: 3.50% pa

Price inflation (CPI): 2.80% pa

As at 30 June 2022, an interim actuarial investigation was held as the Fund provides lifetime pensions in the Defined Benefit category. The vested benefit index (VBI) of the Defined Benefit category of which Council is a contributing employer was 102.2%. The financial assumptions used to calculate the VBI were:

Net investment returns: 5.50% pa

Salary information: 2.50% to 30 June 2023, and 3.5% pa thereafter

Price inflation (CPI): 3.00% pa

Council was notified of the 30 June 2022 VBI during August 2022 (2021: August 2021). Vision Super has advised that the estimated VBI at June 2023 was 104.10%.

The VBI is used as the primary funding indicator. Because the VBI was above 100%, the 30 June 2022 actuarial investigation determined the Defined Benefit category was in a satisfactory financial position and that no change was necessary to the Defined Benefit category's funding arrangements from prior years.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 9.4 Superannuation (continued)

Employer contributions

(a) Regular contributions

On the basis of the results of the 2022 interim actuarial investigation conducted by the Fund Actuary, Council makes employer contributions to the Fund’s Defined Benefit category at rates determined by the Fund’s Trustee. For the year ended 30 June 2023, this rate was 10.5% of members’ salaries (10.0% in 2021-2022). This rate is expected to increase in line with any increases in the SG contribution rate and was reviewed as part of the 30 June 2022 interim valuation.

In addition, Council reimburses the Fund to cover the excess of the benefits paid as a consequence of retrenchment above the funded resignation or retirement benefit.

(b) Funding calls

If the Defined Benefit category is in an unsatisfactory financial position at an actuarial investigation or the Defined Benefit category’s VBI is below its shortfall limit at any time other than the date of the actuarial investigation, the Defined Benefit category has a shortfall for the purposes of SPS 160 and the Fund is required to put a plan in place so that the shortfall is fully funded within three years of the shortfall occurring. The Fund monitors its VBI on a quarterly basis and the Fund has set its shortfall limit at 97%.

In the event that the Fund Actuary determines that there is a shortfall based on the above requirement, the Fund’s participating employers (including Council) are required to make an employer contribution to cover the shortfall.

Using the agreed methodology, the shortfall amount is apportioned between the participating employers based on the pre-1 July 1993 and post-30 June 1993 service liabilities of the Fund’s Defined Benefit category, together with the employer’s payroll at 30 June 1993 and at the date the shortfall has been calculated.

Due to the nature of the contractual obligations between the participating employers and the Fund, and that the Fund includes lifetime pensioners and their reversionary beneficiaries, it is unlikely that the Fund will be wound up.

If there is a surplus in the Fund, the surplus cannot be returned to the participating employers.

In the event that a participating employer is wound-up, the defined benefit obligations of that employer will be transferred to that employer’s successor.

The 2022 interim actuarial investigation surplus amounts

An actuarial investigation is conducted annually for the Defined Benefit category of which Council is a contributing employer. Generally, a full actuarial investigation is conducted every three years and interim actuarial investigations are conducted for each intervening year. An interim investigation was conducted as at 30 June 2022 and the last full investigation was conducted as at 30 June 2020.

The Fund’s actuarial investigation identified the following for the Defined Benefit category of which Council is a contributing employer:

	2022 (Interim) \$m	2021 (Interim) \$m
- A VBI Surplus	44.60	214.70
- A total service liability surplus	105.80	270.30
- A discounted accrued benefits surplus	111.90	285.20

The VBI surplus means that the market value of the fund’s assets supporting the defined benefit obligations exceed the vested benefits that the defined benefit members would have been entitled to if they had all exited on 30 June 2022.

The total service liability surplus means that the current value of the assets in the Fund’s Defined Benefit category plus expected future contributions exceeds the value of expected future benefits and expenses as at 30 June 2022.

The discounted accrued benefits surplus means that the current value of the assets in the Fund’s Defined Benefit category exceeds the value of benefits payable in the future but accrued in respect of service to 30 June 2022.

Frankston City Council
Notes to the Financial Statements
For the year ended 30 June 2023

Note 9.4 Superannuation (continued)

The 2023 triennial actuarial investigation

A triennial actuarial investigation is being conducted for the Fund's position as at 30 June 2023. It is anticipated that this actuarial investigation will be completed by 31 December 2023. The financial assumptions for the purposes of this investigation are:

	2022 Triennial investigation	2020 Triennial investigation
Net investment	5.70% pa	5.60% pa
Salary inflation	3.50% pa	2.50% pa for the first two years and 2.75%pa thereafter
Price inflation	2.80% pa	2.00% pa

Superannuation contributions

Contributions by Council (excluding any unfunded liability payments) to the above superannuation plans for the financial year ended 30 June 2023 are detailed below:

Scheme	Type of Scheme	Rate	2023 \$,000	2022 \$,000
Vision super	Defined benefit	10.5% (2022:10.0%)	119	192
Vision super	Accumulation fund	10.5% (2022:10.0%)	7,645	6,585
Hostplus	Accumulation fund	10.5% (2022:10.0%)	462	462

Council has paid no unfunded liability payments to Vision Super for the 2022-2023 year (2021-2022 nil), apart from the contributions above.

There were nil contributions outstanding and no loans issued from or to the above schemes as at 30 June 2023.

The expected contributions to be paid to the Defined Benefit category of Vision Super for the year ending 30 June 2024 is \$0.180 million.

Note 10. Change in accounting policy

There have been no changes to accounting policies in the 2022-2023 year.

There are no pending accounting standards that are likely to have a material impact on council.



**FRANKSTON CITY
COUNCIL**

30 Davey Street
Frankston VIC 3199
Australia

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frankston.vic.gov.au

Performance Statement

For the year ended 30 June 2023

Description of municipality

Frankston City is located on the eastern shores of Port Phillip Bay, approximately 40km south of Melbourne and within metropolitan Melbourne.

Frankston City comprises the suburbs of Frankston, Frankston South, Frankston North, Seaford, Carrum Downs, Langwarrin, Langwarrin South, Sandhurst and Skye and is strategically placed as the regional centre for the Mornington Peninsula and the south-east growth corridor of Melbourne.

The city is currently home to an estimated 140,809 residents, which is expected to grow to 163,610 by 2041. Frankston City is recognised for its natural reserves, vibrant lifestyle, diverse community and growing business, arts, education and health sectors.

The municipality covers an area of about 131km² from the Seaford Wetlands in the north, to Frankston South in the south and the Western Port Highway in the east. The western boundary of the city is made up of 11km of pristine coastline.

Sustainable Capacity Indicators

For the year ended 30 June 2023

Indicator / Measure	Results				Comment
	2019-2020	2020-2021	2021-2022	2022-2023	
Population					
<i>Expenses per head of municipal population</i>	\$1,229.32	\$1,244.58	\$1,379.39	\$1,534.02	Expenses have risen due to Council operations returning to pre-COVID-19 levels combined with inflationary pressure on materials and services.
[Total expenses / Municipal population]					
<i>Infrastructure per head of municipal population</i>	\$6,314.56	\$6,549.61	\$7,115.10	\$7,533.22	Frankston City continues to increase infrastructure delivery to meet community needs. During 2022-23 Council also revalued its infrastructure assets which resulted in an increase of \$24.77M to its infrastructure asset base.
[Value of infrastructure / Municipal population]					
<i>Population density per length of road</i>	202.33	203.32	199.45	199.41	The result is slightly lower than last year due to a slight decrease in the municipal population and an increase in the length of the road network, resulting in a reduction in the population per kilometre of local road.
[Municipal population / Kilometres of local roads]					

Indicator / Measure	Results				Comment
	2019-2020	2020-2021	2021-2022	2022-2023	
Own-source revenue					
<i>Own-source revenue per head of municipal population</i>	\$1,127.20	\$1,071.81	\$1,171.22	\$1,299.37	Own source revenue has improved compared to the previous year, with Council operations returning to pre-COVID-19 levels in the latter part of the financial year. Rates income was also favourable as the increase is in line with the 3.5 per cent rate cap in 2022-23. Council will continue to identify and pursue alternative revenue sources.
[Own-source revenue / Municipal population]					
Recurrent grants					
<i>Recurrent grants per head of municipal population</i>	\$139.33	\$135.85	\$159.90	\$161.78	Recurrent grants have improved compared to the previous year, with Council operations returning to pre-COVID-19 levels in the latter part of the financial year and early receipt of 100% of the Financial Assistance Grant funding allocated for 2023-24.
[Recurrent grants / Municipal population]					
Disadvantage					
<i>Relative socio-economic disadvantage</i>	6.00	6.00	6.00	6.00	Council ranks in the sixth decile in Victoria. The first decile indicates the most disadvantaged and the tenth decile indicates the least disadvantaged.
[Index of Relative Socio-economic Disadvantage by decile]					

Indicator / Measure	Results				Comment
	2019-2020	2020-2021	2021-2022	2022-2023	
<p>Workforce turnover</p> <p><i>Percentage of staff turnover</i></p> <p>[Number of permanent staff resignations and terminations / Average number of permanent staff for the financial year] x100</p>	9.4%	11.6%	18.2%	14.29%	Stabilisation for the organisation’s workforce has commenced following the disruption and challenges associated with the Pandemic. The People and Culture team have placed focus on retention and attraction via a range of focused projects in areas including onboarding, induction, professional development and mental health. The annual turnover has decreased based on the previous year and is expected to continue this trend moving into the new year.

Definitions

"adjusted underlying revenue" means total income other than:

- (a) non-recurrent grants used to fund capital expenditure; and
- (b) non-monetary asset contributions; and
- (c) contributions to fund capital expenditure from sources other than those referred to above

"infrastructure" means non-current property, plant and equipment excluding land

"local road" means a sealed or unsealed road for which the council is the responsible road authority under the Road Management Act 2004

"population" means the resident population estimated by council

"own-source revenue" means adjusted underlying revenue other than revenue that is not under the control of council (including government grants)

"relative socio-economic disadvantage", in relation to a municipality, means the relative socio-economic disadvantage, expressed as a decile for the relevant financial year, of the area in which the municipality is located according to the Index of Relative Socio-Economic Disadvantage (Catalogue Number 2033.0.55.001) of SEIFA

"SEIFA" means the Socio-Economic Indexes for Areas published from time to time by the Australian Bureau of Statistics on its Internet website

"Unrestricted cash" means all cash and cash equivalents other than restricted cash.

Service Performance Indicators

For the year ended 30 June 2023

Service / indicator / measure	Results				Comment
	2019-2020	2020-2021	2021-2022	2022-2023	
Aquatic facilities					
Utilisation	5.78	3.29	4.59	7.26	Membership numbers continue to grow and are back to pre-COVID levels and casual entries have outperformed expectations.
<i>Utilisation of aquatic facilities</i>					
[Number of visits to aquatic facilities / Municipal population]					
Animal management					
Health and safety	100%	100%	100%	100%	Council undertakes prosecutions in relation to the more serious provisions of the Domestic Animals Act or repeat offenders. This action is taken to reduce the risk of injury to the community. All 167 matters progressed to Court had a successful outcome.
<i>Animal management prosecutions</i>					
[Number of successful animal management prosecutions / Number of animal management prosecutions] x 100					
Food safety					
Health and safety	100%	100%	95.51%	97.09%	Frankston City Council has seen an increase from the previous year to the percentage of critical and major non-compliance follow ups completed. This reflects the ongoing efforts by the Environmental Health team to prioritise food safety. Any remaining follow ups that

Critical and major non-compliance outcome notifications

[Number of critical non-compliance outcome notifications and major non-compliance notifications about a food premises followed up / Number of critical non-compliance outcome notifications and major non-compliance notifications about a food premises] x100

were not completed received alternative food safety actions to close out any food safety risks identified. The total number of critical and major non-compliance follow ups for the year was 167.

Governance

54 63 71 72

Council has performed well having made decisions to achieve the best outcomes for the community.

Satisfaction

Satisfaction with council decisions

[Community satisfaction rating out of 100 with how council has performed in making decisions in the interest of the community]

Libraries

Participation

11.43% 11.27% 9.83% 9.75%

9.75 percent of the population have borrowed an item for the library in the last three years. This figure is impacted by the restrictions during COVID in years one and two. In the last year 16,000 people have been an active member of the library. This does not include computer usage or attendance to programs.

Active library borrowers in municipality

[Number of active library borrowers in the last three years / The sum of the population for the last three years] x100

Maternal and child health

Participation 70.81% 64.75% 67.94% 74.01%

Participation in the MCH service

[Number of children who attend the MCH service at least once (in the year) / Number of children enrolled in the MCH service] x100

Participation in the MCH service has increased since the last financial year. This demonstrates the COVID-19 pandemic recovery phase which is seeing a gradual return to increased accessibility and participation in the MCH service.

Participation

Participation in the MCH service by Aboriginal children 76.67% 64.85% 63.71% 70.86%

[Number of Aboriginal children who attend the MCH service at least once (in the year) / Number of Aboriginal children enrolled in the MCH service] x100

The percentage of Aboriginal children enrolled, who participate in the MCH service has increased since last financial year. This is attributed to strengthened relationships with local Aboriginal services and the Aboriginal community. The total number of Aboriginal children enrolled in the MCH service for the year was 187.

Roads

Satisfaction 60 70 73 69

Satisfaction with sealed local roads

[Community satisfaction rating out of 100 with how council has performed on the condition of sealed local roads]

Community satisfaction with sealed local roads has decreased to 69% in 2022/23. This result remains above the Victorian South Eastern Council average and is within the target range.

Statutory Planning

Decision making

50.00% 75.00% 75.00% 76.92%

Council planning decisions upheld at VCAT

[Number of VCAT decisions that did not set aside council's decision in relation to a planning application / Number of VCAT decisions in relation to planning applications] x100

The number of matters progressed to review at the VCAT was relatively low over the financial year, and Council was successful in improving VCAT outcomes, with a small increase to the percentage of decisions upheld. This reflects effective decision making and engagement with parties where disputes arise, so as to reach agreements and consent matters where possible. The total number of VCAT decisions for the year was 13.

Waste Collection

Waste diversion

55.61% 55.71% 51.64% 51.88%

Kerbside collection waste diverted from landfill

[Weight of recyclables and green organics collected from kerbside bins / Weight of garbage, recyclables and green organics collected from kerbside bins] x100

Council's landfill diversion rate has increased as a result of a reduction in overall waste tonnes collected.

Financial Performance Indicators

For the year ended 30 June 2023

Dimension / indicator / measure	Results				Forecasts				Material Variations
	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025	2025-2026	2026-2027	
Efficiency									
Expenditure level									
<i>Expenses per property assessment</i>									Expenses have risen due to Council operations returning to pre-COVID levels combined with inflationary impacts across the business.
[Total expenses / Number of property assessments]	\$2,783.40	\$2,787.42	\$3,034.84	\$3,379.69	\$3,329.70	\$3,370.45	\$3,410.91	\$3,434.13	
Revenue level									
<i>Average rate per property assessment</i>									Council's general rate income has been increased in line with the rate cap set by the State Government and Waste Charges have been set at full cost recovery. In 2020-21 and 2021-22, the increase had been offset by the COVID-19 rate waiver offered. There was no COVID-19 rate waiver offered in 2022-23. The increase is expected to remain stable over the forecast period due to rate capping.
[General rates and Municipal charges / Number of property assessments]	\$1,589.49	\$1,598.80	\$1,638.00	\$1,680.80	\$1,755.95	\$1,781.15	\$1,801.65	\$1,821.75	

Dimension / indicator / measure	Results				Forecasts				Material Variations
	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025	2025-2026	2026-2027	
Liquidity									
Working capital									
<i>Current assets compared to current liabilities</i>	307.53%	223.69%	194.28%	184.06%	172.84%	132.62%	130.46%	118.75%	Cash assets are expected to decrease over the next four years as Council delivers on its strategic priorities.
[Current assets / Current liabilities] x100									
Unrestricted cash									
<i>Unrestricted cash compared to current liabilities</i>	82.26%	68.95%	30.14%	0.60%	38.80%	32.57%	12.59%	7.79%	Council continues to invest a portion of its cash reserves in term deposits greater than 90 days, which is considered to be restricted cash. Cash reserves are expected to decrease over the next few years as Council continues to deliver on its strategic priorities and the large repayment of a loan in 2025-26.
[Unrestricted cash / Current liabilities] x100									
Obligations									
Loans and borrowings									
<i>Loans and borrowings compared to rates</i>	21.82%	23.20%	19.98%	20.28%	30.30%	38.85%	31.38%	34.82%	The indicator has increased from 2021-22 to 2022-23 as Council borrowed \$2.150m in funds to assist in delivery of its capital works program and repaid \$392k of its borrowings. Expected to increase in the next four years,

Dimension / indicator / measure	Results				Forecasts				Material Variations
	2019-2020	2020-2021	2021-2022	2022-2023	2023-2024	2024-2025	2025-2026	2026-2027	
Asset renewal and upgrade									
<i>Asset renewal and upgrade compared to depreciation</i>	99.13%	88.87%	129.94%	166.00%	117.26%	104.53%	164.32%	164.85%	Council is focused on closing its asset renewal gap, and has planned a robust capital works program that will achieve this outcome.
[Asset renewal and upgrade expense / Asset depreciation] x100									
Operating position									
Adjusted underlying result									
<i>Adjusted underlying surplus (or deficit)</i>	4.54%	-0.58%	-1.98%	-3.58%	-1.80%	-2.72%	-2.50%	-3.04%	This figure reflects the long-term impact of rate capping, inflationary pressure on materials and services, and a slow recovery in revenue streams impacted by COVID-19. Financial performance is expected to slightly improve over the next four years.
[Adjusted underlying surplus (deficit)/ Adjusted underlying revenue] x100									
Stability									
Rates concentration									
<i>Rates compared to adjusted underlying revenue</i>	69.23%	73.71%	71.19%	68.11%	69.95%	69.42%	69.23%	69.72%	Council has a stable dependency on rate revenue, however results indicate it should continue to identify and pursue alternative revenue sources.

Definitions

"adjusted underlying revenue" means total income other than:

- (a) non-recurrent grants used to fund capital expenditure; and
- (b) non-monetary asset contributions; and
- (c) contributions to fund capital expenditure from sources other than those referred to above

"adjusted underlying surplus (or deficit)" means adjusted underlying revenue less total expenditure

"asset renewal expenditure" means expenditure on an existing asset or on replacing an existing asset that returns the service capability of the asset to its original capability

"current assets" has the same meaning as in the AAS

"current liabilities" has the same meaning as in the AAS

"non-current assets" means all assets other than current assets

"non-current liabilities" means all liabilities other than current liabilities

"non-recurrent grant" means a grant obtained on the condition that it be expended in a specified manner and is not expected to be received again during the period covered by a council's Strategic Resource Plan

"own-source revenue" means adjusted underlying revenue other than revenue that is not under the control of council (including government grants)

"population" means the resident population estimated by council

"rate revenue" means revenue from general rates, municipal charges, service rates and service charges

"recurrent grant" means a grant other than a non-recurrent grant

"residential rates" means revenue from general rates, municipal charges, service rates and service charges levied on residential properties

"restricted cash" means cash and cash equivalents, within the meaning of the AAS, that are not available for use other than for a purpose for which it is restricted, and includes cash to be used to fund capital works expenditure from the previous financial year

"unrestricted cash" means all cash and cash equivalents other than restricted cash.

Other Information

For the year ended 30 June 2023

Basis of preparation

Council is required to prepare and include a performance statement within its annual report. The performance statement includes the results of the prescribed sustainable capacity, service performance and financial performance indicators and measures together with a description of the municipal district and an explanation of material variations in the results. This statement has been prepared to meet the requirements of the *Local Government Act 2020* and *Local Government (Planning and Reporting) Regulations 2020*.

Where applicable the results in the performance statement have been prepared on accounting bases consistent with those reported in the Financial Statements. The other results are based on information drawn from council information systems or from third parties (e.g. Australian Bureau of Statistics).

The performance statement presents the actual results for the current year and for the prescribed financial performance indicators and measures, the results forecast by the council's strategic resource plan. The *Local Government (Planning and Reporting) Regulations 2020* requires explanation of any material variations in the results contained in the performance statement. Council has adopted materiality thresholds relevant to each indicator and measure and explanations have not been provided for variations below the materiality thresholds unless the variance is considered to be material because of its nature.

The forecast figures included in the performance statement are those adopted by council on 22 May 2023 in its 2023-2027 Budget and which forms part of the council plan. The financial plan includes estimates based on key assumptions about the future that were relevant at the time of adoption and aimed at achieving sustainability over the long term. Detailed information on the actual financial results is contained in the General Purpose Financial Statements. The financial plan can be obtained by contacting council.

Certification of the Performance Statement

In my opinion, the accompanying performance statement has been prepared in accordance with the *Local Government Act 2020* and the Local Government (Planning and Reporting) Regulations 2020.

(Principal Accounting Officer Name and Qualifications (if any))

Principal Accounting Officer

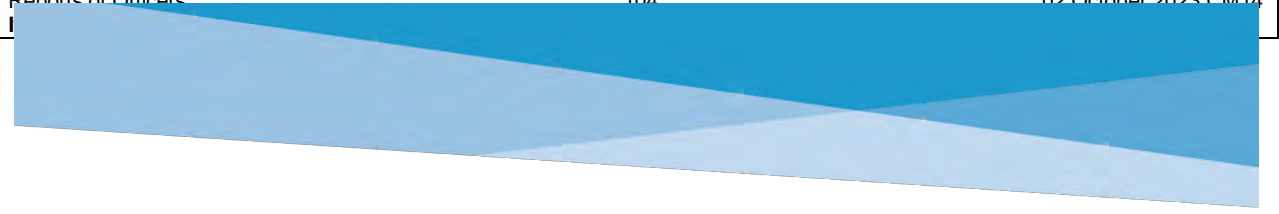
Dated:

In our opinion, the accompanying performance statement of Frankston City Council for the year ended 30 June 2023 presents fairly the results of council's performance in accordance with the *Local Government Act 2020* and the Local Government (Planning and Reporting) Regulations 2020.

The performance statement contains the relevant performance indicators, measures and results in relation to service performance, financial performance and sustainable capacity.

At the date of signing, we are not aware of any circumstances that would render any particulars in the performance statement to be misleading or inaccurate.

We have been authorised by the council and by the Local Government (Planning and Reporting) Regulations 2020 to certify this performance statement in its final form.



(Councillor 1 Name)

Councillor

Dated:

(Councillor 2 Name)

Councillor

Dated:

(Chief Executive Officer Name)

Chief Executive Officer

Dated:

Independent Auditor's Report (VAGO)

Executive Summary

12.3 Draft Safer Communities Policy and Strategy 2023-33

Enquiries: (Tammy Beauchamp: Communities)

Council Plan

Level 1:	1. Healthy and Safe Communities
Level 2:	1.4 Advocate for programs and support to reduce harms from family violence, gambling, alcohol and other drugs

Purpose

To inform Council of the Draft Safer Communities Policy and Strategy 2023-2033 and seek endorsement for community consultation on the Drafts.

Recommendation (Director Communities)

That Council:

1. Notes the Draft Safer Communities Policy and Strategy 2023-2033;
2. Endorses the Draft Safer Communities Policy and Strategy for community consultation over a four week period; and
3. Seeks a report back no later than 11 December 2023 to consider adoption of the Draft Safer Communities Policy and Strategy, taking into account community feedback received.

Key Points / Issues

- The Draft Safer Communities Policy and Strategy 2023-2033 (Draft Policy and Strategy) at Attachments A and B have been developed to provide Council with a strategic framework for how it will work with our community and partners over the next ten years to create a safe, fair and inclusive municipality where people feel safe, well connected and empowered to participate in community life.
- The Draft Policy and Strategy strategically align with the Community Vision 2040 and Council Plan 2021-2025 to ensure they support the delivery of Council's long-term outcomes and can be resourced for implementation.
- The development of the Draft Policy and Strategy has been informed by a broad evidence base, including: a Discussion Paper and Local Crime and Safety Community Profile developed by officers; a comprehensive review of crime prevention theory and a review of state and federal government crime prevention frameworks; a Gender Impact Assessment; and a broad and inclusive community engagement process with the community, professional stakeholders and Council officers. Further details of these can be found in the Officers Assessment of this Report.
- The purpose and intent of the Draft Policy and Strategy is to outline Council's commitment to safer communities, and to provide Council with the framework for its role and the way in which it defines and approaches safer communities within the municipality in order to strengthen community safety and crime prevention outcomes. They will support Council in applying a whole-of-council approach to safer communities, with evidence-based primary prevention strategies and measures integrated into Council activities across all departments to support collaborative and coordinated approaches that strengthen community safety and crime prevention outcomes.

12.3 Draft Safer Communities Policy and Strategy 2023-33**Executive Summary**

- The Draft Strategy has six strategic priorities that are organised into four long-term outcomes. Each strategic priority is supported by evidence-based primary prevention focused strategies and will be delivered through initiatives that target areas for where local government policy and planning can influence safer communities.
- Upon endorsement by Council, the Draft Policy and Strategy will go out for community consultation for a period of four weeks. This consultation follows a previous engagement that took place during 2022-2023.
- This community consultation will include open community consultation and targeted conversations. The purpose is to gather feedback and ensure the draft documents adequately reflect the key safety issues in our community and proposes appropriate responses that are within the scope of Council's role and areas of influence.
- Whole of Community consultation will include:
 - Engage Frankston! page with draft documents available and summarised on the page and a short survey online, via phone or email
 - Pop-up consultation sessions at both Jubilee Park and at the Seniors Festival engagement sessions
- Targeted consultation will occur with networks and committees previously consulted to seek further feedback and close the loop, which include the following groups:
 - Disability, Access and Inclusion Committee
 - Frankston Mornington Peninsula Child and Family Partnership
 - Youth Council
 - Aged Friendly Ambassadors
- The Draft Policy and Strategy, incorporating the community's feedback, will be presented to Council at its meeting 11 December for adoption.

Financial Impact

There are financial costs, however, these costs can largely be accommodated within existing budgets.

While the commitments contained within the Draft Strategy aim to be met within the existing 2023-2024 budget allocation, Council may consider allocating additional financial resources to enable implementation of priorities in line with the annual budget cycle. Additional funding may also be sought via external sources, such as grants, should the opportunity become available.

The Draft Strategy will be reviewed every four years to align with the Council Plan review process, however it should be noted that resourcing needs identified throughout implementation will be subject to annual budget processes and Council approval.

12.3 Draft Safer Communities Policy and Strategy 2023-33**Executive Summary****Consultation****1. External Stakeholders**

The whole community was engaged in the development of the Draft Policy and Strategy through an open consultation process, including an online surveys, community pop-ups, social media and a community panel session. Key community groups were engaged through targeted conversations on their key safety concerns, including the Disability Access and Inclusion Committee, Youth Council, Age Friendly Ambassadors, young people from the LGBTQIA+ community and the LGBTQI+ Collaborative. Other groups, including Nairn Marr Djambana and culturally and linguistically diverse senior groups, were attempted to be consulted with but there were unpreventable factors that stopped these sessions from taking place. See Attachment C for a summary of the community engagement and crime profile (the full Community Engagement Report can be found at www.frankston.vic.gov.au/a-safer-community).

Professional stakeholders have been engaged, including Victoria Police and Frankston Local Safety Committee, Frankston Municipal Emergency Management Committee, Frankston Mornington Peninsula Child and Family Partnership, Frankston Mornington Peninsula Family Violence Network, Women's Health in the South East (WHISE), Monash University and TaskForce Community Agency.

Consultation with the Bunurong Land Council was consulted in December 2021 and August 2023, and are booked to provide feedback on the endorsed Draft Policy and Strategy.

2. Other Stakeholders

A broad range of staff from across Council were engaged in the development of the Draft Policy and Strategy, including: Safer Communities; City Futures; Arts and Culture; Community Strengthening; Family Health Support Services; People & Culture; Community Relations; Customer Experience and Transformation; Engineering Services; Sustainable Assets; Capital Works Delivery; and Building Infrastructure.

The Executive Management Team has been previously consulted on this project on three occasions. A Councillor Memo was sent with a project update in May 2023.

Analysis (Environmental / Economic / Social Implications)

The Draft Policy and Strategy have been developed on the principles of diversity and inclusion using crime prevention theory to develop evidence-based primary prevention strategies. The basis of this approach is to strengthen protective factors known to reduce risk factors of offending and unsafe behaviours while also focusing on strengthening community cohesion, social inclusion and quality of life within the social, economic and physical environment. For example, engagement in education and employment, connection to family and culture, access to information, health and wellbeing, positive peer groups and involvement in recreation and cultural activities.

The strategies also include environmental approaches aimed at modifying the physical environment to build strong connections between people and public spaces and reducing opportunities for crime. For example broad based place making activities and activation, use of Crime Prevention through Environmental Design (CPTED) principles and increased passive surveillance through increased use of places and spaces. They also include social and structural approaches that focus on addressing the underlying social and structural causes of crime, for example challenging attitudes and behaviours that perpetuate gender inequality and family violence, and preventing racism and discrimination.

12.3 Draft Safer Communities Policy and Strategy 2023-33**Executive Summary**

The priorities within the Draft Strategy were identified as the areas Council has the greatest influence to positively impact community safety, taking a strengths based approach in building on the City's community and place-based assets.

Legal / Policy / Council Plan ImpactCharter of Human Rights and Responsibilities

All matters relevant to the Charter of Human Rights and Responsibilities have been considered in the preparation of this report and are consistent with the standards set by the Charter.

Legal

There are no statutory obligations in relation to this Draft Policy and Strategy.

Policy Impacts

The Draft Policy and Strategy have been developed to strategically align with the Community Vision 2040 and Council Plan 2021-2025 to ensure that community safety outcomes are integrated with our long-term ambitions for Frankston City and reflect the community's needs.

Officer's Declaration of Interests

Council officers involved in the preparation of this report have no Conflict of Interest in this matter.

Risk Mitigation

The Draft Policy and Strategy were developed from a comprehensive process that involved: in-depth analysis of community safety and crime prevention theory; demographic data and research; a Gender Impact Assessment; broad and inclusive community engagement; consultation with professional stakeholders and internal Council departments; and a review of State and National legislation and crime prevention frameworks. This has provided a high level of confidence that the Draft Strategy and Policy reflects the most significant and important community safety priorities of the community.

Conclusion

The Draft Policy and Strategy are key long-term strategic documents that clearly outline Council's commitment and role in creating safer communities. The Draft Policy and Strategy provide the framework and direction for Council to work collaboratively with the community and partners to plan and facilitate safe, fair and inclusive communities that enable all people to feel safe, well connected and empowered to participate in community life. Implementation of the Draft Policy and Strategy will support the facilitation of strategic partnerships and enable more integrated and innovative approaches to community safety and crime prevention.

ATTACHMENTS

Attachment A: [↓](#) Draft Safer Communities Policy

Attachment B: [↓](#) Draft Safer Communities Strategy

Attachment C: [↓](#) Community Engagement and Crime Profile Summary

12.3 Draft Safer Communities Policy and Strategy 2023-33 Officers' Assessment

Background

Development of the Draft Policy and Strategy

- The Draft Policy and Strategy were developed following the adoption of the Health & Wellbeing Plan 2021-25 on 11 October 2021, which identified 'building safer communities' as a key priority and recommended the development of this work.
- The development of the Draft Policy and Plan took place over four key stages of engagement as follows:
 - i. Developing the evidence-base and scope: Research, data analysis and input from experts to develop the scope for safer communities to frame the discussion during community engagement activities. This stage included a Discussion Paper, a Crime and Safety Community Profile and a Gender Impact Assessment. A Safer Communities Project Group was also established comprising of Council Officers with expertise or a direct responsibility for activities contributing to safer communities.
 - ii. Community consultation: A broad and inclusive community consultation to listen to the community's key safety concerns and gather a diverse range of experiences, perceptions and priorities to inform the vision and strategic priorities. Around 380 people participated in the community engagement process (201 survey respondents, 49 participants in targeted workshops, 9 participants in the community panel, 8 surveys completed at the Wear it Purple events and approximately 100 people participated in the community pop-ups). There were three social media posts that reached around 1,296 people. The following groups were consulted individually: Disability Access and Inclusion Committee; Youth Council; Age Friendly Ambassadors; young people from the LGBTQIA+ community; and the LGBTQI+ Collaborative. Other groups, including Nairn Marr Djambana and culturally and linguistically diverse senior groups, were attempted to be consulted with but there were unpreventable factors that stopped these sessions from taking place.
 - iii. Priority setting with stakeholders: Collaborated with a diverse range of stakeholders and Council departments to identify the themes from the community consultation and determine the vision, strategic priorities and initiatives for the draft Policy and Strategy. These included Victoria Police and Frankston Local Safety Committee, Frankston Municipal Emergency Management Committee, Frankston Mornington Peninsula Child and Family Partnership, Women's Health in the South East (WHISE), Monash University and TaskForce Community Agency.
 - iv. Strategy development and further community consultation (in development): Strategy development and further engagement to seek feedback on the Draft prior to adoption, confirming the vision, strategic priorities and initiatives. The groups consulted with during the second stage of the process will be re-engaged, including the Bunurong Land Council.

Issues and Discussion

Community safety in Frankston City

- Safety is a municipal wide issue that impacts all who live, visit or work in Frankston City. While the crime rate is declining, it is still much higher than the average for Metropolitan Melbourne and the Southern Region. Perceptions of safety are improving however they still remain lower than state averages and the City

12.3 Draft Safer Communities Policy and Strategy 2023-33**Officers' Assessment**

continues to experience a number of existing and emerging safety concerns that have been exacerbated throughout the COVID-19 pandemic and subsequent economic instability.

- Property and deception offences accounted for nearly half of all criminal incidents recorded in Frankston City for 2022, making it the most commonly recorded principle offence. While the rates of property and deception offences are showing a declining trend, the rates of crimes against the person have been declining at a much slower rate and remain to be well above the Victorian average.
- Family violence continues to be a significant issue in Frankston City, where the rate of incidents recorded by Victoria Police is consistently higher than all other Melbourne Metropolitan local government areas. It is also higher than both the Southern Metropolitan and Victorian averages. Females are three times more likely than males to be the victim of family violence incidents in Frankston City. Nearly half are aged between 25-44 years. People aged 55+ are increasingly being recorded as the victim of family violence incidents.
- However, safer communities are not just measured by the level of crime within an area. They are also measured by the level of risk of harm or injury, as well as the levels of wellbeing, resilience, community strength, perceptions of public spaces and access to safe and secure housing. They are also measured through an intersectional lens to understand and address the unique needs and experiences of individuals and communities.
- Experiences of safety are impacted by gender and other attributes such as age, ability, cultural diversity, Aboriginality, gender diversity and sexual orientation. Research shows the disproportionate safety risks associated with these attributes are compounded by attitudes, systems and structures within society that create barriers, exclusion and inequality that result in increased risk of harm, victimisation and crime.

Perceptions of safety in Frankston City

- A significant challenge for local councils is to address the disproportionate levels of perceived and actual safety risks experienced by different population groups so as to ensure equitable access and opportunities for all people to participate meaningfully and safely in the community without fear of harm, harassment, discrimination or injury. Understanding and addressing the different experiences and unique needs of individuals and communities through an intersectional lens is critical to improving community safety outcomes and addressing these disproportionate safety risks.
- Through the Frankston City Annual Customer Satisfaction Survey we are able to track how safe people are feeling in our City. This helps us to identify the areas that may need more investment to improve perceptions of safety and remove barriers for participation. There has been an increase in perceptions of safety in all public areas over the past five years, however these are still lower than the Melbourne Metropolitan and South East Region averages.
- The Gender Impact Assessment showed that that women consistently feel less safe than men in all public places in Frankston City, and are three times more likely to be victims of family violence. There are increasing numbers of people aged 55+ years who are victims of family violence and people with a disability are more likely to be a victim of crime and to experience sexual assault. Racism and discrimination are disproportionately experienced by Aboriginal and Torres Strait Islander people, LGBTQIA+ communities and those from culturally and linguistically diverse communities.

12.3 Draft Safer Communities Policy and Strategy 2023-33**Officers' Assessment**

- Overwhelmingly, the safety of public places and spaces was identified as the top safety concern by our community. Concerns were primarily related to feelings of safety in public spaces, particularly at night, while using public transport and in Frankston's city centre. Much of this concern focused on fear of being the victim of crime, assault or harassment. Concerns also related to the amenity of public spaces and how lighting, graffiti and cleanliness impact perceptions of safety.
- The top five things that our community told us that their community does well that contributes to feeling safe were: well used community facilities; well used local shops; neighbours know each other; and well maintained open space.
- The top five things that our community told us that the Council can do to help improve community safety were: creating and maintaining accessible public spaces; work with support services to assist vulnerable residents; work with emergency services to respond to community safety issues; work with community groups on initiatives to reduce harms from alcohol, drugs and gambling; and maintaining community facilities.

Gender Impact Assessment (GIA)

- A GIA was undertaken to assess what effects the Draft Policy and Strategy may have on people of different genders and to consider how they could be developed to better support people of all genders and promote gender equality. An intersectional approach was applied in the assessment to consider how gender inequality could be compounded by disadvantage or discrimination on the basis of other factors such as age, disability or ethnicity.
- It was found that women experience disproportionate levels of family violence and sexual assault compared to men and have lower perceptions of safety in all public areas in Frankton City, particularly at night where they feel 7.35% less safe than men. The analysis also highlighted the intersecting attributes of culture, Aboriginality, disability, sexuality, gender identity, and age all contribute to lower levels of safety already experienced by women. Recurrent safety concerns were experienced by CALD communities, Aboriginal and Torres Strait Islander communities, people with a disability and LGBTQIA+ communities all experiencing disproportionate rates of racism, discrimination, harassment and fear for their personal safety in public places.
- The outcome of the GIA was the recommendation to improve community safety through building community cohesion, inclusion, tolerance and acceptance by focusing on collective actions on the attributes identified as experiencing disproportionate levels of safety, which are: gender inequality, racism and discrimination.

Our approach to safer communities

- The Draft Policy and Strategy have been developed within the context of where Council has the most influence to effect change and improve real and perceived levels of safety in the community. This includes strengthening community connections, promoting safe, respectful and responsible behaviours that prevent harm, improving access to housing and taking a key leadership approach to empower our community and work collaboratively with key partners for collective impact.
- The Draft Policy and Strategy is based on crime prevention theory in the development of primary prevention strategies that strengthen protective factors known to reduce the risk of offending and unsafe behaviours while also strengthening community cohesion and resilience. This also includes Council's

12.3 Draft Safer Communities Policy and Strategy 2023-33**Officers' Assessment**

significant role in place making and the broader safety outcomes that can be achieved through an integrated approach across Council.

- Community safety is recognised as a shared responsibility requiring a whole-of-community approach that delivers a coordinated range of mutually reinforcing strategies.
- The Draft Strategy highlights Council's key leadership role in building, coordinating and facilitating strong partnerships with community, government, police, businesses and services to support a collaborative and integrative approach to community safety and crime prevention.
- The Draft Policy and Strategy are underpinned by the principles of diversity and inclusion due to the strong association research shows between socially inclusive communities and improved perceptions of safety, increased community cohesion, resilience and actual safety in the community.
- The integration of the Draft Policy and Strategy across the whole-of-Council provides for the coordinated delivery of strategic priorities that address the multiple and complex factors associated with crime, victimisation and community safety.

Options Available including Financial Implications

There are no financial implications associated with the report.



Draft Safer Communities Policy

Lifestyle Capital of Victoria

1. Purpose and Intent

The purpose of this policy is to outline Council's commitment to safer communities, and to provide Council with the framework for its role and the way in which it defines and approaches safer communities within the municipality in order to strengthen community safety and crime prevention outcomes.

The intent of this policy is that Council is applying a whole-of-council model to safer communities, with evidence-based primary prevention strategies and measures integrated into Council activities across all departments to support collaborative and coordinated approaches that strengthen community safety and crime prevention outcomes.

2. Scope

This policy applies to Council's Councillors, CEO, employees, agency staff and volunteers, and any other persons undertaking planning and delivery of services on behalf of Council. This policy outlines roles and responsibilities of Council officers in supporting safer communities, and should be used to inform all stages of planning, design, implementation and evaluation of Council's work.

3. Definitions

Community safety	A situation in which people, individually and collectively, are sufficiently free from a range of real and perceived risks centring on crime and related misbehaviour, and can lead a normal cultural, social and economic life. ¹
CPTED	Acronym for Crime Prevention through Environmental Design, used in urban design.
Crime prevention	Strategies and measures that seek to reduce the risk of crimes occurring, and their potential harmful effects on individuals and society, including fear of crime, by intervening to influence their multiple causes. ²
Fair	Being treated in a way that is free from bias, dishonesty or injustice.
Inclusive	The outcome when a diversity of people feel, and are valued and respected, have access to opportunities and resources, are able to contribute and feel a sense of belonging.



Intersectionality	Considers the different attributes of a person’s identity and how these may overlap to compound discrimination and marginalisation.
Primary prevention	Preventing an issue before it occurs.
Safer communities	A broad term encompassing community safety and crime prevention, used to describe safe, fair and inclusive environments where everyone has the right to go about their daily activities without fear, or risk of harm or injury, enable people to feel valued and treated in a culturally respectful manner, and have meaningful opportunities to fully and freely participate in community life.
Whole-of-community	Recognises that everyone who lives, works and visits the municipality has a role and responsibility in contributing towards safer communities.

4. Authorisation

This policy is managed by the Safer Communities Department, and is approved by Frankston City’s Mayor and Council’s Chief Executive Officer (CEO):

-----	-----
Cr Nathan Conroy	Phil Cantillon
Mayor, Frankston City	CEO, Frankston City Council

in accordance with Frankston City Council resolution at its Ordinary Council meeting of xxxx.

5. Policy

5.1 Statement of commitment

Frankston City Council is committed to working in partnership to create a safe, fair and inclusive municipality where people feel safe, well connected and empowered to participate in community life. Council will do this by working towards the following safer community long-term outcomes:

- Community strength and connection;
- Healthy and safe behaviours;
- Well planned and liveable communities; and
- Collaboration, innovation and empowerment.

This policy defines safer communities as safe, fair and inclusive environments where everyone has the right to go about their daily activities without fear, or risk of harm or injury. Safer communities not only enable people to be safe, but to also feel safe, whether at home, at work or when moving around streets and public places. Safer communities also enable people to feel valued and treated



in a culturally respectful manner, and have meaningful opportunities to fully and freely participate in community life and decisions that impact them.

Council believes that fair and inclusive communities are essential for safer communities. People must feel safe, respected and free from any form of discrimination to be able to fully and freely participate in social, cultural and civic life within a community, irrespective of their age, abilities, aboriginality, genders, sexuality, cultures, socio-economic status, religion or faith.

Council will acknowledge that not all people within the municipality may experience the same levels or perceptions of safety, and that each person’s experiences and perceptions of safety will be influenced by their range of experiences, expectations, characteristics of their identity and background. Council is committed to taking fair and inclusive strategies and measures to understand and address the unique needs and experiences of individuals and communities.

In measuring safer communities, Council will not just measure the level of crime within an area, but will also measure the level of risk of harm or injury, levels of wellbeing, resilience, community strength, perceptions of public spaces and access to safe and secure housing. Council will also aspire to measure safer communities through an intersectional lens.

5.2 Policy principles

The principles for this policy are designed to guide and support Council in the planning, design, delivery and evaluation of strategies and measures that contribute to safer communities. The principles reflect Council’s values and are informed by evidence-based crime prevention frameworks and concepts of social justice, diversity and inclusion.

<p>1. Aboriginal truth-telling and cultural safety</p>	<p>We will recognise that Aboriginal and Torres Strait Islander peoples have the right understanding and knowledge of local community needs, priorities and aspirations to deliver culturally appropriate solutions. We will strive to create and maintain environments that are safe for Aboriginal and Torres Strait Islander peoples, and where all people are treated in a culturally respectful manner.</p>
<p>2. Gender equity and intersectionality</p>	<p>We will respect and value people without discrimination, regardless of their gender. We will use inclusive language and terms to promote gender equality and inclusion. We will apply an intersectional gender lens to recognise and understand multiple and overlapping forms of discrimination and disadvantage.</p>
<p>3. Diversity and inclusion</p>	<p>We will be inclusive, culturally aware and responsive to the needs of individuals in creating safer communities. We will recognise that an individual’s identity includes their gender, age, disability, culture, religion or faith, sexuality and lived experiences.</p>
<p>4. Primary prevention focused</p>	<p>We will work address the underlying cause of crime and harm to stop them before they occur through primary prevention strategies that build community strength and resilience.</p>



<p>5. Partnerships and collaboration</p>	<p>We will partner and collaborate with the community and a diverse range of stakeholders to understand the needs and aspirations of our community. We will work together taking a whole-of-community approach and collectively working towards common goals for the greatest impact.</p>
<p>6. Evidence informed and outcomes focused</p>	<p>We will use evidence to design, implement and improve our work. We will integrate best available research with peoples’ lived experience to be responsive to evolving community needs. We will demonstrate measurable outcomes through evaluation and performance measurement.</p>

5.2 Approach to safer communities

Council will be guided by crime prevention theory in its development of evidence-based primary prevention strategies that aim to strengthen those protective factors known to reduce risk of offending and unsafe behaviours. These strategies will also include environmental approaches aimed at modifying the physical environment to build strong connections between people and public spaces and reduce opportunities for crime. This approach will draw upon concepts of community development and environmental design, as follows:

Developmental: In planning, designing and delivering universal services, Council will acknowledge the role of early intervention and developmental strategies to reduce risk factors for offending and enhance protective factors that address the underlying social and economic causes of crime. This may include working in partnership to deliver and/or support initiatives that aim to improve access to education, employment, services to support health and wellbeing, connection to family and culture, recreation and cultural activities and community connections.

Environmental design: Council will acknowledge the impact of modifying the physical (and virtual) environments to reduce the opportunity for crime and risk associated with committing offences. This encompasses placemaking and urban design to strengthen or increase surveillance in public places. This approach draws upon CPTED principles and enhancing the physical environment to increase perceptions of safety, and can include clear sightlines, graffiti resistant materials or protective coatings, increased illumination and activation of spaces through events or activities that increase use.

Community development: Council will acknowledge the importance of engaging the community in developing local interventions for local issues. This approach focuses on community development and capacity building activities to strengthen community connectedness, inclusion and develop social cohesion which is associated with increased positive perceptions of safety. This approach aims to build community capacity to respond to future safety challenges, increase perceptions of safety and improve actual safety.

Council is committed to taking a strengths-based approach in building upon Frankston City’s rich community and place-based assets in its aspiration for safer communities, and developing evidence-based primary prevention strategies based on principles of diversity and inclusion.

Council is committed to approaching safer communities through an intersectional gender lens, taking the time to understand the unique needs and experiences of different sub-population groups and identities in working towards safer communities.

6. Roles and responsibilities

6.1 Roles and responsibilities in safer communities

This policy acknowledges the strategic role of Council in building safer communities within the municipality through the implementation of its local government responsibilities, with a range of functions being delivered by Council actively contributing to safer community outcomes. These include roles and responsibilities include:

- Delivery of community services, infrastructure and assets, arts and cultural programs and events
- Leadership, partnerships and advocacy to facilitate collaborative action and advocacy for increased resourcing to meet local needs
- Planner of services, land use, public and open spaces, community infrastructure, transport and climate change adaptation
- Community strengthening through community development, community grants, support for community and sporting groups and community engagement
- Place management, maintenance and activation
- Parking and traffic management
- Local laws and compliance with state government regulations
- Emergency planning and management
- Employer

This strategic role builds upon Council's statutory obligations and responsibilities under various state laws relating to public health and safety, including: regulatory enforcement of food safety laws, smoking laws and building codes; pest control; infection disease control; emergency management planning; school crossing supervisors; CCTV; public toilets; street lighting; litter bins; and municipal public health and wellbeing planning.

In recognition that many of these responsibilities and functions of Council are performed in partnership with other levels of government, Victoria Police and other emergency services, community health, emergency relief agencies, community organisations and the community itself; this policy acknowledges that Council will operate within a whole-of-community context, with everyone that lives, works and visits the municipality having a role and responsibility in contributing to safer communities.

In this strategic role, this policy recognises that the achievement of safer community outcomes is a shared responsibility across all of Council. Council is committed to taking coordinated approaches in delivering our policies, programs and services and broadening its understanding of community need to strengthen safer community outcomes and improve perceptions of safety.



6.2 Roles and responsibilities in implementing this policy

Party/Parties	Roles and Responsibilities
Executive Management Team	To ensure all Managers are aware of their responsibilities and comply with this policy.
Managers	To ensure all staff, contractors, volunteers and consultants are aware of their responsibilities and comply with this policy.
Coordinators	To support staff with the planning, design, delivery and evaluation of service, work and action plans and community engagement processes for relevant activities and projects.
Manager, Safer Communities	Coordination and oversight of strategic implementation of this policy.
All staff	To ensure all relevant activities and work complies with this policy.

7. Policy non-compliance

Non-compliance with this policy has the potential to adversely affect the reputation of Council and impact on the intended safer community outcomes for the municipality.

8. Related documents

Implementation of this policy is influenced by and or aligned with the following legislation, policies, strategies and plans:

- Arts and Culture Strategic Plan
- Child Safe Policy
- Climate Change Strategy
- Communications Policy
- Community Engagement Policy
- Community Grants Policy
- Community Safety Policy
- Community Local Law 2020
- Complaints Handling Policy
- Customer Experience Strategy
- FMAC Structure Plan
- Frankston Planning Scheme
- Hardship Policy
- Health and Wellbeing Policy
- Housing Strategy
- Integrated Transport Strategy
- Gambling Policy
- Gender Equity Policy
- Leisure Strategy
- Open Space Policy and Strategy
- Play Strategy
- Public Art Strategy
- Stronger Families Policy

9. Implementation of the Policy

This policy will be implemented on authorisation, and through the development of a Safer Communities Strategy. The Strategy will contain strategic priorities supported by evidence-based primary prevention strategies and initiatives, which will be resourced through Council's strategies, action plans, management plans and service plans as relevant.

10. Document History

Date approved	Change Type	Version	Next Review Date

¹ Law Insider Dictionary, www.lawinsider.com/dictionary

² 2012, *National Crime Prevention Framework*. Special Reports no. Canberra: Australian Institute of Criminology.



**Draft
Safer Communities
Strategy 2023**

Acknowledgement of Country

Frankston City Council acknowledges the Bunurong people of the Kulin Nation as the Traditional Custodians of the lands and waters in and around Frankston City, and value and recognise local Aboriginal and Torres Strait Islander cultures, heritage and connection to land as a proud part of a shared identity for Frankston City.

Council pays respect to Elders past and present and recognises their importance in maintaining knowledge, traditions and culture in our community.

Council also respectfully acknowledges the Bunurong Land Council as the Registered Aboriginal Party responsible for managing the Aboriginal cultural heritage of the land and waters where Frankston City Council is situated.

DRAFT

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Executive Summary

About this Strategy

The Safer Communities Strategy provides Frankston City Council with the strategic direction for how we will work with our community and partners over the next ten years to create a safe, fair and inclusive municipality where people feel safe, well connected and empowered to participate in community life.

The Strategy is aligned with the Community Vision, Council Plan and other key Council strategies, and has been developed on principles of diversity and inclusion to take a strengths-based approach in building upon Frankston City’s rich community and place-based assets in its aspiration for safer communities.

Our Vision Statement

Frankston City is a safe, fair and inclusive community that values diversity, connection and participation.

Our guiding principles

The following guiding principles underpin and shape our Strategy and set out how we will work to implement our vision for safer communities in Frankston City:

- Aboriginal self-determination and cultural safety
- Gender equity and intersectionality
- Diversity and inclusion
- Primary prevention focused
- Partnerships and collaboration
- Evidence informed and outcomes focused

Our Strategic Priorities

Our strategic priorities are organised into four long-term outcomes to achieve our aspiration for safer communities in Frankston City. Each strategic priority is supported by primary prevention focused strategies based on what we know works, and will be delivered through initiatives that target areas for where local government policy and planning can best influence safer communities.

	OUTCOMES	STRATEGIC PRIORITIES
1	Community strength and connection	Build strong, inclusive and connected communities
2	Healthy and safe behaviours	Strengthen community wellbeing and resilience
3	Well planned and liveable communities	Build well planned liveable environments for safety
		Improve access to safe and secure housing
4	Collaboration, innovation and empowerment	Strengthen leadership, partnerships and community empowerment

About our Safer Communities Strategy

The Safer Communities Strategy 2023-2033 (the Strategy) provides Frankston City Council with the strategic direction for how we will work with our community and partners over the next ten years to create a safe, fair and inclusive municipality where people feel safe, well connected and empowered to participate in community life.

The Strategy identifies our strategic priorities and key strategies to guide Council and its partners in taking collaborative approaches towards four long-term outcomes. These outcomes aspire for our City to be renowned for its well planned, liveable and safe environments with healthy, strong and empowered communities. Together,

these outcomes form the foundation for safer communities.

The implementation of this Strategy will support the facilitation of strategic partnerships and enable more integrated and innovative approaches to community safety and crime prevention.

A strengths-based and primary prevention approach

The Strategy has been developed on principles of diversity and inclusion, and takes a strengths-based approach in building upon Frankston City's rich community and place-based assets in its aspiration for safer communities.

approaches aimed at modifying the physical environment to build strong connections between people and public spaces, improve perceptions of safety and reduce opportunities for crime. They also include social and structural approaches that focus on addressing underlying social and economic causes of crime.¹

The Strategy has adopted crime prevention theory in its development of evidence-based primary prevention strategies that aim to strengthen those protective factors known to reduce risk of offending and unsafe behaviours and improve perceptions of safety. These strategies also include environmental

Enhancing protective factors alongside an understanding of the causes and contexts within which crimes are committed enables crime prevention activities to be targeted more effectively and where they are needed most.²



Source: Victorian Department of Justice and Community Safety

What are safer communities?

At its core, being safe is a fundamental human right that extends to everyone – we all have the right to feel safe and respected, and to live our lives free from harm, irrespective of our unique attributes such as age, abilities, Aboriginality, culture, gender, sexual orientation, socio-economic situation, religion or faith.

Building upon this, safer communities are environments where everyone has the right to go about their daily activities without fear, or risk of harm or injury. Safer communities not only enable people to be safe, but to also feel safe, whether at home, at work or when moving around streets and public places. Safer communities enable people to feel valued and treated in a culturally respectful manner, and have meaningful opportunities to fully and freely participate in community life and decisions that impact them.

Safer communities are also places where people take responsibility for their behaviours and work together to create safe and attractive environments for everyone who lives, works and visits them.

It's important for us to understand that not all people within a community experience the same levels or perceptions of safety. Each person's experiences and perceptions of safety will be influenced by their range of experiences, expectations, characteristics of their identity and background. Fair and inclusive strategies are required to respond to this.



It's also important for us to understand the relationship between crime, fear of crime and feelings of safety and how this impacts individuals and communities.

Evidence shows a relationship between crime with greater levels of harm, like violent crime, and feelings of safety and engagement in the community. Due to the risk of significant harm, fear of violent crime is usually greater than actual rates of violent crime.

Safer communities are not just therefore measured by the level of crime within an area. They are also measured by the level of risk of harm or injury, as well as the levels of wellbeing, resilience, community strength, perceptions of public spaces and access to safe and secure housing. They are also measured through an intersectional lens to understand and address the unique needs and experiences of individuals and communities.

Fair and inclusive communities are safer communities

Fair and inclusive communities are essential for safer communities. People must feel safe, respected and free from any form of discrimination to be able to fully and freely participate in social, cultural and civic life within a community.

Fair and inclusive communities are fostered by removing structural barriers and enhancing community building initiatives that enable people to feel included, valued and have their say.

Research shows a strong association between community building and perceptions of safety, and suggests that through pro-social activities that foster

community cohesion and connectedness, worry of crime is reduced.³

When people feel more positive about their neighbourhood and feel connection and trust in their community, they are more likely to get involved in community building to address local issues. This has the compounding effect of building capacity to respond to community safety challenges in the future.⁴

While a socially inclusive and cohesive community improves perceived safety by fostering trust and connections, the actual safety that occurs as a result goes on to contribute to a more a cohesive society, building and strengthening each other.⁵



Safer communities takes a whole community

This Strategy recognises safer communities as being a shared responsibility between Victoria Police, all three tiers of government, government agencies, service providers, businesses, community groups and individuals.

A whole-of-community approach involves everyone taking responsibility in contributing towards safer communities. By working together as a whole community, we can be more impactful in building strong and vibrant communities and achieving safer environments for people to live, work and visit.

Safer communities are also a shared responsibility across all areas of Council. We are committed to taking coordinated approaches in delivering our policies, programs and services and broadening our understanding of community needs to strengthen community safety outcomes and improve perceptions of safety.



Federal and State Government	Develops a range of policies and legislation, and provides grant opportunities that aim to reduce crime, improve safety and increase community empowerment.
Local Government	Provides a range of services, programs and activities that contribute to safer communities. Has local laws responsibilities, also contributes through place management and community building. Refers reports of safety concerns from the community to Victoria Police, and seeks advice and collaboration on safety issues.
Victoria Police	The primary law enforcement agency of Victoria, responsible for upholding the law to promote a safe, secure and orderly society.
Service providers	Provides health and social services to the community, including for victims or perpetrators of crime, and vulnerable and marginalised members of the community.
Business, community and individuals	Contributes through safe and responsible behaviours, reporting, helping others and building community connections.

Our vision for safer communities

Frankston City is a safe, fair and inclusive community that values diversity, connection and participation.

Our guiding principles

We have developed six guiding principles to underpin and shape our Strategy and set out how we will work to implement our vision for safer communities in Frankston City.

Aboriginal self-determination and cultural safety	We will recognise that Aboriginal and Torres Strait Islander peoples have the right understanding and knowledge of local community needs, priorities and aspirations to deliver culturally appropriate solutions. We will strive to create and maintain environments that are safe for Aboriginal and Torres Strait Islander peoples, and where all people are treated in a culturally respectful manner.
Gender equity and intersectionality	We will respect and value people without discrimination, regardless of their gender. We will use inclusive language and terms to promote gender equality and inclusion. We will apply an intersectional gender lens to recognise and understand multiple and overlapping forms of discrimination and disadvantage.
Diversity and inclusion	We will be inclusive, culturally aware and responsive to the needs of individuals in creating safer communities. We will recognise that an individual's identity includes their gender, age, aboriginality, disability, culture, religion or faith, sexuality and lived experiences.
Primary prevention focused	We will work to address the underlying cause of crime and harm to stop them before they occur through primary prevention strategies that build community strength and resilience.
Partnerships and collaboration	We will partner and collaborate with the community and a diverse range of stakeholders to understand the needs and aspirations of our community. We will work together taking a whole-of-community approach and collectively work towards common goals for the greatest impact.
Evidence informed and outcomes focussed	We will use evidence to design, implement and improve our work. We will integrate best available research with peoples' lived experience to be responsive to evolving community needs. We will demonstrate measurable outcomes through evaluation and performance measurement.

Our outcomes and strategic priorities

Our strategic priorities are organised into four long-term outcomes. Each strategic priority is supported by primary prevention focused strategies based on what we know works, and will be

delivered through initiatives that target areas for where local government policy and planning can influence safer communities.

OUTCOMES	STRATEGIC PRIORITIES	AREAS OF INFLUENCE
1 Community strength and connection	Build strong, inclusive and connected communities	Inclusion, belonging and social cohesion Respect and value of diversity Gender equality and family violence prevention
2 Healthy and safe behaviours	Strengthen community wellbeing and resilience	Safe and responsible behaviours Access to services Community resilience and inclusive recovery
3 Well planned and liveable communities	Build well planned liveable environments for safety	Safe and accessible public spaces Placemaking CPTED Road, pedestrian and cycling safety Safe online environments
	Improve access to safe and secure housing	Safe and secure housing Safety and wellbeing of people experiencing or at risk of homelessness
4 Collaboration, innovation and empowerment	Strengthen leadership, partnerships and community empowerment	Cross sector partnerships Collaboration and coordination Whole-of-council approaches Community empowerment Organisational culture

Context

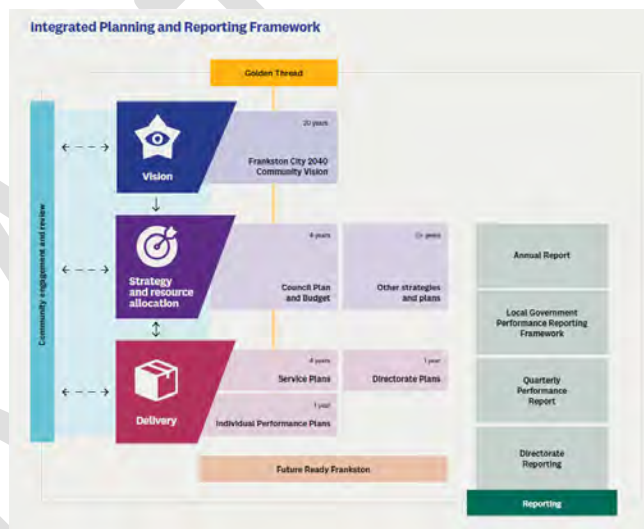
Frankston City Council is taking an integrated planning approach to the development of its policies, strategies and plans to ensure that we are working towards a set of shared outcomes that incorporate our community’s long-term aspirations for the future of the municipality.

Our integrated planning approach

Council’s integrated planning approach has been formalised through the introduction of our Integrated Planning and Reporting Framework. This Framework connects our community’s long-term aspirations in the Community Vision 2040 with Council’s long-term resourcing strategies and medium term strategic plans and policies, in particular the Council Plan and Budget (see Figure 1).

The connection between the Community Vision 2040, Council Plan and all other strategies, policies and plans forms a ‘golden thread’ through our plans to strengthen our journey towards achieving our shared outcomes.

Figure 1: Frankston City Integrated Planning and Reporting Framework



Community Vision 2040

The Community Vision 2040 is our community’s long-term vision and aspirations for the future of our City, providing a description of what our community wants for the future of our municipality, in terms of its look, feel and

liveability. The Community Vision 2040 sets the direction for our whole community, inspiring us all to work together to create a future for our City that our community wants to see, live and experience. Our community vision is:

Frankston City 2040 is the place on the bay to learn, live, work and play in a vibrant, safe and culturally inclusive community. Our City is clean, green and environmentally responsible.

Our shared outcomes

This Strategy supports the delivery of our Council Plan 2021-2025 and Community Vision 2040, forming part of the 'golden thread' contributing towards achieving our shared outcomes.

This connection with our shared outcomes continues its journey from this Strategy to other plans, where the Strategy's priorities and key strategies will be resourced for implementation.



Planning with an intersectionality lens

Intersectionality refers to the way that different characteristics of a person's identity can expose them to multiple layers of discrimination and marginalisation.⁶

Attitudes, systems and structures in society and organisations can interact to create inequality and result in exclusion. These include sexism, racism, homophobia, biphobia, transphobia, intersex discrimination, ableism, ageism and stigma.⁷ When these characteristics intersect, there is greater risk of being exposed to discrimination and marginalisation.

Research tells us that intersectionality can result in increased risk of social isolation, harm and crime. It also tells us that experiences and perceptions of safety are impacted by gender and other intersecting characteristics of a person's identity, and that feeling and being safe in our community is not shared equally.

For example, women are much more likely than men to be a victim of family violence. Furthermore, women with disability are almost twice as likely as women without disability to have experience physical or sexual violence by a cohabiting partner over a 12-month period.⁸

It is vital we look beyond the population as a whole to better understand the unique needs and experiences of different sub-population groups and identities in working towards safer communities.

This Strategy has been informed by careful examination of the data through

an intersectional gender lens, and considers the disproportionate safety risks that may be experienced within our community by the following groups as a result of attitudes, systems and structures creating inequality and exclusion:

Women

Culturally and linguistically diverse communities

Older people

Aboriginal and Torres Strait Islander communities

Young people

LGBTQIA+ communities
People with disability



Policy context

Creating safer communities in Frankston City involves Council operating within a policy structure that includes Council’s own strategies, policies and plans (see Figure 2), as well as broader Federal and State Government policies, and the global human rights context.

The Federal and State Governments are responsible for developing laws, legislation and the overarching strategies and frameworks that guide public health,

safety and crime prevention activities at a national or state level. They deliver and fund key services and supports such as health, education, transport and police.

The Federal and State Governments also both have statutory responsibilities in emergency planning. As such, local government is strongly influenced and directed by Australian and Victorian legislation, policies and plans (see Figure 3 for a full list).

Figure 2: Frankston City Council policies, strategies and plans aligned with this Strategy

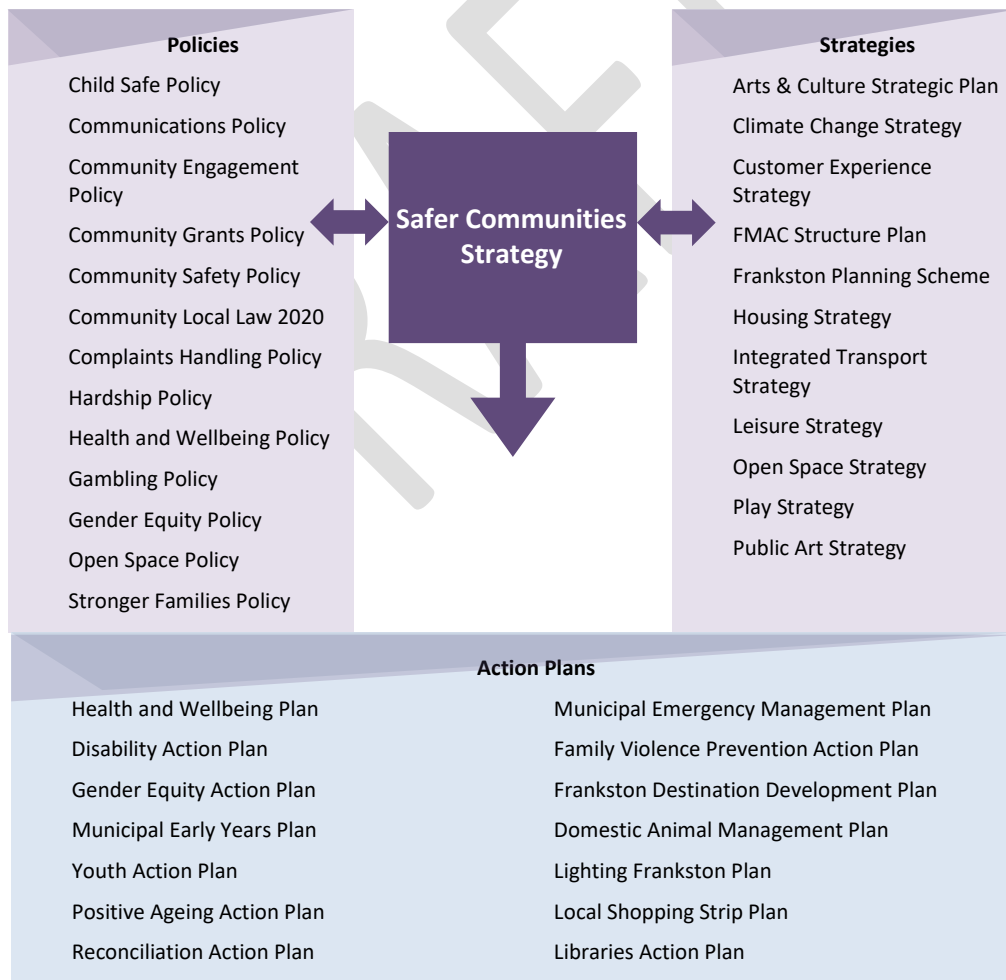


Figure 3: Federal and State Government policies, strategies and plans

Federal Government legislation, policy and plans

Age Discrimination Act 2004	National Plan to End Violence against Women and Children 2022-32
Australia's Disability Strategy 2021-31	National Strategy for Disaster Resilience (2011)
National Alcohol Strategy 2019-2028	Parliamentary Inquiry into Locally Based Approaches to Community Safety and Crime Prevention (2012)
Family Violence Protection Act 2008	
National Crime Prevention Framework (2012)	
National Drug Strategy 2017-2026	
National Injury Prevention Strategy 2020-2030	

State Government legislation, policy and plans

Disability Act 2006	Victorian Aboriginal Local Government Strategy 2021
Equal Opportunity Act 2010	Victorian Charter of Human Rights and Responsibilities Act 2006
Dhelk Dja: Safe Our Way (2018)	Victorian Crimes Act 1958
Everybody Matters: Inclusion and Equity Statement (10 year vision)	Victorian Crime Prevention Strategy
Inclusive Victoria: State Disability Plan 2022-26	Victorian Emergency Management Act 1986
Graffiti Prevention Act 2007	Victorian Gender Equality Act 2020
Liquor Control Reform Act 1998	Victorian Homelessness and Rough Sleeping Action Plan
Local Government Act 2020	Victoria Police Capability Plan 2016-25
Pride in our Future: Victoria's LGBTIQ+ Strategy 2022-32	Victorian Public Health and Wellbeing Plan 2019-23
Public Health and Wellbeing Act 2008	Victorian Road Safety Strategy 2021-2030
Our promise Your future – Victoria's youth strategy 2022–2027	Urban Design Guidelines for Victoria
Racial and Religious Tolerance Act 2001	
Safe and Strong: A Victorian Gender Equality Strategy	

The role of local government in safer communities

Local government plays an important role in helping to create safer communities. Whereas crime prevention is primarily the responsibility of state government, local government can make a significant contribution through its responsibilities and functions, as well as its understanding

of local needs and partnerships to facilitate local solutions.

This Strategy will strive to ensure that Frankston City is a safe, fair and inclusive community that values diversity, connection and participation by fulfilling the following roles:

Deliver	Deliver: community, family and health services; infrastructure and community assets, including libraries, community centres and kindergartens; and arts and cultural programs, festivals and events.	Partner	Facilitate partnerships and collaborative action between stakeholders to strengthen outcomes.
Planner	Plan services, land use, public and open spaces, community infrastructure, climate change adaptation and social change.	Advocate	Work with other stakeholders to advocate for legislative reforms, policy changes and increased resourcing to meet local needs.
Place manager	Place manage, maintain and activate council-owned facilities, property, assets and open spaces.	Community builder	Build community strength through community development, community grants, support for community and sporting groups and community engagement.
Compliance and safety	Uphold compliance with local laws and state government regulations for food safety, alcohol and smoke free outdoor areas, building codes, parking and traffic management. Develop emergency management plans in partnership with other agencies.	Employer	Employ a skilled and capable workforce and support the development of staff to deliver high quality services to the public.

Council has an ongoing commitment to working in partnership in order to deliver improved outcomes for the community. Our key partners for the implementation of this Strategy include (but are not limited to) the following:



<p>Local Safety Committee</p>	<p>Brings together representatives from Victoria Police, Frankston City Council, government agencies, shopping centre managers, Neighbourhood Watch and others to collaborate in working towards improving community safety for a safe and inclusive community.</p>	<p>Municipal Emergency Management Planning Committee</p>	<p>Brings together representatives from Victoria Police, Frankston City Council, emergency services, emergency relief providers and community health services to maintain the Municipal Emergency Management Plan for Frankston City.</p>
<p>Emergency services</p>	<p>Includes Victoria Police, VicSES, Country Fire Authority and Fire Rescue Victoria.</p>	<p>Emergency relief providers</p>	<p>Includes Community Support Frankston, Australia Red Cross and local support and relief agencies.</p>
<p>Bunurong Land Council Aboriginal Corporation</p>	<p>The area's Registered Aboriginal Party and Traditional Owner organisation representing the Bunurong people of the South-Eastern Kulin Nation.</p>	<p>Government departments and agencies</p>	<p>Including (but not limited to): Department of Health; Department of Transport; Department of Families, Fairness and Housing; Department of Environment, Land and Planning; VicRoads; Emergency Management Victoria; and Sports & Recreation Victoria.</p>

How this strategy was developed

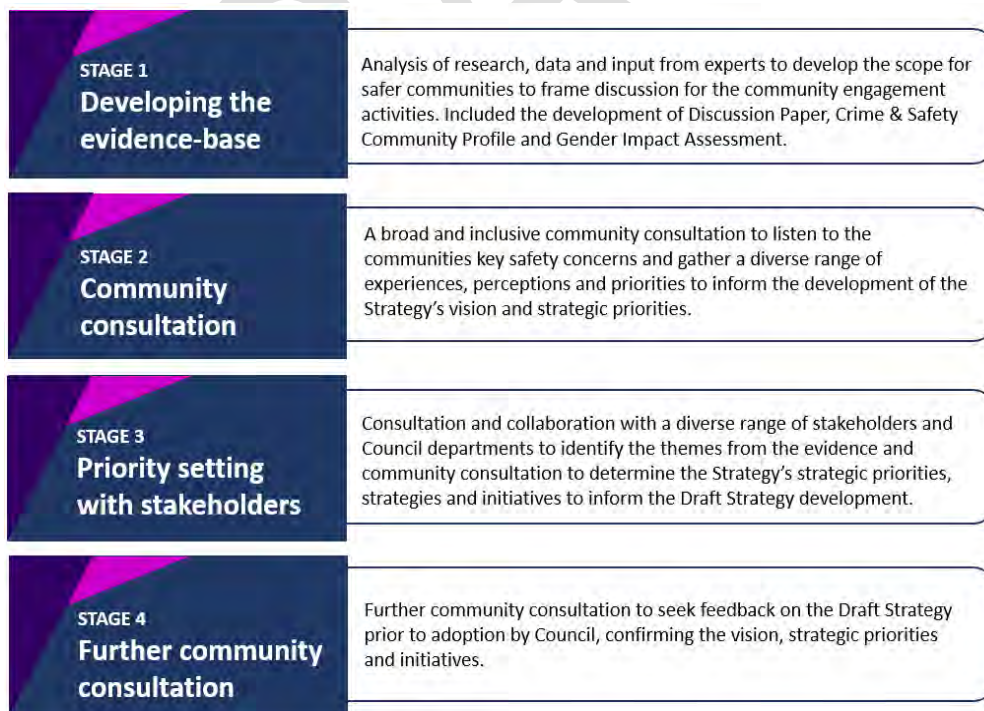
This Strategy has been developed through a collaborative process with the community and a diverse range of stakeholders, along with extensive research and data analysis to gain insight into the current crime and safety issues impacting our community.

The development of this Strategy took place over four key stages of engagement, as outlined at Figure 4. A review was also undertaken of national, state and local policy influencing safer communities, along with evidenced-based crime prevention and safety approaches.

A Gender Impact Analysis (GIA) was conducted to analyse the research and data through an intersectional gender lens to identify the safety issues as

experienced by different population groups in the community. The GIA found that gender inequality significantly impacts women’s safety and wellbeing and highlighted the need for this Strategy to contain strategies and initiatives that promote attitudes, behaviours and social norms that normalise gender equality and prioritise the individual, social and economic needs of Frankston City’s diverse community, increasing visibility, inclusion and community support of diversity.

Figure 4: Strategy development



Community engagement

In preparing this Strategy we sought to gain understanding of our community’s key safety concerns, what action Council could take to address these and their vision for safer communities.

We engaged with the community through online surveys, pop-up consultations in Frankston’s City Centre and in reserves and social media posts. A Mini Frankston City workshop was also held to explore some of the key issues in further detail.

To seek a diverse and inclusive range of views and experiences we held targeted workshops and attended community events to engage with the following networks:

- Local Safety Committee
- Municipal Emergency Management Planning Committee
- Child and Family Partnership
- Family Violence Network
- Disability Access and Inclusion Committee

- Youth Council
- Positive Ageing Ambassadors
- LGBTQIA+ Collaborative

We also engaged with a range of other stakeholders, like Monash University and Taskforce.

Overwhelmingly, the safety of public places and spaces was identified as the top safety concern by our community. Concerns primarily related to feelings of safety in public spaces, particularly at night, while using public transport and in Frankston’s city centre. Much of this concern focused on fear of being the victim of crime, assault or harassment. Concerns also related to the amenity of public spaces and how lighting, graffiti and cleanliness impact perceptions of safety.

Our community engagement was conducted on six discussion topics, with the main safety concerns identified by the community for each topic being as follows:

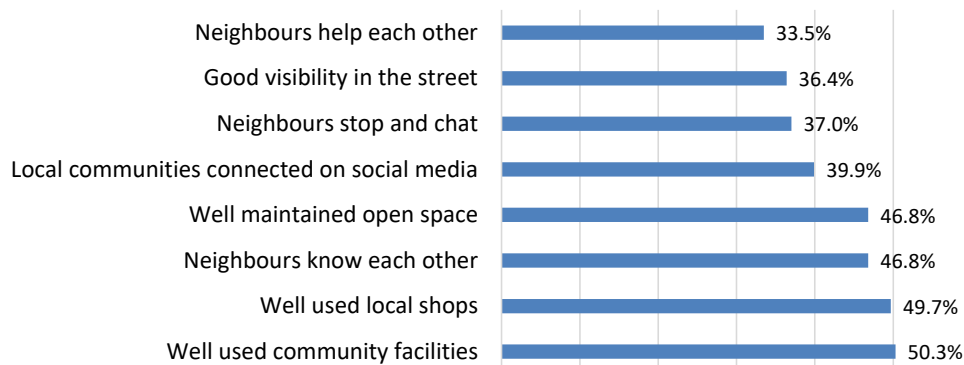
1. Safe and resilient communities	2. Safety in public spaces	3. Harm reduction
<p>Safety of vulnerable people during extreme weather events and emergencies</p> <p>Safety and inclusion of emergency relief centres</p> <p>Long term social and economic impacts of emergency events</p>	<p>Safety of public spaces at night</p> <p>Personal safety in Frankston’s city centre, parks and reserves</p> <p>Road safety</p> <p>Lighting, cleanliness and graffiti</p>	<p>Harms from alcohol, drugs or gambling within the community</p> <p>People having access to support services</p> <p>Impact of crime and violence</p>

4. Safe and respectful relationships	5. Reducing homelessness	6. Safe and inclusive communities
Violence against women Sexual harassment Attitudes and behaviours that condone violence	Access to safe, secure and affordable housing Health and safety of people experiencing homelessness Access to support services	Community connection Lack of social connection Racism, ageism and other forms of discrimination Neighbourhood trust

When asked our community to describe what a safe community looks and feels like to determine our vision for safer communities, the key themes identified were:

- Feeling safe and secure, both during the day and at night
- Being free from violence, harassment or abuse
- Vibrant and welcoming City
- Connection and sense of belonging
- Kindness, empathy and helping others
- Diverse and inclusive

Figure 5: What our community told us their local community does well and contributes to safer communities



Our community identified some key ways in which Council can take action to help create safer communities. The top five actions identified were as follows:

1. Create and maintain safe and accessible public spaces, parks and reserves
2. Work with specialist support services to assist vulnerable community members
3. Work with emergency services like Victoria Police and the Ambulance Service to respond to community safety issues
4. Work with services and community groups on initiatives to reduce harms from alcohol, drugs and gambling
5. Create and maintain community facilities

Our community profile

Frankston City is located on the eastern shores of Port Phillip Bay within Metropolitan Melbourne, approximately 40 kilometres south of Melbourne CBD. The municipality covers an area of about 131 square kilometres.

Our City is known for its 11 kilometres of pristine coastline, award-winning beaches and natural bushland, vibrant lifestyle and growing business, arts, education and health facilities.

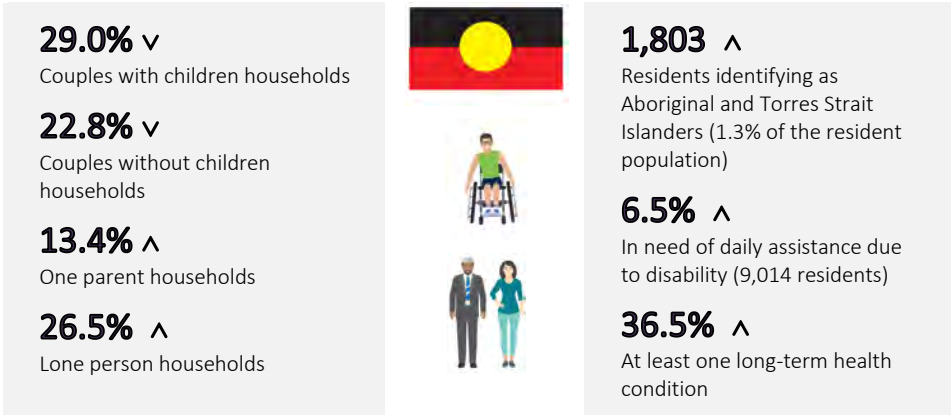
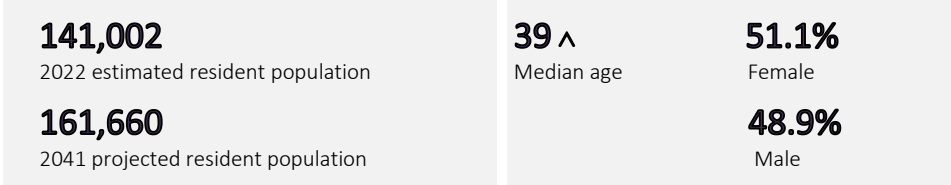
The Traditional Custodians of the land in and around Frankston City are the

Bunurong peoples, part of the language group known as the Kulin Nation. The country of the Bunurong peoples extends from Werribee Creek to the Tarwin River and Wilson’s Promontory.

Our community profile has been developed from the .id community profile, and all statistics are derived from the Australian Bureau of Statistics 2021 Census.

A detailed crime and safety profile can be viewed at engage.frankston.vic.gov.au/a-safer-community

^ Higher than Greater Melbourne average
 ∨ Lower than Greater Melbourne average
<> Similar to Greater Melbourne average



21.4% ∨

Born overseas

11.3% ∨

Speaks a language other than English at home

1.4% ∨

Speaks English not well or not at all

Top 5 birthplaces for residents born overseas

United Kingdom **6.5%**

New Zealand **2.1%**

India **1.2%**

Philippines **0.9%**

China **0.8%**

42.1% ∨

Belongs to a faith group

50.6% ∧

No religion

14.8% <>

Young people aged 12 to 24 years

22.6% ∧

Older people aged 60 years plus

18.7% ∨

Holds a university qualification

23.4% ∧

Holds a trade qualification

63.3% ∨

Workforce participation rate

9.3% ∧

Young people disengaged with employment and education (15 to 24 years of age)



14.3% ∨

Very low income households

22.9% ∧

Low income households

22.3% ∧

Moderate income households

27.0% ∨

Households renting

39.6% ∧

Households with a mortgage

26.4% ∨

Households fully owned

785

Estimated homelessness

83.8% ∨

Very low income households in rental stress

57.5% ∧

Low income households in rental stress

25.6% ∧

Moderate income households in rental stress

Community safety profile

Over time the crime rate in Frankston City has been declining and perceptions of safety improving. While these improvements are encouraging, Frankston City still experiences ongoing safety issues that impact how our community and visitors participate, engage and move around the City.

Property and deception offences accounted for nearly half of all criminal

incidents recorded in Frankston City for 2022, making it the most commonly recorded principle offence. While the rates of property and deception offences are showing a declining trend, the rates of crimes against the person have been declining at a much slower rate and remain to be well above the Victorian average.

Total Criminal Incidents 2016–2022

Year ending December

Year	Number	Rate per 100,000 population
2022	9,180	6,547.3
2021	8,340	5,842.7
2016	12,484	8,949.0

FAMILY VIOLENCE RATE

HIGHEST IN METRO MELBOURNE

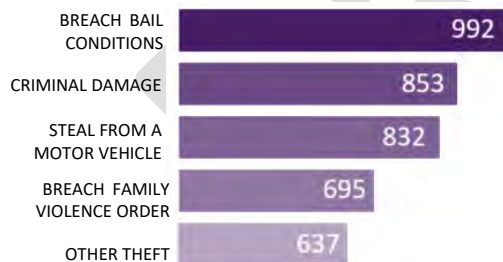
OFFENCE RATE

4TH HIGHEST IN SOUTHERN REGION

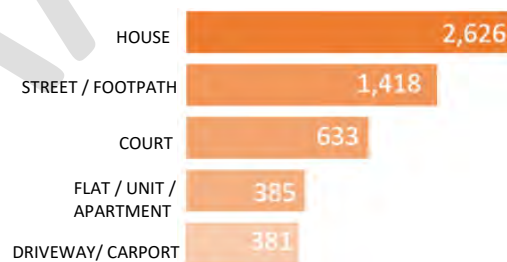
CRIMINAL INCIDENT RATE

8TH HIGHEST IN METRO MELBOURNE

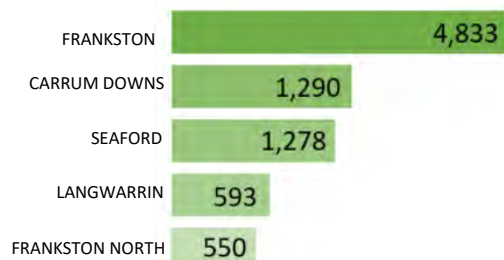
Top 5 offences 2022



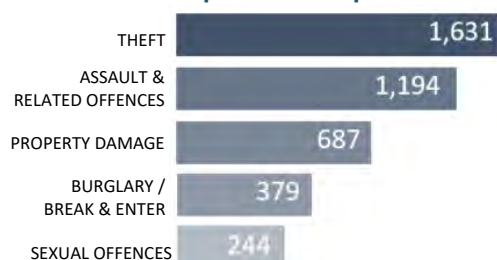
Top 5 locations 2022



Top 5 suburbs 2022



Top 5 victim reports 2022

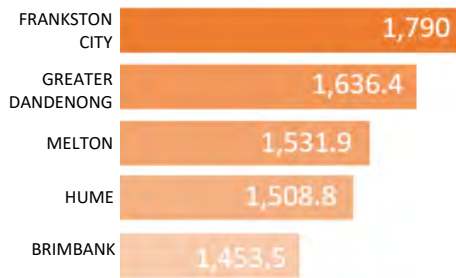


Family violence

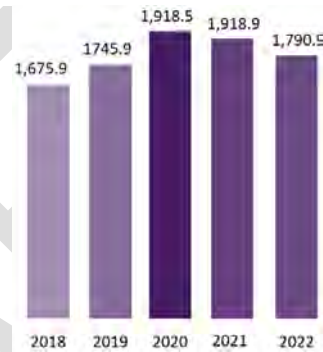
Family violence is a significant issue impacting the safety of residents in Frankston City. The rate of family violence incidents recorded by Victoria Police continues to be higher than all other Metro Melbourne areas, and also higher than both the Southern Metropolitan and Victorian averages.

Data recorded by Victoria Police shows that females are three times more likely than males to be the victim of family violence incidents in Frankston City. Nearly half of victims are aged between 25-44 years, and people aged 55+ are increasingly being recorded as the victim.

Top 5 Metro Melbourne LGAs, family violence rates 2022
 Melbourne Metropolitan LGAs



Frankston City rate of reported family violence incidents, 2018-2022

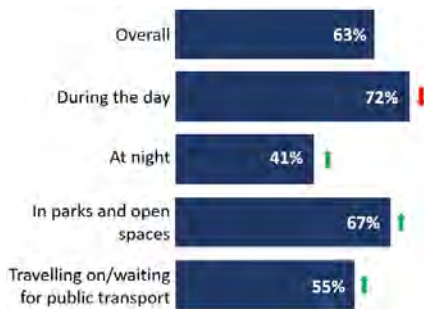


Perceptions of safety

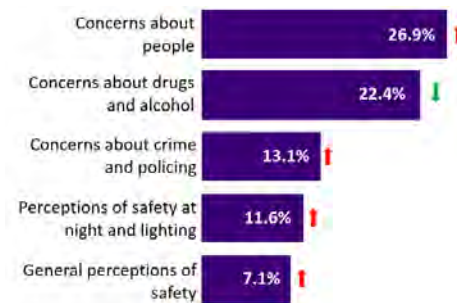
The Frankston City Annual Customer Satisfaction Survey enables us to track how safe people are feeling in our City. This helps us to identify the areas that may need more investment to improve perceptions of safety and remove barriers for participation. The 2023 survey showed the overall perception of living in Frankston City as being very strong.

However, our community nominated safety, policing and crime as the second top issue for Frankston City, which is an increase from previous years and was a more commonly nominated when compared to the Metro Melbourne average.

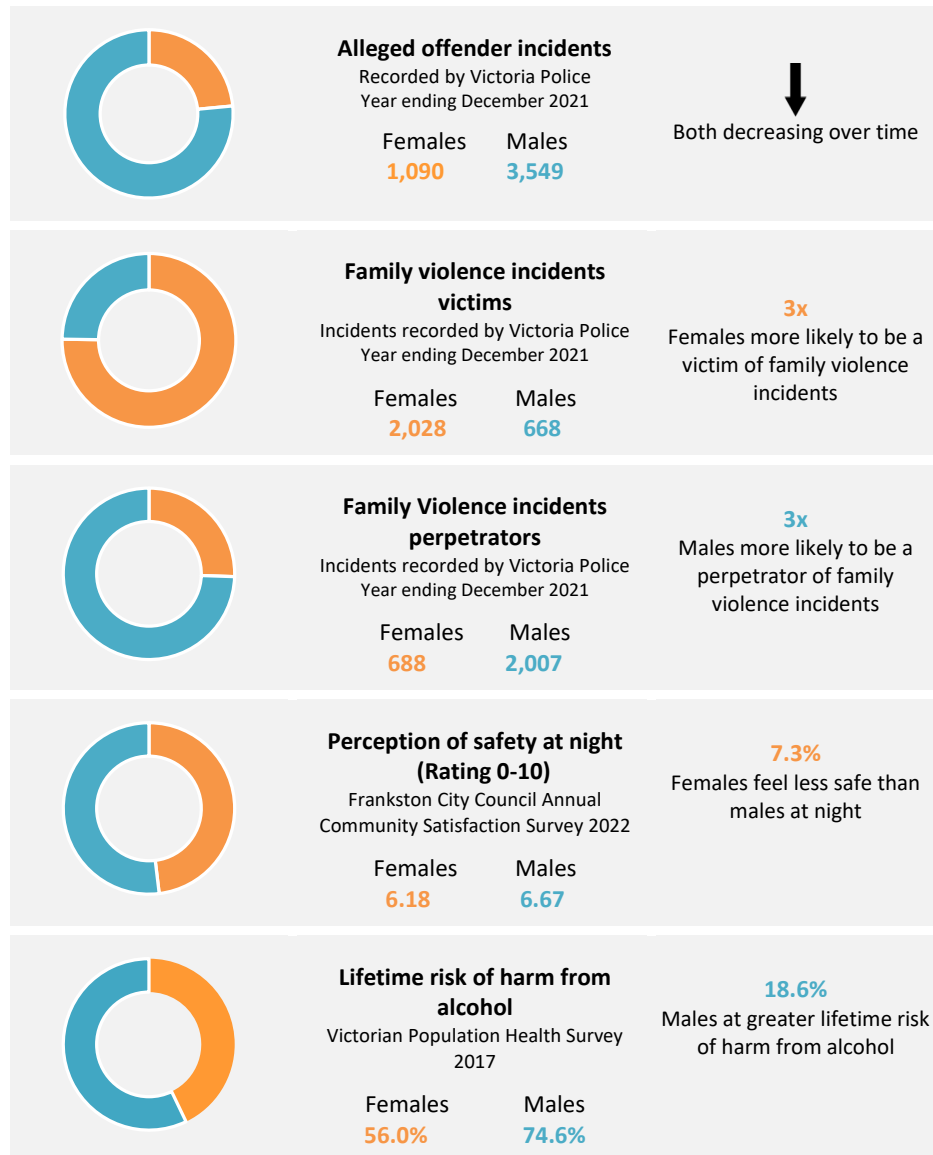
Perceptions of safety in public places (very safe)



Top 5 reasons for feeling unsafe



Gender analysis



Safer Communities Strategy

Outcomes and strategic priorities

DRAFT

PRIORITY 1.1

Building strong and connected communities

Neighbourhoods and cities thrive when everyone feels safe, valued and included as part of their community. Everyone has the right to feel safe and respected in their relationships and be free from the fear of violence within their homes and in the community.

A welcoming, inclusive and cohesive community where people feel valued and their differences respected enables people to feel safe, enjoy a sense of belonging and able to participate in social, cultural and civic life.

Research shows a strong association between community strength and perceptions of safety. People who trust their neighbours and see them as willing and able to help address local problems are significantly less likely to worry about crime. This demonstrates how community safety strategies that aim to build social capital and community connection can have significant and meaningful benefits to people who worry about crime, as well as to the broader community.⁹ The 2023 Annual Community Satisfaction Survey for Frankston City showed that 56% of residents feel part of their local community, and 61% feel that they can turn to their neighbours for help.

It is against the law to discriminate against someone because of a personal characteristic protected by the law, such as disability, or vilify a person or group of people on the basis of their race or religion or behave in a way that is racially offensive.¹⁰ Victorian adults who frequently experience racism are almost five times more likely than those who do not to have poor mental health.

Feelings and experiences of safety can vary between population groups. An Australian study into perceptions of crime found that women worry more about the risk of physical and sexual assault, while those who spoke a language other than English were more concerned with harassment that derived from discrimination and prejudice.¹¹ The 2023 Annual Community Satisfaction Survey showed that 61% of residents agreed that Frankston City is supportive of people from diverse cultures and backgrounds.

Family violence is a preventable violation of human rights that involves coercive and abusive behaviours designed to intimidate, humiliate, undermine and isolate, resulting in fear and insecurity.¹² It also involves an escalating spiral of violence that can include physical and sexual abuse, as well as psychological, emotional, cultural, spiritual and financial abuse.¹³

Family violence affects all family members, however data shows that it is a gendered issue with the majority of victims being women and their children and the majority of perpetrators being men. Intimate partner violence, and is the leading preventable contributor to death, disability and illness in Victorian women aged 15–44.¹⁴ Stopping these forms of violence before they start requires a primary prevention approach.

Our strategies What we know works	Our initiatives How we will deliver this
<p>Strengthen respect and value of diversity within the community to prevent discrimination and reduce stigma</p>	<p>Support and promote public events and festivals that celebrate inclusion and diversity to increase visibility, representation and intercultural connections.</p> <p>Support and promote partnerships and initiatives that showcase the strengths of diverse community groups and build respect and value for diversity within the community.</p> <p>Acknowledge Aboriginal and Torres Strait Islander peoples as Australia’s Traditional Owners and actively work towards reconciliation.</p>
<p>Strengthen inclusion, belonging and community connections to improve social cohesion and perceptions of safety</p>	<p>Deliver targeted action plans to facilitate activities that promote and support social inclusion across the lifespan.</p> <p>Facilitate opportunities for people to connect with others in their neighbourhood to support people to feel safe.</p> <p>Promote and support safe and inclusive opportunities for volunteering.</p> <p>Support local sports clubs, community groups and businesses to embed equality and inclusive practices and create safe and welcoming environments.</p>
<p>Promote and normalise gender equality to prevent gendered violence and all forms of violence against women, children and older people</p>	<p>Embed a whole-of-council primary prevention response to gendered violence and all forms of violence against women, children and older people.</p> <p>Strengthen organisational capability to use data for intersectional gender analysis to support the delivery of equitable services and facilities.</p> <p>Foster collaborative partnerships to deliver education and awareness raising activities and advocacy to promote and normalise gender equality.</p>

How we will measure progress	Desired result
Proportion of people who agree they feel part of the local community Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people who agree they could turn to the neighbours for help Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people who agree they are proud of and enjoy living in the local area Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people who agree Frankston is welcoming and supportive of people from diverse cultures and backgrounds Frankston City Annual Community Satisfaction Survey	Increase
Proportion of residents satisfied with Council's arts and cultural events, programs and activities Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people who volunteer Australian Bureau of Statistics Census	Increase
Rate of family violence incidents recorded by Victoria Police (per 100,000 population) – total persons, affected family member and other parties Crime Statistics Agency Victoria	Decrease
Rate of family incidents recorded by Victoria Police (per 100,000 population – affected family member, affected family member aged 55 and above Crime Statistics Agency Victoria	Decrease
Rate of offences recorded by Victoria Police (per 100,000 population) - sexual offences, total persons Crime Statistics Agency Victoria	Decrease
Proportion of females who spend more than 15 hours per week carrying out unpaid domestic work compared to males Australian Bureau of Statistics Census	Decrease
Proportion of females who undertake unpaid carer roles compared to males Australian Bureau of Statistics Census	Decrease
Proportion of females who undertake unpaid childcare roles compared to males Australian Bureau of Statistics Census	Decrease

Note: All measures collected through the Frankston City Annual Community Satisfaction survey will be monitored by total respondents, by local area of respondents and by respondent profile (i.e. gender, age group, etc); all measures collected will be disaggregated by gender and other demographics where possible to enable intersectional gender analysis.

Healthy and safe
behaviours

2

PRIORITY 2.1

Strengthen community wellbeing and resilience

Resilient communities are able to overcome challenges and setbacks, and reduce the risks of harmful and unsafe behaviours to enjoy good wellbeing. But resilience is not something communities can achieve on their own. It requires us to work together through formal and informal networks and supports, and reaching out to the most vulnerable in our neighbourhoods.

‘Community resilience’ often refers to the ways in which communities prepare for and respond to natural disasters and emergencies. The capacity of a community to do this is dependent upon having positive social connections and the ability of community members to draw together. The Victorian Community Resilience Framework for Emergency Management identifies that communities can better avoid or manage emergencies if they are connected, inclusive and empowered, have a dynamic and diverse local economy and a sustainable built and natural environment.

Natural disasters and emergencies can have a significant impact on the health and safety of our communities, as well as wide ranging social and economic flow-on effects, some of which may worsen risk factors for crime and unsafe behaviours.

Likewise, harms from alcohol, drugs, gambling, road trauma, violence and crime all have a significant impact on the health and safety of an individual, as well as on the broader community.

It is important that the strengths, resources and environments that promote safe behaviours and positive change are supported in our communities and neighbourhoods in order to build resilience and prevent and minimise harm. These include the safe consumption

of alcohol, responsible gambling, responsible driving and evidence-based approaches and practices that prevent and minimise alcohol and drug harm and address the underlying causes of crime.

The consumption of alcohol is widespread, with an established drinking culture prevalent within many social and cultural activities. In Frankston City alone, there are 262 licensed premises¹⁵ and on average households only have to travel up to 1km from home to reach a packaged liquor outlet.¹⁶ The misuse of alcohol and other drugs is a contributor to many health, social and economic harms, including injury, chronic conditions and preventable diseases, road trauma, violence, healthcare and law enforcement costs and can contribute to people remaining trapped in cycles of poverty and disadvantage.

Gambling is an activity that affects the quality of life of many people, affecting the health, wellbeing and financial security of even those who gamble infrequently. Poor mental health, poverty, homelessness and chronic illnesses can all be linked to gambling, and there is emerging evidence linking gambling with the perpetration of violent and non-violent offences, including domestic and family violence.¹⁷

Our strategies What we know works	Our initiatives How we will deliver this
<p>Engage and support the community to practice safe and responsible behaviours to prevent harm and crime.</p>	<p>Deliver targeted crime prevention education and awareness initiatives to encourage safe and responsible behaviours.</p> <p>Support and promote safe environments in council-owned facilities to prevent harms from drugs, alcohol and gambling.</p> <p>Collaborate to deliver programs that promote safe behaviours and encourage participation in alternative recreational activities.</p>
<p>Collaborate with community services to improve access to support services for people and communities in need.</p>	<p>Partner with Victoria Police, emergency services and community groups to strengthen positive relationships with the community.</p> <p>Collaborate with community organisations to engage the community and encourage participation in programs that provide support and positive pathways.</p> <p>Raise awareness of how to report crimes and seek assistance.</p>
<p>Build community resilience and inclusive recovery to reduce the safety impacts of climate change and emergencies.</p>	<p>Partner with emergency services to ensure arrangements are in place to plan for, respond to and recover from emergencies that could occur in Frankston City.</p> <p>Build partnerships with service providers to identify the vulnerabilities of communities most at risk of being adversely affected by climate change and emergencies and collaborate on culturally safe and inclusive responses.</p> <p>Educate and empower the community to understand and minimise the impacts of climate change and emergencies, with a focus on those communities most at risk of being adversely affected.</p>

How we will measure progress	Desired result
Rate of criminal incidents recorded by Victoria Police (per 100,000 population): all crimes – total persons, females, males and age Crime Statistics Agency Victoria	Decrease
Rate of criminal incidents recorded by Victoria Police (per 100,000 population): crimes against the person – total persons, females, males and age Crime Statistics Agency Victoria	Decrease
Rate of criminal incidents recorded by Victoria Police (per 100,000 population): property and deception offences: crimes against the person – total persons, females, males and age Crime Statistics Agency Victoria	Decrease
Number of public nuisance offences Crime Statistics Agency Victoria	Decrease
Rate of victim reports recorded by Victoria Police (per 100,000 population) – total persons, females, males and age Crime Statistics Agency Victoria	Decrease
Rate of ambulance attendances and/or hospitalisation due to alcohol intoxication only (per 100,000) – total persons, males, females and age AODstats Turning Point	Decrease
Rate of ambulance attendances and/or hospitalisation due to illicit and/or pharmaceutical drugs (per 100,000) – total persons, males, females and age AODstats Turning Point	Decrease
Proportion of young people disengaged from education, training and employment Australian Bureau of Statistics Census	Decrease
Number of people on income support Department of Social Services	Decrease
Total Electronic Gaming Machine (EGM) player losses per year Victorian Gambling and Casino Control Commission	Decrease
Proportion of adults at increased risk of alcohol-related injury on a single occasion of drinking Victorian Population Health Survey	Decrease
Number of graffiti management requests per year Frankston City Council	Decrease
Number of animal management requests per year Frankston City Council	Decrease
Number of excess deaths relating to heatwaves Coroners Court Victoria	Decrease

Well planned and
liveable
communities

3

PRIORITY 3.1

Build well planned and liveable environments for safety

Crime and unsafe behaviours are the result of a complex relationship between social and environmental factors and cannot be 'designed out'. However, good design and activation of public spaces can be part of a broader approach to community safety and crime prevention, as well as improve the safety of an area, which is an important objective for local government.

If a public space feels safe, accessible and welcoming and looks attractive, it is more likely to be well used and loved by all members of the community providing visibility and passive surveillance, as well as opportunities for social connection.

The process of creating safe public spaces requires careful consideration of many features, including social, spatial, economic and environmental factors. This includes the use of Crime Prevention through Environmental Design (CPTED), a crime prevention approach used by local government in the urban design of public spaces. CPTED uses a range of design principles to create safe and comfortable public spaces that reduce opportunities for crime to occur.

Placemaking is another approach being used locally to activate public places and improve perceptions of safety. This is the collaborative process of creating high quality, attractive and vibrant places that people feel connected to and want to live, work, play and learn in. Placemaking usually involves a combination of short-term activations, like outdoor dining and food trucks, and longer term management of the space and amenity improvements like lighting, signage, street art, street furniture, play equipment and shade structures.

Graffiti, property damage and illegal dumping of waste and materials are some of the more common illegal activities occurring in public places in Frankston City that can have a detrimental impact to the amenity and perceived safety of an area. Council works collaboratively with other stakeholders, such as Victoria Police, local business and the community itself to protect and maintain the safety and amenity of public places.

Train stations and public transport stops are often identified as public places where people do not feel safe, and can be a barrier to the use of public transport even though public transport is one of the safest ways to travel.

The way we use and perceive the safety of public spaces are unique and specific to our lived experience. Evidence shows that women are more likely to feel unsafe in public spaces and feel as though a space is not designed with them in mind. This is particularly true for women who experience other intersecting forms of marginalisation, such as those who identify as LGBTQIA+, women from migrant backgrounds, older women, Aboriginal and Torres Strait Islander women and women with a disability.¹⁸

Our strategies What we know works	Our initiatives How we will deliver this
Create safe, vibrant and welcoming public spaces through inclusive placemaking	Ensure public spaces look and feel safe and welcoming for the whole community. Strengthen community connection with public places to increase feelings of belonging and safety. Ensure Frankston City’s Centre and other activity centres are vibrant, activated and highly valued.
Ensure public spaces are well planned, maintained and managed to reduce risk and improve perceptions of safety	Deliver high standards of cleanliness and maintenance of public places to enhance visual amenity and minimise hazards and risk of injury. Deliver a well maintained CCTV network. Deliver education and awareness raising of how the community can maintain safe and attractive public spaces. Provide well planned and maintained community infrastructure that is safe, inclusive and accessible.
Improve the safety and accessibility of public transport and roads for all users, including pedestrians and cyclists	Develop policies and plans that improve the safety of roads and shared pathways for all users, including pedestrians and cyclists. Deliver education and awareness raising campaigns that promote road safety.
Promote safe and inclusive online environments and digital security	Drive continuous improvement of Council’s digital platforms to ensure a safe and enjoyable online customer experience. Ensure Council’s social media spaces are safe and enjoyable for the community to engage in. Promote and support education, awareness raising and activities to improve online safety and digital security within the community.

How we will measure progress	Desired result
Proportion of people feeling safe in public areas - overall Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people feeling safe in public areas – at night, during the day Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people feeling safe in public areas – travelling on/waiting for public transport Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people feeling safe in public areas – in parks and open spaces Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people feeling safe in public areas – at the beach and foreshore Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people feeling safe in public areas – at Wells St Entertainment Precinct Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people who agree the Frankston City community is vibrant, accessible and engaging Frankston City Annual Community Satisfaction Survey	Increase
Proportion of residents satisfied with Council’s design of public spaces Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people who agree Frankston City is an age friendly community Frankston City Annual Community Satisfaction Survey	Increase
Proportion of people who agree Frankston City is a child friendly community Frankston City Annual Community Satisfaction Survey	Increase
Number of road fatalities per person annually Traffic Accident Commission Statistics	Decrease
Proportion of residents ‘very satisfied’ with selected Council services and facilities: public toilets; provision and maintenance of playgrounds; animal management; maintenance and cleaning of shopping strips; litter collection in public areas; footpath maintenance and repairs; local traffic management; provision and maintenance of street trees; and provision & maintenance of parks, gardens, reserves. Frankston City Annual Community Satisfaction Survey	Increase

Note: All measures collected through the Frankston City Annual Community Satisfaction survey will be monitored by total respondents, by local area of respondents and by respondent profile (i.e. gender, age group, etc); all measures collected will be disaggregated by gender and other demographics where possible to enable intersectional gender analysis.

Well planned
and liveable
communities

3

PRIORITY 3.2

Improve access to safe and secure housing

Access to safe and secure housing is considered to be a basic human right. Not having access to housing and being homeless is a significant threat to personal safety, making a person much more vulnerable to crime, violence and abuse.

Homelessness rates in Frankston City are growing and impacting different groups of people. This is resulting from a range of complex and intersecting social, economic and housing market factors. For example, rapidly rising property prices and private rental costs combined with a lack of housing diversity and inadequate supplies of social and affordable housing means that many households are living in housing stress (which occurs when property costs exceed 30 percent of household income among those on a low income), which in turn increases their risk of falling into homelessness.

The experience of homelessness is not just about having a roof over your head. The Australian Bureau of Statistics defines someone as homeless if their current living arrangement is in a dwelling that is inadequate, has no tenure, has a short and not extendable tenure, or does not allow them to have control of, or access to, space for social relations.

Whereas rough sleeping the most visible form of homelessness, is estimated to make up a small proportion of homelessness, the majority of homelessness is 'hidden'. It includes those in supported accommodation for the homeless, rooming houses, sleeping in cars, severely overcrowded dwellings, couch-surfing or staying in other temporary types of accommodation.

The 2021 Inquiry into Homelessness in Australia highlighted that homelessness can have a profound and long-term impact on a person's safety and security, physical and mental health, on their connection to the community and on their ability to thrive in school or in the workplace. Research shows that compared to the general population, people who are homeless experience significantly higher rates of death, disability, mental health conditions and chronic illness and are 13 times more likely to have experienced violence and 47 times more likely to have been victims of theft.¹⁹

The ABS Census 2021 shows that in Australia the rates of homelessness are higher for males (55.9%), but 81.7% of the increase of people experiencing homelessness since the last Census were females. Data from the Australian Institute of Health and Welfare shows that the top three reasons for people seeking homelessness assistance in Victoria in 2021-22 as being: financial difficulties; family and domestic violence; and housing crisis.

This means a 'one size fits all' solution won't solve this issue and requires tailored solutions, including increased access to social and affordable housing and a more effective homelessness service system.

Our strategies What we know works	Our initiatives How we will deliver this
Collaborate to strengthen access to safe and secure housing and end all forms of homelessness	Use policy, planning and data to strengthen housing security and prevent homelessness.
	Advocate for increased investment to support the delivery of homeless services and safe and secure housing that meets community needs.
	Collaborate to raise awareness and strengthen pathways into safe and secure housing.
Support the safety and wellbeing of people experiencing or at risk of homelessness	Lead a whole-of-council response to homelessness.
	Collaborate to support a coordinated service system response to rough sleeping and homelessness.
	Support individuals and families experiencing hardship to help prevent homelessness.

How we will measure progress	Desired result
Estimated homelessness count Australian Bureau of Statistics Census	Decrease
Number of people rough sleeping Frankston Zero	Decrease
Number of people on the Victorian Housing Register that have Frankston City as the preferred waiting list area Homes Victoria	Decrease
Unmet demand for affordable housing (Housing Monitor) - gap by % id. Housing Monitor	Decrease
Housing diversity (proportion of dwellings by 1, 2 and 3+ bedrooms) id. Housing Monitor	Increase
Proportion of households living in rental stress - by very low, low and moderate incomes id. Housing Monitor	Decrease
Proportion of private rentals affordable to very low, low and moderate income households id. Housing Monitor	Increase
Proportion of housing sales affordable to very low, low and moderate income households id. Housing Monitor	Increase

How we will measure progress	Desired result
Proportion of residents satisfied with the availability of housing that meets the needs of the community Frankston City Annual Community Satisfaction Survey	Increase
Proportion of residents satisfied with the affordability of housing Frankston City Annual Community Satisfaction Survey	Increase
Proportion of residents satisfied with planning for population growth by all levels of government Frankston City Annual Community Satisfaction Survey	Increase

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Collaboration,
innovation and
empowerment

4

PRIORITY 4.1

Strengthen leadership, partnerships and community empowerment

Creating a safer community is everyone's responsibility. A strong, capable and culturally safe organisation and workforce is best placed to lead and coordinate local partnerships and cross-sector collaboration to help create safer communities. Empowering the community to be actively involved in decision-making not only brings people together with a shared interest, it also builds their capacity to manage future challenges and build resilience.

The community is at the centre of all that Council does, and we believe that the community has the knowledge and expertise to be best placed to know what solutions will be most successful in their neighbourhoods. With the right resources and opportunities, communities can be empowered to actively participate in identifying local safety issues, develop ways to address these and be involved in implementing local initiatives to improve safer communities.

Being involved in the decisions that impact their lives helps build community capacity and resilience to manage their own and others safety. Research shows that being invested in achieving positive outcomes develops a sense of shared responsibility and increased community cohesion.

Integrating our work across Council acknowledges our role and shared responsibility in creating safer communities. This involves the coordination of departmental teams and services, along with external organisations and the community to work in collaboration. Partnerships add value by leveraging the collective expertise, knowledge and perspectives from across

multiple sectors to find effective solutions to complex issues. It is through the coordination of people, skills and resources all working toward shared outcomes that has the greatest impact.

The Victorian Crime Prevention Strategy and National Crime Prevention Framework both emphasise the importance of a shared and collaborative approaches as being essential to successful crime prevention strategies. They also highlight and recommend the need for a strong evidence base and use of local data to inform resource allocation, enable outcomes to be measured and an ongoing cycle of continuous improvement.

With a culture built on respect, diversity and inclusion, organisations are more likely to attract and retain staff, employees have improved health and wellbeing, increased productivity and innovation. Diverse and inclusive workplaces encourage open dialogue, collaboration, and the sharing of different perspectives that can enhance customer service, improve communication and build stronger relationships both within the organisation and the community.²⁰

Our strategies What we know works	Our initiatives How we will deliver this
Build strategic partnerships to strengthen collaboration and coordinated approaches to safer communities	Build and maintain multi-agency partnerships to foster collaboration on local issues impacting safer communities. Share knowledge and evidence-based research to drive service system improvements and foster coordinated harm and crime prevention initiatives. Lead a whole-of-council approach to safer communities to enable innovative and collaborative initiatives that balance outcomes of amenity, inclusion, safety and city vibrancy.
Empower the community through safe and inclusive community engagement, co-design and Aboriginal self-determination	Create opportunities for the community to actively contribute to planning processes and decisions that affect them. Empower the community to identify local needs, co-design initiatives and lead change in their local areas to prevent crime and improve perceptions of safety. Collaborate with Aboriginal and Torres Strait Islander peoples and Traditional Owners to support and promote Aboriginal-led action and Aboriginal self-determination.
Lead a safe, equitable and inclusive organisational culture where all staff, volunteers and customers feel safe, respected and valued	Embed inclusive practice into organisational culture. Create culturally safe, inclusive and welcoming services and facilities through policy, procedures and process design. Strive for internal and external communications to be culturally safe, inclusive and welcoming. Continue Council’s commitment to creating and maintaining child safe environments.



How we will measure progress	Desired result
Proportion of residents satisfied with Council’s representation, lobbying and advocacy on behalf of the community Frankston City Annual Community Satisfaction Survey	Increase
Proportion of residents satisfied with Council’s community consultation and engagement Frankston City Annual Community Satisfaction Survey	Increase

How we will measure progress	Desired result
Proportion of people feeling they can have a real say on issues important to them Victorian Population Health Survey	Increase
Proportion of residents satisfied with Council's customer service Frankston City Annual Community Satisfaction Survey	Increase
Proportion of residents satisfied with Council's responsiveness to local community needs Frankston City Annual Community Satisfaction Survey	Increase
Frankston City Council Staff Engagement Survey percentage of staff that rate 'I have a strong sense of': Feeling safe at work to be the person I am; Being included by others around me; Being treated with respect. Frankston City Council	Increase
Number of Gender Impact Assessments completed annually Frankston City Council	Increase

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Delivering this Strategy

The successful delivery of this Strategy requires collaborative and integrated approaches, both internally and externally, in taking joined up action to deliver prevention focused strategies and initiatives to achieve the strategic outcomes required for safer communities in Frankston City.

Implementation

The outcomes and strategic priorities outlined in this Strategy will be progressed through the implementation of an Action Plan. The Action Plan contains strategies and initiatives that are prevention-based and outcomes-focused to affect change and impact long-term safety and wellbeing. The strategies and initiatives have a set of actions for how they will be delivered, along with the timeframe within which they will aim to be delivered.

All actions aim to be delivered with a the 10-year lifecycle of this Strategy (long term), with action commencing within the short to medium term (1 to 6 years)

The implementation of this Action Plan will be overseen by the Safer Communities Department, however all Council Departments will have a role in its resourcing and implementation.

Monitoring and evaluation

Delivering the Action Plan will be a process of continuous improvement allowing for flexible and responsive implementation. As such, the Action Plan will be reviewed and updated regularly throughout the Plan's 10-year lifecycle, in line with the Council Plan and Integrated Planning and Reporting Framework.

This review will also accommodate any key policy changes occurring at all levels of government, key service system changes, as well as any changing needs of the community.

By doing so, Council will have the opportunity to reflect on the way the Action Plan is being implemented and draw upon evidence in order to make improvements and achieve better results.

The Strategy's outcomes and strategic priorities will be fully evaluated at the end of the 10-years, based on the strategic indicators outlined within the Strategy for how we will measure impact. All indicators that are able to be disaggregated by gender will be.

Safer Communities Strategy

Action Plan

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OUTCOME
1 Community strength and connection

STRATEGIC PRIORITY 1.1
Build strong, inclusive and connected communities

STRATEGIES:

- 1.1 Strengthen respect and value of diversity within the community to prevent discrimination and reduce stigma
- 1.2 Strengthen inclusion, belonging and community connections to improve social cohesion and perceptions of safety
- 1.3 Promote and normalise gender equality to prevent gendered violence and all forms of violence against women, children and older people

STRATEGY 1.1.
Strengthen respect and value of diversity within the community to prevent discrimination and reduce stigma

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
1.1a Support and promote public events and festivals that celebrate inclusion and diversity to increase visibility, representation and intercultural connections	1.1.1 Deliver a calendar of events to promote inclusion, cultural national celebrations and cultural expression.	Community Strengthening and Arts & Culture	Partner, community builder and advocate	Ongoing
	1.1.2 Work with the Frankston City Cultural and Linguistically Diverse (CALD) Network to support and promote religious and cultural events.	Community Strengthening	Partner, community builder and advocate	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
<p>1.1b Support and promote partnerships and initiatives that showcase the strengths of diverse community groups and build respect and value for diversity within the community</p>	<p>1.1.3 Coordinate community advisory groups and networks with diverse lived experience to strengthen Council's knowledge and understanding of diversity and inclusion.</p>	<p>Community Strengthening</p>	<p>Partner, community builder and advocate</p>	<p>Ongoing</p>
	<p>1.1.4 Frankston Libraries, Arts Centre and Cube 37 deliver collections, exhibitions, installations and performances that reflect the diversity of the community and showcase the experiences and contributions of diverse communities.</p>	<p>Arts & Culture</p>	<p>Deliver and community builder</p>	<p>Ongoing</p>
	<p>1.1.5 Partner with community organisations representing diverse population groups to explore initiatives that can be delivered from council-owned community centres and neighbourhood houses to encourage cross-cultural learning and build respect and value for diversity.</p>	<p>Community Strengthening</p>	<p>Partner and community builder</p>	<p>Ongoing</p>
	<p>1.1.6 Partner with organisations and groups like Headspace and the Peninsula Pride Youth Alliance to raise awareness, increase visibility and promote diversity to improve the health and safety of LGBTQIA+ communities.</p>	<p>Community Strengthening</p>	<p>Partner, community builder and advocate</p>	<p>Ongoing</p>

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	1.1.7 Promote training and support provided by the Australian Human Rights Commission and other providers to community groups to support anti-discrimination within the community.	Community Strengthening	Community builder	Medium-term
	1.1.8 Work with the Disability, Access and Inclusion Committee to build awareness of the social model of disability and the characteristics of social environments that are disabling rather than the individual's characteristics.	Community Strengthening	Community builder and advocate	Ongoing
1.1c Acknowledge Aboriginal and Torres Strait Islander people as Australia's Traditional Owners and actively work towards reconciliation	1.1.9 Continue to formally acknowledge First Nations people in policies, communications, Council meetings and at public events.	All departments	Community builder	Ongoing
	1.1.10 Consult with the Bunurong Land Council to explore opportunities to incorporate Aboriginal history and culture in public spaces.	City Futures, Building Infrastructure and Capital Works Delivery	Partner and deliver	Ongoing
	1.1.11 Partner with First Nations peoples and Traditional Owners to provide non-Indigenous people with opportunities to learn about local history, First Nations knowledge and culture and the ongoing impacts of colonialism.	All departments	Partner and community builder	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	1.1.12 Partner in activities to build awareness, understanding and respect of Aboriginal and Torres Strait Islander culture and history, including through arts programming.	Community Strengthening, Arts and Culture	Community build and advocate	Ongoing
	1.1.13 Promote and support the provision of community infrastructure for Nairm Marr Djambana as space to provide meaningful cultural connection and wellbeing for First Nations peoples.	Community Strengthening	Deliver, partner and advocate	Short-term

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STRATEGY 1.2				
Strengthen inclusion, belonging and community connections to improve social cohesion and perceptions of safety				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
1.2a Deliver targeted action plans to facilitate activities that promote and support social inclusion across the lifespan	1.2.1 Regularly review, update and strengthen the following targeted action plans, taking an intersectional gender lens: <ul style="list-style-type: none"> • The Municipal Early Years Plan 2021-2025 • The Youth Action Plan 2022-2026 • The Positive Ageing Action Plan 2021-2025 • The Disability Action Plan 2021-2025 • The Reconciliation Action Plan • Family Violence Prevention Action Plan 	Community Strengthening and Family Health Support Services	Planner, partner, deliver and community builder	Ongoing
1.2b Facilitate opportunities for people to connect with others in their neighbourhood to support people to feel safe	1.2.2 Support the Frankston City Social Inclusion Action Group (SIAG) to work with the community to identify local issues and solutions and facilitate community led and co-design initiatives to prevent social isolation and enhance wellbeing, which may include projects that connect feelings of safety with mental wellbeing.	Community Strengthening	Partner, community builder and advocate	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	1.2.3 Strengthen local Neighbourhood Watch programs to raise community awareness, build capability for people maintain safe home and neighbourhood environments and help people feel safe and connected to their community.	Safer Communities	Community builder	Short-term
	1.2.4 Explore opportunities to strengthen connections between the community, community organisations and the Municipal Vulnerable Persons Register to support older people and more vulnerable community members feel safe and connected to their community.	Safer Communities and Family Health Support Services	Community builder	Long-term
	1.2.5 Explore ways to support new residents to feel welcome and build connections, such as events to welcome new residents from culturally and religiously diverse backgrounds during Harmony Week and programs delivered at community centres and neighbourhood houses.	Customer Service and Experience and Community Strengthening	Community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	1.2.6 Manage and maintain council-owned community infrastructure across the municipality to facilitate opportunities for the community to connect and participate in a diverse range of activities and programs that strengthen community connections, intercultural connections, friendship and allyship.	Community Strengthening, Arts and Culture, Family Health Support Services and Building Services	Deliver, partner and community builder	Ongoing
	12.7 Explore opportunities to strengthen the accessibility and inclusiveness of Council and community run events to support connections within local communities.	Arts and Culture	Deliver, partner and community build	Ongoing
1.2c Promote and support safe and inclusive opportunities for volunteering	1.2.8 Deliver the Impact Volunteering program to promote and support volunteering and build the capacity of volunteer managers through the provision of training and networking opportunities.	Community Strengthening	Community builder	Ongoing
	1.2.9 Continue to build connections between volunteers and volunteer organisations, with promotion targeted at groups identified as being at greater risk of social isolation.	Community Strengthening	Community builder	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	1.2.10 Support community organisations and clubs to grow and train their volunteer base to incorporate gender equality, intersectional inclusion and equality.	Community Strengthening	Community builder	Ongoing
1.2d Support local sports clubs, community groups and businesses to embed equality and inclusive practices and create safe and welcoming environments	1.2.11 Regularly review the Frankston City Leisure Strategy and Frankston City Health and Wellbeing Plan to drive continuous improvement of diversity and inclusion within sports clubs and community groups.	Community Strengthening	Planner, partner and deliver	Medium
	1.2.12 Explore ways to build greater inclusion and safe environments into sports clubs and community groups leasing council-owned facilities through seasonal tenancy agreements, service level agreements and facility user obligations to encourage equal opportunities for participation and zero tolerance for discriminatory attitudes and behaviours.	Community Strengthening	Partner and community builder	Medium
	1.2.13 Work with sports clubs to implement the Victorian Government’s Fair Access Policy Roadmap and ensure all sporting facilities in Frankston City achieve gender equitable access and use policies by 1 July 2024.	Community Strengthening	Partner and community builder	Immediate

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	1.2.14 Support sports clubs to implement the Frankston City Sorts Club Gender Inclusive Self-Assessment Tool.	Community Strengthening	Partner and community builder	Ongoing
	1.2.15 Promote Access for all Abilities Play program to the community to find inclusive sport and recreation activities and programs.	Community Strengthening	Partner and community builder	Short-term
	1.2.16 Support sports clubs and community groups to participate in campaigns, programs and workshops that aim to build inclusive sporting environments.	Community Strengthening	Partner and community builder	Medium-term
	1.2.17 Promote the Welcome Here Project to the local business community to encourage environments that are visibly welcoming and inclusive for LGBTQI+ communities, and promote businesses who sign up.	City Futures and Community Strengthening	Partner and community build	Medium-term

STRATEGY 1.3. Promote and normalise gender equality to prevent gendered violence and all forms of violence against women, children and older people				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
1.3a Embed a whole-of-council primary prevention response to gendered violence and all forms of violence against women, children and older people	1.3.1 Develop and commence implementation of a Family Violence Prevention Action Plan to embed a whole-of-council model that supports a strategic primary prevention approach and alignment with Council's other targeted plans.	Community Strengthening	Planner, partner, deliver and community builder	Short-term
	1.3.2 Explore a range of primary prevention initiatives to be delivered through universal services, community centres, cultural and recreation programs, including initiatives that: <ul style="list-style-type: none"> • Support men and boys to develop healthy masculinities and positive supportive male peer relationships; • Promote equal and healthy family relationships; and • Build partnerships with Aboriginal and Torres Strait Islander community organisations to support local programs. 	Community Strengthening	Planner, deliver and community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
<p>1.3b Strengthen organisational capability to use data for intersectional gender analysis to support the delivery of equitable services and facilities</p>	<p>1.3.3 Explore resources and methods to build the capability of Council staff to collect and analyse gender-disaggregated data to enable the delivery of gender equitable services and facilities.</p>	<p>People & Culture and Diversity & Inclusion Group</p>	<p>Planner</p>	<p>Medium-term</p>
	<p>1.3.4 Seek advice from specialist family violence and elder abuse services and experts in the drivers of gendered violence when designing primary prevention initiatives and evaluation frameworks.</p>	<p>Community Strengthening and Family Health Support Services</p>	<p>Planner, partner and deliver</p>	<p>Short-term</p>
	<p>1.3.5 Continue to build capability of Council staff to deliver family violence primary prevention initiatives through training and other targeted education programs, including on how to anticipate and respond to resistance and backlash.</p>	<p>People & Culture and Diversity & Inclusion Group</p>	<p>Employer and community builder</p>	<p>Ongoing</p>

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
<p>1.3c Foster collaborative partnerships to deliver education and awareness raising activities and advocacy to promote and normalise gender equality</p>	<p>1.3.6 Collaborate and partner with local, regional and community networks and organisations on the prevention of all forms of violence against women, children and older people, including:</p> <ul style="list-style-type: none"> • Women’s Health in the South East (WHISE) to implement the Promoting Respect & Equity Together Strategy • MAV Gender Equality and Prevention Violence and all forms of Violence Against Women Network • South Metro Dhelk Dja Action Group • Peninsula Health’s Respecting Seniors Network 	<p>Community Strengthening</p>	<p>Partner, deliver and advocate</p>	<p>Ongoing</p>
	<p>1.3.7 Partner in educational and awareness raising activities to build awareness and understanding within the community of the drivers of gendered violence, how to stop it before it starts and how to safely take bystander action.</p>	<p>Community Strengthening</p>	<p>Partner and community builder</p>	<p>Ongoing</p>

OUTCOME
2 Building safer communities through healthy and safe behaviours

STRATEGIC PRIORITY 2.1

Strengthen wellbeing and resilience within the community

STRATEGIES:

- 2.1 Engage and support the community to practice safe and responsible behaviours to prevent harm and crime.
- 2.2 Collaborate with community services to improve access to support services for people and communities in need.
- 2.3 Build community resilience and inclusive recovery to reduce the safety impacts of climate change and emergencies.

STRATEGY 2.1

Engage and support the community to practice safe and responsible behaviours to prevent harm

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
2.1a Deliver targeted crime prevention education and awareness initiatives to encourage safe and responsible behaviours	2.1.1 Participate in Community Safety Month annually to raise awareness whole-of-community approaches to safer communities.	Safer Communities	Community builder	Medium-term
	2.1.2 Partner with Victoria Police, emergency services and community organisations to deliver education and awareness to the community and local businesses on how to keep safe, with a focus on the most prevalent crimes in Frankston City and how to prevent them from occurring.	Safer Communities	Partner and community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	2.1.3 Partner with community health organisations to promote values-based messaging and provide information and education on harm prevention from vaping and tobacco-use, gambling, alcohol and other drugs.	City Futures and Community Strengthening	Partner and community builder	Medium-term
	2.1.4 Provide information, support and advice on safety to families with young children, young people and older people through Council’s universal service provision.	Family Health Support Services and Community Strengthening	Deliver	Ongoing
	2.1.5 Partner with the Alliance for Gambling Reform and Gambler’s Help Southern to implement awareness raising campaigns that minimise gambling harm, including participation in Gambling Harm Awareness Week.	City Futures	Partner and advocate	Ongoing
2.1b Support and promote safe environments in council owned facilities to prevent harms from drugs, alcohol and gambling	2.1.6 Partner with community health organisations to support smoke free environments in council and community settings.	Community Strengthening	Partner and community builder	Ongoing
	2.1.7 Support sports clubs to build their capacity to prevent harm through participation in the Good Sports Program.	Community Strengthening	Partner and community builder	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
2.1c Collaborate to deliver programs that promote safe behaviours and encourage participation in alternative recreational activities	2.1.8 Build partnerships to collaborate on prevention programs and initiatives that aim to prevent harms from vaping and tobacco use, gambling and alcohol and other drugs.	Community Strengthening and City Futures	Partner, engage and educate	Short-term
	2.1.9 Deliver programs in libraries, community centres and neighbourhood houses that provide an alternative recreational activity to local gaming venues in the evenings.	Arts & Culture and Community Strengthening	Deliver and community builder	Ongoing
	2.1.10 Partner to advocate on legislative reform to reduce harms from vaping, gambling and alcohol and other drugs.	City Futures	Advocate	Ongoing
	2.1.11 Partner with community health to monitor research and statistical data to better understand the community's needs relating to harms from vaping and tobacco-use, gambling and alcohol and other drugs.	City Futures	Planner and advocate	Ongoing

STRATEGY 2.2				
Collaborate with community services to improve access to support services for people and communities in need				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
2.2a Partner with Victoria Police, emergency services and community groups to strengthen positive relationships with the community	2.2.1 Support Victoria Police and emergency services to build and strengthen positive relationships within the community by providing opportunities for interaction and connection at community engagement activities and events, promoting Neighbourhood Policing and Coffee with Cop initiatives.	Safer Communities and Community Relations	Partner and community build	Ongoing
2.2b Collaborate with community organisations to engage the community and encourage participation in programs that provide support and positive pathways	2.2.2 Partner with community organisations delivering initiatives to support vulnerable community members and address the causes and drivers of crime, like Big hART, TaskForce and YSAS.	Community Strengthening	Partner and community builder	Ongoing
	2.2.3 Participate in the PIVOT youth crime prevention program to support young people who have had repeated contact with the justice system through assertive outreach and case management.	Community Strengthening	Partner and community builder	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	2.2.4 Partner with schools and community organisations to deliver youth engagement programs that support disengaged young people to build connections and make positive transitions, including the What Program and Project-Y Project.	Community Strengthening	Partner, deliver and community builder	Short-term
	2.2.5 Partner with the RAD-FMP to deliver the Employment Pathways project to better integrate partnerships amongst employers, education and training providers to improve pathways into employment for disadvantaged young people.	Community Strengthening	Partner and community builder	Short-term
	2.2.6 Participate in the Job and Skills Network Frankston to support active linkages and coordination between education providers, skills, workers and employers to improve pathways into employment.	City Futures	Partner and community builder	Short-term
	2.2.7 Investigate initiatives that build mental wellbeing and resilience, such as the Achievement Program in early childhood settings to improve social and emotional wellbeing and resilience.	City Futures, Community Strengthening and Family Health Support Services	Partner, deliver and community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
2.2c Raise awareness of how to report crimes and seek assistance	2.2.8 Partner with Victoria Police and victim support services to share information through Council’s publications on how to report a crime and seek assistance, and to raise awareness on how reporting crime can increase personal safety and assist people in getting support.	Safer Communities	Partner and community builder	Short-term
	2.2.9 Promote use of the Victorian Human Rights and Equal Opportunity Commission’s reporting tool to report experiences of racism, sexual harassment or discrimination of any kind.	Safer Communities	Community builder	Short-term
	2.2.10 Partner with Victoria Police to provide information to the community, traders and local businesses about where to seek assistance if they become a victim of crime.	Safer Communities	Community builder	Short-term
	2.2.11 Promote information on crisis and support lines and other resources to help people stay safe.	Safer Communities, Community Strengthening, City Futures and Family Health Support Services	Community builder	Short-term

STRATEGY 2.3				
Build community resilience and inclusive recovery to reduce the safety impacts of climate change and emergencies				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
2.3a Partner with emergency services to ensure arrangements are in place to plan for, respond to and recover from emergencies that could occur in Frankston City	2.3.1 Drive continuous improvement of the multi-stakeholder Municipal Emergency Management Plan and sub-plans to consider the impacts of climate change and emergencies, with a focus on the evolving needs of communities most at risk of being adversely affected.	Safer Communities	Deliver, partner and compliance & safety	Ongoing
	2.3.2 Promote accessible community spaces for people without adequate heating and cooling to provide options for community members during extreme weather events.	Safer Communities	Community builder	Short-term
	2.3.3 Ensure diverse communities are being considered and consulted in local climate-change emergency preparedness and recovery activities.	Safer Communities	Community builder	Ongoing

INITIATIVES	WHAT WE'LL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
2.3b Build partnerships with service providers to identify the vulnerabilities of communities most at risk of being adversely affected by climate change and emergencies and collaborate on culturally safe and inclusive responses	2.3.4 Advocate to State Government for improvements to the Vulnerable Persons in Emergencies Policy to enable strengthened shared responsibility, concise intelligence and support for those who need it.	Safer Communities	Advocate	Short-term
	2.3.5 Partner with emergency relief and recovery agencies to identify and safely refer people experiencing violence or abuse during and after emergencies to encourage fair and sustainable recovery.	Safer Communities	Partner and community builder	Medium-term
2.3c Educate and empower the community to understand and minimise the impacts of climate change and emergencies, with a focus on those communities most at risk of being adversely affected	2.3.6 Implement the Frankston City Climate Change Strategy to build the community's capacity for climate action and resilience to the impacts of climate change.	Sustainable Assets	Planner, deliver, partner and community builder	Ongoing
	2.3.7 Collaborate with emergency services and the community to explore opportunities to improve information and resources to be accessible and meet the needs of diverse communities and services.	Safer Communities	Advocate, partner and community builder	Medium-term
	2.3.8 Share and promote information and resources on climate change, its expected impacts on the community and adaptation responses to improve resilience.	Sustainable Assets	Community builder	Ongoing

INITIATIVES	WHAT WE'LL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	2.3.9 Support and facilitate community-led programs that build climate literacy and emergency preparedness, particularly with residents most at risk of being adversely affected.	Sustainable Assets	Community build	Ongoing

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OUTCOME

3 Well planned and liveable communities

STRATEGIC PRIORITY 3.1

Build well planned and liveable environments for safety

STRATEGIES:

- 3.1 Create safe, vibrant and welcoming public spaces through inclusive placemaking
- 3.2 Ensure public spaces are well planned, maintained and managed to improve accessibility and perceptions of safety
- 3.3 Improve the safety and accessibility of public transport and road users, including pedestrians and cyclists
- 3.4 Promote safe and inclusive online environments

STRATEGY 3.1

Create safe, vibrant and welcoming public spaces through inclusive placemaking

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.1a Ensure public spaces look and feel safe and welcoming for the whole community	3.1.1 Explore the development of a CPTED Policy and implementation guidelines to embed crime prevention principles into Council-led projects and strengthen community safety outcomes for public spaces.	Safer Communities and City Futures	Planner and place manager	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.1.2 Explore the development of a Placemaking Framework to outline Council’s placemaking principles and approach to guide the design and delivery of safe and activated public spaces for the wellbeing of our community.	City Futures	Planner, deliver and place manager	Medium-term
	3.1.3 Draw upon evidence-based frameworks in the planning and design of projects to ensure the community is at the centre of the design of public spaces, such as Welcoming Cities Standard, Child Friendly Cities, Age Friendly Cities and Communities and Universal Design Principles.	All Departments as required	Planner and place manager	Medium-term
	3.1.4 Implement the Wayfinding Strategy to deliver wayfinding information systems and simple, clear and connected signage to support safe navigation and journeys.	City Futures and capital works delivery	Deliver	Medium-term
	3.1.5 Implement the Lighting Frankston Plan to guide the delivery of an effective public lighting program and support Frankston City to be a vibrant and safe evening and after-dark destination.	City Futures and Capital Works Delivery	Planner and deliver	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.1.6 Ensure that all relevant public space and community facilities strategies are updated with consideration to Gender Impact Assessments.	All departments	Planner and deliver	Long-term
3.1b Strengthen community connection with public places to increase feelings of belonging and safety	3.1.7 Explore the development of community guidelines to ensure the community has the information, skills and tools to undertake community-led placemaking projects and events, like community gardens and planter boxes, markets, music performances and street parties on Neighbour Day.	Community Strengthening and Safer Communities	Community build	Long-term
	3.1.8 Support diverse communities to use public facilities and spaces for truth telling, cultural celebrations and events.	Arts & Culture	Community builder	Medium-term
	3.1.9 Explore youth-led placemaking projects in public spaces where young people meet to increase perceptions of safety.	Community Strengthening	Community builder	Medium-term
	3.1.10 Partner in activities to support business owners, operators and landlords to enhance the presentation of their building or businesses, like grants for façade improvements and vacant shopfront activations.	City Futures	Partner, deliver and community builder	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.1c Ensure Frankston City's Centre and other activity centres are vibrant, activated and highly valued	3.1.11 Implement the FMAC Structure Plan to improve Frankston's city centre, which includes exploring the development of: a new public plaza in the heart of Frankston's city centre to create a hub; redesigning key streets as shared zones; and defined outdoor dining zones.	City Futures, Engineering Services and Capital Works Delivery	Planner, deliver and advocate	Long-term
	3.1.12 Plan and implement a bold vision for the Nepean Hwy Boulevard upgrade to improve the entry into Frankston City's Centre.	City Futures, Engineering Services and Capital Works Delivery	Planner, deliver and advocate	Long-term
	3.1.13 Activate activity centres through trials and implementation of smart city technologies, like movement sensors, smart-parking apps, wayfinding screens, wi-fi, e-bikes and e-scooters.	Customer Experience & Transformation and Business & Information Technology	Planner, deliver and advocate	Ongoing
	3.1.14 Implement the Frankston Local Shopping Strip Action Plan to ensure the urban design of our streetscapes are safe, accessible and welcoming.	City Futures and Capital Works Delivery	Planner, deliver and advocate	Ongoing
	3.1.15 Explore innovative initiatives that help to active Frankston's city centre after dark.	City Futures and Arts & Culture	Deliver	Medium-term

STRATEGY 3.2				
Ensure public spaces are well planned, maintained and managed to reduce risk and improve perceptions of safety				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.2a Deliver high standards of cleanliness and maintenance of public places to enhance visual amenity and minimise hazards and risk of injury	3.2.1 Ensure responsive maintenance of public spaces so they continue to be safe, achieve safety standards and address any safety concerns.	Safer Communities and Operations	Deliver and place manager	Ongoing
	3.2.2 Deliver a program of regular community safety amenity patrols and audits for public spaces to inform maintenance and amenity improvements, taking into consideration crime data and customer complaints to identify hot spot locations.	Safer Communities and Operations	Deliver and place manager	Medium-term
	3.2.3 Review the community's responses to perceptions of safety in the annual Customer Satisfaction Survey to help guide resourcing into amenity maintenance and safety improvements.	Safer Communities and Operations	Deliver and place manager	Short-term
	3.2.4 Widely promote the available electronic platforms to provide an easy and efficient way for the community to report amenity issues to the Council, exploring opportunities to enhance its accessibility and functionality.	Customer Experience & Transformation and Business & Information Technology	Deliver and place manager	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.2b Deliver a well maintained CCTV network	3.2.5 Deliver and maintain a closed circuit television (CCTV) network, ensuring strategic placement of resources that is aligned with consideration to lighting and use of spaces and focuses on identified hot spots.	Safer Communities	Deliver and place manager	Ongoing
	3.2.6 Develop a CCTV Code of Practice and Operating Procedure to provide clear guidelines for the use of cameras and footage to ensure individual privacy and human rights are respected.	Safer Communities	Deliver and place manager	Medium-term
3.2c Deliver education and awareness raising of how the community can maintain safe and attractive public spaces	3.2.7 Regularly review the Community Local Law to ensure its responds to the diverse needs of the community in enhancing public health, safety and amenity.	Safer Communities	Compliance & safety and place manager	Ongoing
	3.2.8 Ensure Council's critical public safety information is translated into the most needed languages to ensure it is accessible by the whole community.	Safer Communities and Community Strengthening	Community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.2.9 Partner with Victoria Police to raise awareness within the community and with local businesses on their role in maintaining safe public spaces through safe food environments, smoke free outdoor areas, building safety, responsible waste disposal and other activities that impact the amenity.	Safer Communities and Development Services	Partner and community builder	Ongoing
	3.2.10 Regularly review the Domestic Animal Management Plan and deliver education and awareness raising to support and promote responsible pet ownership to ensure Frankston City's parks, gardens and streets can be safely enjoyed by all.	Safer Communities	Planner, deliver and compliance & safety	Ongoing
	3.2.11 Maintain beach patrols throughout the summer months and throughout the year to raise awareness of beach safety rules to ensure Frankston City's beaches remain beautiful and are safe and welcoming environments.	Safer Communities	Deliver and compliance & safety	Ongoing
	3.2.12 Work in partnership with schools to deliver graffiti reduction education programs and conduct place-based graffiti prevention partnership projects in graffiti hot spot areas to prevent and minimise graffiti, including arts-based projects and community murals.	Safer Communities and Community Strengthening	Partner and community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.2d Provide well planned and maintained community infrastructure that is safe, inclusive and accessible	3.2.13 In developing community infrastructure plans and projects, ensure community facilities are located in safe and accessible environments, with visible line of sight and well maintained connecting pathways, signage and lighting to ensure the delivery of safe, inclusive and accessible community infrastructure.	City Futures, Family Health Support Services, Community Strengthening, Arts & Culture and Engineering Services	Planner and deliver	Ongoing
	3.2.14 Through the Disability Action Plan, explore universal design features to ensure access and inclusion requirements are met in community facilities and public spaces to ensure safe and welcoming environments for people with disability.	Community Strengthening, City Futures, Building Infrastructure and Capital Works Delivery	Planner and deliver	Ongoing
	3.2.15 When designing and upgrading communities facilities and public spaces, explore activities that engage diverse communities to help identify safety concerns to ensure these environments are safe and welcoming for all.	City Futures, Family Health Support Services, Community Strengthening, Arts & Culture and Building Infrastructure	Community builder	Medium-term
	3.2.16 Promote community facilities by sharing information about their accessibility and ensuring all community facilities are included in public maps, such as Council's My Property map and Google Maps.	All departments	Community builder	Medium-term

STRATEGY 3.3				
Improve the safety and accessibility of public transport and roads for all users, including pedestrians and cyclists				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.3a Develop policies, plans and advocacy that improve the safety of roads and shared pathways for all users, including pedestrians and cyclists.	3.3.1 Implement the Integrated Transport Strategy to ensure Frankston City's road network is well planned and designed so everyone can travel safety.	Engineering Services and Capital Works Delivery	Planner, partner, deliver and advocate	Long-term
	3.3.2 Develop and commence implementation of a targeted Active Travel Plan to make active travel to school safe and enjoyable.	Engineering Services	Planner, partner, deliver and advocate	Medium-term
	3.3.3 Develop and commence implementation of a Bicycle Strategy to create a safer, more attractive networks of streets and paths in which to safely cycle, and guide the expansion of the walking and cycling shared network to allow people the opportunity to walk and cycle safely.	Engineering Services	Planner, partner, deliver and advocate	Short-term
	3.3.4 Develop and commence implementation of the Road Safety Strategy to improve safety and eliminate fatalities and lifelong injuries on Council roads.	Engineering Services	Planner, partner, deliver and advocate	Medium-term
	3.3.5 Undertake Local Area Traffic Management Studies to identify and improve traffic and transport safety issues within a local area.	Engineering Services, Capital Works Delivery and Operations	Planner, deliver and advocate	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.3.6 Advocate to and partner with the state government to deliver high quality and safe transport infrastructure for road, cycling and pedestrian connections to public and open places.	Engineering Services and Capital Works Delivery	Advocate, partner and deliver	Ongoing
	3.3.7 Advocate to the state government for stronger legislation to address hoon driving behaviour.	Safer Communities	Advocate	Medium-term
3.3b Deliver education and awareness raising campaigns that promote road safety	3.3.8 Deliver the TAC L2P Learner Driver Mentor Program and other programs for learner drivers and help them build experience and confidence on the road to become safer drivers.	Community Strengthening	Deliver and community builder	Ongoing
	3.3.9 Partner with Victoria Police, the TAC and community health organisations to share resources and deliver road safety education and awareness raising campaigns to improve safety for school crossings and road users.	Engineering Services and Safer Communities	Partner and community builder	Medium-term
	3.3.10 Promote shared paths and safe pedestrian, cycling and alternative transport routes across the municipality via a range of Council publications and communication channels.	Engineering Services	Deliver	Medium-term

STRATEGY 3.4				
Promote safe and inclusive online environments and digital security				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.4a Drive continuous improvement of Council's digital platforms to ensure a safe and enjoyable online customer experience	3.4.1 Review and update the Future Ready Frankston Corporate Strategy to be a future-ready organisation and ensure Council's digital platforms are innovative, fair, accessible and safe.	Customer Experience & Transformation	Deliver	Ongoing
	3.4.2 Explore the development of a framework to build digital equity within the community to prevent digital exclusion and barriers to access to Council's digital platforms that may impact an individual's safety.	Customer Experience & Transformation and Business & Information Technology	Plan, deliver and community build	Medium-term
	3.4.3 Deliver the Customer Experience Strategy to establish a contact-once culture and a better way of handling complaints.	Customer Experience & Transformation	Deliver	Ongoing
	3.4.4 Provide high-quality and digitally secure external-facing websites and online engagement platforms.	Business & Information Technology and Customer Experience & Transformation	Deliver	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.4.5 Deliver accessible and digitally secure online forms for customers.	Customer Experience & Transformation	Deliver	Ongoing
3.4b Ensure Council's social media spaces are safe and enjoyable for the community to engage in	3.4.6 Regularly review Council's Social Media Guidelines to ensure Council is actively encouraging respectful and inclusive contributions and enabling people from all backgrounds feel safe and confident to engage.	Community Relations	Deliver	Medium-term
3.4c Promote and support education, awareness raising and activities to improve online safety and digital security within the community	3.4.7 Provide training, resources and activities at Frankston Libraries and community centres for community groups and individuals to build skills and confidence in digital literacy, with a focus on those most at risk of digital exclusion.	Arts & Culture and Community Strengthening	Deliver and community builder	Medium-term
	3.4.8 Share resources and partner in activities to raise awareness of online safety and digital security risks to encourage the community to educate themselves and others about how to stay safe online and avoid scams.	Arts & Culture, Customer Experience & Transformation and Business & Information Technology	Community builder	Short-term
	3.4.9 Share resources from the eSafety Commissioner for children and young people.	Family Health Support Services and Community Strengthening	Community builder	Short-term

OUTCOME

3 Well planned and liveable communities

STRATEGIC PRIORITY 3.2

Improve access to safe and secure housing

STRATEGIES:

3.5 Collaborate to strengthen access to safe and secure housing and end all forms of homelessness

3.6 Support the safety and wellbeing of people experiencing or at risk of homelessness

STRATEGY 3.5

Collaborate to strengthen access to safe and secure housing and end all forms of homelessness

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.5a Use policy, planning and data to strengthen housing security and prevent homelessness	3.5.1 Develop an Affordable Housing Policy and Action Plan to help facilitate access to safe and secure housing that meets the needs of the community.	City Futures and Development Services	Planner and advocate	Medium-term
	3.5.2 Monitor data on homelessness and local housing needs to build understanding of those who are in most need and to support informed advocacy and initiatives.	City Futures	Planner and advocate	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.5.3 Support the Frankston City Housing Advisory Committee to monitor, advocate and provide advice to Council on local housing needs within Frankston City.	City Futures	Partner and advocate	Ongoing
	3.5.4 Undertake land auditing of government-owned land to identify opportunities to be explored with state government and community housing organisations and inform future advocacy and planning activities.	City Futures	Planner and advocate	Ongoing
	3.5.5 Explore strengthened partnership approaches to advocating for improvements in rooming house operation within Frankston City.	City Futures, Development Services and Safer Communities	Partner and advocate	Short-term
3.5b Advocate for increased investment to support the delivery of homeless services and safe and secure housing that meets community needs	3.5.6 Partner with the Strategic Housing and Homelessness Alliance and Frankston Zero Executive Group to advocate to state government for increased investment into homelessness services and social housing in Frankston City.	City Futures	Partner and advocate	Ongoing
	3.5.7 Develop a formal advocacy position on social and affordable housing and homelessness.	City Futures and Community Relations	Advocate	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.5.8 Support the Youth2 Alliance advocacy campaign for youth crisis accommodation and a youth foyer, and other advocacy campaigns as appropriate.	Community Strengthening and City Futures	Partner and advocate	Ongoing
3.5c Collaborate to raise awareness and strengthen pathways into safe and secure housing	3.5.9 Collaborate with the Frankston City Strategic Housing and Homelessness Alliance to raise awareness of homelessness and drive new initiatives for strengthening pathways into housing.	City Futures	Partner and advocate	Ongoing
	3.5.10 Collaborate with the Frankston Zero Executive Group to raise awareness of local service system needs to support rough sleepers into safe and secure housing.	City Futures	Partner and community builder	Ongoing
	3.5.11 Partner with the South East Regional Local Government Homelessness and Social Housing Charter Group to raise awareness of the region's housing needs and facilitate opportunities for increased supply of social and affordable housing.	City Futures	Partner and advocate	Ongoing
	3.5.12 Strengthen relationships with Chisholm, Monash University, Peninsula Health and local businesses to build awareness of student and key worker accommodation needs and advocate for appropriate housing.	City Futures	Partner and advocate	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.513 Partner with peak bodies, services and community groups to undertake education and awareness raising campaigns to change perceptions and attitudes about homelessness and build support for social housing, in consultation with people who have a lived experience of homelessness.	City Futures	Partner and advocate	Short-term

STRATEGY 3.6

Support the safety and wellbeing of people experiencing or at risk of homelessness

INITIATIVES	WHAT WE'LL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
3.6a Lead a whole-of-council response to homelessness	3.6.1 Develop a homelessness protocol to assist council staff and the community in responding to rough sleeping.	City Futures	Employer, deliver and partner	Short-term
	3.6.2 Be proactive in referring rough sleepers to assertive outreach services via Frankston Zero for the provision of homelessness services and support.	Safer Communities	Partner and community builder	Ongoing
	3.6.3 Deliver education and awareness to council staff and the community on the homelessness protocol, Frankston Zero referral pathway model and on the causes and impacts of homelessness.	City Futures	Employer and community builder	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.6.4 Share information on how to access assistance and support services through council websites, libraries and community centres.	City Futures, Arts & Culture and Community Strengthening	Community builder	Ongoing
3.6b Collaborate to support a coordinated service system response to rough sleeping and homelessness	3.6.5 Partner with specialist homelessness services and other agencies on the Frankston Zero initiative to deliver and improved service systems response to providing assertive outreach and supporting rough sleepers into safe and secure housing.	City Futures	Partner and advocate	Ongoing
	3.6.7 Coordinate the Frankston City Strategic Housing and Homelessness Alliance to bring together all tiers of government and key agencies to drive new initiatives for ending homelessness in Frankston City.	City Futures	Partner	Ongoing
	3.6.8 Collaborate with the Frankston Zero Executive Group to identify service system improvements for supporting rough sleepers into safe and secure housing.	City Futures	Partner	Ongoing
	3.6.9 Support the collection of real time data on rough sleeping through the Frankston Zero By-Name-List to improve coordinated individual support and track change over time.	City Futures	Partner	Ongoing

INITIATIVES	WHAT WE'LL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	3.6.10 Coordinate the Frankston Zero Hot Spots Group to improve service coordination between Council and assertive outreach services, share information and create opportunities for collaboration.	City Futures	Partner and deliver	Ongoing
3.6c Support individuals and families experiencing hardship to help prevent homelessness	3.6.11 Regularly review and update the Hardship Policy to ensure the provision of relief to individuals who need financial assistance is responsive to changing community needs, economic climate and housing market conditions.	Financial & Integrated Planning	Planner, deliver and community builder	Ongoing
	3.6.12 Promote and support the provision of food, showers, health services and other supports for people experiencing homelessness.	Safer Communities, Community Strengthening and Family Health Support Services	Community builder	Ongoing
	6.4.13 Promote low and no cost inclusive events, recreation and activities in parks and public spaces.	Arts & Culture, Family Health Support Services and Community Strengthening	Community builder	Ongoing

OUTCOME

4 Collaboration, innovation and empowerment

STRATEGIC PRIORITY 4.1

Strengthening leadership, partnerships and community empowerment

STRATEGIES:

- 4.1 Build strategic partnerships to strengthen collaboration and coordinated approaches to safer communities
- 4.2 Empower the community through safe and inclusive community engagement, co-design and Aboriginal self-determination
- 4.3 Lead a safe, equitable and inclusive organisational culture where all staff, volunteers and customers feel safe, respected and valued

STRATEGY 4.1

Build strategic partnerships to strengthen collaboration and coordinated approaches to safer communities

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
4.1a Build and maintain multi-agency partnerships to foster collaboration on local issues impacting safer communities	4.1.1 Support and actively participate in the Local Safety Committee to enable collaboration on initiatives, advocacy and activities to prevent crime and improve perception of safety.	Safer Communities	Partner and community builder	Ongoing
	4.1.2 Support and actively participate in the Municipal Emergency Management Committee to collaborate on arrangements for how the community can plan for, respond to and recover from emergencies.	Safer Communities	Partner and deliver	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	4.1.3 Explore and participate in multi-stakeholder youth crime prevention partnerships to support young people.	Community Strengthening	Partner and community builder	Short-term
4.1b Share knowledge and evidence-based research to drive service system improvements and coordinated harm and crime prevention initiatives	4.1.5 Build and share quantitative and qualitative data to enable: identification of the community’s safety concerns; intersectional analysis of demographic data to understand the diversity of experiences and perceptions of safety; and evidence-informed planning, advocacy and grant applications.	Safer Communities and City Futures	Planner	Medium-term
	4.1.6 Partner with the Local Safety Committee to monitor and analyse crime and wellbeing statistics to build knowledge and understanding of local community safety issues and hot spots.	Safer Communities and City Futures	Partner and place manager	Medium-term
	4.1.7 Partner with the Municipal Emergency Management Planning Committee to monitor and analyse data to support inclusive emergency management and recovery.	Safer Communities	Partner and planner	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	4.1.8 Share community safety data on Council’s website, publications and Transparency Hub to inform the community of what is being delivered to help improve safety and perceptions of safety.	Safer Communities and Customer Experience & Transformation	Deliver and community builder	Medium-term
4.1c Lead a whole-of-council approach to safer communities to enable innovative and collaborative initiatives that balance outcomes of amenity, inclusion, safety and city vibrancy	4.1.9 Lead collaborative partnerships across Council to promote a whole-of-council approach to safer communities to oversee the implementation of this strategy and ensure alignment across plans and service initiatives.	Safer Communities	Planner and deliver	Short-term
	4.1.10 Work collaboratively to explore effective communications methods to improve community confidence and perceptions of safety.	Safer Communities and Community Relations	Community builder	Medium-term

STRATEGY 4.2 Empower the community through safe and inclusive community engagement, co-design and Aboriginal self-determination				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
4.2a Create opportunities for the community to actively contribute to planning processes and decisions that affect them	4.2.1 Regularly review the Community Engagement Framework and Engage Frankston online engagement platform to drive continuous improvement of inclusive community engagement practices, enabling the community to have their say on key Council policies, programs and decisions that impact them.	Community Relations	Community builder	Ongoing
	4.2.2 Coordinate the Mini Frankston City community panel of local residents to engage and collaborate with Council on key projects and issues to influence decision making, ensuring a diverse mix of voices from all ages, genders, cultures, local areas and backgrounds are represented.	Community Relations	Community builder	Ongoing
	4.2.3 Explore ways to build capability of council staff to meaningfully engage with advisory groups and alliances with lived experience on draft policies, plans and services.	Community Strengthening and Community Relations	Employer and community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
4.2b Empower the community to identify local needs, co-design initiatives and lead change in their local areas to prevent crime and improve perceptions of safety	4.2.4 Explore resources to support Council staff to undertake co-design processes for high impact projects identified as requiring collaborative engagement with diverse communities to ensure Council is delivering culturally safe environments and meeting community needs.	Community Relations and all departments as required	Community builder	Medium-term
	4.2.5 Explore opportunities to apply for government grants to support local communities to design and lead innovative initiatives to address the causes of crime and improve perceptions of safety, such as the Department of Justice grants.	Safer Communities, City Futures and Community Strengthening	Community builder	Medium-term
	4.2.6 Provide community grants to fund community-led initiatives that respond to local needs and provide support.	Community Strengthening	Deliver and community builder	Ongoing
4.2c Collaborate with Aboriginal and Torres Strait Islander peoples and Traditional Owners to support and promote Aboriginal-led action and Aboriginal self-determination	4.2.7 Partner with the Bunurong Land Council and Traditional Owners to embed Aboriginal cultural values, voices, knowledge and recognition into Council's work.	All departments	Partner	Ongoing
	4.2.8 Seek guidance from the Victorian Aboriginal and Local Government Strategy in supporting and promoting the roadmap towards Aboriginal self-determination.	All departments	Partner and community builder	Ongoing

STRATEGY 4.3				
Lead a safe, equitable and inclusive organisational culture where all staff, volunteers and customers feel safe, respected and valued				
INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
4.3a Embed inclusive practice into organisational culture.	4.3.1 Model inclusive leadership and champion diversity and inclusion at all of levels of the organisation to ensure a safe and equitable culture that is free from discrimination.	All departments	Employer	Ongoing
	4.3.2 Resource the Diversity & Inclusion Group to promote innovative ideas to enact diversity and inclusion within Council’s policies, programs and services.	People & Culture	Employer and community builder	Ongoing
	4.3.3 Deliver professional development and training for council staff and volunteers to enable a culturally competent, informed and proactive workforce that promotes and supports safer communities by being knowledgeable and responsive to the lived experiences of diverse communities and confident in using inclusive language.	People & Culture	Employer	Ongoing
	4.3.4 Explore opportunities to benchmark inclusive practice against evidence-based frameworks, like the Rainbow Tick Accreditation.	People & Culture, Diversity & Inclusion Group	Community builder	Medium-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
4.3b Create culturally safe, inclusive and welcoming services and facilities through policy, procedures and process design	4.3.5 Deliver the Customer Experience Strategy and implement the Customer Service Promise to deliver continuous improvement in the delivery of accessible, respectful and clear communication and services.	Customer Experience & Transformation	Deliver	Ongoing
	4.3.6 Implement and regularly review the Gender Equality Action Plan, conduct workplace gender audits and monitor gender equity measures to ensure a gender equitable and safe workforce.	People & Culture	Employer and deliver	Ongoing
	4.3.7 Through the Gender Equality Action Plan, ensure that recruitment, on-boarding processes, retention and career progression procedures are welcoming, inclusive, accessible and culturally safe.	People & Culture	Employer	Ongoing
	4.3.8 Complete Gender Impact Assessments when developing or reviewing policies, programs or services that directly impact the public to ensure Council's policies, services, programs and facilities are equitable, safe and inclusive for people of all genders.	All departments	Planner and community builder	Short-term

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	4.3.9 Explore the use of an Inclusive Practices Guide to provide information, resources and guidance on working effectively with diverse communities, including information about intersectionality and practical skills and knowledge.	People & Culture and Diversity & Inclusion Group	Community builder	Medium-term
4.3c Strive for internal and external communications to be culturally safe, inclusive and welcoming	4.3.10 Regularly review and update Council's communications policies and guidelines to improve accessibility and inclusion of information provision.	Community Relations	Deliver	Ongoing
	4.3.11 Provide all information and publications for the community in clear and plain language with all critical information made available in the most-needed languages, when required, and include images that reflect the diversity of the community.	All departments	Community builder	Short-term
	4.3.12 Ensure Council's digital platforms meet Website Content Accessibility Guidelines to support their use by diverse communities, including people with disability.	Customer Experience & Transformation	Deliver	Ongoing
4.3d Continue Council's commitment to creating and maintaining child safe environments	4.3.13 Implement the Victorian Child Safe Standards and Child Safety and Wellbeing Policy.	All departments	Deliver	Ongoing
	4.3.14 Enable all staff and volunteers to complete mandatory Child Safety training and maintain a current working with children check.	People & Culture	Deliver	Ongoing

INITIATIVES	WHAT WE WILL DO	COUNCIL LEAD	OUR ROLE	IMPLEMENTATION TIME FRAME
	4.1.15 Implement measures to ensure organisations and community groups utilising Council-owned facilities understand and are meeting their child safety obligations including, where relevant, compliance with the Child Safe Standards.	People & Culture	Deliver	Ongoing

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Key definitions

CALD

Acronym for Culturally and Linguistically Diverse: a broad term that is most often used to refer to those people from non-English speaking backgrounds, born outside of Australia and whose first language is not English.

CCTV

Acronym for Closed Circuit Television, used for surveillance.

Community safety

A situation in which people, individually and collectively, are sufficiently free from a range of real and perceived risks centring on crime and related misbehaviour, and can lead a normal cultural, social and economic life.²¹

CPTED

Acronym for Crime Prevention through Environmental Design, used in urban design.

Criminal Incident

A criminal event that has occurred on a single date and at one location. It may include multiple offences, alleged offenders and/or victims.

Crime prevention

Strategies and measures that seek to reduce the risk of crimes occurring, and their potential harmful effects on individuals and society, including fear of crime, by intervening to influence their multiple causes.²²

Diversity

Describes variation between people in terms of their gender identity, ability, age, physical characteristics, culture, religion or spirituality, migrant or refugee background, language, values, sexual orientation, education, socio-economic background and/or life experiences.

Equality

All people are given the same resources or opportunities.

Equity

Recognises that each person has different circumstances and requires a different amount of resources and opportunities to reach an equal outcome.

Fair

Being treated in a way that is free from bias, dishonesty and injustice.

Family violence

An act of violence predominantly experienced by women and children, however people of all genders and all ages can experience family violence.

Gender

Relates to a person's sense of self and how they feel, that may be a woman, man, both or neither.

Gender Impact Assessment

Legislative requirement to ensure gender is considered in the planning phase of a new or updated policy, service or program so it can address gender inequality.

Gendered violence

A term that describes any harmful act directed toward someone based on their gender. Women are disproportionately harmed by gender-based violence.

Inclusion

The outcome when a diversity of people feel, and are valued and respected, have access to opportunities and resources, are able to contribute and feel a sense of belonging.

Intersectionality

Considers the different attributes of a person's identity and how these may overlap to compound discrimination and marginalisation.

LGBTQIA+

An inclusive term to collectively refer to people who are lesbian, gay, bisexual, trans and gender diverse, queer (or questioning), intersex, asexual and more. It includes people of all genders and sexualities.

Primary prevention

Preventing an issue before it occurs.

Safer communities

A broad term encompassing community safety and crime prevention, used to describe safe, fair and inclusive environments where everyone has the right to go about their daily activities without fear, or risk of harm or injury.

Sex

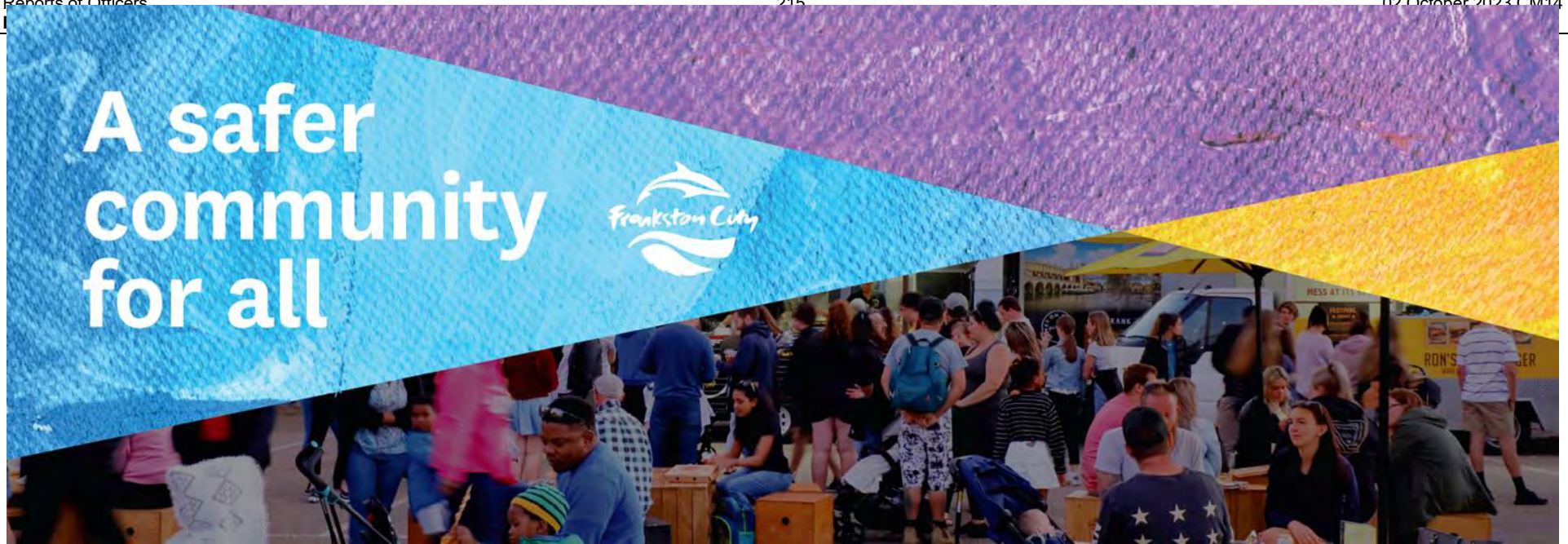
Sex refers to a person's biological sex characteristics, historically understood as either female or male. Some people are born with natural variations to sex characteristics

Sexual orientation

Sexual orientation refers to who people are attracted to romantically and/or sexually.

References

- ¹ National Crime Prevention Framework. 2012. Special reports no. Canberra: Australian Institute of Criminology. <https://www.aic.gov.au/publications/special/special>
- ² Australian Institute of Criminology (AIC) 2012. *National Crime Prevention Framework*, Australian Institute of Criminology, Canberra
- ³ Lee M, Wickes R and Jackson J 2020. Social Cohesion and Pro-Social Responses to Perceptions of Crime – Victorian report, University of Sydney, Sydney.
- ⁴ Ziersch A, Baum F, MacDougall C & Putland C 2004. Neighbourhood life and social capital: the implications for health, Social Science & Medicine
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- ⁸ Australian Bureau of Statistics, Disability and Violence - In Focus: Crime and Justice Statistics Disability and violence - April 2021
- ⁹ Morgan, A, Boxall, H, & Anderson, J 2012. Effective crime prevention interventions for implementation by local government, Australian Institute of Criminology
- ¹⁰ Australian Human Rights Commission (AHRC) 2014. Good practice, good business: A quick guide to Australian discrimination laws, AHRC, Sydney.
- ¹¹ Lee M, Wickes R and Jackson J 2020. Social Cohesion and Pro-Social Responses to Perceptions of Crime – Victorian report, University of Sydney, Sydney.
- ¹² VicHealth 2017. Violence against women in Australia An overview of research and approaches to primary prevention VicHealth, Carlton South
- ¹³ Department of Premier and Cabinet 2016. Ending Family Violence: Victoria's Plan for Change, Department of Premier and Cabinet, Victoria
- ¹⁴ VicHealth 2004. The health costs of violence: Measuring the burden of disease caused by intimate partner violence VicHealth, Carlton South
- ¹⁵ Victorian Commission for Gambling and Liquor Regulation, current Victorian licences by region as of 31/07/2022
- ¹⁶ Australian Urban Observatory, June 2023
- ¹⁷ Dowling, N. A., Ewin, C., Youssef, G. J., Merkouris, S. S., Suomi, A., Thomas, S. A., & Jackson, A. C. 2018. Problem gambling and family violence: Findings from a population-representative study. *Journal of Behavioral Addictions*, Vol. 7, No. 3, pp. 806-813.
- ¹⁸ Wass, S 2020. Creating safe and inclusive public spaces for women, Women's Health East, Doncaster East.
- ¹⁹ Australian Institute of Criminology (AIC) 2008. Homeless people: their risk of victimisation. *AI Crime reduction matters* No. 66, AIC, Canberra
- ²⁰ Department of Human Services 2019. Every story counts, Workplace Inclusion and Diversity Strategy 2019-2023
- ²¹ Law Insider Dictionary, www.lawinsider.com/dictionary
- ²² 2012, *National Crime Prevention Framework*. Special Reports no. Canberra: Australian Institute of Criminology.



Frankston City Safer Communities Policy and Strategy

Overview of community engagement outcomes and crime statistics analysis

Acknowledgement of Country



Frankston City Council acknowledges the Bunurong people of the Kulin Nation as the Traditional Custodians of the lands and waters in and around Frankston City, and value and recognise local Aboriginal and Torres Strait Islander cultures, heritage and connection to land as a proud part of a shared identity for Frankston City.

Council pays respect to Elders past and present and recognises their importance in maintaining knowledge, traditions and culture in our community.

Council also respectfully acknowledges the Bunurong Land Council as the Registered Aboriginal Party responsible for managing the Aboriginal cultural heritage of the land and waters where Frankston City Council is situated.



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- Reducing homelessness
- Safe and inclusive communities
- Community vision

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- Sense of community
- Perceptions of safety

- Slide 37: Gender data Snapshot

Introduction



The City Futures Department undertook a community engagement process in 2022 to inform the development of Council's 10-year Safer Communities Policy and Strategy.

This engagement was conducted as an open community consultation process to seek a diverse range of experiences of safety and to hear the community's vision and priorities for a safer municipality.

The consultation involved a range of methods including surveys, online workshops, social media, community pop-ups and a community panel. The results of this process have been analysed alongside research and local crime statistics.

The following provides an overview of the main findings and outcomes.

Work completed

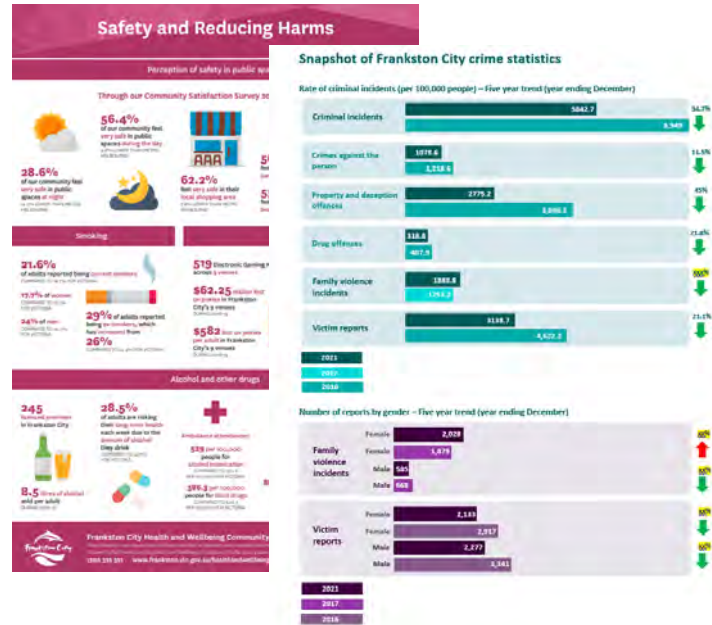
Research, data analysis and engagement



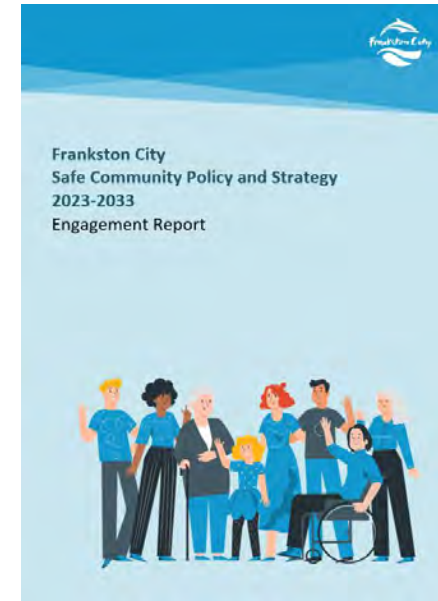
Discussion Paper



Data analysis



Engagement



Community engagement

Based on six discussion topics



Topic 1
Safe and resilient communities

Building community resilience to risks and threats like natural disasters and public health emergencies

Topic 2
Safe public places and spaces

Creating safe public spaces through urban design and placemaking

Topic 3
Harm reduction

Creating safe communities to reduce harms from alcohol, drugs, gambling, road trauma, violence and crime

Topic 4
Safe and respectful relationships

Building partnerships to prevent family violence, violence against women and elder abuse

Topic 5
Reducing homelessness

Building partnerships to reduce and prevent homelessness and support equitable access to safe, secure and affordable housing

Topic 6
Safe and inclusive communities

Creating inclusive and well connected communities where everyone feels welcome

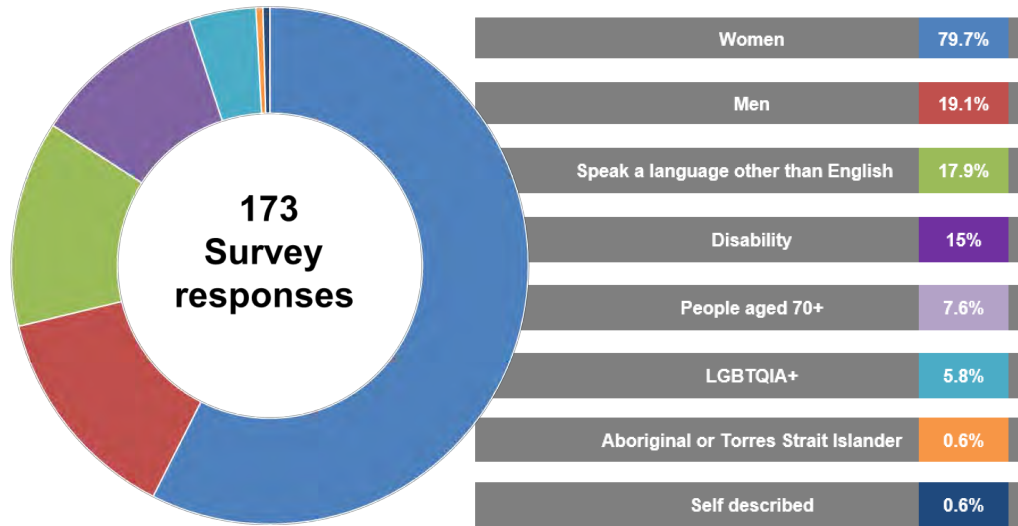
Who we spoke to

Broad community consultation

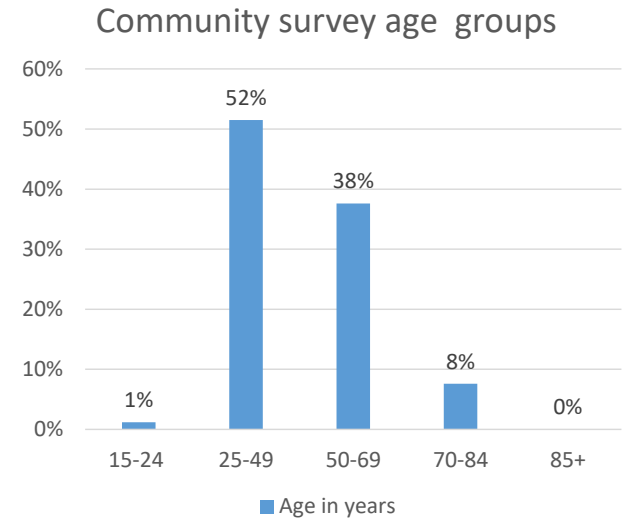
ENGAGEMENT TYPE	Engagement platform	Community survey	Targeted workshops	Community panel	Events	Community pop-ups	Social media
PARTICIPANTS	1,016 unique visitors	173 responses	50+ people	9 people	20+ people	100+ people	1,296 engagements 71 comments
ACTIVITIES / DETAILS	<ul style="list-style-type: none"> Online survey Community services online survey Discussion Paper Infographics 	<p>Online</p> <ul style="list-style-type: none"> Engage Frankston <p>Hardcopies</p> <ul style="list-style-type: none"> Libraries Customer Services <p>Other options</p> <ul style="list-style-type: none"> Mailed by post Telephone interview 	<ul style="list-style-type: none"> Disability Access and Inclusion Committee Youth Council Positive Ageing Ambassadors LGBTQIA+ Collaborative Local Safety Committee Langwarrin Mosque 	<ul style="list-style-type: none"> Lyrebird Community Centre Key issues Actions Vision 	<ul style="list-style-type: none"> Wear It Purple, LGBTQI+ youth event 	<ul style="list-style-type: none"> Wells Street Plaza, Frankston's City Centre Sandfield Reserve, Carrum Downs 	<ul style="list-style-type: none"> 3 Facebook posts
PLANNED ACTIVITIES THAT DIDN'T PROCEED			<ul style="list-style-type: none"> Chinese Seniors Group Nairn Marr Djambana 		<ul style="list-style-type: none"> Mayor's Picnic 		

Who we spoke to

Community survey demographics



Additional targeted surveys	Completed
Community service organisations	9
LGBTQIA+	8
Culturally and linguistically diverse	3
TOTAL	20



Community survey - local area of residence

- 31.8% Frankston
- 19.1% Frankston South
- 14.5% Seaford
- 12.1% Langwarrin
- 6.4% Karingal
- 5.8% Carrum Downs
- 4.1% Frankston North
- 2.9% Sandhurst
- 1.7% Skye
- 1.2% Other
- 0.6% Langwarrin South

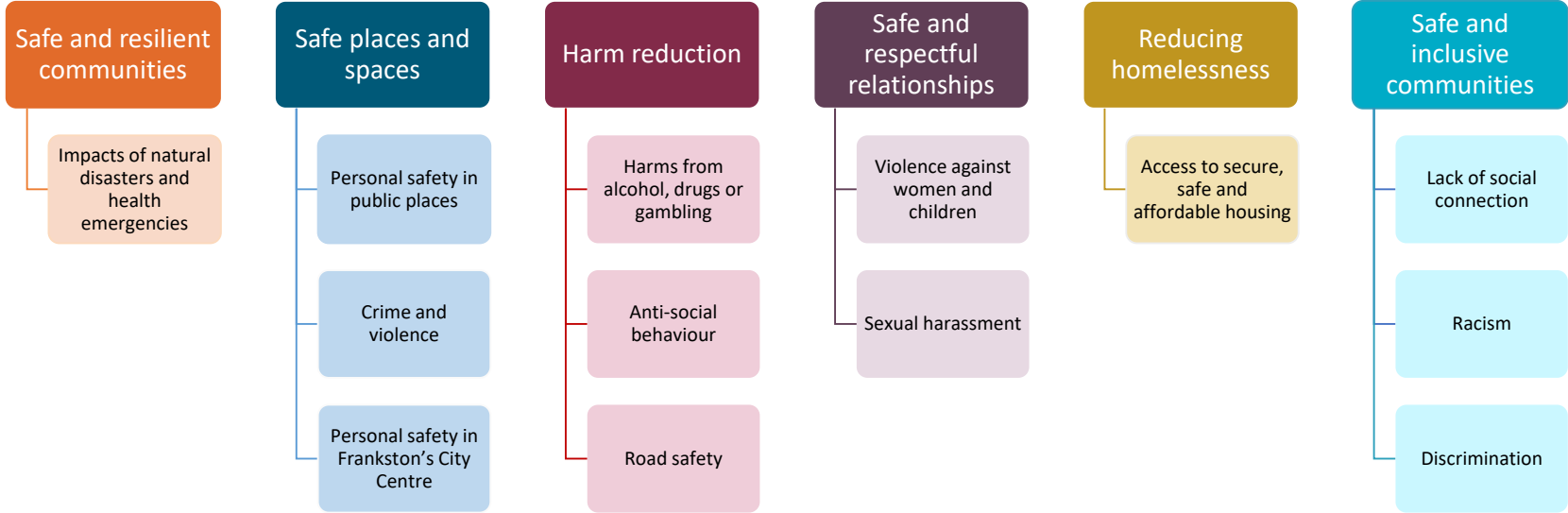
What we've learnt so far

Overview



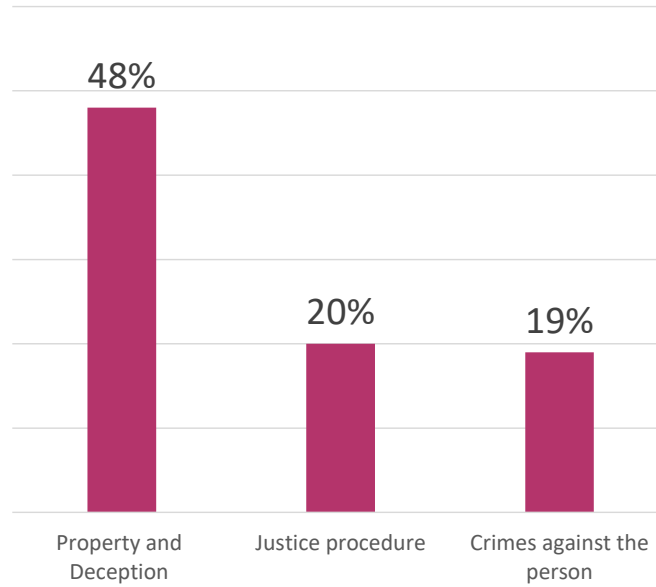
What we have learnt so far

The community's top concerns

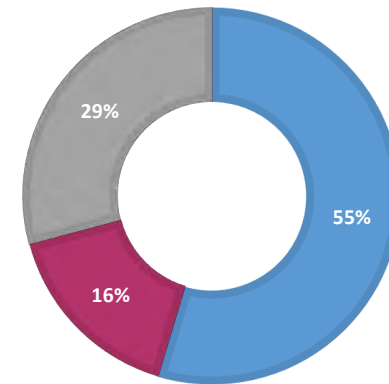


Criminal Incidents

Rates are falling, but still amongst the highest in Metro Melbourne



- Private dwelling
- Frontyard driveway
- Street/footpath

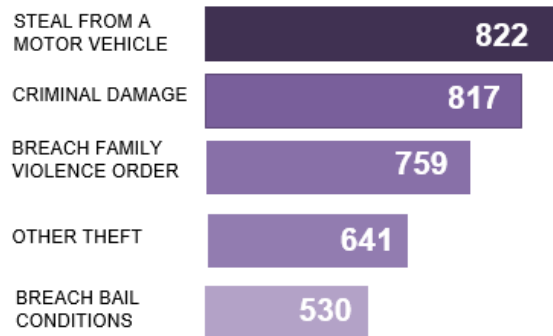


Criminal Incidents

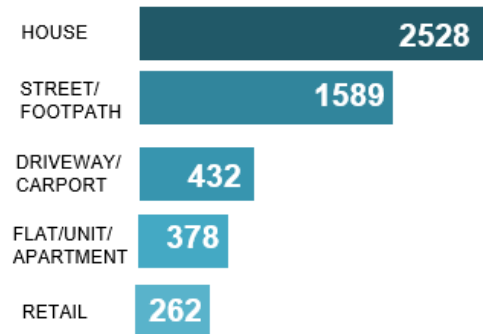
Top offences



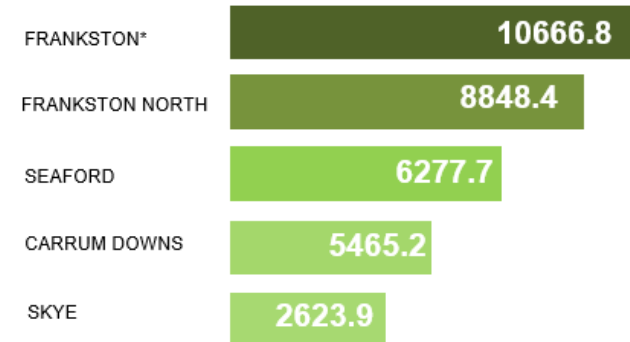
Top 5 offences



Top 5 locations types



Top 5 suburbs – rate/ 100,000



*Includes Frankston Central, Frankston Heights and Karingal

All of these rates are down from the previous year!



Victim reports

Declining 5 year trend, but still higher than average

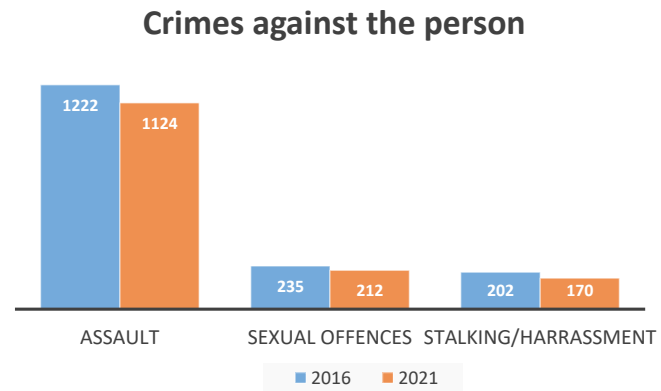
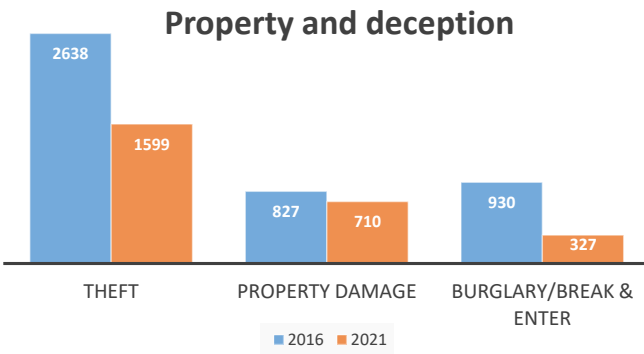
10th

highest rate in Metro Melb.

- Decreasing at a faster rate than average
- Majority of reports were for property and deceptions
- Majority of victims were 25-34 years
- Majority of victims were male

Property and deception reports in 2021
2828

Crimes against the person reports in 2021
1653



What makes people feel safe?



What the community does to help people feel safer

Community survey	
Well used community facilities	50.3%
Well used local shops	49.7%
Neighbours know each other	46.8%
Well maintained open space	46.8%
Local communities connected on social media	39.9%
Neighbours stop and chat	37.0%
Good visibility in the street	36.4%
Neighbours help each other	33.5%

Actions Council can take to make Frankston City safer



Topic 1 Safe and resilient communities



Community engagement

- Impacts of natural disasters and public health emergencies are a high priority for people with a disability
- Main concerns are around the ability to get help during emergency events
- Safety of vulnerable people during extreme weather events is also important
- The Community Panel identified Council should take action on climate change such as design of climate resistant buildings and open spaces

Main safety concerns identified through the community survey

1. Safety of vulnerable people (58%)
2. Extreme weather events, like storms and heatwaves (58%)
3. Long-term social and economic impacts (50%)
4. Safety of home during and after an emergency (43%)
5. Safety of family (42%)

Safety rating of emergency events and resilience in local areas

Very unsafe		Safe		Very safe
1	2	3	4	5
7.6%	17.5%	50%	18.6%	6.4%

Topic 1

Safe and resilient communities



Actions Council can take

Disability Access and Inclusion

- Provision of disaster/emergency information for people with a disability (consider lack of internet and phone lines)
- Register of people with a disability for welfare checks in an emergency/disaster
- Beacon technology to transmit signals to smart devices

LGBTQIA+

- Emergency relief centres need to be inclusive, safe and respectful of diverse communities
- Review emergency management practices and processes
- Establish climate change networks to increase capacity and knowledge in the community

Community panel workshop

- Sustainability workshops, tree planting and rain gardens
- Infrastructure and grants to support water storage
- Improved communication and support from Council during emergencies
- Improved planning to address climate change
- Alternative channels to alert of emergencies

Topic 2 Safe public places and spaces



Community engagement

- Personal safety in public places rated as top issue across all engagement activities
- Feeling safe in public spaces during both the day and night is a common theme
- Lighting, graffiti and cleanliness all identified as impacting perceptions of safety

Community survey top 5 safety concerns

1. Personal safety at night (85%)
2. Hoon driving (71%)
3. Inadequate lighting at night (60%)
4. Personal safety in parks and reserves (58%)
5. Vandalism / graffiti (56%)

Safety rating of public spaces in local areas

Very unsafe		Safe		Very safe
1	2	3	4	5
7%	33%	45%	11%	4%

Topic 2

Safe public places and spaces



Targeted conversations

Young people

- Experience harassment in public places
- Negative perceptions of safety in specific public places such as in the city centre, train stations and public toilets

Older people

- Safety getting to public places - road and pedestrian safety
- Dementia safe cities increase safety

People with a disability

- Experience discrimination

LGBTQIA+

- Antisocial behaviour and harassment from drug and alcohol affected people
- Real and perceived physical safety when moving around in public places, businesses, public toilets
- Online safety
- Security and hotel staff not trained in managing discrimination

Topic 2

Safe public places and spaces



Actions Council can take

Disability Access and Inclusion Committee

- Universal design to improve accessibility for all
- Programs with volunteers to support people accessing local shops, public transport and participating in the community
- Address social discrimination experienced and educate people on differences in behaviour due to disabilities – this can often be misinterpreted
- Ensuring accessibility at all events and festivals including sufficient public toilets
- Support youth unemployment
- Use colours in wayfinding
- Use volunteers and charitable organisations to provide increased presence in public places

Community Panel workshop

- Improved lighting and CCTV– particularly in areas with known occurrence of anti-social behaviours
- Improved reporting processes to action general cleanliness and maintenance
- Rails and bollards around parks to stop vehicles entering
- Advocate to State Govt to action annual maintenance on major roads and arterials

Youth Council

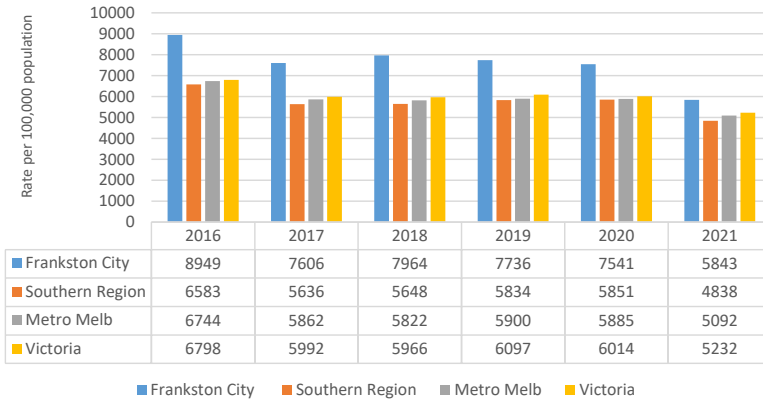
- Measures to improve safety in public toilets, bathrooms and Frankston City at night
- Use technology (e.g. phone app) to find nearest police patrol to get help quickly
- Subsidised safety equipment for young people
- Promote places people feel safe online

Topic 2 Safe public places and spaces



Criminal Incidents 5 year trend

Year ending December 2021



- Frankston City criminal incident rate has been higher than average over the past 5 years, but has declined at a faster rate
- Property and deception offences account for nearly half of all criminal incidents
- Crimes against the person are declining at a slower rate than other offences

Top 5 offences

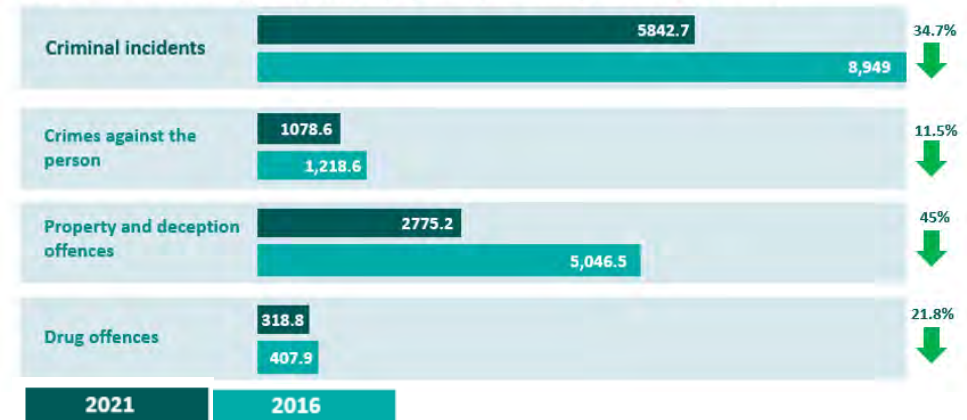
1. Steal from a motor car
2. Criminal damage
3. Breach family violence order
4. Other theft
5. Breach bail conditions

ALL ARE HIGHER THAN THE VICTORIAN AVERAGE EXCEPT FOR 'OTHER THEFT'

8,358
CRIMINAL INCIDENTS
IN 2021

3,932
MAJORITY OF CRIMINAL
INCIDENTS OCCUR
IN A RESIDENTIAL
LOCATION

Rate of criminal incidents (per 100,000 people) – Five year trend (year ending December)



Topic 3 Harm reduction



Community engagement

- Over half of community survey respondents (59%) rated their local area as unsafe or very unsafe
- Harm reduction ranked as second highest priority by the community
- Antisocial behaviour such as monkey bikes, hooning and drinking
- Harms from alcohol and other drugs is of concern to young people, the LGBTQI+ community and community service organisations
- Road safety is ranked as a high priority by older people
- The Community Satisfaction Survey identified harm from drugs and alcohol as the most common reason for people not feeling safe in public places

Community survey top 5 safety concerns

1. Harm from drug use (78%)
2. Crime (72%)
3. Violence (66%)
4. Risky alcohol use (64%)
5. Road safety for pedestrians (47%)

Safety rating of harms from alcohol, drugs, gambling, road trauma, violence and crime in local areas

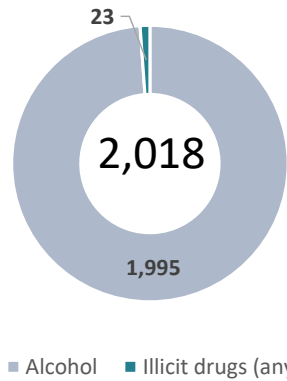
Very unsafe		Safe		Very safe
1	2	3	4	5
13.9%	45.1%	31.8%	6.9%	2.3%

Topic 3 Harm reduction



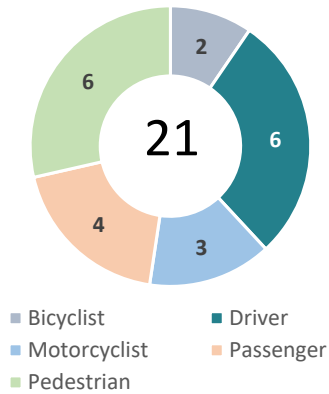
Deaths related to alcohol and illicit drugs 2011-2020

AODstats by Turning Point



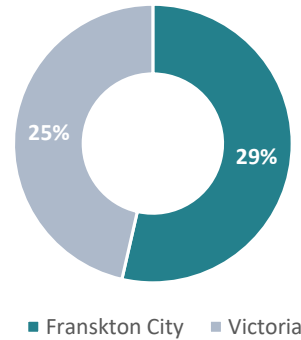
TAC fatalities 2016 – 2021

TAC Transport Accident Commission



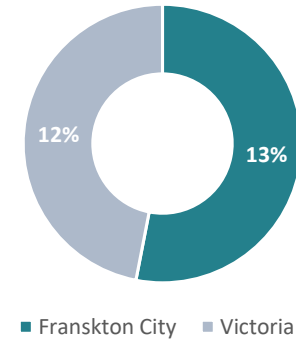
Lifetime risk of harm from alcohol (weekly)

Victorian Population Health Survey, 2017



Risk of alcohol-related injury from a single occasion of drinking (weekly)

Victorian Population Health Survey, 2017



Topic 3

Harm reduction



Targeted conversations – main safety concerns

Community panel workshop

- Home safety / break-ins
- Neighbourhood Safety
- Crime prevention
- Traffic Speed

Youth Council

- People use public toilets to take drugs
- Teen substance abuse / drug abuse common at school
- Attitudes towards alcohol encourage young people to drink too much
- Drink driving

LGBTQIA+

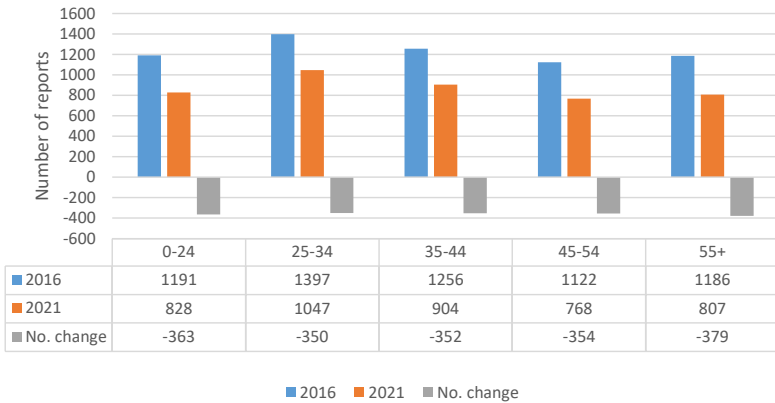
- Dangerous people are around, a lot on drugs
- Drug and alcohol affected people at Frankston Train Station harass others
- Police don't take enough action to stop people on drugs
- Alcohol and other drug use can be a symptom of other issues and be a coping mechanism – including not feeling safe

Topic 3 Harm reduction

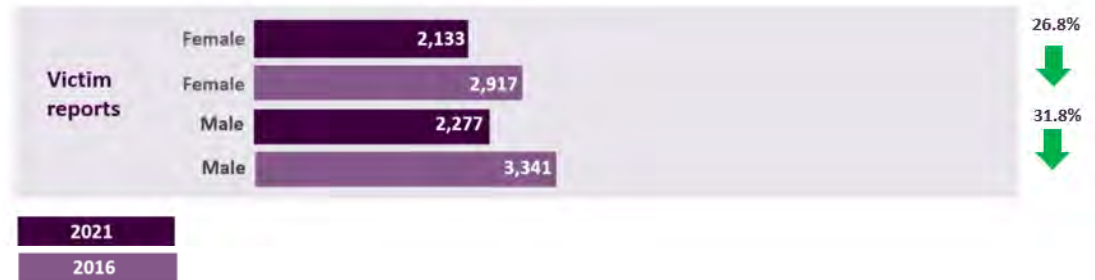


Year ending December

Victim reports 2016–21 by age group, 5 year trend



- Declining trend in the number of victim reports from 2016 to 2021
- People aged 25-34 years have the highest recorded reports
- More male victim reports compared to female, however both have declined since 2016



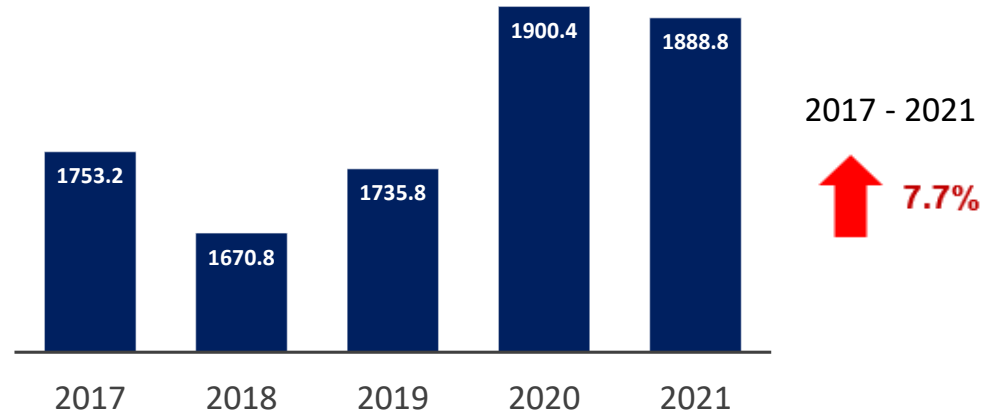
Topic 4 Safe and respectful relationships



Community engagement

- Violence against women and children identified as the third highest priority for the community and as the main safety concern for community services
- High priority for young people particularly in relation to sexual harassment of young women
- Older people also rated this as a safety concern
- The top concerns from the community survey identified:
 - Attitudes and behaviours that condone violence (73%)
 - Sexual assault and harassment (62%)
 - Safety of women and children (61%)
 - Attitudes towards women (61%)
 - Safety of all family members (58%)

Rate of family violence incidents



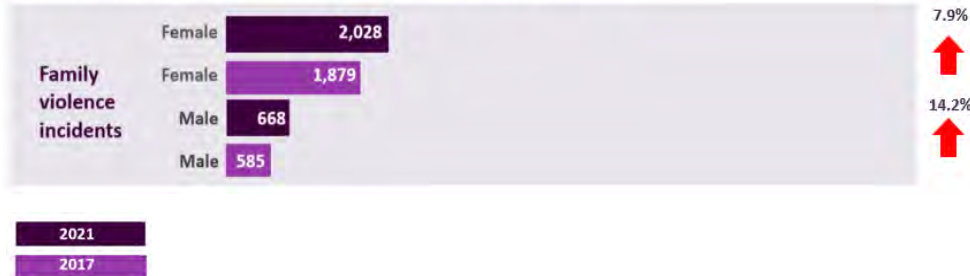
Safety rating of family violence in local areas

Very Unsafe		Safe		Very Safe
1	2	3	4	5
8.7%	26.0%	50.9%	8.7%	5.8%

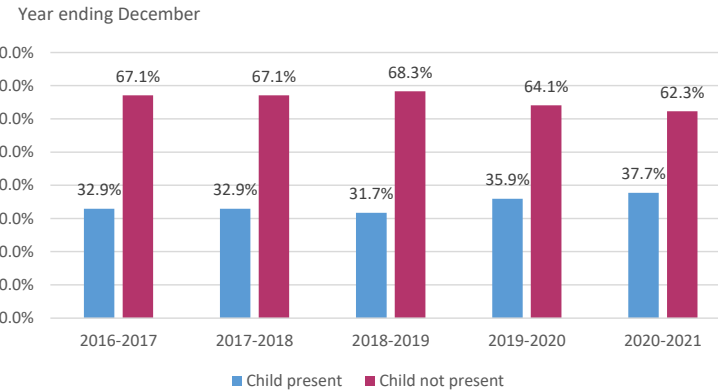


Topic 4 Safe and respectful relationships

Number of reports by gender – Five year trend (year ending December)



Family violence incidents where a child was present 2016 -21



- Frankston City has the highest rate of family violence incidents across all Metropolitan Melbourne
- This rate has been increasing over time, however the increase has been slower than most other LGA's
- Females are three times more likely than males to be affected by family violence
- The majority of Family Violence victims are aged 25-44 years
- The largest increase in incidents have been for people aged 55+ years
- The number of children present at family violence incidents has been increasing over time, however they are recorded as not present in the majority of incidents (62%)



Family Violence victims

Females: **2,028**
Males: **668**

3x

Females more likely to be a victim of family violence



Family Violence perpetrator

Females: **688**
Males: **2,007**

3x

Males more likely to be a perpetrator of family violence

Topic 4

Safe and respectful relationships



Targeted conversations – concerns and actions

Youth Council

- Sexual harassment is a high priority and prevents young people from going to the city centre

LGBTQIA+

- More emphasis in Respectful Relationships curriculum on full spectrums of gender and sexual identities
- Gender Equality kit in every school
- Information for families with gender diverse members
- Raise awareness and educate on rigid gender roles and how this intersects with gender identity and sexuality
- Increased education about the LGBTQIA+ community to the broader population

Positive Ageing

- Family violence prevention education for children and young people

Topic 5 Reducing homelessness

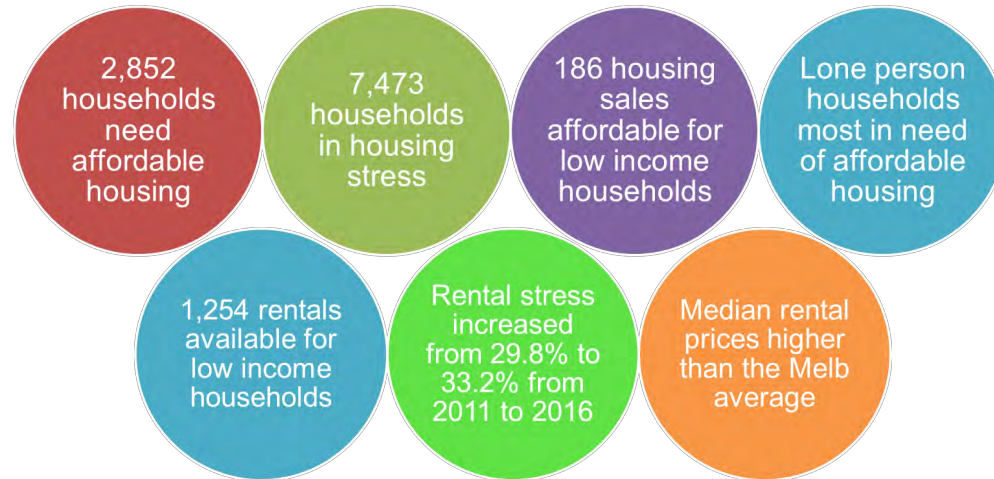


Community engagement

- Access to secure, safe and affordable housing was ranked as a high priority by community service organisations

Top 5 safety concerns from community survey:

1. Access to secure, safe and affordable housing (81%)
2. Knowing where to get help and support for people experiencing homelessness (71%)
3. Personal health and safety of people experiencing homelessness (69%)
4. Access to support services (66%)
5. Negative attitudes towards people experiencing homelessness (59%)



Safety rating of homelessness in local areas

Very Unsafe		Safe		Very Safe
1	2	3	4	5
12.3%	35.1%	36.8%	11.1%	4.7%

Topic 5 Reducing homelessness



TARGETED CONVERSATIONS

Top concerns

LGBTQIA+

- There is a lack of specific housing services that are culturally safe for queer communities
- Young LGBTQIA+ people experience higher rates and risks of becoming unhoused due to rejection from family on the basis of sexual or gender identity

Community panel workshop

- Housing access including affordability and social housing gaps
- There are safety concerns for those who are homeless

Actions Council can take

LGBTQIA+

- Advocate for support for specialist services
- Dedicated LGBTQIA+ Housing service
- Advocated for higher numbers of social and affordable housing

Community panel workshop

- Developer contribution policy

Topic 6 Safe and inclusive communities



Community engagement

- Community services are concerned about the safety of people with a disability, older people and children
- Young people and older people identified harassment of the LGBTQIA+ community
- People with disabilities prioritised discrimination including harassment and access to essential services, amenities and public spaces
- Pop-up consultations identified lack of connection between community services and the community

Community survey rated top 5 concerns:

1. 63% - lack of social connection
2. 46% - racism
3. 43% - discrimination
4. 38% - ageism
5. 37% - lack of trust in the neighbourhood

- 43.5% of adults in Frankston City think that multiculturalism makes life in their area better, which is lower than the Victorian average of 53.4%
- 39.6% of adults in Frankston City feel valued by society, which is lower than the Victorian average of 48.3%

Safety rating of a safe and welcoming community

Very Unsafe		Safe		Very Safe
1	2	3	4	5
5.2%	28.5%	45.4%	13.9%	6.9%

Topic 6

Safe and inclusive communities



Targeted conversations

Community panel workshop

- Online safety
- Lack of social connection for older people; activities are only available 10am – 5pm
- Racism

LGBTQIA+

- Real and perceived safety concerns prohibit LGBTQIA+ communities from feeling safe enough to join in

Actions Council can take

Community panel workshop

- Encourage affordable/free activities for older people
- Provide events outside the CBD
- Improve access to events
- Share information about supports available; promote services through rates notices
- Cultural events and activities to provide opportunities for people mix
- A central place for people to connect and get information
- Provide information (e-news) in a variety of languages
- Education to enable people to evaluate information credibility

Disability Access and Inclusion

- Address social discrimination and peoples attitudes towards diverse communities

LGBTQIA+

- Free capacity building training for businesses and services locally
- LGBTQIA+ exclusivity training for local government staff
- Council to get Rainbow Tick accreditation
- Increase visibility through events and training in the community
- Formal social networks / peer support groups and local opportunities

What does a safe community look and feel like?

Community Vision

Across all engagement activities the main themes for a safe community are:



Community quotes:

Open spaces, lots of lighting, positive atmosphere

One in which people can share thoughts and ideas openly

People know their neighbours and community

Kind, heart-warming and helping

People looking after each other

Rejuvenated city

Where one can live in peace in a connected neighbourhood and can move about in Frankston safely.

A community that feels ownership over the area and as such takes care and respects those and the things within

When I can walk alone around Frankston and or surrounding areas - and feel safe to do so - ALONE!

A place where everyone feels safe to be themselves both at home and in the community/in public

Sense of community

Annual Community Satisfaction Survey 2022



- Face to face interviews with 803 households completing the survey
- Overall there is a relatively strong sense of community in Frankston City
- On average results indicate strong agreement that Frankston City is:
 - Age-friendly 65.9%
 - Child-friendly 65.2%
 - Could turn to neighbours for help 64.1%
 - Welcoming and supportive of diverse cultures 58.8%
 - Accessible and inclusive for people with a disability 58.8%
 - Vibrant, accessible and engaging community 59.8%

7.3% of people did not agree with the statement 'I feel part of the local community'

Increase of 3.9% in agreement that they could turn to neighbours for help

People in Frankston North have a lower sense of community compared to the other suburbs

Adults aged 35-44 years, older adults (75+ years) and people from a multilingual household feel part of the local community at a higher than average rate

Perceptions of safety in Frankston City

Annual Community Satisfaction Survey 2022



Perception of safety in public areas	Increased by an average of 4.2%
Perception of safety in the day versus night	5.1% feel unsafe during the day versus 20.3% at night
Feeling safe during the day	76.6% feel very safe in public spaces during the day compared to 70.4% in 2021
Feeling safe at night	38.3% feel very safe in public spaces at night compared to 28.4% in 2021
Feeling safe in and around your local shopping centre	66.8% feel very safe in their local shopping centre compared to 62.2% in 2021
In parks and open spaces	63.9% feel very safe in parks and open spaces compared to 56.4% in 2021
Travelling on or waiting for public transport	50.1% feel very safe while travelling on or waiting for public transport compared to 44.7% in 2021
Feeling unsafe in public areas at night	20% feel unsafe at night
Most common reasons for feeling unsafe	<ol style="list-style-type: none">1. 33% Drugs and alcohol2. 25% Concerns about people3. 10.7% Perception of safety at night and lighting issues4. 9.8% Crime and policing issues



Perceptions of safety in Frankston City

Annual Community Satisfaction Survey 2022

PERCEPTION OF SAFETY IN ALL
PUBLIC AREAS HAS INCREASED
LOWER THAN METRO AVERAGE

FEMALES FEEL LESS SAFE THAN
MALES IN ALL PUBLIC PLACES
BOTH HAVE IMPROVED SINCE 2021

FEELING 'VERY SAFE' AT NIGHT
INCREASED BY 34%

FEELING 'VERY SAFE' AT THE
BEACH AND FORESHORE
INCREASED BY 18%

FEELING 'VERY SAFE' AT WELLS ST
ENTERTAINMENT PRECINCT
INCREASED BY 14%

Location	2021	2022	% Change
During the Day	70.4%	76.6%	8.81%
In and around your local shopping centre	62.2%	66.8%	7.40%
In parks and open spaces	56.4%	63.9%	13.30%
How safe do you feel overall*	-	62.8%	-
At the beach and foreshore	55.4%	65.6%	18.41%
Bayside shopping Centre	54.0%	58.7%	8.70%
Wells street Entertainment Precinct	47.3%	54.1%	14.38%
Travelling on/waiting for public transport	44.7%	50.1%	12.08%
At night	28.6%	38.3%	33.92%

*New question in 2022

- Less than half of all respondents (38%) felt safe at night
- Increased number of people feeling 'unsafe' at the beach and foreshore, and in parks and open spaces
- Top 3 issues for Frankston City
 1. Traffic management 9.5%
 2. Safety, policing and crime 8.3%
 3. Car parking 6.0%
 4. Roads and maintenance and repairs 5.4%



Gender snapshot*

* See slide 27 for Family Violence gender data



Alleged offender incidents
Crime Statistics Agency

Females Males
1,090 3,549



Perception of safety at night
(Rating 0-10)
Frankston City Council Community Satisfaction Survey

Females Males
6.18 6.67



Lifetime risk of harm from alcohol
Victorian Population Health Survey 2017

Females Males
56.0% 74.6%



Deaths related to alcohol and illicit drugs 2011-2020
AODStats

Females Males
1,055 963



Both decreasing over time

7.3%

Females feel less safe than males at night

18.6%

Males at greater lifetime risk of harm from alcohol

9.5%

More female deaths related to alcohol and illicit drugs

In Frankston City:

Males are more likely than females to both commit and be the victim of criminal incidents

Females feel less safe than males in all public places, particularly at night

Perceptions of safety at night have improved from 2021 for both females and males

Males are at greater risk of alcohol related harm and more likely to have an accident or injury from a single occasion of drinking alcohol

Compared to males, females have higher rates of death associated with alcohol and illicit drugs

Between 2016 – 2021 males were three times more likely than females to die due to a road accident
(TAC Stats)

Executive Summary**12.4 Re-appointment of Chair and Non-Executive Directors to the Board of Peninsula Leisure Pty Ltd**

Enquiries: (Kim Jaensch: Corporate and Commercial Services)

Council Plan

Level 1:	1. Healthy and Safe Communities
Level 2:	1.3 Encourage active and healthy lifestyles for people of all ages and abilities

Purpose

For Council to consider the re-appointments of Chair and Non-Executive Directors to the Board of Peninsula Leisure Pty Ltd.

Recommendation (Director Corporate and Commercial Services)

That Council:

1. Acknowledges the contribution of Ms Julie Busch (Chair) and Ms Marlene Elliott during their tenure as Non-Executive Directors to the Board of Peninsula Leisure Pty Ltd (PL);
2. Re-appoints Ms Julie Busch as the Chair and Non-Executive Director of Peninsula Pty Ltd for a period of three years, with the appointment expiring on 31 January 2027; and
3. Re-appoints Ms Marlene Elliott as a Non-Executive Director of Peninsula Pty Ltd for a period of three years, with the appointment expiring on 31 January 2027.

Key Points / Issues

- The board currently comprises five Non-Executive Directors with Councillor Claire Harvey sitting as an ex-officio member. The members and the expiry date of their appointments are as follows:

▪ Ms Julie Busch (Chair)	31 January 2024
▪ Ms Marlene Elliott	31 January 2024
▪ Mrs Kim Jaensch	By Council resolution
▪ Mr Tom Mollenkopf	30 April 2026
▪ Mr David Fraser	30 April 2026
- Both Ms Julie Busch (Chair) and Ms Marlene Elliott have added considerable value as Non-Executive Directors for Peninsula Leisure P/L. They have been valuable members of the Peninsula Leisure Board contributing many hours well beyond the Board meetings including the recruitment process for the new CEO of Peninsula Leisure and key roles as the company focused on the recovery of facilities impacted by COVID.
- Both Directors bring a unique skill set to the Board with Ms Busch (Chair) coming from a retail and board chair background and Ms Elliott from a marketing and communications background. They provide complementary skills to the balance of the Board.

12.4 Re-appointment of Chair and Non-Executive Directors to the Board of Peninsula Leisure Pty Ltd**Executive Summary**

- Given their contributions and the fact that Peninsula Leisure has undergone a significant period of change with the company now having a completely new Board and CEO, it is recommended at this point that maintaining a period of stability is desirable.
- It is recommended that Council support the re-appointment of the Chair of Peninsula Leisure P/L:
 - Ms Julie Busch 31 January 2027
- It is recommended that based on the balanced skill sets of the current Board that Council support the re-appointment of the Non-Executive Directors of Peninsula Leisure P/L:
 - Ms Julie Busch 31 January 2027
 - Ms Marlene Elliott 31 January 2027
- Profile summaries of the proposed Board members are as follows:

Ms Julie Busch

Ms Busch is a highly experienced Board Chair and independent Non-Executive Director across a range of sectors. She was previously Non-Executive Director with Western Leisure managing a wide range of aquatic and recreational facilities on behalf of the City of Wyndham.

Ms Busch was inaugural Board Chair and maintained the Chair role for Dandenong Market Pty Ltd from its inception in 2012 until her resignation in May 2020. She currently also serves on Interact Australia (national disability), DPV Health (large community health organisation), Intowork Australia (national employment, skills, education and support), Caulfield Racecourse Reserve Trust (State Government entity) and Caulfield South Community House.

Her extensive qualifications include Graduate Australian Institute Company Directors (GAICD).

Ms Marlene Elliott

Ms Elliott has had an extensive career in marketing and communications, strategy, governance and sport. A 15 year career at KPMG includes six years as Director of National Client and Market Insights. In March 2019, she joined VUCA Trusted Advisors as a Consulting Associate Director.

An experienced leader and trusted advisor working closely with Executives and Boards, including large and small businesses, Government and NFP organisations across multiple sectors. Deep expertise as a facilitator of strategic planning workshops and board performance reviews in the NFP sector.

Her current board roles include Commonwealth Games Australia, Triathlon Australia and Workways Australia. Marlene is Chair of Commonwealth Games Heritage & awards Committee and Chair of Workways Governance Committee. Marlene is also Chair of Peninsula Leisure People & Culture Committee.

Her qualifications also include Graduate Australian Institute Company Directors (GAICD).

- The successful applicants will be notified of their appointments following Council's resolution.

12.4 Re-appointment of Chair and Non-Executive Directors to the Board of Peninsula Leisure Pty Ltd**Executive Summary****Financial Impact**

The fees paid to Directors are included in PL's budget and were adopted by Council at its meeting on 26 October 2015 (OM279). The fees payable are set as a percentage of the Councillor allowance, with Board members paid 70% of the Councillor allowance, with the Chair paid a supplement of 60% of that amount in recognition of the additional duties and work required.

The role of being a Non-Executive Director encompasses duties far beyond regular board meetings including, but not limited to, numerous occasions where board members have to hold discussions outside these board meetings, conduct industry specific research and be available for decisions that need to be made. There are sub-committees attended and chaired by Board members including Financial Audit & Risk and Talent and Culture.

These amounts are included in the 2023/2024 Annual Budget of PL as approved by Council.

Consultation**1. External Stakeholders**

Nil

2. Other Stakeholders

Communication was received on 12 September 2023 from the Company Secretary of PL confirming that the Board met on 29 August 2023 regarding the expiry in January 2024 of terms for two PL Non-Executive Directors Julie Busch (Chair) and Marlene Elliott. The Board at that meeting recommended to Council the reappointment of both Julie and Marlene for a further three year term. Their contribution has been and continues to be of value to the organisation. Each bring skills and experience that are important for the Board collectively to deliver good governance and great outcomes to Council.

Analysis (Environmental / Economic / Social Implications)

It is considered that the appointments of Ms Julie Busch (Chair) and Ms Marlene Elliott will allow for the continued high performance of both the Board and the company and is seen as a critical step in continuing company stability at a time when it needs to be driving the recovery from the pandemic.

Legal / Policy / Council Plan ImpactCharter of Human Rights and Responsibilities

The Charter of Human Rights and Responsibilities has been considered in the preparation of this report but is not relevant to the content of the report.

Legal

The constitution of PL allows for the appointment of a Board of five, plus a Council Delegate as an ex-officio member.

Policy Impacts

Nil

**12.4 Re-appointment of Chair and Non-Executive Directors to the Board of Peninsula
Leisure Pty Ltd****Executive Summary**Officer's Declaration of Interests

Council officers involved in the preparation of this report have no Conflict of Interest in this matter.

Risk Mitigation

It is imperative that the appropriate skill sets are available to the Board of PL and is seen as a critical step in continuing company stability at a time when it needs to be driving the recovery from the pandemic.

Conclusion

It is recommended that Council supports the re-appointments of Ms Julie Busch (Chair) and Ms Marlene Elliott with their terms to expire on 31 January 2027.

ATTACHMENTS

Nil

Executive Summary**12.5 Formally renaming the section of RF Miles Reserve between Station Street and Seaford Rd**

Enquiries: (Brianna Alcock: Corporate and Commercial Services)

Council Plan

Level 1:

6. Progressive and Engaged City

Level 2:

6.5 Support transparent and evidenced based decision making through sharing council data and clear reporting on our measures of success to the community

Purpose

To brief Council on outcomes of the community consultation on the proposed names and seek approval to formally rename a section of RF Miles Reserve to a unique indigenous name.

Recommendation (Director Corporate and Commercial Services)

That Council:

1. Notes its previous endorsement to formally rename the parcel of land in a section of RF Miles Reserve, between Station Street and Seaford Rd, to a unique indigenous name, with the shortlist options, provided by Bunurong Land Council Aboriginal Corporation, being:
 - Pallim Parn (Salt Water) Gardens
 - Yoke (Eel) Gardens
2. Notes the names of the existing sporting fields, pavilion and playground have been excluded, remaining within, and retaining the name, of RF Miles Reserve;
3. Notes community consultation was conducted on the proposed names, Pallim Parn Gardens; or Yoke Gardens; or no name change; from 14 July 2023 to 13 August 2023, via a survey on the Engage Frankston platform with a total of 326 contributions;
4. Receives the Engagement Report, which details the results and feedback from the community;
5. Notes the results indicate that 53.7% preferred the name Pallim Parn (Salt Water) Gardens, 25.8% preferred no name change, 16.9% preferred the name Yoke (Eel) Gardens and 3.6% did not indicate a preference.
6. Notes the community feedback received and considers this for any future re-naming or naming proposals; and
7. Resolves one of the following Options:

Option One:

Endorses the name *Pallim Parn Gardens* for formally renaming the section of RF Miles Reserve, between Station Street and Seaford Rd, and resolves for it to be submitted to Geographic Names Victoria for formal approval;

OR

Option Two:

Endorses to retain the existing name RF Miles Reserve for the entire reserve, including between Station Street and Seaford Rd, and not make any changes.

12.5 Formally renaming the section of RF Miles Reserve between Station Street and Seaford Rd

Executive Summary

Key Points / Issues

- At its meeting on 21 November 2022, it was resolved that Council:
 1. *Notes Council's previous endorsement to rename the parcel of land in RF Miles to be a unique Indigenous name and to commence consultation with the Bunurong Land Council Aboriginal Corporation (BLCAC);*
 2. *Notes, following consultation with BLCAC, two names were provided to Council as preferred options:*
 - *Pallim Parn (Salt Water) Gardens*
 - *Yoke (Eel) Gardens*
 3. *Notes that, as the said parcel of land is owned by DELWP, a letter was sent to DELWP seeking their support to rename the parcel of land and formal consent has been received from DELWP to rename the section in RF Miles Reserve to an indigenous name;*
 4. *Endorses for community consultation to commence for a period of four weeks on the proposed naming options; and*
 5. *Notes a report will be provided to Council on the preferred name at the end of the consultation period for endorsement, expected no later than February 2023.*
- Community consultation was undertaken from 14 July 2023 to 13 August 2023 via the Engage Frankston platform in the form of a survey. It was seeking the community's preference on the proposed names for renaming a section of land in RF Miles Reserve, between Station Street and Seaford Road, which is limited to the walking path and gardens (**Attachment A**).
- The names of the existing sporting fields, pavilion and playground will remain unchanged and will retain the name of *RF Miles Reserve*.
- The options were:
 - Pallim Parn (Salt Water) Gardens;
 - Yoke (Eel) Gardens; or
 - No change, retain the existing official name of RF Miles Reserve
- A total of 326 contributions were received, providing the following results:

Preferred Name	Total percentage
Pallim Parn (Salt Water) Gardens	53.7%
Yoke (Eel) Gardens	16.9%
No change, retain the existing official name of RF Miles Reserve	25.8%
Feedback provided but no preference indicated	3.6%

- The survey also provided an opportunity for the community to offer feedback. While some comments were positive, there was also feedback on retaining the existing name, RF Miles Reserve to honour and acknowledge the person it was named after and their significant achievements made to the area. Several comments indicated the process was wasting time and money.

12.5 Formally renaming the section of RF Miles Reserve between Station Street and Seaford Rd**Executive Summary****Financial Impact**

There are financial costs to install the signage, however, these costs can be accommodated within the existing Kananook Creek Garden Project budget.

Consultation**1. External Stakeholders**

Community engagement was undertaken for a period of four weeks, from 14 July to 13 August 2023, via the Engage Frankston website.

Post cards were distributed to all residents located within a 5km radius of the Reserve, providing information on the proposed name change and directing interested residents to provide their feedback via the Engage Frankston platform.

Stakeholders, including the RF Miles family, Department of Energy, Environment and Climate Action (DECCA), Bunurong Land Council Aboriginal Corporation (BLCAC) and Kananook Creek Association were informed of the community engagement at its commencement.

Further details on the Community Engagement is contained within the Engagement Report (**Attachment B**).

2. Other Stakeholders

The Community Engagement team was consulted and provided advice and guidance in formulating the community consultation project and in developing the Engage Frankston webpage.

Analysis (Environmental / Economic / Social Implications)

The Kananook Creek Vision Plan 2021 recommendations will preserve and enhance the rich ecological character of the reserve by protecting existing flora, removal of weed species and succession planting – one of the aspects that makes this area unique.

Renaming this section of the RF Miles Reserve to a unique name aims to assist with better identification of the overall strategic vision and connection with the indigenous history.

Legal / Policy / Council Plan ImpactCharter of Human Rights and Responsibilities

All matters relevant to the Charter of Human Rights and Responsibilities have been considered in the preparation of this report and are consistent with the standards set by the Charter.

Legal

- Consent to rename the land required by Department of Energy, Environment and Climate Action (DECCA). Written approval was received;
- Consent to use and provide a suitable indigenous name required by Bunurong Land Council Aboriginal Corporation (BLCAC). Written consent was received and indigenous names were proposed; and
- Approval to formally rename the section of a reserve that has already been formally named required from Geographic Names Victoria (GNV). Council officers consulted with GNV, who provided advice on the parameters for formal renaming this parcel of land, as indicated the report to Council, dated 26 April 2022.

12.5 Formally renaming the section of RF Miles Reserve between Station Street and Seaford Rd**Executive Summary**Policy Impacts

Officers have considered Council's *Naming of Roads, Features and Locations* Policy and protocols when making any decisions relevant to the report.

Officer's Declaration of Interests

Council officers involved in the preparation of this report have no Conflict of Interest in this matter.

Risk Mitigation

Formally renaming the section of RF Miles Reserve would mean the name is registered and recorded in VicNames which would provide clarity on the location of the gardens' and ensure that operational safety risks for emergency responses are reduced, and avoid confusion for visitors to the area.

Conclusion

It is recommended that Council endorses the name *Pallim Parn Gardens* for formally renaming the section of RF Miles Reserve, between Station Street and Seaford Rd, and resolves for it to be submitted to Geographic Names Victoria for formal approval.

ATTACHMENTS

Attachment A:[↓](#) Location and extent of proposed garden space to be renamed

Attachment B:[↓](#) Engagement Report - Renaming a section of RF Miles Reserve



Legend:

- Crown Land
- Crown Land Tenure
- Crown Land Parcel
- Road Network
- Walking Track
- Bike Path
- Reserve
- Aerial Photograph 2 April 2021
- Aerials - Detail
- Property visible Polygons
- Road Parcel

Kananook Creek Garden



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Renaming a section of RF Miles Reserve Project

Engagement Report – August 2023



Renaming a section of RF Miles Reserve Project Frankston City Council



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Engagement Details



Purpose

In July-August 2023, Frankston City Council engaged with the community to seek their feedback on the preferred naming options, as well as provide feedback, on renaming the section of land in RF Miles Reserve, between Station Street and Seaford Road, limited to the walking path and gardens.

Objectives

This consultation process sought to:

- Understand the community's feedback on the preferred naming options.
- Ensure the community's input has influenced the final recommendation to Council on the preferred name for the site.
- Engage through cost-efficient and timely methods.
- Meet Council, legislative and policy requirements for community engagement.

Consultation highlights

This consultation was undertaken by Council to seek community feedback on the preferred naming option for the parcel of land in RF Miles Reserve (located between Station Street and Seaford Road, and limited to the walking pathway and gardens). The community engagement period was between 14 July and 13 August 2023.

We welcomed feedback via:

- Online survey.
- Community submissions.

The community were invited to respond on which name they preferred out of:

- Pallim Parn (Salt Water) Gardens
- Yoke (Eel) Gardens
- No change, retain the existing official name of RF Miles Reserve

The community were also invited to share any comments or questions.

There were 326 contributions in total. 40% of people came to the online engagement from social media, and 33% came from postcards/posters. This has resulted in a good mix of demographics, with participants from all age groups (excluding 86+, and lower numbers of younger people), and from all suburbs (with the exception of Langwarrin South).

Overall feedback from this consultation is that the community supported Pallim Parn (Salt Water) Gardens as the preferred name for the parcel of land (53.7%), followed by the preference of not changing the name from RF Miles (25.8%).

The survey provided an opportunity for the community to provide feedback. Comments received were 52% negative, with several comments questioning why Council was doing this, with some references to the previous engagement and queries regarding implementation of the Master Plan on the Gardens Vision.

Key engagement statistics

The core components of this consultation included:

- Engage Frankston webpage, including a survey, quick poll and interactive map (323 contributors).
- Written submissions (3 contributors)
- Article in Frankston City News and E-news.
- Corflute posters located at each entry point of the site
- Postcard deliveries to residents in close proximity the reserve, 1,200 households.
- 3 Facebook posts advertising the project (16,205 people reached, and 1,570 responses).

Calculating these numbers, over 20,000 experienced a direct notification of this consultation.

Barriers to engagement

During community consultations, there are often limitations to the engagement activities. There were few limitations identified with this project, as highlighted below:

Limitation on the level of influence

Naming of features and locations must adhere to the statutory requirements, as specified in the Victorian Government's *Naming rules for places in Victoria – Statutory requirements for naming roads, features and localities – 2022* (Naming Rules). A number of principles, as stated in the Naming Rules, include:

- Principle C – Linking the name to place.
- Principle D – Ensuring names are not duplicated.
- Principle E – Recognition and use of Traditional Owner languages.
- Principle H – Dual names.

Non-negotiables

Non-negotiables included aspects of the project that had already been decided, including:

- The area that was to be renamed was limited to the walking path and gardens along Kananook Creek between Station Street and Seaford Road.

- The naming options proposed: As it was resolved by Council to proceed with naming the site an indigenous name, the proposed naming options falls to the Bunurong Land Corporation Aboriginal Council. As per the Naming Rules, naming authorities must consult with the relevant Traditional Owner group prior to any public consultation on the proposed name in Traditional owner language.
- Bunurong Land Council Aboriginal Corporation (BLCAC), the Traditional Owner Group representatives, have formal requirements that must be followed when requesting to use Bunurong traditional language (BLCAC language request information sheet), including consulting with BLCAC prior to the use of Bunurong language or place naming with Bunurong country, including the institution of a dual naming system.

Community consultation process

Input into the Project was gathered in the following key ways during the community consultation period:

Table 1

External stakeholders	Consultation
Whole municipality	Online survey via Engage Frankston page
Residents living nearby	Distribution of information flyers (postcard format)
RF Miles Reserve visitors	Corflute Posters installed at the two entrances to the Reserve
Stakeholders	Direct communication via email, newsletters and letters

Consultation materials

Posters

To help inform the local community, a poster was created to provide details on how they could provide their input into the community engagement for renaming the Reserve. The posters were displayed at entry points at the reserve site.

The poster included:

1. Details on why we were seeking community input
2. The preferred naming options, with details on the background on the names
3. Details on how the community could provide feedback, including a QR code

The poster has been provided in the Appendix.

Post Cards

Post cards were created to provide details on how they could provide their input into the community engagement for renaming the Reserve. The postcard was distributed to all residents in the local area to the Reserve, approximately 1,200 households.

Similar to the poster, the post cards included:

1. Details on why we were seeking community input
2. The preferred naming options, with details on the background on the names
3. Details on how the community could provide feedback, including a QR code

The post card and distribution zone has been provided in the Appendix.

Online

Online Survey

An online survey was created on Engage Frankston for the Frankston City and wider community to share their feedback online. The survey was open from 14 July – 13 August 2023. Due to the nature of the limited consultation, the question was restricted to the following questions:

- Which name do you prefer?
 - Pallim Parn (Salt Water) Gardens
 - Yoke (Eel) Gardens
 - No change, retain the existing official name of RF Miles Reserve
- Do you have any comments or questions?

Social Media

Community members were informed about the engagement through a series of posts on council's Facebook page.

These posts raised awareness about the renaming project and encouraged the community provide feedback via the Engage Frankston survey.

Stakeholders

The key stakeholders, as listed below, were informed about the engagement via letter, email or newsletters, at its commencement period.

- The family of RF Miles.
- Department of Energy, Environment and Climate Action (land owner).



- Bunurong Land Council Aboriginal Corporation.
- Kananook Creek Association.
- Frankston Environmental Friends Network.

Consultation outcomes

Community feedback

Overall, Frankston City Council received 326 responses from community members. This is broken down as follows:

- 323 people completed the online survey. The majority of survey respondents were residents of Seaford (39.20%).
- 3 email response were received to the consultation.
- 40% of people came to the online engagement from social media and 33% came from postcards/posters.

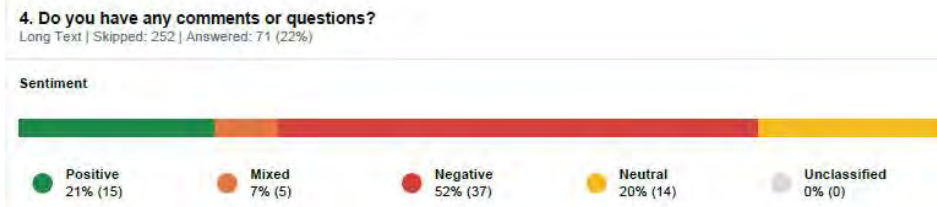
The main demographics of community members Council engaged with were between the ages of 26 – 65 years and were local to the area (Seaford).

Key summary

The outcomes of the community feedback is as follows:

- **Preference for Pallim Parn:** 53.7%
- **Preference for Yoke:** 16.9%
- **Preference for ‘no change’, retain official name of RF Miles:** 25.8%
- **No response provided:** 3.6%

The community was also provided the opportunity to give comments. The following section image provides an overview of the sentiment of the comments provided, and discussion of the comments is outlined in the sections below.:



Positive insights

Many community members were happy to be given the opportunity to contribute to the renaming process and be heard on their preference. Some comments made by community members are provided below:

"Thanks for asking!"

"It's such a lovely corridor. I would like to see a lot more weed control undertaken in this area. Especially on the ivy etc on the mature trees."

"Thanks for doing this and letting us decide."

"I did not even know that the whole area adjacent to the creek up to Station St was a part of RF Miles Reserve. I like keeping the name for the sports precinct and providing the other section with a new name. As for Yoke maybe keep this for a new name on the northern section, near the old Eel Race Drain."

"I like the sound of Pallim Parn as long as we keep the RF Miles Reserve name also"

"I like Yoke meaning Eel but not "gardens". Nature Reserve would be much better suited. "Gardens" makes it sound formal and that area is very nice bush walking track... except you keep concreting the walking track 😞. Please stop "upgrading" these gorgeous walking tracks. It is an unnecessary spend of money and also destroys the feel of the walk. You did the same thing at Seaford station and now at the Woolworths area too. You already have the train line walk that is accessible and concreted. The environmental impact continues to grow as you concrete more and more paths for no reason. The run off of rain and the homes of all creatures is negatively impacted."

Yoke Nature Reserve is my vote."

"Like the idea of indigenous name but don't like either of the suggestions. Is there an indigenous word for 'green space' or 'grassy area'?"

"I like the connection with salt water it seems appropriate. I think you are honoring both our indigenous culture and the Mile family."

"Yoke sounds nice and simple. And it reminds us of a sea creature that used to exist in the area."

"Pallim parn gives the connection back to the land very appropriate"

Constructive Feedback

The project received various feedback indicating that many community members did not wish for the name to change, or questioned why the process was being undertaken.

Some comments made by community members are provided below:

“Currently a historic name associated with the community originally chosen to reflect/celebrate the work that this person gave to the community and should remain as such for future generations to aspire.”

“Kananook Creek is itself an Aboriginal name so I would change the name of this small section from RF Miles to be Kananook Creek Reserve or Kananook Creek Indigenous Gardens. I don't believe Pallim Parn or Yoke will resonate as a name the community will readily refer to or remember for such a small area of reserve.”

“Why waste money on a new name and signage when there should be more pressing matters to address.”

“There is no need or reason to annex this section from the main section of the 'RF Miles Reserve'. This whole reserve is currently named RF Miles Reserve to honor the very significant contribution that RF Miles made to the formation of Seaford as we know it today. Not only was he the Mayor of Frankston on numerous occasions and a long-serving Councillor, but he also made a large contribution to the formation of Seaford Football and Cricket Clubs. The current Seaford is very much the manifestation of his vision. Annexing this section, from the sporting grounds and park, is both confusing and unnecessary.”

“I think the council should stop wasting time and money on name changes”

“No need to change something that everyone knows!”

“Why change it? Quite unnecessary. Aboriginal culture is already acknowledged with the name Kananook Creek.”

“Why change? We already embrace first nations culture in so many ways in Frankston. Let us also embrace those who have worked and built our local community.”

“How about a bit of respect for the heritage of the name that already exists. Why was it named RF Reserve? We are losing our heritage and there is no respect for those that built Frankston up from nothing in the early days.”

“Raoul F Miles has been a significant person in public life in Frankston, including at the Council, and the reserve should continue to carry his name.”

Conclusion



Recommendations

Overall survey results indicated that the majority preferred the name Pallim Parn (salt water) Gardens. However, a majority of the commentary provided questioned why the name was being changed, along with 25.7% of the survey responses preferring no change from RF Miles Reserve.

Based on the survey responses alone and in-line with Council's previous resolution in renaming the parcel of land to an indigenous name, it is recommended that the parcel of land in RF Miles Reserve (between Station Street and Seaford Road, limited to the walking path and gardens) be officially re-named to Pallim Parn (salt water) Gardens.

It is also recommended that Council note the negative sentiment and comments received, and consider this in any future re-naming and similar proposals.

Next steps

Council acknowledges and expresses gratitude to all the members of the community who have participated in this engagement activity informing the renaming of the parcel of land in RF Miles Reserve.

Next steps for this project are as follows:

1. Seek Council endorsement to rename the parcel of land Pallim Parn (salt water) Gardens.
2. Commence lodging the proposed name with Geographic Names Victoria (GNV).
3. Inform the community and stakeholders of the decision.
4. Erect signage at the location, in line with the development project vision and Master Plan.

Appendices



Appendix A Consultation materials

Appendix B Print media

Appendix C Social media

Appendix A - Consultation materials

Poster



Renaming a section of RF Miles Reserve



Why are we renaming this part of the reserve?

Council is asking for community input to rename the section of reserve alongside Kananook Creek, commonly known as Kananook Creek Reserve (officially named RF Miles Reserve). Bunurong Land Council Aboriginal Corporation have selected two names that reflect the reserve's indigenous significance: Pallim Parn (Salt Water) Gardens and Yoke (Eel) Gardens.

Pallim Parn (Salt Water) Gardens was chosen because it represents the reserve's proximity to the bay and highlights the importance of water to the Bunurong people. Water is vital to their culture as it provides food sources from the ocean.

Yoke (Eel) Gardens was chosen because eels were abundant in the area, and it symbolises their connection to water.

The renaming initiative only applies to the walking path and garden, while the existing sporting fields, pavilion, and playground will remain unchanged.

Have you say

Vote for Pallim Parn (Salt Water) Gardens or Yoke (Eel) Gardens, or vote to keep the RF Miles Reserve name at Engage Frankston by 5pm, Sunday 13 August, 2023.

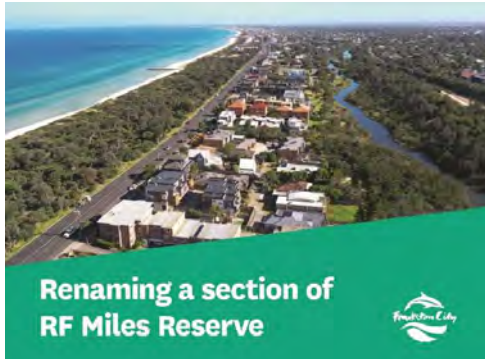


CONTACT
EngServices@frankston.vic.gov.au
Phone 1300 322 322





Postcard



Renaming a section of RF Miles Reserve

Council is asking for community input to rename a section of RF Miles Reserve, commonly known as Kananook Creek Reserve (officially named RF Miles Reserve).

The renaming initiative only applies to the walking path and garden, while the existing sporting fields, pavilion, and playground will remain unchanged.

Bunurong Land Council Aboriginal Corporation have selected two names that reflect the reserve's indigenous significance.

Pallim Parn (Salt Water) Gardens was chosen because it represents the reserve's proximity to the bay and highlights the importance of water to the Bunurong people. Water is vital to their culture as it provides food sources from the ocean.

Yoke (Eel) Gardens was chosen because eels were abundant in the area, and it symbolises their connection to water.

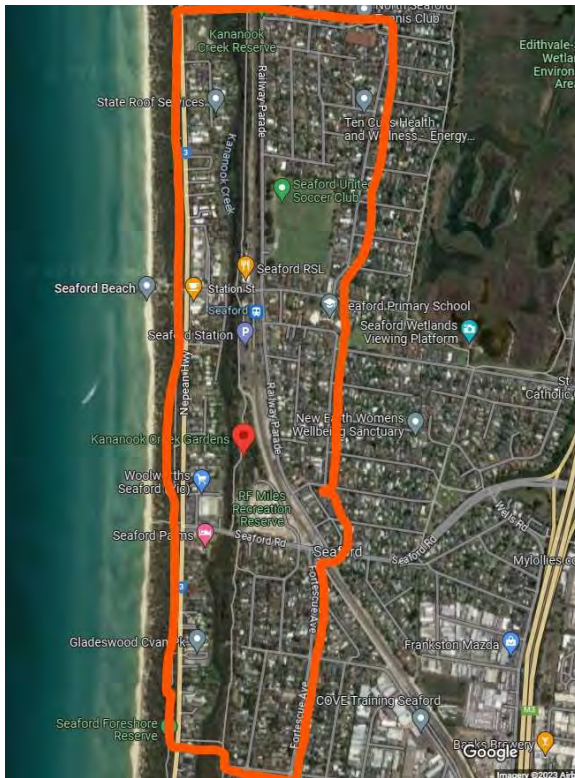
Vote for Pallim Parn (Salt Water) Gardens or Yoke (Eel) Gardens, or vote to keep the RF Miles Reserve name at Engage Frankston by 5pm, Sunday 12 August, 2023.

Scan the QR code to have your say

CONTACT
info@frankston.vic.gov.au
Phone 1300 322 322



Postcard Distribution Map





Appendix B - Print media

Frankston City News

July-August edition: Renaming a section of RF Miles Reserve

Link:

<https://www.frankston.vic.gov.au/files/assets/public/your-council/media-and-publications/frankston-city-news/pdfs/frankston-news-july-august.pdf>



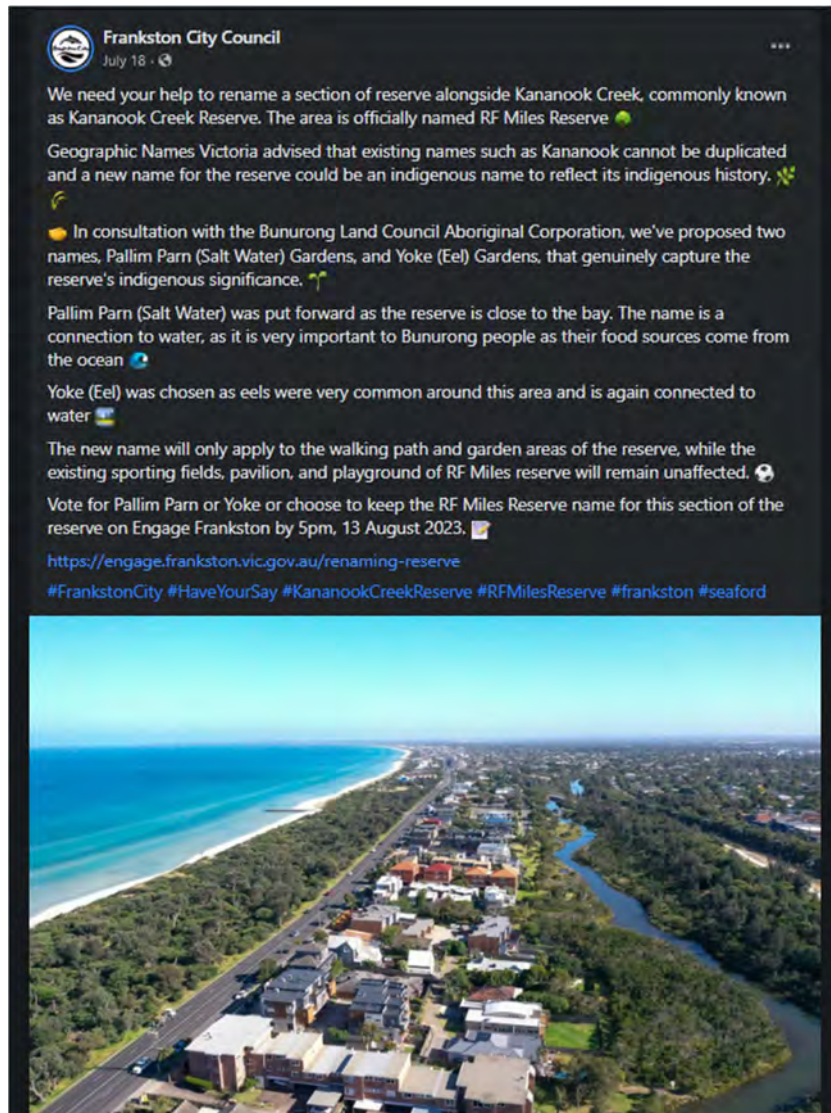
Appendix C - Social media

Facebook

18 July: We need your help to rename a section of reserve alongside Kananook Creek

Link:

<https://www.facebook.com/FrankstonCityCouncil/posts/pfbid02Pr2v3ScyLk3mzhUzw9EzBQBxYhPMySAS7FEHxXuEVzdoy6iUwSvjnATJHPy1F8KLI>



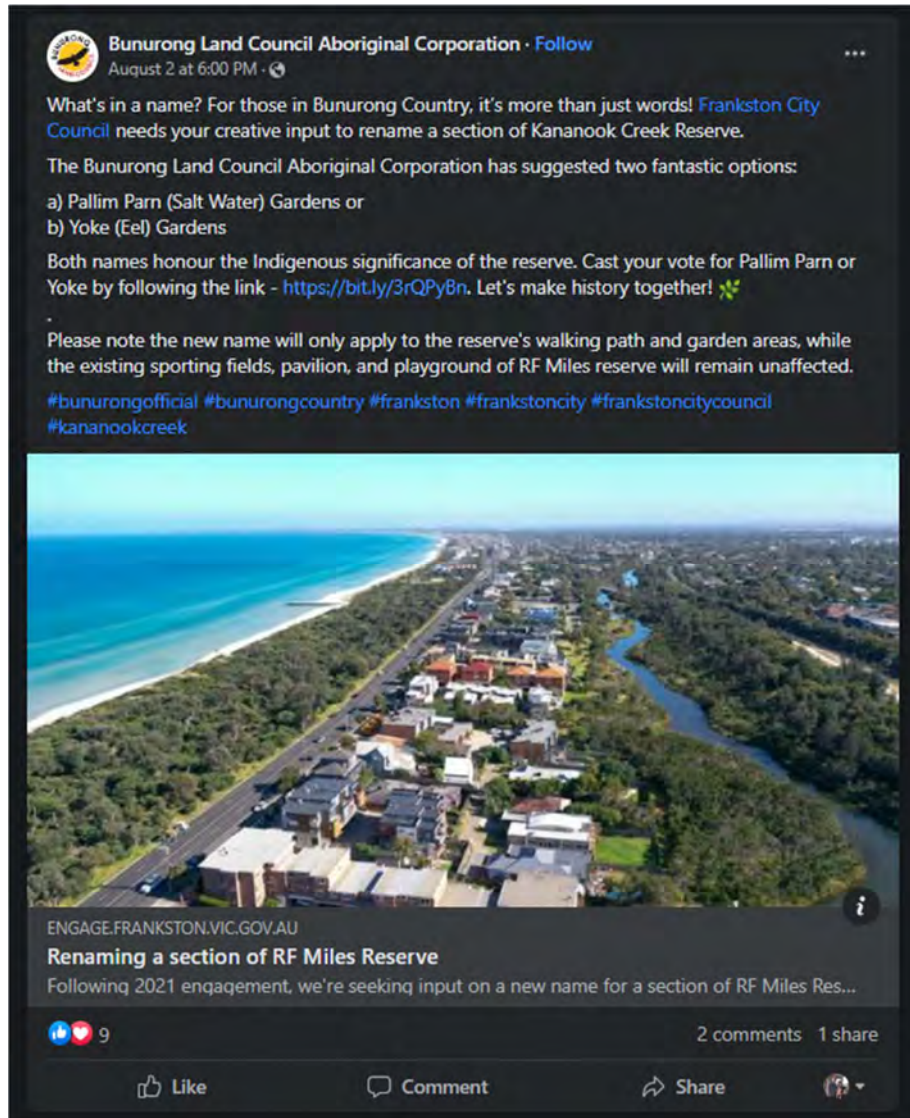


Bunurong Land Council Aboriginal Corporation

August 2: What's in a name? For those in Bunurong Country, it's more than just words!

Link:

<https://www.facebook.com/bunurongofficial/posts/pfbid02UJCuZKB6AXgsBGR7mGLnm91SG22EnpmsvKRwFg35NkVh8dMh2DJSCY35dyRVDTCvI>



Executive Summary**12.6 First two hours free parking at Council city centre car parks**

Enquiries: (Rob Antonic: Communities)

Council Plan

Level 1:	5. Thriving Economy
Level 2:	5.4 Elevate Frankston City's identity as an innovation hub and business-friendly city

Purpose

To update Council on the first two hours free parking at Council owned and managed city centre car off street car parks.

Recommendation (Director Communities)

That Council:

1. Note that at its meeting on 25 July 2022, Council resolved to transfer \$127,000 from the strategic asset reserve to fund an additional twelve months of the first two hours free parking in the following Council owned and managed city centre off street car parks:
 - a) Frankston East Car park (between Young Street & Train Line)
 - b) Cranbourne Road Car park (Opposite Frankston Fire Station)
 - c) Playne Street Car park
 - d) Mechanics Hall Car park;
2. Note that as of 25 July 2023 this initiative has expired.
3. Resolves one of the following Options:

Option One:

Cease the provision of the first two hours free parking in the following Council owned and managed city centre off street car parks:

- a) Frankston East Car park (between Young Street & Train Line)
- b) Cranbourne Road Car park (Opposite Frankston Fire Station)
- c) Playne Street Car park
- d) Mechanics Hall Car park;

OR

Option Two:

Provides two hours of free parking in the Council owned and managed city centre off street car parks referred to in Item 1(a) to 1(d) inclusive of this Resolution ongoing, and makes necessary changes to the Adopted Annual Budget 2023/24 and subsequent budgets accordingly. It is noted that another 12-months of free two hour parking in these car parks is estimated to cost \$140,000, which will impact Council's forecast income for 2023/24;

OR

Option Three:

Extends the provision of two hours free parking in the car parks referred to at 1(a) to 1(d) inclusive of this resolution until 30 April 2024 at an estimated cost of \$105,000 and receives a report at the April 2024 Council Meeting on the usage

12.6 First two hours free parking at Council city centre car parks**Executive Summary**

and benefits of this initiative, and a recommendation as to whether it should continue.

4. Notes that at this time, \$4,000 in costs will be incurred to remove and install new ticket machines and signage if the free parking is to revert to paid parking.

Key Points / Issues

- At its meeting on 25 July 2022, it was resolved:
That Council commits to transfer \$127,000 from the strategic asset reserve to fund an additional twelve months of the first two hours free parking in the following Council owned and managed city centre off street car parks:
 - a) *Frankston East Car park (between Young Street & Train Line)*
 - b) *Cranbourne Road Car park (Opposite Frankston Fire Station)*
 - c) *Playne Street Car park*
 - d) *Mechanics Hall Car park;*
- As of 25 July 2023, this resolution has expired.
- Officers have not yet reverted to the previous paid parking arrangements. To do so would require an expenditure of \$4000 expenditure to change over signage and ticket machines. The previous signs and machines used for paid parking have been kept in storage, and therefore the \$4000 represents the installation costs (removal of existing and installation of previous signs) only.
- No provision of budget allocation was made within the adopted 2023-2024 budget to extend this initiative.

Financial Impact

Providing the first two hours free parking for 2023-204 was not budgeted for in the adopted annual budget for 2023-2024.

Ticket machine data for the relevant car parks for 2022-2023 reports that 34,890 free parking tickets were issued, resulting in a maximum value of \$139,560.

If another twelve months of free parking is provided – commencing from 26 July 2023 – it is estimated to cost the same amount as 2022/23.

There are minimal financial costs in resumption of paid parking, approximately \$4,000 in updating ticket machine software and removal of signage.

Consultation**1. External Stakeholders**

Nil

2. Other Stakeholders

Nil

Analysis (Environmental / Economic / Social Implications)

Car park usage data indicates that forty five percent of all tickets were for the first two hours free parking.

12.6 First two hours free parking at Council city centre car parks**Executive Summary**

There is no qualitative data to determine if this two hours free parking initiative has incentivised more people to come to the Frankston City Centre to shop, receive services, or for leisure. The impact on car park usage by not extending the first two hours free parking at Council owned and managed city centre car off street car parks is unknown.

Legal / Policy / Council Plan ImpactCharter of Human Rights and Responsibilities

All matters relevant to the Charter of Human Rights and Responsibilities have been considered in the preparation of this report and are consistent with the standards set by the Charter.

Legal

Nil.

Policy Impacts

There are no anticipated policy impacts.

Officer's Declaration of Interests

Council officers involved in the preparation of this report have no Conflict of Interest in this matter.

Risk Mitigation

There is the potential for reputational risk as a result of ceasing this initiative, as some visitors to the Frankston City Centre may have become accustomed to the free parking.

Conclusion

At its meeting on 25 July 2022 Council resolved to fund an additional twelve months of the first two hours free parking in the following Council owned and managed city centre off street car parks. As of 25 July 2023, this initiative has expired.

Council is presented with three options for consideration:

Option One – Cease the provision.

Option Two – Extend this provision on an ongoing basis, noting the estimated impact of \$140,000 to Councils forecast income for 2023/2024.

Option Three – Extend this provision until 30 April 2024, noting the estimated impact of \$105,000 to Councils forecast income for 2023/2024, with a report at the April 2024 Council Meeting on the usage and benefits of this initiative, and a recommendation as to whether it should continue.

ATTACHMENTS

Nil

14.1 2023/NOM6 - Accountability Transparency Reform (ATR) III

On 19 September 2023 Councillor Bolam gave notice of his intention to move the following motion:

That Council:

Transparency Hub

1. Notes the progress on Council's website redevelopment to improve public transparency and access to information, which notably features its Transparency Hub that offers streamlined access to selected Council data, stories, reports, and curated information and allows the community to explore and visualise data, providing an overview of Frankston City Council's decision-making and activities;
2. Notes that:
 - a) The Transparency Hub already includes valuable resources such as External grants received and applied and reduction in Closed Council items, which to note are also reported in the CEO's quarterly report (public version attachment);
 - b) Council's redeveloped website already publishes its Contractor Code of Conduct with access to information about tenders;
 - c) Refinements are occurring relative to the existing CEO's Public Report, with aspects within this report to be transferred to the Transparency Hub, where agreed upon by Council;
3. Receives a briefing and is engaged on planned future stages for further development of the Transparency Hub in anticipation of a report to Council by no later than December 2023 Council meeting.
4. Notes the following is to occur, no later than December 2023:
 - a) The streamlining of Council's website to improve the community's ease of access to the Transparency Hub (via direct hyperlinks or related measures);
 - b) The following components are added to the Transparency Hub in the spirit of good governance, transparency and accountability:
 - i. Council's developer/lobbyist register, subject to first addressing any privacy or legislative requirements;
 - ii. Council's developer contribution register;
 - iii. A register of any contracts (including consultancies) awarded both above and within financial delegation, along with contract exemption and additional delegations afforded to the CEO;
 - iv. A register of any external submissions formally endorsed and submitted by the Council;
 - v. A summary of broader Freedom of Information (FOI) outcomes achieved, which is currently reported annually to Council, subject to any privacy, confidentiality and legislative requirements;
 - vi. A register of petitions received taking into account any privacy, confidentiality and related requirements;
 - vii. Council's legal expenses summary taking into account any privacy, confidentiality and related requirements;
 - viii. Council's interstate travel register, for Councillors and staff;
 - ix. Councillors Conduct matters summary, bringing it out of the CEO's

14.1 2023/NOM6 - Accountability Transparency Reform (ATR) III

quarterly report (confidential attachment) but taking into account any confidential or legislative requirements;

- x. A register of voluntary disclosure of political party membership of Councillors;
 - xi. Extracts from Councils Annual Report relating to key management and senior officer remuneration;
 - xii. A register of Councillor attendances (both briefings and ordinary meetings) and allowances, which to note are already reported on Council's website;
 - xiii. A register of Consultancy and Agency fees by department;
 - xiv. Council's existing lease register;
 - xv. The record of Councillor briefings outlined in the Governance matters report, consistent with the resolution of Council at the 11 September 2023 Council Meeting;
- c) Centralises all Council Records mentioned under Council's Public Transparency Policy already on Council's website under the existing heading, Documents available for public inspection, and provides a link to this page from the Home page on Council's website;

Future Procurement of Public Art

5. Considers potential improvements to the process for future procurement of public art (in accordance with Council's Procurement Policy) in a report to Council by no later than December 2023, and to consider any opportunities to better retain intellectual property rights for the broader program, if permitted under the Copyright Act and any other relevant legislation;

Council's Engagement Policy

6. Receives a briefing on potential improvements to Council's adopted Engagement Policy by no later than December 2023, noting a recommendation of Operation Sandon seeks to address lobbying risks and deter submitters from attempting to improperly influence a council, particularly on matters subject to the Planning and Environment Act. . The approach of working with the Community groups will be referenced in the partnership framework that is currently under development. The engagement reports will include a reference to external groups where applicable; and

Council's Independent Internal Reviews under the Local Government Act 2020

7. Receives a report on Council's Independent Internal Review processes under the Local Government Act 2020 and any potential improvements by no later than December 2023, noting the information already available on Council's website.

COMMENTS BY Director Corporate and Commercial Services

Many of the Registers are already either on Council's website, reported in the Annual report, reported in the CEO Quarterly Report and/or provided on the Transparency Hub (as mentioned in Notice of Motion).

14.1 2023/NOM6 - Accountability Transparency Reform (ATR) III

Question for Consideration	
1. Has the NoM been discussed with the CEO and/or the relevant Director or Manager?	YES
2. Is the NoM substantially different from any notice of motion or rescission motion that has been considered by Council and lost in the preceding six months?	YES
3. Is the NoM clear and well worded?	YES
4. Is the NoM capable of being implemented?	YES
5. If the NoM is adopted, will a meeting be required with the relevant Director and Manager and Council officers in order to progress its implementation?	NO
6. Is the NoM within the powers of a municipal Council?	YES
7. Is the NoM free from overlap with matters for which the State and/or Federal Government are responsible?	NO Comments: Potential in its relating to the role of the Independent Internal Review, as this is subject to various state based legislative requirements as well as the Federal Copyright Act.
8. Is the NoM consistent with all relevant legislation?	TO BE DETERMINED Comments: There could be some elements that are inconsistent with relevant legislation, subject to further investigations with the implementation of the NOM.
9. Is the NoM consistent with existing Council or State policy or position?	TO BE DETERMINED Comments: There could be some elements that are inconsistent with relevant policies, subject to further investigations with the implementation of the NOM.
10. Is the NoM consistent with Council's adopted strategic plan?	YES
11. Can the NoM be implemented without diversion of existing resources?	NO The NOM will result in some duplicated effort and diversion of priorities from planned/scheduled service delivery.

14.1 2023/NOM6 - Accountability Transparency Reform (ATR) III

Question for Consideration	
12. Can the NoM be implemented without diversion of allocated Council funds?	NO Comments: However, further development of the Transparency Hub was always planned.
13. Are funds available in the adopted budget to implement the NoM?	YES / NO Comments: Yes for the Transparency Hub, but not for the other areas as detailed in the NOM.
14. What is the estimated cost of implementing the NoM?	YES Comments: to be determined

ATTACHMENTS

Nil

14.2 2023/NOM7 - Prayer at Council Meetings

On 18 August 2023 Councillor Sue Baker gave notice of her intention to move the following motion:

That Council seeks a report back to Council by February 2024 on the appropriateness of a single faith prayer being made in the opening statements of Council Meetings, which:

- Explores the current purpose of the prayer and how it reflects the inclusiveness and diversity of our community;
- Considers any broader matters that Council may need to take into account, including a review of the practice across other councils in Victoria;
- Provides for consultation to be undertaken with the CALD Network or other key groups in the lead up to the report back to Council; and
- Further considers options for broader discussion and engagement with the community.

KEY POINTS/ISSUES FROM COUNCILLOR

- Notes the established practice of saying a Prayer at the start of each meeting of the Frankston Council.
- Notes that of the 79 LGAs in Victoria, approximately half continue to include a Christian prayer, and the other half have either dispensed with the prayer or (a small number) have a rotating interfaith arrangement.
- Notes Council's role in representing what is an increasingly diverse community in Frankston City with people of varying backgrounds, beliefs and cultures.
- Notes that despite the use of the prayer since 1953, Council has not reviewed this practice since it commenced, nor has it engaged with the community of Frankston City to hear their views on its use in contemporary Council meetings.
- Notes that the inclusion of a Prayer at Council Meetings is not a requirement within the Local Government Act 2020 nor within Frankston City Council's Governance Rules.
- Notes that members of the community of Frankston City have asked why a Christian prayer is included in local government meetings.

COMMENTS BY Director Corporate and Commercial Services

Question for Consideration	
1. Has the NoM been discussed with the CEO and/or the relevant Director or Manager?	YES
2. Is the NoM substantially different from any notice of motion or rescission motion that has been considered by Council and lost in the preceding six months?	YES
3. Is the NoM clear and well worded?	YES

14.2 2023/NOM7 - Prayer at Council Meetings

Question for Consideration	
4. Is the NoM capable of being implemented?	YES
5. If the NoM is adopted, will a meeting be required with the relevant Director and Manager and Council officers in order to progress its implementation?	YES
6. Is the NoM within the powers of a municipal Council?	YES
7. Is the NoM free from overlap with matters for which the State and/or Federal Government are responsible?	YES
8. Is the NoM consistent with all relevant legislation?	YES
9. Is the NoM consistent with existing Council or State policy or position?	YES
10. Is the NoM consistent with Council's adopted strategic plan?	YES
11. Can the NoM be implemented without diversion of existing resources?	NO Comments: Preparation of reporting and engagement with key stakeholders
12. Can the NoM be implemented without diversion of allocated Council funds?	YES
13. Are funds available in the adopted budget to implement the NoM?	YES
14. What is the estimated cost of implementing the NoM?	YES Year 1: Minor operating costs, yet to be determined.

ATTACHMENTS

Nil

17. CONFIDENTIAL ITEMS

Section 3(1) of the *Local Government Act 2020* enables the Council to close the meeting to the public if the meeting is discussing any of the following:

- (a) Council business information that would prejudice the Council's position in commercial negotiations if prematurely released;
- (b) Security information that is likely to endanger the security of Council property or the safety of any person;
- (c) Land use planning information;
- (d) Law enforcement information;
- (e) Legal privileged information;
- (f) Personal information;
- (g) Private commercial information;
- (h) Internal arbitration information;
- (i) Councillor conduct panel information
- (j) Information prescribed by the regulations to be confidential information for the purposes of this definition;
- (k) Information that was confidential information for the purposes of section 77 of the *Local Government Act 2020*
- (l) A resolution to close the meeting to members of the public pursuant to section 66(2)(a).

Nil Reports

.....
Signed by the CEO